

# THE CLASSIFIED EMPLOYEES' RETIREMENT TRUST FUND OF THE CITY OF STAMFORD - WPCA

GASB 67 and 68 DISCLOSURE Fiscal Year: July 1, 2020 to June 30, 2021

Prepared by

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### Certification

Actuarial computations presented in this report under Statements No. 67 and 68 of the Governmental Accounting Standards Board are for purposes of assisting the City in fulfilling its financial accounting requirements. No attempt is being made to offer any accounting opinion or advice. This report is for fiscal year July 1, 2020 to June 30, 2021. The reporting date for determining plan assets and obligations is June 30, 2021. The calculations enclosed in this report have been made on a basis consistent with our understanding of the plan provisions. Determinations for purposes other than meeting financial reporting requirements may be significantly different than the results contained in this report. Accordingly, additional determinations may be needed for other purposes, such as judging benefit security or meeting employer funding requirements.

In preparing this report, we relied, without audit, on information as of July 1, 2020 and June 30, 2021 furnished by the City. This information includes, but is not limited to, statutory provisions, member census data, and financial information. Please see Milliman's funding valuation report dated March 15, 2021 for more information on the plan's participant group as of July 1, 2020 as well as a summary of the plan provisions and a summary of the actuarial methods and assumptions used for funding purposes.

We performed a limited review of the census and financial information used directly in our analysis and have found them to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised. Statements No. 67 and 68 of the Governmental Accounting Standards Board (GASB) require that the discount rate assumption be the estimated long-term yield on the investments that are expected to finance the benefits. At the direction of the City, we have used a 6.95% discount rate assumption to determine the Plan's Total Pension Liability as of June 30, 2021. Each of the other assumptions used in this valuation with the exception of those set by law was set based on industry standard published tables and data, the particular characteristics of the plan, relevant information from the plan sponsor or other sources about future expectations, and our professional judgment regarding future plan experience. We believe the assumptions are reasonable for the contingencies they are measuring, and are not anticipated to produce significant cumulative actuarial gains or losses over the measurement period.

We hereby certify that, to the best of our knowledge, this report, including all costs and liabilities based on actuarial assumptions and methods, is complete and accurate and determined in conformance with generally recognized and accepted actuarial principles and practices, which are consistent with the Actuarial Standards of Practice promulgated by the Actuarial Standards Board and the applicable Guides to Professional Conduct, amplifying Opinions and supporting Recommendations of the American Academy of Actuaries.

This valuation report is only an estimate of the Plan's financial condition as of a single date. It can neither predict the Plan's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of Plan benefits, only the timing of Plan contributions. While the valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct. Determining results using alternative assumptions is outside the scope of our engagement.

### Certification

Future actuarial measurements may differ significantly from the current measurements presented in this report due to factors such as, but not limited to, the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of the actuarial assignment, we did not perform an analysis of the potential range of such future measurements.

The valuation results were developed using models intended for valuations that use standard actuarial techniques. In addition, Milliman has developed certain models to develop the expected long term rate of return on assets used in this analysis. We have reviewed the models, including their inputs, calculations, and outputs for consistency, reasonableness, and appropriateness to the intended purpose and in compliance with generally accepted actuarial practice and relevant actuarial standards of practice. The models, including all input, calculations, and output may not be appropriate for any other purpose.

Milliman's work is prepared solely for the internal use and benefit of the City of Stamford. To the extent that Milliman's work is not subject to disclosure under applicable public records laws, Milliman's work may not be provided to third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of its work product. Milliman's consent to release its work product to any third party may be conditioned on the third party signing a Release, subject to the following exceptions: (a) the Plan Sponsor may provide a copy of Milliman's work, in its entirety, to the Plan Sponsor's professional service advisors who are subject to a duty of confidentiality and who agree to not use Milliman's work for any purpose other than to benefit the City; and (b) the Plan Sponsor may provide a copy of Milliman's work, in its entirety, to other governmental entities, as required by law.

No third party recipient of Milliman's work product should rely upon Milliman's work product. Such recipients should engage qualified professionals for advice appropriate to their specific needs.

The consultants who worked on this assignment are pension actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and has been prepared in accordance with generally recognized accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Rebecca A. Sielman, FSA Consulting Actuary

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This work product was prepared solely for the City for the purposes described herein and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

## **Executive Summary**

#### Relationship Between Valuation Date, Measurement Date, and Reporting Date

The Valuation Date is July 1, 2020. This is the date as of which the actuarial valuation is performed. The Measurement Date is June 30, 2021. This is the date as of which the net pension liability is determined. The Reporting Date is June 30, 2021. This is the plan's and/or employer's fiscal year ending date.

#### **WPCA Reporting**

This report contains figures for WPCA employees and retirees who are covered under the Classified Employees' Retirement Trust Fund of the City of Stamford. Please see our full GASB 67 and 68 report dated December 1, 2021 for additional information, including information about the assumptions used for the plan's funding policy, the assumptions used for the GASB 67 and 68 disclosures, the money-weighted rate of return, and the basis for setting the discount rate. For purposes of this report, we have allocated plan assets and liabilities to the WPCA using methods which we believe to be reasonable. Please note that plan assets are not segregated for the WPCA employees and retirees or any other groups.

#### Participant Data as of July 1, 2020

Actives	25
Terminated vested & other inactives	4
Retirees and beneficiaries	<u>27</u>
Total	56

## **Schedule of Employer Contributions**

Fiscal Year Ending	Actuarially Determined	Actual Employer	Contribution Deficiency	Covered	Contribution as a % of
June 30	Contribution	Contribution	(Excess)	Payroll	Covered Payroll
2021	\$331,000	\$331,000	\$0	\$2,061,466	16.06%
2020	268,000	268,000	0	2,248,952	11.92%
2019	416,000	416,000	0	2,290,105	18.17%
2018	358,000	358,000	0	2,572,331	13.92%
2017	317,000	317,000	0	2,541,480	12.47%
2016	304,000	304,000	0	2,333,159	13.03%
2015	N/A	N/A	N/A	N/A	N/A
2014	N/A	N/A	N/A	N/A	N/A
2013	N/A	N/A	N/A	N/A	N/A
2012	N/A	N/A	N/A	N/A	N/A

## **Net Pension Liability**

Net Pension Liability	June 30, 2021	June 30, 2020
Total pension liability	\$15,455,965	\$15,087,596
Fiduciary net position	15,959,456	12,508,227
Net pension liability	(503,491)	2,579,369
Fiduciary net position as a % of total pension liability	103.26%	82.90%
Covered payroll	2,061,466	2,248,952
Net pension liability as a % of covered payroll	-24.42%	114.69%

The total pension liability was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below, and was then projected forward to the measurement date. Any significant changes during this period have been reflected as prescribed by GASB 67 and 68.

#### **Discount Rate**

Discount rate	6.95%	7.05%
Long-term expected rate of return, net of investment expense	6.95%	7.05%
Municipal bond rate	N/A	N/A

The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

#### **Other Key Actuarial Assumptions**

The plan has not had a formal actuarial experience study performed.

Valuation date	July 1, 2020	July 1, 2019
Measurement date	June 30, 2021	June 30, 2020
Actuarial cost method	Entry Age Normal	Entry Age Normal
Inflation	2.60%	2.60%
Salary increases including inflation	Graded by age	Graded by age
Mortality	Pub-2010 Mortality Table with	Pub-2010 Mortality Table with
	generational	generational
	projection per the	projection per the
	MP-2019 ultimate	MP-2019 ultimate
	scale	scale

Please see Milliman's funding valuation report dated March 15, 2021 for more detail.

## **Changes in Net Pension Liability**

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Changes in Net Pension Liability	(a)	(b)	(a) - (b)
Balances as of June 30, 2020	\$15,087,596	\$12,508,227	\$2,579,369
Changes for the year:			
Service cost	203,398		203,398
Interest on total pension liability	1,048,595		1,048,595
Effect of plan changes	0		0
Effect of economic/demographic gains or losses	(171,674)		(171,674)
Effect of assumptions changes or inputs	137,161		137,161
Benefit payments	(849,111)	(849,111)	0
Employer contributions		331,000	(331,000)
Member contributions		109,633	(109,633)
Net investment income		3,864,506	(3,864,506)
Administrative expenses		(4,799)	4,799
Balances as of June 30, 2021	15,455,965	15,959,456	(503,491)

#### **Sensitivity Analysis**

The following presents the net pension liability of the City, calculated using the discount rate of 6.95%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.95%) or 1 percentage point higher (7.95%) than the current rate.

	1% Decrease 5.95%	Current Discount Rate 6.95%	1% Increase 7.95%
Total pension liability	\$16,955,579	\$15,455,965	\$14,175,670
Fiduciary net position	15,959,456	15,959,456	15,959,456
Net pension liability	996,123	(503,491)	(1,783,786)

## **Schedule of Changes in Net Pension Liability and Related Ratios**

				Fisca	l Year Endir	g June 30				
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Total Pension Liability										
Service cost	\$203,398	\$188,878	\$225,781	\$285,518	\$317,378	N/A	N/A	N/A	N/A	N/A
Interest on total pension liability	1,048,595	987,316	1,078,349	1,029,172	1,020,081	N/A	N/A	N/A	N/A	N/A
Effect of plan changes	0	363	(589,689)	981	(215,835)	N/A	N/A	N/A	N/A	N/A
Effect of economic/demographic gains or losses	(171,674)	282,225	(984,086)	370,193	(233,718)	N/A	N/A	N/A	N/A	N/A
Effect of assumption changes or inputs	137,161	361,397	114,838	388,504	121,491	N/A	N/A	N/A	N/A	N/A
Benefit payments	(849,111)	(883,973)	(875,001)	(648,152)	(618,943)	N/A	N/A	N/A	N/A	N/A
Net change in total pension liability	368,369	936,206	(1,029,808)	1,426,216	390,454	N/A	N/A	N/A	N/A	N/A
Total pension liability, beginning	15,087,596	14,151,390	15,181,198	13,754,982	13,364,528	N/A	N/A	N/A	N/A	N/A
Total pension liability, ending (a)	15,455,965	15,087,596	14,151,390	15,181,198	13,754,982	N/A	N/A	N/A	N/A	N/A
Fiduciary Net Position										
Employer contributions	\$331,000	\$268,000	\$416,000	\$358,000	\$317,000	N/A	N/A	N/A	N/A	N/A
Member contributions	109,633	106,373	101,344	128,388	127,074	N/A	N/A	N/A	N/A	N/A
Net investment income	3,864,506	724,050	513,001	1,105,767	1,462,803	N/A	N/A	N/A	N/A	N/A
Benefit payments	(849,111)	(883,973)	(875,001)	(648,152)	(618,943)	N/A	N/A	N/A	N/A	N/A
Administrative expenses	(4,799)	(5,423)	(9,243)	(6,501)	(5,321)	N/A	N/A	N/A	N/A	N/A
Net change in plan fiduciary net position	3,451,229	209,027	146,101	937,502	1,282,613	N/A	N/A	N/A	N/A	N/A
Fiduciary net position, beginning	12,508,227	12,299,200	12,153,099	11,215,597	9,932,984	N/A	N/A	N/A	N/A	N/A
Fiduciary net position, ending (b)	15,959,456	12,508,227	12,299,200	12,153,099	11,215,597	N/A	N/A	N/A	N/A	N/A
Net pension liability, ending = (a) - (b)	(\$503,491)	\$2,579,369	\$1,852,190	\$3,028,099	\$2,539,385	N/A	N/A	N/A	N/A	N/A
Fiduciary net position as a % of total pension liability	103.26%	82.90%	86.91%	80.05%	81.54%	N/A	N/A	N/A	N/A	N/A
Covered payroll	\$2,061,466	\$2,248,952	\$2,290,105	\$2,572,331	\$2,541,480	N/A	N/A	N/A	N/A	N/A
Net pension liability as a % of covered payroll	-24.42%	114.69%	80.88%	117.72%	99.92%	N/A	N/A	N/A	N/A	N/A

This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported.

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## **Pension Expense**

_	July 1, 2020 to	July 1, 2019 to
Pension Expense	June 30, 2021	June 30, 2020
Service cost	\$203,398	\$188,878
Interest on total pension liability	1,048,595	987,316
Effect of plan changes	0	363
Administrative expenses	4,799	5,423
Member contributions	(109,633)	(106,373)
Expected investment return net of investment expenses	(867,510)	(855,273)
Recognition of Deferred Inflows/Outflows of Resources		
Recognition of economic/demographic gains or losses	(217,626)	(131,904)
Recognition of assumption changes or inputs	273,712	277,176
Recognition of investment gains or losses	(699,936)	154,197
Pension Expense	(364,201)	519,803

As of June 30, 2021, the deferred inflows and outflows of resources are as follows:

	Deferred Inflows	<b>Deferred Outflows</b>
Deferred Inflows / Outflows of Resources	of Resources	of Resources
Differences between expected and actual experience	(\$144,221)	\$87,587
Changes of assumptions	0	205,724
Net difference between projected and actual earnings	(2,233,405)	0
Contributions made subsequent to measurement date	0	0
Total	(2,377,626)	293,311

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2022	(\$397,701)
2023	(514,058)
2024	(573,156)
2025	(599,400)
2026	0
Thereafter*	0

<sup>\*</sup> Note that additional future deferred inflows and outflows of resources may impact these numbers.

## Schedule of Deferred Inflows and Outflows of Resources

	Original Amount	Date Established	Original Rec. Period*	Amount Recognized in Pension Expense for FYE 06/30/2021	Amount Recognized in Pension Expense through 06/30/2021	Balance of Deferred Inflows as of 06/30/2021	Balance of Deferred Outflows as of 06/30/2021
Economic/	(\$171,674)	6/30/2021	2.9	(\$59,198)	(\$59,198)	(\$112,476)	\$0
demographic	282,225	6/30/2020	2.9	97,319	194,638	(ψ112,470)	87,587
gains or	(984,086)		3.1	(317,447)	(952,341)	(31,745)	0
losses	370,193	6/30/2018	3.6	61,700	370,193	0	0
	<b>,</b>	Total	•	(217,626)	(446,708)	(144,221)	87,587
Assumption	137,161	6/30/2021	2.9	47,297	47,297	0	89,864
changes or	361,397	6/30/2020	2.9	124,620	249,240	0	112,157
inputs	114,838	6/30/2019	3.1	37,045	111,135	0	3,703
•	388,504	6/30/2018	3.6	64,750	388,504	0	0
		Total	•	273,712	796,176	0	205,724
Investment	(2,996,996)	6/30/2021	5.0	(599,399)	(599,399)	(2,397,597)	0
gains or	131,223	6/30/2020	5.0	26,245	52,490	0	78,733
losses	349,043	6/30/2019	5.0	69,809 (54,150)	209,427	0 (E4.4E7)	139,616
	(270,793)		5.0 5.0	(54,159)	(216,636)	(54,157)	0
	(712,156)	6/30/2017 Total	5.0	(142,432) (699,936)	(712,156) (1,266,274)	<u>(2,451,754)</u>	218,349
		Total		(099,930)	(1,200,274)	(2,431,734)	210,349
Total for economic/demographic gains or losses and assumption changes or inputs							293,311
Net deferred (inflows)/outflows for investment gains or losses							0
Total deferred (	(2,377,626)	293,311					
Total net deferr	(2,084,315)						

<sup>\*</sup> Investment (gains)/losses are recognized in pension expense over a period of five years; economic/demographic (gains)/losses and assumption changes or inputs are recognized over the average remaining service life for all active and inactive members.

	Total	Plan	Net	Net Investment				Net Pension	
	Pension	Fiduciary	Pension	Deferred	Deferred	(Inflows)/	Net	Liability plus	Annual
	Liability	Net Position	Liability	(Inflows)	Outflows	Outflows	Deferrals	Net Deferrals	Expense
Balances as of June 30, 2020	(\$15,087,596)	\$12,508,227	(\$2,579,369)	(\$349,192)	\$588,881	\$63,655	\$303,344	(\$2,276,025)	
Service cost	(203,398)		(203,398)					1 1	203,398
Interest on total pension liability	(1,048,595)		(1,048,595)					1 1	1,048,595
Effect of plan changes	0		0					1 1	0
Effect of liability gains or losses	171,674		171,674	(171,674)			(171,674)	1 1	
Effect of assumption changes or inputs	(137,161)		(137,161)		137,161		137,161	1 1	
Benefit payments	849,111	(849,111)	0					1 1	
Administrative expenses		(4,799)	(4,799)					1 1	4,799
Member contributions		109,633	109,633					1 1	(109,633)
Expected net investment income		867,510	867,510					1 1	(867,510)
Investment gains or losses		2,996,996	2,996,996			(2,996,996)	(2,996,996)	1 1	
Employer contributions		331,000	331,000					331,000	
Recognition of liability gains or losses				376,645	(159,019)		217,626		(217,626)
Recognition of assumption changes or inputs					(273,712)		(273,712)	1 1	273,712
Recognition of investment gains or losses						699,936	699,936		(699,936)
Annual expense								364,201 	(364,201)
Balances as of June 30, 2021	(15,455,965)	15,959,456	503,491	(144,221)	293,311	(2,233,405)	(2,084,315)	(1,580,824)	$\square$