#### OFFICIAL STATEMENT DATED NOVEMBER 30, 2010

New Issue Ratings: Moody's Investors Service ....... Aa1

Standard & Poor's ..... AAA

For a discussion of certain federal and State of Connecticut income tax matters applicable to the Bonds, see "Tax Matters" herein.



# \$35,000,000 CITY OF STAMFORD, CONNECTICUT GENERAL OBLIGATION BONDS, ISSUE OF 2010 BOOK-ENTRY-ONLY

# Consisting of

\$8,975,000 GENERAL OBLIGATION BONDS, SERIES A
\$21,600,000 TAXABLE GENERAL OBLIGATION BONDS, SERIES A
(Build America Bonds - Direct Payment)

\$4,425,000 TAXABLE GENERAL OBLIGATION BONDS, SERIES B (Recovery Zone Economic Development Bonds – Direct Payment)

(collectively, the "Bonds")

Dated: December 1, 2010 Due: Serially, December 1, as shown on inside cover

The Bonds are issuable only as fully registered bonds, without coupons, and when issued will be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"). Purchases of the Bonds will be made in book-entry-only form, in denominations of \$5,000 or any integral multiple thereof. Beneficial owners of the Bonds will not receive physical delivery of the bond certificates so long as DTC or a successor securities depository acts as the securities depository with respect to the Bonds. Interest on the Bonds will be payable on June 1, 2011 and semiannually thereafter on December 1 and June 1 in each year until maturity. So long as DTC or its nominee is the registered owner of the Bonds, reference herein to the Bond owners or registered owners shall mean Cede & Co., as aforesaid. Principal of and interest on the Bonds will be paid by the City or its agent directly to DTC. (See "Book-Entry-Only System" herein.)

The Series A Taxable Bonds and the Series B Taxable Bonds are subject to redemption prior to maturity as more fully described herein. (See "Redemption Provisions" herein.)

The Certifying Agent, Registrar, Transfer Agent, and Paying Agent will be U.S. Bank National Association in Hartford, Connecticut (the "Paying Agent").

The Bonds will be general obligations of the City of Stamford, and the City will pledge its full faith and credit to pay the principal of and interest on the Bonds when due.

The Bonds are offered for delivery when, as and if issued, subject to the final approving opinion of Robinson & Cole LLP, Bond Counsel. It is expected that the delivery of the Bonds in definitive form will be made on or about December 8, 2010 through the facilities of DTC.

This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision.



# \$35,000,000 CITY OF STAMFORD, CONNECTICUT GENERAL OBLIGATION BONDS, ISSUE OF 2010 BOOK-ENTRY-ONLY

# Consisting of

# \$8,975,000 GENERAL OBLIGATION BONDS, SERIES A

Dated: December 1, 2010 Due: Serially, December 1, as shown below

		Interest		CUSIP			Interest		CUSIP
Due	Amount	Rate	Yield	Number	Due	Amount	Rate	Yield	Number
2011	\$1,775,000	2.000%	0.300%	852634DH4	2014	\$1,800,000	2.000%	1.080%	852634DL5
2012	1,800,000	2.000	0.550	852634DJ0	2015	1,800,000	2.000	1.350	852634DM3
2013	1,800,000	2.000	0.750	852634DK7					

# UBS FINANCIAL SERVICES INC.

# \$21,600,000 TAXABLE GENERAL OBLIGATION BONDS, SERIES A (Build America Bonds - Direct Payment)

Dated: December 1, 2010 Due: Serially, December 1, as shown below

		Interest		CUSIP			Interest		CUSIP
Due	Amount	Rate	Yield	Number	Due	Amount	Rate	Yield	Number
2016	\$1,800,000	2.700%	2.500%	852634DN1	2022	\$1,800,000	4.250%	4.250%	852634DU5
2017	1,800,000	3.150	2.950	852634DP6	2023	1,800,000	4.300	$4.280^{1}$	852634DV3
2018	1,800,000	3.450	3.200	852634DQ4	2024	1,800,000	4.450	4.460	852634DW1
2019	1,800,000	3.900	3.650	852634DR2	2025	1,800,000	4.650	4.660	852634DX9
2020	1,800,000	4.150	3.900	852634DS0	2026	1,800,000	4.800	4.800	852634DY7
2021	1,800,000	4.150	$4.100^{1}$	852634DT8	2027	1,800,000	5.000	5.000	852634DZ4

<sup>&</sup>lt;sup>1</sup> Priced assuming redemption on December 1, 2020; however, any such redemption is at the option of the City.

# UBS FINANCIAL SERVICES INC.

# \$4,425,000 TAXABLE GENERAL OBLIGATION BONDS, SERIES B (Recovery Zone Economic Development Bonds – Direct Payment)

Dated: December 1, 2010 Due: Serially, December 1, as shown below

		Interest		CUSIP			Interest		CUSIP
Due	Amount	Rate	Yield	Number	Due	Amount	Rate	Yield	Number
2028	\$1,475,000	5.250%	5.130%1	852634EA8	2030	\$1,475,000	5.350%	5.280%1	852634EC4
2029	1,475,000	5.350	$5.230^{1}$	852634EB6					

<sup>&</sup>lt;sup>1</sup> Priced assuming redemption on December 1, 2020; however, any such redemption is at the option of the City.

MORGAN KEEGAN & CO., INC.

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APPENDIX H - NOTICE OF SALE - SERIES B TAXABLE BONDS

#### **BOND ISSUE SUMMARY - SERIES A TAX-EXEMPT**

The information in this section is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. Investors must read the entire Official Statement to obtain information essential to the making of an informed decision.

**Issuer:** City of Stamford, Connecticut (the "City")

Issue: \$8,975,000 General Obligation Bonds, Issue of 2010, Series A, book-entry-only (the

"Series A Tax-Exempt Bonds")

**Financial** 

Advisor: Webster Bank, National Association, Hartford, Connecticut

**Date of Sale:** Electronic bids via PARITY® for the Series A Tax-Exempt Bonds will be received

on Tuesday, November 30, 2010, until 11:00 A.M. (E.S.T.).

**Dated Date:** December 1, 2010

**Interest Due:** June 1, 2011 and semiannually thereafter December 1 and June 1 in each year until

maturity

Principal Due: Serially, December 1, 2011 through December 1, 2015, as detailed in this Official

Statement

Purpose: The Series A Tax-Exempt Bonds are being issued to finance various capital

improvement projects undertaken by the City and authorized by certain bond resolutions adopted by the Board of Representatives. See "Authorization and

Purpose" herein.

**Redemption:** The Series A Tax-Exempt Bonds are **NOT** subject to redemption prior to maturity.

Security and

Remedies: The Series A Tax-Exempt Bonds will be general obligations of the City, and the

City will pledge its full faith and credit to pay the principal of and interest on the

Series A Tax-Exempt Bonds when due.

Bank

**Qualification:** The Series A Tax-Exempt Bonds shall NOT be designated by the City as qualified

tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial

institutions for interest expense allocable to the Series A Tax-Exempt Bonds.

Credit Rating: Application has been made to Moody's Investors Service and Standard & Poor's

for ratings on the Series A Tax-Exempt Bonds.

**Basis of Award:** Lowest True Interest Cost ("TIC") as of the dated date

**Tax Exemption:** See "Tax Matters" herein.

Continuing

**Disclosure:** In accordance with the requirements of Rule 15c2-12(b)(5) promulgated by the

Securities and Exchange Commission ("SEC"), the City will agree to provide or cause to be provided, annual financial information and operating data and notices of material events with respect to the Series A Tax-Exempt Bonds pursuant to a Continuing Disclosure Agreement to be executed by the City in

substantially the form attached as Appendix E to this Official Statement.

Certifying Agent, Registrar, Transfer Agent and Paying

Agent: U.S. Bank National Association, 225 Asylum Street, Hartford, Connecticut 06103

**Legal Opinion:** Robinson & Cole LLP will act as Bond Counsel.

Delivery and

Payment: It is expected that delivery of the Series A Tax-Exempt Bonds in book-entry-only

form will be made on or about December 8, 2010 in New York, New York against

payment in Federal funds.

Final Official

**Statement:** This Official Statement is in a form "deemed final" by the City for the purposes of

SEC Rule 15c2-12(b)(1).

For additional copies of the Official Statement or requests for additional information, please contact:

Barry J. Bernabe Frederick C. Flynn, Jr.
Vice President Director of Administration

Webster Bank, National Association City of Stamford
CityPlace II Government Center

185 Asylum Street 888 Washington Boulevard

Hartford, CT 06103 Stamford, CT 06904

Telephone (203) 578-2203 Telephone (203) 977-4182

E-mail: <u>bbernabe@websterbank.com</u> E-mail: <u>fflynn@ci.stamford.ct.us</u>

#### **BOND ISSUE SUMMARY - SERIES A TAXABLE**

The information in this section is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. Investors must read the entire Official Statement to obtain information essential to the making of an informed decision.

**Issuer:** City of Stamford, Connecticut (the "City")

Issue: \$21,600,000 Taxable General Obligation Bonds, Issue of 2010, Series A (Build

America Bonds - Direct Payment) (the "Series A Taxable Bonds")

**Financial** 

Advisor: Webster Bank, National Association, Hartford, Connecticut

Date of Sale: Electronic bids via PARITY® for the Series A Taxable Bonds will be received on

Tuesday, November 30, 2010, until 11:30 A.M. (E.S.T.).

**Dated Date:** December 1, 2010

**Interest Due:** June 1, 2011 and semiannually thereafter December 1 and June 1 in each year until

maturity or earlier redemption

Principal Due: Serially, December 1, 2016 through December 1, 2027, as detailed in this Official

Statement

Purpose: The Series A Taxable Bonds are being issued to finance various capital

improvement projects undertaken by the City and authorized by certain bond resolutions adopted by the Board of Representatives. See "Authorization and

Purpose" herein.

**Redemption:** The Series A Taxable Bonds are subject to redemption prior to maturity as more

fully described herein.

Security and

**Remedies:** The Series A Taxable Bonds will be general obligations of the City, and the City

will pledge its full faith and credit to pay the principal of and interest on the

Series A Taxable Bonds when due.

Bank

Qualification: The Series A Taxable Bonds shall NOT be designated by the City as qualified tax-

exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions

for interest expense allocable to the Series A Taxable Bonds.

**Credit Rating:** See "Ratings" herein.

**Basis of Award:** Lowest True Interest Cost ("TIC") as of the dated date

**Tax Status:** The Series A Taxable Bonds will be issued as taxable obligations designated as

"build America bonds" pursuant to Section 54AA of the Internal Revenue Code of 1986, as amended (the "Code") the interest on which will be included in gross income for federal income tax purposes and for which the City will elect to receive credit payments pursuant to Section 6431 of the Code. See "Tax Matters"

herein.

Continuing

Disclosure: In accordance with the requirements of Rule 15c2-12(b)(5) promulgated by the

Securities and Exchange Commission ("SEC"), the City will agree to provide or cause to be provided, annual financial information and operating data and notices of material events with respect to the Series A Taxable Bonds pursuant to a Continuing Disclosure Agreement to be executed by the City in substantially

the form attached as Appendix E to this Official Statement.

Certifying Agent, Registrar, Transfer Agent and Paying

Agent: U.S. Bank National Association, 225 Asylum Street, Hartford, Connecticut 06103

**Legal Opinion:** Robinson & Cole LLP will act as Bond Counsel.

Delivery and

Payment: It is expected that delivery of the Series A Taxable Bonds in book-entry-only form

will be made on or about December 8, 2010 in New York, New York against

payment in Federal funds.

Final Official

**Statement:** This Official Statement is in a form "deemed final" by the City for the purposes of

SEC Rule 15c2-12(b)(1).

For additional copies of the Official Statement or requests for additional information, please contact:

Barry J. Bernabe Frederick C. Flynn, Jr.
Vice President Director of Administration

Webster Bank, National Association City Of Stamford
CityPlace II Government Center

185 Asylum Street 888 Washington Boulevard

Hartford, CT 06103 Stamford, CT 06904

Telephone (203) 578-2203 Telephone (203) 977-4182

#### **BOND ISSUE SUMMARY - SERIES B TAXABLE**

The information in this section is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. Investors must read the entire Official Statement to obtain information essential to the making of an informed decision.

**Issuer:** City of Stamford, Connecticut (the "City")

Issue: \$4,425,000 Taxable General Obligation Bonds, Issue of 2010, Series B (Recovery

Zone Economic Development Bonds - Direct Payment), (the "Series B Taxable

Bonds")

**Financial** 

**Advisor:** Webster Bank, National Association, Hartford, Connecticut

**Date of Sale:** Electronic bids via PARITY® for the Series B Taxable Bonds will be received on

Tuesday, November 30, 2010, until 12:00 Noon (E.S.T.).

**Dated Date:** December 1, 2010

**Interest Due:** June 1, 2011 and semiannually thereafter December 1 and June 1 in each year until

maturity or earlier redemption

Principal Due: Serially, December 1, 2028 through December 1, 2030, as detailed in this Official

Statement

Purpose: The Series B Taxable Bonds are being issued to finance various capital

improvement projects undertaken by the City and authorized by certain bond resolutions adopted by the Board of Representatives. See "Authorization and

Purpose" herein.

**Redemption:** The Series B Taxable Bonds are subject to redemption prior to maturity as more

fully described herein.

Security and

**Remedies:** The Series B Taxable Bonds will be general obligations of the City, and the City will

pledge its full faith and credit to pay the principal of and interest on the Series B

Taxable Bonds when due.

Bank

Qualification: The Series B Taxable Bonds shall NOT be designated by the City as qualified tax-

exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions

for interest expense allocable to the Series B Taxable Bonds.

**Credit Rating:** See "Ratings" herein.

**Basis of Award:** Lowest True Interest Cost ("TIC") as of the dated date

**Tax Status:** The Series B Taxable Bonds will be issued as taxable obligations designated as

"recovery zone economic development bonds" pursuant to Section 1400U-2 of the of the Internal Revenue Code of 1986, as amended (the "Code") the interest on which will be included in gross income for federal income tax purposes and for which the City will elect to receive credit payments pursuant to Section 6431

of the Code. See "Tax Matters" herein.

Continuing

Disclosure: In accordance with the requirements of Rule 15c2-12(b)(5) promulgated by the

Securities and Exchange Commission ("SEC"), the City will agree to provide or cause to be provided, annual financial information and operating data and notices of material events with respect to the Series B Taxable Bonds pursuant to a Continuing Disclosure Agreement to be executed by the City in substantially

the form attached as Appendix E to this Official Statement.

Certifying Agent, Registrar, Transfer Agent and Paying Agent:

U.S. Bank National Association, 225 Asylum Street, Hartford, Connecticut 06103

**Legal Opinion:** Robinson & Cole LLP will act as Bond Counsel.

Delivery and

Payment: It is expected that delivery of the Series B Taxable Bonds in book-entry-only form

will be made on or about December 8, 2010 in New York, New York against

payment in Federal funds.

Final Official

**Statement:** This Official Statement is in a form "deemed final" by the City for the purposes of

SEC Rule 15c2-12(b)(1).

For additional copies of the Official Statement or requests for additional information, please contact:

Barry J. Bernabe Frederick C. Flynn, Jr.
Vice President Director of Administration

Webster Bank, National Association City Of Stamford
CityPlace II Government Center

185 Asylum Street 888 Washington Boulevard

Hartford, CT 06103 Stamford, CT 06904

Telephone (203) 578-2203 Telephone (203) 977-4182

#### OFFICIAL STATEMENT

\$35,000,000 CITY OF STAMFORD, CONNECTICUT GENERAL OBLIGATION BONDS, ISSUE OF 2010

Consisting of \$8,975,000 General Obligation Bonds, Series A \$21,600,000 Taxable General Obligation Bonds, Series A (Build America Bonds – Direct Payment); and \$4,425,000 Taxable General Obligation Bonds, Series B (Recovery Zone Economic Development Bonds – Direct Payment)

# **INTRODUCTION**

The purpose of this Official Statement is to provide certain financial information and supplementary economic and demographic data relevant to the City of Stamford, Connecticut (the "City) in connection with the issuance and sale of \$35,000,000 aggregate principal amount of its General Obligation Bonds, Issue of 2010, consisting of \$8,975,000 General Obligation Bonds, Series A (the "Series A Tax-Exempt Bonds"), \$21,600,000 Taxable General Obligation Bonds, Series A (Build America Bonds – Direct Payment) (the "Series A Taxable Bonds"), and \$4,425,000 Taxable General Obligation Bonds, Series B (Recovery Zone Economic Development Bonds – Direct Payment) (the "Series B Taxable Bonds") (herein collectively, the "Bonds") of the City.

The Bonds are being offered for sale at public bidding. Notices of Sale dated November 17, 2010 have been furnished to prospective bidders. Reference is made to the official Notices of Sale attached hereto as Appendices F, G and H for the terms and conditions of the bidding.

The successful bidders for the Bonds may add a separate page on the front cover of this Official Statement to indicate their name, the yields or reoffering prices, the interest rate per annum on the Bonds, information regarding ratings and insurance (if any), and any other information which the successful bidders deem appropriate.

The Official Statement is not to be construed as a contract or agreement between the City and the purchasers or holders of any of the Bonds. This Official Statement does not constitute an offer to sell the Bonds in any jurisdiction to any person to whom it is unlawful to make such offer in such jurisdiction. No dealer, salesman, or any other person has been authorized to give any information or make any representation, other than those contained herein, in connection with the offering of the Bonds and if given or made, such information or representation must not be relied upon. Any statements made in this Official Statement involving matters of opinion or estimates are not intended to be representations of fact, and no representation is made that any such opinion or estimate will be realized. No representation is made that past experience, as might be shown by financial or other information herein, will necessarily continue to be repeated in the future. Neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City since the date hereof. All quotations and summaries and explanations of provisions of law herein do not purport to be complete, and reference is made to said laws for full and complete statements of their provisions.

The information in this Official Statement has been prepared by the City's financial advisor, Webster Bank, National Association (the "Financial Advisor"), from information supplied by City officials and other sources as indicated. The Financial Advisor does not assume responsibility for the adequacy or accuracy of the statements made herein and makes no representation that it has independently verified the same. An agreement between the City and the Financial Advisor has been entered into to conform to Municipal Securities Rulemaking Board Rule G-23. U.S. Bank National Association, of Hartford, Connecticut will act as Certifying Agent, Paying Agent, Registrar, and Transfer Agent for the Bonds.

The independent auditors for the City are not passing upon and do not assume responsibility for the accuracy or completeness of the financial information presented in this Official Statement (other than

matters expressly set forth in Appendix A – "Auditor's Section" herein), and they make no representation that they have independently verified the same.

Bond Counsel are not passing upon and do not assume responsibility for the accuracy or adequacy of the statements made in this Official Statement (other than matters expressly set forth herein as the opinion of Bond Counsel), and they make no representation that they have independently verified the same.

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#### **SECTION I - SECURITIES OFFERED**

# **Description of the Bonds**

# **Series A Tax-Exempt Bonds**

The Series A Tax-Exempt Bonds will be dated December 1, 2010 and will mature on December 1 in the years and in the principal amounts set forth on the inside front cover of this Official Statement.

#### Series A Taxable Bonds

The Series A Taxable Bonds will be dated December 1, 2010 and will mature on December 1 in the years and in the principal amounts set forth on the inside front cover of this Official Statement.

The American Recovery and Reinvestment Act of 2009, Pub. L. No. 111-5, 123 Stat. 115 (2009), enacted February 17, 2009 (the "Recovery Act") added Section 54AA and 6431 to the Internal Revenue Code of 1986, as amended (the "Code") authorizing state and local governments to issue taxable bonds known as "build America bonds" and to elect to receive credit payments from the Federal government equal to 35% of the corresponding interest payable on such taxable bonds. The City hereby elects to designate the Series A Taxable Bonds as "build America bonds" pursuant to Section 54AA of the Code and to receive credit payments pursuant to Section 6431 of the Code on or about each interest payment date. The holders of the Series A Taxable Bonds are not entitled to a tax credit. The credit payments are not pledged to the Series A Taxable Bonds, nor is their receipt by the City a condition of payment of any portion of the principal and interest on the Series A Taxable Bonds.

# Series B Taxable Bonds

The Series B Taxable Bonds will be dated December 1, 2010 and will mature on December 1 in the years and in the principal amounts set forth on the inside front cover of this Official Statement.

The Recovery Act added Sections 1400U-1 and 1400U-2 to the Code authorizing state and local governments to issue taxable bonds known as "recovery zone economic development bonds" (which are direct payment build America bonds within the meaning of Section 54AA(d) of the Code) and to elect to receive credit payments from the Federal government equal to 45% of the corresponding interest payable on such taxable bonds. The City hereby elects to designate the Series B Taxable Bonds as "recovery zone economic development bonds" pursuant to Section 1400U-2 of the Code and to receive credit payments pursuant to Section 6431 of the Code on or about each interest payment date. The holders of the Series B Taxable Bonds are not entitled to a tax credit. The credit payments are not pledged to the Series B Taxable Bonds, nor is their receipt by the City a condition of payment of any portion of the principal and interest on the Series B Taxable Bonds.

Pursuant to Executive Order No. 36-A of the Governor of the State of Connecticut dated August 30, 2010, the City has been designated a "recovery zone" for purposes of Section 1400U-1(b) of the Code. Pursuant to Notice 2009-50 of the Internal Revenue Service and information posted at <a href="www.irs.gov">www.irs.gov</a>, the City has received a local suballocation of \$4.428 million for the issuance of recovery zone economic development bonds.

#### The Bonds

The Bonds will be dated December 1, 2010 and will bear interest payable on June 1, 2011 and semiannually thereafter on December 1 and June 1 in each year until maturity or earlier redemption. Interest will be calculated on the basis of twelve 30-day months and a 360-day year. Interest will be payable to the registered owner as of the close of business on the fifteenth day of November and May in each year, or the preceding business day if such fifteenth day is not a business day, by check mailed to the registered owner, or so long as the Bonds are registered in the name of Cede & Co., as nominee of DTC, by such other means as DTC and the City shall agree. The Bonds will be payable at the principal office of U.S. Bank National Association in Hartford, Connecticut. A book-entry system will be employed, evidencing ownership of the Bonds in principal amounts of \$5,000 or integral multiples

thereof, with transfers effected on the records of DTC and its participants pursuant to rules and procedures established by DTC and its participants. See "Book-Entry-Only System" herein.

# **Redemption Provisions**

# **Optional Redemption**

The Bonds maturing on and after December 1, 2021 are subject to redemption prior to maturity, at the election of the City, on and after December 1, 2020, at any time, in whole or in part and by lot within a maturity, in such amounts and in such order of maturity as the City may determine, at the respective price (expressed as percentages of the principal amounts of Bonds to be redeemed) set forth in the following table, together with interest accrued and unpaid to the redemption date:

#### 

Notice of redemption shall be given by the City or its agent by mailing a copy of the redemption notice by registered mail not less than thirty (30) days and no more than (60) days prior to the date fixed for redemption to the registered owner of any Bonds designated for redemption in whole or in part, at the address of such registered owner as the same shall last appear on the registration books for the Bonds. Failure to give such notice by mailing to any registered owner, or any defect therein, shall not affect the validity of the redemption of any other Bonds. Upon the giving of such notice, if sufficient funds available solely for redemption are on deposit with the Paying Agent, the Bonds or portions thereof so called for redemption will cease to bear interest after the specified redemption date.

If less than all of the Bonds of any one maturity shall be called for redemption, the particular Bond or portion of Bonds of such maturity to be redeemed shall be selected by lot in such manner as the City in its discretion may determine; provided, however, that the portion of any Bond to be redeemed shall be in the principal amount of \$5,000 or a multiple thereof and that, in selecting Bonds for redemption, each Bond shall be considered as representing that number of Bonds which is obtained by dividing the principal amount of such Bond by \$5,000.

The City, so long as a book-entry system is used for the Bonds being called for redemption, will send any notice of redemption only to DTC (or a successor securities depository) or its nominee. Any failure of DTC to advise any DTC Participant, or of any DTC Participant or Indirect Participant to notify any Indirect Participant or Beneficial Owner, of any such notice and its content or effect will not affect the validity of the redemption of such Bonds called for redemption. Redemption of portions of the Bonds of any maturity by the City will reduce the outstanding principal amounts of such maturity held by DTC. In such event it is the current practice of DTC to allocate by lot, through its book-entry system, among the interests held by DTC Participants in the Bonds to be redeemed, the interest to be reduced by such redemption in accordance with its own rules or other agreements with DTC Participants. The DTC Participants and Indirect Participants may allocate reductions of the interests in the Bonds to be redeemed held by the Beneficial Owners. Any such allocations of reductions of interests in the Bonds to be redeemed will not be governed by the determination of the City authorizing the issuance of the Bonds and will not be conducted by the City, the Registrar or Paying Agent.

# **Extraordinary Optional Redemption**

The Series A Taxable Bonds and the Series B Taxable Bonds (the "Taxable Bonds") are subject to redemption prior to their stated maturity dates at the option of the City, in whole or in part on or after the occurrence of an Extraordinary Event, at a redemption price (the "Extraordinary Redemption Price") equal to the greater of:

(1) the issue price set forth on the inside cover page hereof (but not less than 100%) of the principal amount of such Taxable Bonds to be redeemed; or

(2) the sum of the present value of the remaining scheduled payments of principal and interest to the maturity date of such Taxable Bonds to be redeemed, not including any portion of those payments of interest accrued and unpaid as of the date on which such Taxable Bonds are to be redeemed, discounted to the date on which such Taxable Bonds are to be redeemed on a semi-annual basis, assuming a 360-day year consisting of twelve 30-day months, at the Treasury Rate (described below) plus 25 basis points; plus, in each case, accrued interest on such Taxable Bonds to be redeemed to the redemption date.

The "Treasury Rate" is, as of any redemption date, the yield to maturity as of such redemption date of United States Treasury securities with a constant maturity (as compiled and published in the most recent Federal Reserve Statistical Release H.15 (519) that has become publicly available at least two Business Days prior to the redemption date (excluding inflation indexed securities) (or, if such Statistical Release is no longer published, any publicly available source of similar market data)) most nearly equal to the period from the redemption date to the maturity date of the Taxable Bonds to be redeemed; provided, however, that if the period from the redemption date to such maturity date is less than one year, the weekly average yield on actually traded United States Treasury securities adjusted to a constant maturity of one year will be used. For purposes of this calculation, a "Business Day" means any day other than (A) a Saturday or Sunday or legal holiday or a day on which banking institutions in the city in which the designated corporate trust office of the Trustee is located are authorized by law or executive order to close or (B) a day on which the New York Stock Exchange is closed.

The Extraordinary Redemption Price will be determined by an independent accounting firm, investment banking firm or financial advisor retained by the City at the City's expense to calculate such redemption price (the "Calculation Agent"). The determination by the Calculation Agent of the Extraordinary Redemption Price shall be conclusive and binding on the City and the Owners of the Taxable Bonds.

An "Extraordinary Event" will have occurred with respect to the Series A Taxable Bonds or the Series B Taxable Bonds, respectively, if Section 54AA, Section 1400U-2 or Section 6431 of the Code is modified, amended or interpreted in a manner pursuant to which the applicable credit payment to the City is reduced or eliminated.

# **Authorization and Purpose**

The Bonds are issued pursuant to Title 7 of the Connecticut General Statutes, as amended, the Charter of the City of Stamford and resolutions adopted by the Board of Finance and the Board of Representatives of the City.

As of September 30, 2010 the City had \$429,277,008 of authorized but unissued debt for various public improvement and school projects. The City expects that approximately \$348,145,839 will be financed by grants and other sources and \$81,131,169 will be financed by the issuance of general obligation bonds.

The \$35,000,000 proceeds of the Bonds will be issued to finance the various capital improvement projects of the City set forth below:

<u>Project</u>	General Purpose	<b>School</b>
Environmental Compliance/Stormwater Management	\$ 1,490,675	\$ _
Citywide Storm Drains	45,417	_
Repair/Replace Magee Avenue Wall	6,500	_
Ventilation System	24,298	_
Citywide Signals	54,365	_
Reconditioning of Bridges	50,000	_
Pavement Markings	98,205	_
Buildings and Utilities	20,627	_
Intersection Improvements	317,587	_
Fire Station Renovations	82,014	_
Boyle Stadium Renovation	1,575,957	_
Paving/Resurfacing	98,202	_
Citywide Vehicle Replacement/Upgrade	1,500,000	_
Citywide Technology Replacement/Upgrade	1,250,000	_

<b>Project</b>	General Purpose		<b>School</b>
Citywide Equipment Replacement/Upgrade	\$ 1,000,000	\$	_
Roadway Improvements and Reconstruction	2,003,896		_
Sidewalks	1,424,183		_
Leased Facility/Outside Agency Improvements	100,000		_
Master Plans	509,368		_
City Facility Upgrades	1,100,000		_
Park and Field Improvements	2,887,750		_
Police Facilities and Upgrades	185,000		_
Big 5 Improvements and Upgrades	375,000		_
SFR Improvements and Upgrades	49,140		_
Stamford Museum Improvements	41,413		_
Ferguson Library Projects	233,064		_
Solid Waste Improvements	1,013,995		_
Traffic Signal, Lighting and Safety Improvements	826,775		_
Rogers School Renovation	231,330		_
Vehicle Maintenance Improvements	165,239		_
Urban Transitway - Phase 2 - Federal Funds	3,000,000		_
CLC FF&E	65,000		_
Urban Transitway CMAQ ITS	304,635		_
Scofieldtown Park Design and Remediation	250,000		_
Vine Road Sidewalks	823,266		_
Urban Transitway - Federal Funds with Local Match	912,500		_
Urban Transitway - CMAQ Funds with Local Match	250,000		
Urban Transitway Phase 1 STP 2009	604,000		
Urban Transitway Phase 1 - STP 2010	363,000		
Public Water Supply Scofield	629,520		
Electrical-Citywide	21,000		_
Roadway Feasibility Studies	225,435		_
Scofield Building Improvements and Exterior Repairs	17,185		_
Major Bridge Repairs	1,612,310		_
Waterside Village Streetscape	2,129,769		_
Security Cameras/Devices	8,807		_
Major Bridge Replacement	171,446		_
School Zone Flashers	84,844		_
Vehicle Maintenance Facility Upgrade	106,741		_
Stillwater Road at Clover Hill Drive	288,829		_
			_
Waste Processing/Handling Improvements	46,783 73,291		_
Replace Records Room Microfilm Equipment			_
Myrtle Avenue Reconstruction	610,317		_
	148,534 55,287		_
Smith House Improvements	,		_
Solid Waste Building Rehabilitation	27,449		_
Mill River Stormwater Management	837,687 9,816		_
LED Traffic Light Conversion			_
Railroad Bridge and Underpass Rehab	125,000		_
Master Plan Update	26,539 50,770		_
Atlantic Street Reconstruction	50,770		_
Government Center Renovation	27,000		_
Yerwood Center Renovation	200,000		_
North Street Phase I	17,070		_
Jefferson Street Reconstruction	486,175	4	10F 000
Davenport Code Compliance	=	1	,125,000
Intercom Replacement	_		200,000
District Wide Indoor Air Quality	OF 000		219,995
Bartlett Phase II Environmental Site Assessment	85,000	ch a	<u> </u>
Total	\$33,455,005	\$1	,544,995

# **Ratings**

On November 18, 2010, Moody's Investors Service assigned a rating of Aa1 to the Bonds and affirmed the Aa1 rating on the City's parity debt outstanding. On November 29, 2010, Standard & Poor's assigned a rating of AAA to the Bonds and affirmed the AAA rating on the City's parity debt outstanding. The ratings reflect only the view of each rating agency and are subject to revision or withdrawal, which could affect the market price of the Bonds. Each rating agency should be contacted directly for its rating on the Bonds and the explanation of such rating.

#### **Tax Matters**

# **Series A Tax-Exempt Bonds**

The following discussion is applicable to the Series A Tax-Exempt Bonds which will be issued as tax-exempt bonds.

#### **Federal Income Taxes**

The Internal Revenue Code of 1986, as amended (the "Code"), imposes certain requirements which must be met at and subsequent to delivery of the Series A Tax-Exempt Bonds in order that interest on the Series A Tax-Exempt Bonds be and remains excluded from gross income for federal income tax purposes. Noncompliance with such requirements could cause interest on the Series A Tax-Exempt Bonds to be included in gross income retroactive to the date of issuance of the Series A Tax-Exempt Bonds. The Tax Regulatory Agreement, which will be executed and delivered by the City concurrently with the Series A Tax-Exempt Bonds, contains representations, covenants and procedures relating to the use, expenditure and investment of proceeds of the Series A Tax-Exempt Bonds in order to comply with such requirements of the Code. Pursuant to the Tax Regulatory Agreement, the City also covenants and agrees that it shall perform all things necessary or appropriate under any valid provision of law to ensure interest on the Series A Tax-Exempt Bonds shall be excluded from gross income for federal income tax purposes under the Code.

In the opinion of Bond Counsel, based on existing statutes and court decisions and assuming continuing compliance by the City with its covenants and the procedures contained in the Tax Regulatory Agreement, interest on the Series A Tax-Exempt Bonds is excluded from gross income for federal income tax purposes and is not treated as an item of tax preference for purposes of computing the federal alternative minimum tax and is not taken into account in the calculation of adjusted current earnings for purposes of computing the federal alternative minimum tax imposed on corporations.

Ownership of the Series A Tax-Exempt Bonds may also result in certain collateral federal income tax consequences to certain taxpayers, including, without limitation, financial institutions, property and casualty insurance companies, certain foreign corporations doing business in the United States, certain S corporations with excess passive income, individual recipients of Social Security and Railroad Retirement benefits, taxpayers utilizing the earned income credit and taxpayers who have or are deemed to have incurred indebtedness to purchase or carry tax exempt obligations, such as the Series A Tax-Exempt Bonds. Prospective purchasers of the Series A Tax-Exempt Bonds, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the federal tax consequences of ownership and disposition of, or receipt of interest on, the Series A Tax-Exempt Bonds.

# **Original Issue Discount**

The initial public offering price of certain maturities of the Series A Tax-Exempt Bonds may be less than the principal amount payable on such Series A Tax-Exempt Bonds at maturity. The excess of the principal amount payable at maturity over the initial public offering price at which a substantial amount of these Series A Tax-Exempt Bonds are sold constitutes original issue discount. The prices set forth on the inside cover page of the Official Statement may or may not reflect the prices at which a substantial amount of the Series A Tax-Exempt Bonds were ultimately sold to the public.

Under Section 1288 of the Code, the amount of original issue discount treated as having accrued with respect to any Series A Tax-Exempt Bond during each day it is owned by a taxpayer is added to the owner's adjusted basis for purposes of determining gain or loss upon the sale or other disposition of such Series A Tax-Exempt Bonds by such owner. Accrued original issue discount on the Series A Tax-Exempt Bonds is excluded from gross income for federal income tax purposes. Original issue discount on any bond is treated as accruing on the basis of economic accrual for such purposes, computed by a constant semiannual compounding method using the yield to maturity on such bond. The original issue discount attributable to any bond for any particular semiannual period is equal to the excess of the product of (i) one-half of the yield to maturity of such bond, and (ii) the amount which would be the adjusted basis of the bond at the beginning of such semiannual period if held by the original owner and purchased by such owner at the initial public offering price, over the interest paid during such period. The amount so treated as accruing during each semiannual period is apportioned in equal amounts among the days in that period to determine the amount of original issue discount accruing for such purposes during each such day.

# **Original Issue Premium**

The initial public offering price of certain maturities of the Series A Tax-Exempt Bonds may be greater than the principal amount payable on such Series A Tax-Exempt Bonds at maturity. The excess of the initial public offering price at which a substantial amount of these Series A Tax-Exempt Bonds are sold over the principal amount payable at maturity or on earlier call date constitutes original issue premium. The prices set forth on the inside cover page of the Official Statement may or may not reflect the prices at which a substantial amount of the Series A Tax-Exempt Bonds were ultimately sold to the public.

Under Sections 1016 and 171 of the Code, the amount of original issue premium treated as amortizing with respect to any Series A Tax-Exempt Bond during each day it is owned by a taxpayer is subtracted from the owner's adjusted basis for purposes of determining gain or loss upon the sale or other disposition of such Series A Tax-Exempt Bonds by such owner. Amortized original issue premium on the Series A Tax-Exempt Bonds is not treated as a deduction from gross income for federal income tax purposes. Original issue premium on any bond is treated as amortizing on the basis of the taxpayer's yield to maturity using the taxpayer's cost basis and a constant semiannual compounding method.

# **State Taxes**

In the opinion of Bond Counsel, based on existing statutes, interest on the Series A Tax-Exempt Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

# <u>Taxable Bonds - Series A Taxable Bonds and Series B Taxable Bonds</u>

The following discussion is applicable to the Taxable Bonds comprised of the Series A Taxable Bonds, which will be issued as Taxable Build America Bonds – Direct Payment, and the Series B Taxable Bonds, which will be issued as Taxable Recovery Zone Economic Development Bonds – Direct Payment. The Series A Taxable Bonds and the Series B Taxable Bonds are referred to as the "Taxable Bonds."

# Circular 230 Disclosure

Pursuant to federal regulations governing practice before the Internal Revenue Service (Circular 230), prospective owners of the Taxable Bonds are hereby notified that any discussion of U.S. federal tax issues contained herein (i) is written in connection with the promotion or marketing of the Taxable Bonds and the transactions or matters addressed herein, and (ii) is not intended or written to be used, and cannot be used, by any taxpayer for the purpose of avoiding penalties that may be imposed under the Internal Revenue Code of 1986, as amended (the "Code"). Each taxpayer should seek advice based on the taxpayer's particular circumstances from an independent tax advisor.

#### **Federal Income Taxes**

The City has determined to issue the Series A Taxable Bonds as taxable obligations and has irrevocably elected to: (i) designate the Series A Taxable Bonds as "build America bonds" pursuant to Section 54AA(d) of the Code; and (ii) designate the Series A Taxable Bonds as "qualified bonds" pursuant to Section 54AA(g) of the Code in order to allow the City to receive from the federal government pursuant to Section 6431 of the Code credit payments equal to 35% of the amount of the interest payable on the Series A Taxable Bonds. As a result of such election, owners of, and owners of beneficial interests in, the Series A Taxable Bonds will not receive any tax credits with respect to the Series A Taxable Bonds and interest on the Series A Taxable Bonds will be included in gross income for federal income tax purposes. The Code establishes certain ongoing requirements that must be met at and subsequent to the issuance and delivery of the Series A Taxable Bonds in order for the City to continue to receive such credit payments. The City has covenanted in the Tax Regulatory Agreement that it will at all times perform all acts and things necessary or appropriate under any valid provision of law to ensure the receipt of the credit payments with respect to the Series A Taxable Bonds.

The City has determined to issue the Series B Taxable Bonds as taxable obligations and has irrevocably elected to: (i) designate the Series B Taxable Bonds as "recovery zone economic development bonds" pursuant to Section 1400U-2 of the Code; and (ii) designate the Series B Taxable Bonds as "qualified bonds" pursuant to Section 54AA(g) of the Code in order to allow the City to receive from the federal government pursuant to Section 6431 of the Code credit payments equal to 45% of the amount of the interest payable on the Series B Taxable Bonds. As a result of such election, owners of, and owners of beneficial interests in, the Series B Taxable Bonds will not receive any tax credits with respect to the Series B Taxable Bonds and interest on the Series B Taxable Bonds will be included in gross income for federal income tax purposes. The Code establishes certain ongoing requirements that must be met at and subsequent to the issuance and delivery of the Series B Taxable Bonds in order for the City to continue to receive such credit payments. The City has covenanted in the Tax Regulatory Agreement that it will at all times perform all acts and things necessary or appropriate under any valid provision of law to ensure the receipt of the credit payments with respect to the Series B Taxable Bonds.

In the opinion of Bond Counsel, under existing law, interest on the Taxable Bonds is included in gross income for federal income tax purposes pursuant to the Code.

# U.S. Holders

The following discussion applies to U.S. Holders. As used herein, "U.S. Holder" means a beneficial owner of the Taxable Bonds that is: (i) an individual that is a citizen or resident of the United States; (ii) a corporation or other entity taxable as a corporation for U.S. federal income tax purposes created or organized in or under the laws of the United States, of any state thereof or of the District of Columbia, (iii) an estate, the income of which is subject to U.S. federal income tax regardless of its source, or (iv) a trust, if a court within the United States is able to exercise primary supervision over the administration of the trust and one or more U.S. persons have the authority to control all substantial trust decisions (or if a valid election is in place to treat the trust as a U.S. person).

*Interest.* In general, for cash method taxpayers (including most individuals), interest on the Taxable Bonds is reported in taxable income as ordinary income when actually or constructively received. For accrual method taxpayers, interest on the Taxable Bonds is reported in taxable income as ordinary income as it accrues.

Original Issue Discount. Under Section 1273 of the Code, the excess of the principal amount payable at maturity over the initial public offering price at which a substantial amount of these Taxable Bonds are sold constitutes original issue discount unless the amount of such excess is less than a specified de minimis amount (generally equal to 0.25% of the stated redemption price at maturity multiplied by the number of complete years to maturity) in which case the original issue discount shall be treated as zero. The prices set forth on the inside cover page of the Official Statement may or may not reflect the prices at which a substantial amount of the Taxable Bonds were ultimately sold to the public. A holder of a Taxable Bond having a maturity more than one year from its date of issue must include in federal gross income (for each

day of the taxable year, or portion of the taxable year, in which such holder holds such Taxable Bond) the daily portion of original issue discount, as it accrues (generally on a constant yield method) and regardless of the holder's method of accounting. A holder may irrevocably elect to include in gross income all interest that accrues on a Taxable Bond using the constant-yield method, subject to certain modifications.

Original Issue Premium. The initial public offering price of certain maturities of the Taxable Bonds may be greater than the principal amount payable on such Taxable Bonds at maturity. The excess of the initial public offering price at which a substantial amount of these Taxable Bonds are sold over the principal amount payable at maturity or on earlier call date constitutes original issue premium. The prices set forth on the inside cover page of the Official Statement may or may not reflect the prices at which a substantial amount of the Taxable Bonds were ultimately sold to the public. Under Section 171 of the Code, a holder of a Taxable Bond may elect to treat such excess as "amortizable bond premium," in which case the amount of interest required to be included in the taxpayer's income each year with respect to interest on the Taxable Bond will be reduced by the amount of amortizable bond premium allocable (based on the Taxable Bond's yield to maturity) to that year. If such an election is made, the amount of each such reduction in interest income will result in a corresponding reduction in the taxpayer's tax basis in the Taxable Bond. Any election to amortize bond premium is applicable to all taxable debt instruments held by the taxpayer at the beginning of the first taxable year to which the election applies or thereafter acquired by the taxpayer and may not be revoked without the consent of the Internal Revenue Service (the "IRS").

Sale or Other Taxable Disposition of the Taxable Bonds. On the sale, exchange, redemption, retirement or other taxable disposition of the Taxable Bonds, taxable gain or loss is recognized equal to the difference between the amount realized upon such disposition (less any portion allocable to accrued and unpaid interest, which will be taxable as ordinary income if not previously included in income) and the adjusted tax basis in the Taxable Bonds. In general, the adjusted tax basis in the Taxable Bonds is the cost decreased by any principal payments received with respect to the Taxable Bonds. Gain or loss will be a long-term capital gain or loss if the Taxable Bonds have been held for more than one year. Otherwise, gain or loss will be a short-term capital gain or loss. For certain non-corporate taxpayers (including individuals), long-term capital gains are eligible for reduced rates of U.S. federal income taxation. The deductibility of capital losses is subject to limitations.

**Backup Withholding.** U.S. Holders may be subject to backup withholding on payments of interest and, in some cases, disposition proceeds of the Taxable Bonds, if they fail to provide an accurate Form W-9, "Request for Taxpayer Identification Number and Certification," or valid substitute form, or have been notified by the IRS of a failure to report all interest and dividends, or otherwise fail to comply with the applicable requirements of backup withholding rules. Backup withholding is not an additional tax. Any amounts withheld under the backup withholding rules will be allowed as a credit against the U.S. Holder's U.S. federal income tax liability (or refund) provided the required information is timely furnished to the IRS. Prospective U.S. Holders should consult their own tax advisors concerning the application of backup withholding rules.

*Unearned Income Medicare Contribution.* Pursuant to Section 1411 of the Code (enacted under the *Health Care and Education Reconciliation Act of 2010*), certain U.S. Holders of the Taxable Bonds that are individuals, estates or trusts must pay an additional 3.8% surtax on, among other things, investment income and gains from the sale or other disposition of the Taxable Bonds for tax years beginning after December 31, 2012. Prospective U.S. Holders of the Taxable Bonds should consult their own tax advisors concerning the application of Unearned Income Medicare Contribution rules to their ownership and disposition of the Taxable Bonds.

#### Non-U.S. Holders

The following discussion applies to Non-U.S. Holders. A "Non-U.S. Holder" is a beneficial owner of the Taxable Bonds that is not a "U.S. Holder." Special rules may apply to Non-U.S. Holders that are subject to special treatment under the Code, including "controlled foreign corporations" and "passive foreign investment companies." Such Non-U.S. Holders should consult their own tax advisors to determine the U.S. federal, state, local and other tax consequences that may be relevant to them.

*Interest.* Subject to the discussion below concerning effectively connected income and backup withholding, payments of interest on the Taxable Bonds will not be subject to U.S. federal withholding tax, provided the Non-U.S. Holder satisfies one of two tests. The first test (the "portfolio interest" test) is satisfied if, in general: (i) the Non-U.S. Holder does not own, actually or constructively, a 10% or greater interest (by voting power) in the City, (ii) the Non-U.S. Holder is not a "controlled foreign corporation" (within the meaning of the Code) that is related, directly or indirectly, to the City, (iii) the Non-U.S. Holder is not a bank receiving interest on the Taxable Bonds on an extension of credit made pursuant to a loan agreement entered into in the ordinary course of its trade or business, and (iv) the Non-U.S. Holder certifies to the paying agent on IRS Form W-8BEN (or appropriate substitute or successor form) under penalties of perjury, that it is not a U.S. person. If the Taxable Bonds are held through a financial institution or other agent acting on behalf of a Non-U.S. Holder, it will be required to provide appropriate documentation to the agent and the agent will then be required to provide certification to the paying agent, either directly or through other intermediaries. The second test is satisfied if the Non-U.S. Holder is otherwise entitled to the benefits of an income tax treaty under which such interest is exempt from U.S. federal withholding tax, and the Non-U.S. Holder or its agent provides a properly executed IRS Form W-8BEN (or an appropriate substitute form evidencing eligibility for the exemption).

Payments of interest on the Taxable Bonds to Non-U.S. Holders that do not meet the above-described requirements will be subject to a U.S. federal income tax of 30% (or such lower rate as provided by an applicable income tax treaty) collected by means of withholding.

Sale, or Other Taxable Disposition of the Taxable Bonds. Subject to the discussion below concerning effectively connected income and backup withholding, a Non-U.S. Holder will not be subject to U.S. federal income tax on any gain realized on any sale, exchange or retirement of the Taxable Bonds unless the Non-U.S. Holder is an individual, present in the United States for at least 183 days during the taxable year in which the Taxable Bonds are disposed of, and other conditions are satisfied. If this exception applies, the Non-U.S. Holder will generally be subject to U.S. federal income tax at a rate of 30% (or at a reduced rate under an applicable income tax treaty) on the amount by which capital gains derived from sources within the United States (including gains from the sale, exchange, retirement or other disposition of the Taxable Bonds) exceed capital losses allocable to sources within the United States.

Effectively Connected Income. The preceding discussion assumes that the interest received and any gain realized is not effectively connected with the conduct of a trade or business in the United States. If a Non-U.S. Holder is engaged in a trade or business in the United States and its investment in the Taxable Bonds is effectively connected with such trade or business, the Non-U.S. Holder will be exempt from the 30% withholding tax on the interest (provided a certification requirement, generally on IRS Form W-8ECI, is met) and will instead generally be subject to U.S. federal income tax on interest and any gain with respect to the Taxable Bonds in the same manner as a U.S. Holder. Foreign corporations may also be subject to an additional branch profits tax of 30% or such lower rate provided by an applicable income tax treaty.

For Non-U.S. Holders eligible for the benefits of an income tax treaty, any effectively connected income or gain will generally be subject to U.S. federal income tax in the same manner as a U.S. Holder only if it is also attributable to a permanent establishment maintained in the United States.

Backup Withholding. In general, backup withholding will not apply to a payment of interest on the Taxable Bonds, or to proceeds from the disposition of the Taxable Bonds, in each case, if the Non-U.S. Holder certifies under penalties of perjury that it is a Non-U.S. Holder and the paying agent does not have actual knowledge to the contrary. Any amounts withheld under the backup withholding rules will be allowed as a credit against U.S. federal income tax liability provided the required information is timely furnished to the IRS. In certain circumstances, if the Taxable Bonds are not held through a qualified intermediary, the amount of payments made on the Taxable Bonds, the name and address of the beneficial owner, and the amount, if any, of tax withheld may be reported to the IRS. Prospective Non-U.S. Holders should consult their own tax advisors concerning the application of backup withholding rules.

#### The Bonds

#### **State Tax Matters**

In the opinion of Bond Counsel, based on existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

# Generally

The opinions of Bond Counsel are rendered as of their date and are based on existing law, which is subject to change. Bond Counsel assumes no obligation to update or supplement its opinions to reflect any facts or circumstances that may come to their attention, or to reflect any changes in law that may thereafter occur or become effective. On the date of delivery of the Bonds, Bond Counsel will deliver their opinions in the form attached hereto as Appendices B, C and D.

The above discussion is a summary of the material federal and State of Connecticut income tax consequences relevant to the purchase, ownership and disposition of the Bonds. This discussion does not purport to address all of the tax consequences that may be relevant to a prospective owner of the Bonds, especially those subject to special rules, including but not limited to, rules applicable to certain financial institutions, U.S. expatriates, insurance companies, retirement plans, regulated investment companies, dealers in securities or currencies, traders in securities that have elected to use a mark-to-market method of accounting, U.S. Holders (as defined above) whose functional currency is not the U.S. dollar, tax-exempt organizations and persons holding the Bonds as part of a "straddle," "hedge," "constructive sale," "conversion transaction" or other integrated transaction. The above discussion does not address the tax consequences if the Bonds are held through a partnership, an entity taxable as a partnership or any other pass-through entity. In addition, the above discussion only applies to Bonds purchased for cash at original issuance and deals only with Bonds held as "capital assets" within the meaning of Section 1221 of the Code. Except as specifically indicated, the above discussion does not address any other federal or state tax laws (i.e., estate and gift tax laws), or any applicable local or foreign tax laws.

Prospective purchasers of the Bonds, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the federal, state and local tax consequences of ownership and disposition of, and receipt of interest on, the Bonds, including gift and estate tax laws, and tax treaties.

# **Security and Remedies**

The Bonds will be general obligations of the City of Stamford, and the City will pledge its full faith and credit to pay the principal of and interest on the Bonds when due. Unless paid from other sources, the Bonds are payable from ad valorem taxes which may be levied on all taxable property subject to taxation by the City without limitation as to rate or amount, except as to certain classified property such as certified forest land taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts.

Payment of the Bonds is not limited to property tax revenues or any other revenue source, but certain revenues of the City may be restricted as to use and therefore may not be available to pay debt service on the Bonds.

There are no statutory provisions for priorities in the payment of general obligation debt of the City. There are no statutory provisions for a lien on any portion of the tax levy or other revenues to secure the Bonds, or judgments thereon, in priority to other claims.

The City is subject to suit on its general obligation bonds and notes, and a court of competent jurisdiction has power in appropriate proceedings to render a judgment against the City. Courts of competent jurisdiction also have the power in appropriate proceedings to order payment of a judgment on such

bonds or notes from funds lawfully available therefor or, in the absence thereof, to order the City to take all lawful action to obtain the same, including the raising of the required amount in the next tax levy. In exercising their discretion as to whether to enter such an order, the courts may take into account all relevant factors, including the current operating needs of the City and the availability and adequacy of other remedies.

Enforcement of a claim for payment of principal of or interest on the Bonds would also be subject to the applicable provisions of federal bankruptcy laws and to provisions of other statutes, if any, hereafter enacted by the Congress or the Connecticut General Assembly extending the time for payment or imposing other constraints upon enforcement insofar as the same may be constitutionally applied, as well as other bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted and to the exercise of judicial discretion. Under the federal bankruptcy code, the City may seek relief only, among other requirements, if it is specifically authorized, in its capacity as a municipality or by name, to be a debtor under Chapter 9, Title 11 of the United States Code, or by state law or by a governmental officer or organization empowered by state law to authorize such entity to become a debtor under such Chapter. Section 7-566 of the Connecticut General Statutes, as amended, provides that no Connecticut municipality shall file a petition in bankruptcy without the express prior written consent of the Governor. This prohibition applies to any town, city, borough, metropolitan district and any other political subdivision of the State having the power to levy taxes and issue bonds or other obligations.

# THE CITY OF STAMFORD, CONNECTICUT HAS NEVER DEFAULTED IN THE PAYMENT OF PRINCIPAL OR INTEREST ON ITS BONDS OR NOTES.

#### **Oualification for Financial Institutions**

The Bonds shall NOT be designated by the City as qualified tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for interest expense allocable to the Bonds.

# **Book-Entry-Only System**

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds, in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's

highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at <a href="https://www.dtc.com">www.dtc.com</a> and www.dtc.org.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on, and redemption premium, if any, with respect to the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from City or Paying Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Paying Agent, or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest, and redemption premium, if any, to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the City or Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the City or Paying Agent. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered.

The City may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the City believes to be reliable, but the City takes no responsibility for the accuracy thereof.

# **DTC Practices**

The City can make no assurances that DTC, DTC Participants, Indirect Participants or other nominees of the Beneficial Owners of the Bonds will act in a manner described in this Official Statement. DTC is required to act according to rules and procedures established by DTC and its Participants which are on file with the Securities and Exchange Commission.

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#### **SECTION II - THE ISSUER**

# History, Location, and Other Information

Stamford, first settled in 1641, is Connecticut's fourth largest city by population. It was named the Town of Stamford in 1642 and was admitted to Connecticut in October 1662. In 1893 the City of Stamford, comprising the central portion of the Town of Stamford, was incorporated. Thereafter, the City of Stamford became a composite part of the Town of Stamford, resulting in two separate governments. On April 15, 1949 the Town and City were consolidated and named the City of Stamford. Stamford covers an area of approximately 40 square miles located on Long Island Sound between Greenwich to the west and New Canaan and Darien to the east.

The City is about one hour from New York City by rail or highway transportation. It is on the New Haven line of MetroNorth commuter railroad, and also receives service from Shoreline East, Amtrak and Conrail, which provide daily passenger and freight service. It is served by interstate, intrastate, and local bus lines. The Connecticut Turnpike, I-95; the Boston Post Road, U.S. Route 1; and the Merritt Parkway, State Route 15, traverse the City.

Stamford has a high concentration of national and international corporate headquarters and it is the major retail trade center of Fairfield County, yet it maintains its suburban character and residential areas. Through sound urban planning, the City has strengthened its downtown retail core, increased its housing and cultural facilities and attracted major office development. 2009 saw significant new development activity in downtown Stamford and the South End. In early 2010, Nestle Waters announced the relocation of its headquarters from Greenwich to Stamford. It will bring about 475 jobs and occupy approximately 160,000 square feet of office space. Shortly thereafter, Affinion Group announced that it will relocate from Norwalk to Stamford bringing about 350 jobs and occupying the recently vacated 140,000-square-foot UST, Inc. space. In 2011, Starwood Hotels and Resorts Worldwide, Inc. will relocate its world headquarters from White Plains to Stamford. This move will bring approximately 820 jobs to Stamford and occupy 250,000 square feet of office space.

The 1,000,000-square-foot North American headquarters for the Royal Bank of Scotland has been completed. Harbor Point, an 82-acre land assemblage in the South End developed by Building & Land Technology, which includes six million square feet of mixed-use development, continues under active construction, with the recent approval of its 474,000-square-foot Gateway office/residential complex adjacent to the train station which will begin construction in the fourth quarter of 2010. The full scope of the project includes 4,000 residential units (of which ten percent are affordable housing); commercial space including office buildings, a grocery store, a waterfront hotel, restaurants and a full-service marina; more than 11 acres of parks and public spaces; a community school; and publicly accessible waterfront areas. In 2010 approximately 600 of the apartments will come online and a third building with 336 units will open in late 2011 or early 2012. Also currently under construction is the second phase of the Metro Center project, "MetroGreen," which includes 50 housing units located just to the south of the Transportation Center.

The City experienced a burst of activity in the media industry including the relocation of NBC Universal from Chicago to Stamford during 2009 and the creation of the Stamford Media Center at the Rich Forum. Stamford is home to a growing digital media base and currently houses such businesses as the YES Network; Versus, the NHL network owned by Comcast; NBC Sports – Olympic Division; WWE and the Ascent Media group with its Lifetime, A&E, History Channel and other cable products that are projecting continued growth in 2010–11.

The information technology sector is growing with the expansion of Indeed.com, a Stamford-based computer search engine company and the decision by the Gartner Group to remain in Stamford as its headquarters with a staff of 750 and a planned expansion of 400 additional positions.

The conversion of the City's industrial space to higher tech uses continued in 2009 with the teaming of Fuji Film and GE to manufacture a bio-molecular imaging system for GE Healthcare, one of GE's fastest growing business units.

Stamford Hospital received approval for its \$575 million phased development, including its \$220 million first phase scheduled to be completed by 2013 that includes a new five story hospital building and a central utility plant.

Stamford is an important residential suburb in one of the highest per capita income areas of the United States. The 2000 U.S. Census reports Stamford's per capita income for 2000 was \$34,987 with a 2000 population of 117,083. According to the 2009 U.S. Census, the Stamford Metropolitan Area ranked third in the nation with a median family income of \$75,700.

# **Description of Government**

The City of Stamford operates under a Charter adopted in 1949 and most recently revised in November 2004. The 2004 revisions created an Undesignated Fund Balance or Rainy Day Fund, added the Mayor to the Board of Education as a non-voting member and made a number of technical changes to the Charter.

The chief executive officer of the City is the Mayor, elected for a four-year term of office. The legislative function is performed by a forty-member Board of Representatives whose members are elected, two from each of twenty districts, for four-year terms. The Board of Representatives adopts ordinances and resolutions and must approve all expenditures of funds. A six-member Board of Finance, elected to staggered four-year terms with provisions for representation of two major political parties, establishes fiscal policy and must approve all expenditures of funds.

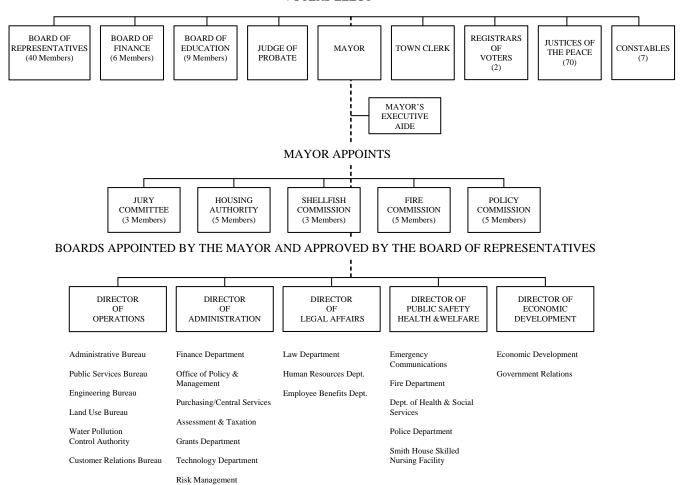
The Director of Administration is appointed by the Mayor and confirmed by the Board of Representatives. Under the direction of the Mayor, the Director of Administration has supervision over the Controller's Office, Office of Policy and Management, Purchasing, Central Services, Assessment and Taxation, Community Development, Intergovernmental Grants, Technology Management Services and Risk Management. The Director of Administration is the Chief Financial Officer of the City and performs accounting of all funds showing all financial transactions for all commissions, boards, departments, offices, agencies, authorities and other entities of the City. The Office of Administration provides certain support services for the Board of Education.

The Director of Administration has the powers and duties conferred on town treasurers, to issue and market all bonds and to invest funds of the City. The Director of Administration is also responsible for the preparation of the operating and capital budgets of the City. In addition, in accordance with Section 8-20-3 of the City Charter, the Director of Administration submits an opinion to the Mayor and Board of Finance in December of each year setting forth the amount and nature of capital expenditures that the City may incur safely for each of the six succeeding years.

# Organizational Chart

# CITIZENS OF STAMFORD

#### **VOTERS ELECT**



# Administration

The Mayor, subject to the approval of the Board of Representatives, appoints five Directors to his cabinet: the Director of Administration, Director of Operations, Director of Legal Affairs, Director of Public Safety, Health and Welfare, and Director of Economic Development. The Directors serve at the Mayor's pleasure, and their terms are coterminous with the Mayor's term of office. The Mayor's Executive Aide also serves as a member of the cabinet.

# **Principal Municipal Officials**

Office	<u>Name</u>	Manner of <u>Selection/Term</u>	Years of <u>Service</u>
Mayor		Elected/4 years	11 months <sup>1</sup>
Director of Administration	Frederick C. Flynn, Jr.	Appointed/4 years	9 months1
Director of Operations	Ernest A. Orgera	Appointed/4 years	9 months <sup>1,2</sup>
Director of Legal Affairs	Michael D. Larobina	Appointed/4 years	$11  \mathrm{months^1}$
Director of Economic			
Development	Laure Aubuchon	Appointed/4 years	9 months
Controller	Lisa M. Reynolds	Civil service/indefinite	11 years
Director of Policy & Management	Peter F. Privitera	Civil service/indefinite	7½ years
Superintendent of Schools	Dr. Joshua P. Starr	Appointed/3-year contract	5 years

<sup>&</sup>lt;sup>1</sup> Michael A. Pavia was elected Mayor of the City of Stamford in November 2009, took office on December 1, 2009 and appointed his cabinet members shortly thereafter.

The City administers a Civil Service System, including hiring, promotional and competitive examinations and disciplinary actions. In addition, the Civil Service System conducts training programs and maintains employee benefit programs. The Department of Human Resources conducts collective bargaining negotiations on 14 contracts with municipal employee labor unions. The Board of Education negotiates with its employee labor unions. See "Municipal Employees Bargaining Organizations" herein.

The City currently employs 3,220 full-time persons for General Government and the Board of Education. The following table shows the City's employment rolls for the past seven fiscal years.

# Municipal Employees<sup>1</sup>

	<u>2010-11</u>	<u>2009-10</u>	<u>2008-09</u>	<u>2007-08</u>	<u>2006-07</u>	<u>2005-06</u>	<u>2004-05</u>
General Government <sup>2</sup>	1,158	1,228	1,226	1,263	1,264	1,260	1,268
Board of Education	2,062	2,060	2,122	2,123	2,128	1,890	2,050
Total	3,220	3,288	3,348	3,386	3,392	3,150	3,318

<sup>&</sup>lt;sup>1</sup> As of July 1 each fiscal year.

<sup>&</sup>lt;sup>2</sup> Mr. Orgera, Director of Operations, previously served 20 years as a Stamford police officer and over 19 years as a supervisor in the City of Stamford's Operations Division.

<sup>&</sup>lt;sup>2</sup> General Government includes employees assigned to the Smith House Nursing Home (104) the Water Pollution Control Authority (36); the E. Gaynor Brennan Golf Course (6); the Risk Management Fund (3); the Marina Fund (2) and the Parking Fund (17).

# **Municipal Employees Bargaining Organizations**

	Number of	Current Contract Expiration
Organization	<b>Employees</b>	<u>Date</u>
General Government		
Stamford Police Association	276	06/30/11
Local #786 of the International Association of Firefighters, AFL-CIO		
(downtown)	265	06/30/11
Local #2657 of the AFSCME, Council #4, AFL-CIO (Supervisors)	96	$06/30/10^{1}$
Local #465 of the AFSCME, Council # 4, AFL-CIO (Registered Nurses)	49	$06/30/10^2$
Local #1303-273 of the AFSCME, Council #4, AFL-CIO (Hygienists)	4	$06/30/10^2$
Local #1303-191 of the AFSCME, Council # 4, AFL-CIO (Attorneys)	5	$06/30/10^2$
Local #145 of the International Brotherhood of Teamsters, AFL-CIO	20	$06/30/10^{1}$
Local #2377 of the International Union, United Automobile Workers,		
AFL-CIO	238	$06/30/10^{1}$
New England Health Care Employees Union, District 1199 (Smith House)	86	06/30/12
Local #222 of the United Electrical Radio & Machine Workers of America	119	$06/30/10^{1}$
Total Employees	1,158	, ,
Board of Education		
Local #2657 of the AFSCME, Council #4, AFL-CIO (Supervisors) Local #2377 of the International Union, United Automobile Workers,	6	06/30/101
AFL-CIO	80	$06/30/10^{1}$
Stamford Board of Education Employee Association (Custodian &		00/00/20
Maintenance)	151	$06/30/10^{1}$
Security Workers and Community Liaison Employees	33	06/30/13
Stamford Education Association	1,393	06/30/13
Education Assistants of Stamford Association	334	06/30/13
School Administrators Association of Stamford	65	06/30/13
Total Employees	2,062	00/ 50/ 11
Total Employees	∠,00∠	

<sup>&</sup>lt;sup>1</sup>In arbitration.

Connecticut General Statutes section 7-473c provides for a mandatory binding arbitration procedure of collective bargaining agreements between municipal employers and municipal employee organizations. Section 10-153f provides for mandatory mediation and arbitration of disagreements between any local or regional board of education and the exclusive bargaining representatives of a teachers' or administrators' unit concerning the terms and conditions of employment applicable in such unit. A panel of arbitrators or a single arbitrator shall hold a hearing or hearings and take testimony and evidence. At the conclusion of the hearing process the parties file last best offers. The arbitrator(s) are required to accept the last best offer of either party. In arriving at a decision, the arbitrator(s) shall give priority to the public interest and the financial capability of the municipal employer (town), including consideration of other demands on the financial capability of the town. Statute section 10-153f requires that when assessing the financial capability of the town, there is an irrefutable presumption that a budget reserve of five percent or less isn't available for payment of the cost of items that are the subject of the arbitration. In light of financial capability the arbitrator(s) are also required to consider the following factors: prior negotiations between the parties, interests and welfare of the employee group, cost of living changes (section 10-153f requires that the cost of living be averaged over the preceding three years), existing employment conditions of the specific employee group and similar groups, and wages/salaries, fringe benefits, and employment conditions in the labor market, including developments involving wages and benefits in the private sector (section 10-153f further provides the review of contract settlements and arbitration awards for other employee organizations in assessing this factor). An arbitration award may be rejected by a two-

<sup>&</sup>lt;sup>2</sup>In negotiation.

thirds majority vote of the legislative body of the municipal employer. Such vote must take place within twenty-five days of receipt of the award. If the award is rejected, the body must notify in writing, the reasons for the vote, to the appropriate employee organization and the State of Connecticut. In the event of a rejection the appropriate State agency or department selects an arbitration panel of three arbitrators or, if the parties agree, a single arbitrator may be used. The arbitrator(s) review the record, briefs, and the decision on each rejected issue from the prior award. The reviewing arbitrator(s) are required to accept the last best offer of either of the parties and are limited to considering the public interest and financial capability of the town and the other previously mentioned factors, in light of the town's financial capability. After completion of such review the arbitrator(s) render a decision on each rejected issue which is final and binding on the parties unless a motion to vacate or modify the award is filed in the Superior Court of the State of Connecticut.

At the current time the City and a number of municipal employee bargaining organizations are involved in the mandatory binding arbitration procedure pursuant to Connecticut General Statute section 7-473c. The first arbitration case involves the City and the Supervisors, Teamsters and Dental Hygienists unions. The other case involves the City and the United Automobile Workers union. There were originally two issues before the arbitration panel in the first case including a "no layoff" clause and a 2% wage increase for the contract year July 1, 2010-June 30, 2011. The City contested the arbitrability of the "no layoff" clause and the panel ruled in the City's favor. The wage increase issue is unresolved at this time. The other case involves the same two issues as the first case although arbitration hearings have not been scheduled yet.

# **Summary of Municipal Services**

Fire Services: Background - The City of Stamford is served by six autonomous fire departments. The Stamford Fire and Rescue Department, under the control of the Chief, serves the City Fire Service District, except in case of emergency or special agreement. The fire districts outside of the Stamford Fire and Rescue fire district are served by five volunteer departments which have come to be called "The Big Five." Although nominally characterized as volunteer companies, historically they have relied upon paid professional firefighters, such that more accurately they are "combination" departments. In fiscal year 2007–08, an attempted re-organization was initiated by the Mayor's Office to augment staffing at three volunteer fire departments whereby the City would oversee the management and training of professional firefighters. The anticipated result of the reorganization would have been improved fire protection throughout all fire districts and more effective management and training of professional and volunteer firefighters. However, due to litigation the plan has only been partially implemented to date. The current status is:

- Glenbrook (New Hope) Volunteer Fire Department Volunteers supplemented with professional staff managed by Stamford Fire & Rescue
- Springdale Volunteer Fire Department Volunteers supplemented with professional staff managed by Stamford Fire & Rescue
- Turn of River Volunteer Fire Department All volunteer in Turn of River stations. Two temporary stations with professional staff managed by Stamford Fire & Rescue operate in Turn of River fire district.
- Long Ridge Volunteer Fire Department Volunteers supplemented with professional staff managed by volunteer department
- Belltown Volunteer Fire Department All volunteer

Stamford Fire and Rescue augments fire protection in all volunteer districts via mutual aid.

In the summer of 2010, the Mayor proposed consolidating four of the five volunteer fire companies into one Stamford Volunteer Fire Department. The new volunteer department would be a combination department staffed with limited paid personnel and supplemented with volunteers. The funding of this department would come from a new fire taxing district. Stamford Fire & Rescue personnel currently operating in the volunteer districts would relocate to City stations, and all other City-wide fire services would remain unchanged. The Mayor's proposal is currently under review by the elected boards. Until a decision is made, the previously documented fire services organization remains in effect.

**Department of Health and Social Services:** The Department of Health and Social Services is responsible for a wide range of public health services including preventive treatment, public health education, epidemiology, laboratory services, and code enforcement. The department provides testing, clinics and immunizations for numerous diseases and health conditions.

The environmental health program inspects and licenses food service establishments, grocery stores, markets, septic systems, refuse collectors, beaches, apartments, and multi-family housing units.

The City enforces minimum housing standards as established by City ordinances, and the school health program serves all public and private school programs.

**Police Department:** The Stamford Police Department is the sole, full-time law enforcement agency responsible for public safety in the City. The Department consists of several different units all falling within six distinct Divisions. Due in large part to the efforts of the Police Department, the FBI ranked Stamford as the 14th safest city in the nation in 2009. The Department is firmly committed to a collaborative, cooperative and interactive community policing philosophy. Division Captains and District Commanders regularly attend meetings of neighborhood associations and community groups and are an integral part of many community functions. The Department is committed to working with residents to identify and solve community issues before they become crime problems.

Recent enhancements have been enacted with the ultimate goal of making the Stamford Police Department a full-service Police Department. To achieve this, the Department has significantly enhanced its capacity to provide comprehensive police services by adding several specialty units, as well as acquiring advanced tactical and technological equipment. In addition, the Department plans on significantly expanding forensic capabilities as well as implementing advanced tactical training to ensure that the residents of Stamford continue to feel safe and secure in their neighborhoods.

Some examples of the specialty units that contribute to the department's patrol, investigative, narcotics and organized crime units include a Special Victims Unit ("SVU"), an Internet Crimes Against Children Task Force ("ICAC"), a Collision Analysis and Reconstruction Squad ("CARS"), a recently implemented Canine Unit, a Motorcycle Unit, a Marine Division, a Patrol Neighborhood Impact Unit, a Summer Camp for Police/Youth and two new units planned: a Hostage/Crisis Negotiation Team and an Emergency Services Unit. All of these specialty units contribute to the comprehensive police response.

The SVU is the first of its kind in the region and was formed to investigate crimes of domestic violence, elder abuse, crimes against people with diminished mental capacity, intimate stalking and harassment and cohabitating sexual assault investigations. The Unit partners with several state and local agencies as well as several social service providers and has assisted well over a thousand victims in its short lifespan.

The Internet Crimes Against Children Task Force ("ICAC") is the lead law enforcement agency in the regional Task Force comprising surrounding jurisdictions and the State's Attorney's Office. Investigators utilize advanced forensic capabilities to locate, arrest and prosecute child sexual predators. The Task Force has taken the lead in utilizing forensic tools to address the growing problem of child exploitation via the Internet.

The Collision Analysis and Reconstruction Squad ("CARS") is responsible for investigating fatal or serious accidents that may result in a fatality. All investigators in the Unit have received advanced training and are experts in the field of motor vehicle accident reconstruction. The investigators also conduct periodic checkpoints such as Click-It-Ticket seatbelt enforcement and Operating Under the Influence alcohol checkpoints.

The Department recently implemented a Canine Unit that, when fully operational, will comprise seven dogs. These dogs will be utilized for narcotic searches, bomb detection and search and rescue efforts. The unit will be available to assist other law enforcement agencies in the region when needed.

The Motorcycle Unit operates year-round utilizing four motorcycles. The Unit is responsible for traffic enforcement that include laser-equipped radar to detect traffic light and stop sign violations, and most importantly, school bus violations designed to protect children.

The Marine Unit operates year-round and consists of three vessels including a Rocksalt 28 Police Special, an aluminum hulled patrol boat. The unit has many responsibilities including search and rescue operations, enforcing laws pertinent to the water, maintaining criminal law enforcement on the water and assisting local, State and federal agencies. The Unit also collaborates with many federal agencies in homeland security operations on the City's coastline.

A fourth patrol platoon entitled the Neighborhood Impact Unit has been added to address crime in neighborhoods, particularly street robberies, assaults and other violent crimes. The Unit is deployed during the peak hours of 7 P.M. to 3 A.M. when most crimes occur. This increased police presence and visibility has had a significant impact on reducing street crimes in Stamford.

Also, this past summer the Department operated a youth summer camp designed to strengthen and reinforce positive police/youth relationships. Over 100 students participated in the camp.

In order to complete comprehensive police services, two new specialty units will soon be implemented. The Hostage/Crisis Negotiation Team will be utilized in hostage/barricade/standoff situations. The Emergency Services Unit will be utilized in high-risk entry situations when negotiating is not a viable option. Both units will be indispensable in both emergency and homeland security efforts. When fully operational, these highly trained units will be available to assist other law enforcement agencies in the region during these types of incidents.

In addition to the aforementioned specialty units, the patrol, investigative and narcotics units provide outstanding protection for the citizens of Stamford on a daily basis. For example, the Narcotic Unit in collaboration with several local and federal law enforcement agencies recently conducted one of the largest undercover investigations in Stamford history that brought down three drug trafficking organizations and resulted in nearly 50 arrests. This operation will have a profound effect on reducing illegal drug and criminal activity in Stamford. In fact, the Department has officers who work with or are active members of the FBI Task Force, DEA, U.S. Customs & Homeland Security, ICE, ATF and the United States Marshals.

The Department has also made it a priority to provide officers in the field with as much equipment as possible to ensure officer as well as public safety. All patrol vehicles are equipped with Triple-A heavy duty vests and ballistic helmets as well as either a portable shotgun or rifle. As such, each patrol vehicle is deployed ready for active shooting situations should the need arise. In addition, all police supervisory vehicles are equipped with ballistic shields and less than lethal weapons. This protective equipment ensures that officers will be able to maintain control during critical incidents or emergency situations. Also utilized for these purposes are several Special Operations Vehicles used to enhance traditional public safety and homeland security efforts.

Smith House Health Care Center: The City operates a 128-bed skilled nursing facility, which provides medical, rehabilitation and nursing care, including comprehensive nursing services, physical therapy, occupational therapy, speech and language pathology services, therapeutic recreation activities, and social work services along with residential accommodations that comply with state and federal requirements for a comprehensive care nursing home facility. Services also include a 30-bed secure unit for patients suffering from Alzheimer's disease and dementia. Premier Healthcare Resources has managed the facility since June 2005.

In March 2010, the facility was surveyed by the Connecticut Department of Public Health and received its license renewal following findings of full compliance with the Connecticut Public Health Code and the Medicare/Medicaid Manual of Requirements for Long Term Care Facilities. The survey results were among the best of any nursing home in the State and contributed to the facility's attainment of a Medicare 4-star Quality Rating (for more information go to the Medicare website at <a href="www.Medicare.gov">www.Medicare.gov</a> and use the "compare nursing homes" link). Medicare rated Smith House a 5-star facility based on its

excellent performance in State surveys, its achievement of high-quality-related outcome measures, and for its excellent staffing. Approximately 20% of the nation's nursing homes receive a 4-star rating from Medicare, a reflection of the rigorous standards that facilities such as Smith House must meet to achieve this distinguished rating.

Arts and Culture: The Stamford Center for the Arts, established in 1983, is dedicated to serving as the region's premier center for the performing arts. In 1989, the Center acquired the 1,600-seat Palace Theater. The Theater, a Thomas Lamb-designed vaudeville house, opened in 1927 and has attracted some of the world's finest artists for 83 years. In addition to a full season of cultural and entertainment events, the Palace Theater is also home to the Stamford Symphony, Ballet School of Stamford, Connecticut Ballet, Connecticut Grand Opera and Orchestra, Lumina String Quartet and the Stamford Young Artists Philharmonic. From 2000-03 the Theater underwent extensive renovations to preserve the structure and to provide state-of-the-art technology for its performers and patrons. Throughout the process, the City worked closely with the Historic Neighborhood Preservation Program in an effort to preserve Atlantic Street's architecture, which has remained virtually unchanged since 1860. In addition to the restored 1,600-seat theater, the property now contains conference rooms and an art gallery. The Palace reopened in October 2003. Due to the combined effect of significantly reduced State grant support as well as corporate giving, the Stamford Center for the Arts opted to file for Chapter 11 reorganization during 2008, allowing SCA to restructure its staff, productions and long-term debt and develop a business plan. In 2009, NBC Universal entered into a lease of one of the SCA facilities, Rich Forum, for use as production space, employing 150-200 people and providing the basis for a new business model and successful exit from Chapter 11. On September 9, 2009, the United States Bankruptcy Court for the District of Connecticut confirmed the Second Amended Plan of Reorganization of the Stamford Center for the Arts, Inc.; on June 10, 2010 SCA successfully emerged from Chapter 11 bankruptcy. Since July 1998 the City has funded the arts and cultural activities through a community grant program supporting local arts organizations. Other municipal organizations that provide or promote cultural activities are supported by the City including the Stamford Museum and Nature Center, a 118-acre natural woodland park and museum that blends history, nature and art; the Bartlett Arboretum, a facility in North Stamford with 63 acres of nature trails and landscaped gardens; and the Stamford Historical Society Museum, a museum of local history.

*Library*: The Ferguson Library is Stamford's public library system, consisting of the Main Library downtown, the Harry Bennett Branch, the Weed Memorial & Hollander Branch, the South End Branch and a bookmobile. Total annual circulation system-wide is estimated to be over 1.0 million items. Attendance system-wide in fiscal year 2009–10 was approximately 892,500 and about 221,600 users visited the Library remotely via the Internet. All library facilities are operated by The Ferguson Library, a 501 (c)(3) non-profit corporation.

Stamford Partnership: In 1979, the City established a non-profit partnership of business and governmental leaders to improve its economic and physical health. The Stamford Partnership is charged with the following: (1) to work with public officials on strategies related to community-wide issues; (2) to act as a catalyst for civic action; and (3) to serve as a conduit for the application of private sector resources for civic purposes. The Partnership's current activities focus on the strategic areas of expanding business and workforce opportunities, strengthening families and neighborhoods, and growing key community institutions.

# **Office of Operations:**

Administrative Bureau: The mission of the Administrative Bureau is to provide the other bureaus of the Office of Operations with administrative assistance and to provide the general policy guidelines by which all bureaus operate. In addition, the Administrative Bureau oversees the maintenance of all City facilities. Facilities Management provides the citizens, employees and visitors to the City of Stamford safe, comfortable, high-quality functional facilities for professional, recreational and service functions. Responsibility for the day-to-day management of City parks and facilities is carried out by a private management company.

The Leisure Services Division - The Leisure Services Division enhances the quality of life in Stamford by providing diverse recreational programs and coordinating services with and to other leisure service providers. The City has over 650 acres of park land and recreational facilities, structures and buildings, including four beaches, four municipal marinas that can serve over 600 boats up to 28 feet in length, athletic fields, game courts and picnic areas, an indoor ice-skating rink, a theater program, as well as planting beds and roadside areas and cultural and historic resources such as Fort Stamford and the Cove Island Mansion.

**Public Services Bureau –** The Public Services Bureau was established as part of the Office of Operations as a result of the City of Stamford's Charter Revision which took place during the 1995–96 fiscal year. The Public Services Bureau has integrated functional elements from what was the City's Public Works Department. Currently the Solid Waste, Vehicle Maintenance, Citizens Services Center, and the Cashiering and Permitting divisions are part of this Bureau. Detailed below is a summary of the major activities of each of the divisions during the 2009–10 fiscal year.

**Solid Waste/Recycling Division –** The Solid Waste Division comprises two major sections: the Transfer Station section which includes the two City Recycling Centers and the Collections section which includes garbage and recycling collections. The Division instituted the following major program changes:

- Installation of a new single-stream recycling program which resulted in an increase of recycling by 40% from 5,870 tons to 8,170 tons, saving the City about \$600,000. In addition, this new program also resulted in an additional \$98,000 in revenue from the sale of household recycling.
- Implemented a new Parks recycling program which resulted in the removal of 75% of garbage toters previously distributed by the Parks Department and the installation of replacement recycling toters.
- Delivered over 16,000 residential recycling toters throughout the City.
- Purchased five additional refuse trucks and installed additional recycling marketing on truck exteriors.

The responsibilities of the Transfer Station section include overseeing the six-day-a-week operation of a State licensed 400-ton per day transfer facility in which all of the City's municipal solid waste ("MSW") and bulky waste is accepted, shredded, screened, separated (new operation) and reloaded for out-of-town disposal. In fiscal year 2009–10, it processed 50,119 tons of MSW, 4,624 tons of leaves, 9,986 tons of brush and logs, and 8,170 tons of household recycling. Approximately 419 tons of mixed metal was recycled, the fluorescent light bulb recycling program generated 1.2 tons of recycled bulbs and about 9.7 tons of clothing was donated to Goodwill. Recycling center highlights include: installation of Goodwill containers at both recycling centers for the reuse of clothing, footwear, etc., and successful installation of a high-speed paper shredder for public utilization to shred personal documents.

The Collections section provides for the once-a-week curbside collection of garbage from over 18,600 single homes, 2,342 two-family homes and 686 three-family dwellings, along with over 10,000 condominium units. Collection for residential curbside recycling is provided for over 33,000 households. The section also collects garbage and recyclables from the City's public schools, fire and police stations and most municipally owned buildings including the Government Center. It also provides backyard collection of recyclables and garbage for approximately 900 residents with medical or age exemptions. In addition, the Collections section is responsible for the operation and collection of the City's litter basket program that has over 1,300 units throughout the City. During the spring and summer months this is a seven-day-a-week program because of the increased outdoor activity at the parks, schools and beaches as well as the downtown business district in Stamford. Collections processed 2,218 citizen service requests during the past fiscal year.

The Division worked with the Board of Education to install small recycling bins in all school building classrooms; issued large toters to all school cafeterias, copier rooms and offices; and coordinated with Board of Education facilities for the purchase of recycling dumpsters to be used at each school to increase recycling. The Division continued its Recycling Education program by providing presentations

at sixteen schools and organizations and six Recreation Camps. In addition it presented trips to the Solid Waste/WPCA education tour to eighteen additional schools and organizations.

As part of the ongoing marketing program, an innovative movie trailer advertisement was presented at two Stamford movie theatres and was played before every movie at both theatres for sixteen weeks. This movie trailer is also available on the City website and the newly created stamfordrecycles.org website. 15,000 recycling toter magnets were distributed through the beach permit sales process as well as at event giveaways. Updated recycling information was inserted into the resident December and June tax mailings. Ongoing marketing updates are provided to the Advocate, Stamford Times and El Sol newspapers.

Fleet Management Division - The Fleet Management Division consists of three (3) sections: vehicle and equipment maintenance, small equipment maintenance, and an auto body shop. The division provides maintenance for over 600 vehicles and pieces of equipment, all of which are used in the operations of: Refuse Collection, Recycling Center, Composting Sites, Water Pollution Control, Highway & Road Maintenance, Fleet Management, Traffic Enforcement, Facilities Management, Traffic Maintenance, Traffic Signal, Parks Maintenance, Recreation, Parks Police, Beach, Engineering, Board of Education, Health Department and the City administrative staff.

Fleet Management also manages the scheduling of inspections for transit Recreation Department, and Smith House. Fleet Management also handles emissions testing and all municipal marker plates and city registrations. Other Fleet Management responsibilities include ordering gasoline and diesel fuel and maintaining the fuel dispensing facilities at both the Magee Avenue and the Haig Avenue locations. Fleet Maintenance is responsible for developing the specifications for vehicles and equipment purchased by the City and orders all new equipment, trucks and accessories.

The Fleet Management Division has recently implemented a preventive maintenance program that is extremely efficient. The Division has also implemented a new management software program that will maintain all information pertaining to the City's fleet as well as its fuel consumption. This information will help the City manage its fleet more efficiently.

**Citizens Services Center -** The Citizens Services Center is the focal point that residents can contact for information on all City services. Each year, the Center records and assigns over 11,000 service requests. The Center has initiated measures to increase informational and follow-up calls and continues to enhance services.

Cashiering and Permitting – The Cashiering and Permitting department distributes all City permits including beach, marina, special events and film permits. It also collects and processes all parking ticket fines and processes appeals. In fiscal year 2010 Cashiering and Permitting collected approximately \$5.9 million in revenue for the City of Stamford. Departmental initiatives centered on increasing the efficiency of parking ticket collections; in this regard, Internet payments have increased dramatically, to 25 percent of all ticket payments. Residents can pay online in the Government Center lobby at public access computers or drop off tickets and payments in our lockbox.

<u>Engineering Bureau:</u> The mission of the Engineering Bureau is to strive to deliver the City's vast number of designs and construction projects in an expeditious, cost-effective manner while maintaining the highest degree of architectural, engineering, and construction quality. The Engineering Bureau is committed to providing the highest level of customer service to the public by closely managing the activities and staff of the Engineering Department, Building Department, Traffic Engineering Department, Traffic and Road Maintenance and Parking Management Departments in addition to quickly and effectively responding to citizens' complaints.

The Engineering Bureau administrates many capital improvement projects to the City's infrastructure including storm and sanitary sewers, school construction, roadways, sidewalks, bridges, parks, City building facilities, street lights, traffic signals, energy performance and mechanical systems. In addition to managing design and construction of Engineering Bureau projects, the Bureau has undertaken the

management of many capital projects for other departments including the Board of Education, WPCA, Land Use, Police Department, Fire Department, Public Safety, Parks and Recreation Department, Facilities Management, and other outside agencies within the City.

The Bureau prepares and administers design of many public improvement projects "in house," with the majority of Board of Education and larger transportation projects utilizing professional consulting architects and engineers. Examples of Board of Education projects include: roof replacements, windows and exterior door replacement, mechanical, electrical and plumbing projects at several schools to improve indoor air quality, replacement of aging boilers, and replacement of underground oil storage tanks, repair & replace drainage facilities, repave existing parking areas, construct parking expansion areas and upgrade athletic fields.

There are 55 Stamford-owned bridges. The Engineering Bureau is responsible for the administration of design, construction and inspection of bridges that require rehabilitation and replacement of bridges that become functionally and structurally deficient. Several projects utilize context-sensitive design in the development of bridge aesthetics. Most current bridge projects are eligible to receive some State aid under the Connecticut Department of Transportation's Local or Federal Bridge Program. Currently the Bureau is working on the construction of the Richmond Hill Avenue Bridge project. There are four major bridge replacements and repairs scheduled to be completed during the next three years, including Cold Spring Road bridge, West Main Street bridge, June Road bridge, and Richmond Hill Avenue bridge.

The Citywide storm drainage program includes on-going yearly projects to improve existing drainage conditions throughout the City's rights-of-way and to upgrade existing drainage structures. The Engineering Bureau is responsible for improving many miles of storm culverts that include more than 12,000 catch basins and 7,000 manholes. The Bureau is undertaking a major project to re-design the outfall from large box culverts that discharge into an open channel along the Springdale Brook. This work also requires the re-stabilization of a retaining wall that has become undermined as a result of hydraulic scouring.

The Engineering Bureau is responsible for improving traffic flow, safety and operations. The Engineering Bureau administers City roadway and street network planning, traffic analysis, design, construction of new roadways, and reconstruction of existing roadways. Stamford Urban Transitway ("SUT"), a \$66 million federally funded project, is one of the largest on-going new roadway construction projects in the State and will provide a direct link from the Transportation Center to Elm Street. This work is expected to be completed by early 2011. A second phase of this SUT project is in the design and planning stage. Several other on-going roadway improvement/reconstruction projects are also under way.

The Engineering Bureau oversees the City sidewalks and the resurfacing of about 345 miles of City roadway. The Bureau is working on projects that are part of a priority list based on condition surveys performed. Approximately seven miles of roadway are paved each year.

The Engineering Bureau administers the design, construction, and renovation of all Board of Education facilities which include: two pre-schools with a combined size of about 49,000 square feet; 20 school buildings totaling approximately 2.8 million square feet; 21,000 square feet of Stamford Academy and another 105,000 square feet for a new Environmental Magnet School ("EMS").

The Engineering Bureau is responsible for maintaining and upgrading nearly 10,000 roadway and streetscape lights. Starting in fiscal year 2008–09, Engineering started a program to upgrade lights to higher efficiency fixtures, and testing of half-night photocells for using lower wattage and higher efficiency induction fixtures for operating cost savings.

The Engineering Bureau assists the Parks and Recreation Department and Facilities Management with the improvement and rehabilitation of 55 City parks, two City-owned golf courses, and three marinas. The Bureau recently completed the rehabilitation of Hatch Field Park, Cove Island Park, Cummings Park, Kosciuszko Park, Mill River Park playground area, Sterling Farms Golf Course entry drive reconstruction, and several synthetic turf projects at two park locations. Current projects under

consideration include a possible Cummings Marina dock upgrade in order to accommodate larger vessels, the Cummings Park pier replacement, a Cummings Park Seawall replacement, the Mill River Corridor development, Mianus River Park, and Scalzi Park.

The Engineering Bureau is responsible for performing project oversight and administration for major renovations, reconstruction and new construction (if needed) at all City facilities and amenities which include but are not limited to: the Police Headquarters and garage; seven police sub-stations; five fire houses; seven volunteer fire houses; the Government Center; the Old Town Hall; four community centers; an arboretum; a residential care facility; a skilled nursing facility; Ferguson Library; the Historical Society; an animal shelter; a Solid Waste facility; a Highway Garage; three town yards; a vehicle maintenance facility; the Stamford Museum and Nature Center; an Emergency Medical Services facility; and an ice rink.

The Engineering Bureau is also responsible for Stamford's traffic signalization and system operations. The Stamford Traffic Control Signal System consists of 192 traffic signals. All traffic signals are controlled by a computerized central traffic control system via a network of twisted pair communications cables. A central computer communicates with all traffic signals to enable the Bureau to change traffic signal timings at any specific location depending on the need.

All traffic signals have pre-emption equipment to provide green signal indication for fire and ambulance vehicles. A state-of-the-art Bus Priority system is being designed for the new Stamford Urban Transitway corridor.

The existing twisted pair copper communications cable network is gradually being replaced by fiber optic communications cables to enhance the reliability of the system. This network of fiber optic cables will also provide access to the video from a network of traffic video surveillance cameras located at critical locations around the City to monitor traffic conditions and system operations. Twenty-six cameras are currently in operation to monitor traffic conditions. All traffic signal displays were outfitted with energy efficient LED lamps that consume only 20 percent of the energy compared to regular incandescent lamps. Emergency battery backup power and the installation of transfer switching capabilities to portable generators were added at high priority intersections and will be expanded to other locations in the future. Long range planning corridor studies are also being undertaken by the Bureau on the City's busiest roads.

The Engineering Bureau has the responsibility to install, maintain, repair and replace 710 on-street parking meters, 65 multi-space parking meters, and all street name signs on 1,100 streets. In addition, the Bureau is responsible for maintaining and renovating three City-owned parking garages, and six surface parking lots.

<u>Land Use Bureau</u>: The Planning Board is responsible for planning and coordinating the development of the City in accordance with the City Master Plan. The Board prepares, adopts and amends the Master Plan; adopts and amends Subdivision Regulations; reviews and acts upon subdivision applications; prepares capital project budgets and programs; reviews and acts upon referrals from the Zoning Board and Zoning Board of Appeals; and prepares and adopts neighborhood plans.

The Zoning Board is responsible for regulating the use of land and buildings within the City. The Board prepares, adopts and amends the Zoning Regulations and Zoning map to control and guide the appropriate use and development of property. The Board also reviews site and architectural plans, special exceptions and Coastal Site Plan applications.

The primary function of the Zoning Board of Appeals is to consider variances of the zoning regulations where there is an unusual hardship with the land.

The Environmental Protection Board is organized by Ordinance as a multipurpose City agency combining the duties and responsibilities of a local Inland Wetland and Watercourses Agency, a local Conservation Commission, a local Flood and Erosion Control Board, and a local Aquifer Protection Agency.

Harbor Commission: All State regulatory agencies approved the Harbor Commission's Harbor Master Plan, as did the Board of Representatives (in March 2009). The Commission has the ability to charge fees for open water public moorings and authority to review and regulate waterfront development as well as all applications for floats, docks and buoys. It has received a report from the U.S. Army Corps of Engineers on the impact of the Mill River project on the West Branch Harbor. The Commission worked closely with the Engineering Department to restore the Cummings Beach fishing Pier.

Water Pollution Control Authority ("WPCA"): The WPCA is responsible for the operations and maintenance of the Water Pollution Control facility, pumping stations, sanitary sewer systems, Hurricane Flood Control Barrier and stormwater stations. In addition, it is responsible for City-wide stormwater compliance. The mission of the WPCA is to protect the environment and public health by using the most efficient and effective management and engineering methodologies. These methodologies include applying state-of-the-art process control, maintenance and management techniques. completed a \$105 million upgrade of the treatment plant in 2006. Because of quality of design and operation, the Stamford WPCA has become the largest seller of nitrogen credits in the State of Connecticut. Not only does this increase revenue, but it also enforces the mission of the WPCA which is to be a steward of the environment dedicated to protecting water quality and public health. The upgrade was financed primarily by grants and loans under the Clean Water Fund program of the State of Connecticut. See "DEBT SECTION - State of Connecticut Clean Water Fund" herein. A smaller portion of the project was financed by general obligation bonds of the City. The debt service associated with the Clean Water Fund loans is being paid entirely from revenues from user charges by the WPCA under the Indenture of Trust, dated as of December 21, 2001, by and among the City, the WPCA and U.S. Bank National Association (as successor to First Union National Bank) as Trustee (the "Trustee"), as amended and supplemented (the "Indenture"). The debt service associated with general obligation bonds is expected to be paid entirely from revenues of the sewerage system on a subordinated basis under the Indenture. In 2008, the WPCA completed construction of the solids drying process. This process enables the safe disposal and beneficial use of wastewater residuals.

The City has previously issued \$12,480,000 Water Pollution Control System and Facility Revenue Bonds, 2003 Series A, a \$73,561,481 Clean Water Fund Loan, and \$19,765,000 Water Pollution Control System and Facility Revenue Bonds, 2006 Series, under the Indenture, to finance various sewer projects contained in capital budgets of the City for improvements to the City's sewerage system. The 2003 Series A Bonds, the Clean Water Fund Loan and the 2006 Series Bonds are special limited obligations of the City payable solely from revenues and other receipts, funds and moneys pledged therefore pursuant to the Indenture. A total of \$10 million of the City's General Obligation Bonds (Taxable Build America Bonds – Direct Payment) dated August 1, 2009 were issued to finance additional sewerage system projects and are expected to be paid on a subordinated basis by revenues under the Indenture. See "DEBT SECTION – Sewer Revenue Bonds" herein.

Stamford Community Development Program ("SCDP"): The City's Stamford Community Development Program administers the various federal, State and local funds for housing and community development activity.

The Community Development Block Grant ("CDBG") allocation to the City of Stamford for 2011 is \$1,263,819 in CDBG funds. The program's objective is to improve the quality of life and create a suitable living environment for low-income residents in targeted neighborhoods with an emphasis on rehabilitation of existing housing stock and the creation of new housing at levels affordable to low-income individuals and households (i.e., \$83,400 for a household of four persons). CDBG funds also support non-profit organizations for a variety of public improvements to community facilities as well as social service activities for the homeless, the elderly, youth and the unemployed. CDBG supports economic development activities to assist businesses to create jobs and strengthen retail activity.

The Community Development Office administers the federal HOME Investment Partnerships Program which is providing \$671,435 for 2011 that provides funding for down-payment loans to low-income homebuyers, as well as construction loans to developers of affordable housing. Approximately 30 housing units are assisted each year.

In the spring of 2009, the Community Development Office received a funding agreement for \$2,909,550 under the federal Neighborhood Stabilization Program (NSP). These funds are available to the City for a four-year period and are being loaned to non-profit and for-profit developers as well as low-income households to purchase and rehabilitate bank-owned foreclosed homes. The program focuses investments in the East Side, West Side and Cove neighborhoods. This funding, along with the net proceeds from the sale of rehabilitated homes and condominiums, will be used to purchase and rehabilitate approximately 50 homes over a four-year period. To date the City has assisted in the purchase of 10 foreclosed properties with a total of 13 housing units. The first acquisition of foreclosed property, representing the first NSP loan in Connecticut, occurred in June 2009 and is occupied by a low income homeowner. Three properties with a total of six apartments will be rehabilitated and rented to low income tenants. Of the remaining six properties, two have been fully rehabilitated and are being marketed for sale, the rehabilitation on a third condominium is nearly complete, and the balance of two condominiums and a single family home are in the bidding phase for rehabilitation.

In 2006, the City of Stamford began receiving payments from developers in lieu of building affordable housing as required by the City's Inclusionary Zoning ("IZ") regulations. The Community Development Office administers the distribution of these funds as loans to developers of affordable housing. Metro Green, 50 units of affordable rental housing located adjacent to the Stamford Train Station, received a loan of \$1,384,000 from the IZ funds to assist in their development costs. This project is now complete and 100% occupied.

The Community Development Office administers local funds that are available annually for affordable housing development. The Capital Projects Budget provides approximately \$1,500,000 annually as loans to developers for the purchase and development of affordable housing sites. In 2010, Capital Budget funding was provided to the Stamford Housing Authority to construct 95 apartments at 58 Progress Drive. For the current year, the Stamford Housing Authority will receive \$1,250,000 for the development of 76 apartments at Palmers Square. The developer of Metro Green is about to begin construction of a second phase that will also provide 50 apartments. This project will receive a \$300,000 loan from the Capital Budget.

Also, in 2006, the City, under its Linkage Ordinance, began dedicating a portion of its building permit fees on commercial construction to an affordable housing fund. The Community Development Office administers the distribution of these funds to developers of affordable housing. The City has committed \$453,000 in Linkage funds to the Housing Authority of the City of Stamford for their development of 95 apartments at 58 Progress Drive which is under construction.

Colleges: The University of Connecticut at Stamford, located in the downtown, serves over 1,300 full-time and part-time undergraduate students and approximately 500 active MBA students. A Master's Entry into Nursing (MbEIN) - Accelerated Pre-Licensure Program is also offered at the Stamford campus. The undergraduate program offers students a full four-year degree program, with baccalaureate majors offered in American Studies, Business Administration, Business and Technology, Economics, English, History, Human Development and Family Studies, Interdisciplinary Studies, Political Science, and Psychology, as well as a Bachelor in General Studies program for returning adults, minors in Business and Women's Studies. The Connecticut Information Technology Institute provides IT training and education. Additionally, the campus offers the UCAPP program which culminates in a graduate degree for teachers wishing to become school administrators.

A number of other colleges and universities offer both credit and non-credit programs in Stamford, including Norwalk Community College, Sacred Heart University, Fairfield University, Bridgeport Engineering Institute and the University of Bridgeport.

Central Business District Retail: The Stamford Town Center, the retail centerpiece for the City and region, has about 1,000,000 square feet of retail space on four levels, served by seven levels of enclosed parking that accommodates approximately 4,000 vehicles. Over \$175 million has been invested in this center which generates between \$200 to \$250 million in annual retail sales; a major upgrade of the mall was completed in 2007 recreating over 130,000 square feet of new retail and restaurant space.

Downtown Stamford now boasts 10 million square feet of Class A office space, all within walking distance of an express rail connection to Manhattan and an extensive labor shed to the north and east.

Within the transit center is the soon-to-be-completed Stamford Urban Transitway, which provides automobile, enhanced bus, bike, and pedestrian connections between the Stamford Transportation Center and the City's East Side, and the possible location of a potential additional station accessing both the New Haven and New Canaan Lines. Several rail underpass expansions are in the planning phase adjacent to the Transitway to facilitate movement between downtown Stamford, the Stamford Transportation Center and the proposed new East Side station, I-95, the Transitway, and Stamford's South End. When completed, the Transitway will accommodate the traffic that will be generated by infill development in downtown, the South End and along the Transitway corridor.

*The Mill River:* The Mill River project is an innovative approach to urban development. It combines urban redevelopment, environmental restoration, the creation of a large downtown park that will spur development and tax revenues, and public/private partnerships in all aspects of the undertaking that leverages municipal funding with federal, state and private funding.

The Mill River corridor, which envelopes the Downtown reach of the Mill (Rippowam) River, was established in 2001 as a designated urban redevelopment area with tax increment financing ("TIF") authority. Fifty percent of new real estate taxes resulting from new development is dedicated for reinvestment in the district for public infrastructure including Mill River Park and affordable housing. Included in the redevelopment program is an increase in residential density which is already reflected in a significant increase in downtown construction of apartments and condominiums. Increased downtown density called for in Stamford's Master Plan should promote the growth of the core, and decreased reliance on vehicles in these areas adjacent to the express railroad station and the high concentration of office buildings. Several condominiums and the 1,077,657-square-foot Royal Bank of Scotland headquarters and parking garage in the Mill River corridor are already contributing TIF revenues that are being used to fund park improvements and land acquisition. Other Corridor projects are in various stages of development and municipal approval. This transit-oriented denser development in the downtown area is a cornerstone of the City's smart growth strategy.

Mill River itself loomed large as a development constraint with its deteriorated dam and Mill Pond and the increase in downtown flood risk it had caused. Historically, all buildings faced away from the river and it was essentially a sewer for the mills that used it for power. In 2002, Stamford created the Mill River Collaborative, a public/private partnership that is spearheading the restoration of the river and creation of a new 28-acre urban park along its banks and a greenway through Downtown to Long Island Sound. Anticipation of the park is already spurring development of parcels around the park site. \$5 million in federal funding has been secured for the Army Corps of Engineers Mill River and Mill Pond Restoration Project under which the Mill Pond dam and a remnant dam at Pulaski Street were demolished in 2009. Reconstruction of the river channel has been completed and Mill River now runs freely for the first time since 1641. The river restoration will reduce 100-year flood levels in downtown by an average of 2.5 feet and will contain such floods totally within the park and greenway between North Street and Main Street, reducing potential flood damage, flood insurance and construction costs in surrounding areas. The removal of the Mill Pond and its dam also eliminated an estimated \$1.5 million in dredging and sediment disposal costs every five years. In spring 2011, construction of Phase 1 of the park around the river in the vicinity of the old Mill Pond is expected to commence. In managing the design of Phase 2 of the park from Main Street to I-95, the Mill River Collaborative has developed a design that will remove the remaining private properties from the 100-year flood plain south of Main Street. An additional \$10 million federal authorization is included in the 2007 Water Resources Development Act.

Olin Partnership, a world-recognized landscape architecture firm, is leading the design of the park. Permitting for the estimated \$60 million in park improvements was completed in 2008. Design of \$12-15 million in park improvements in the Phase 1 park area are nearing completion, and park construction is expected to follow closely behind the river restoration work. Mill River Collaborative is in the preliminary stages of a \$20 million private capital campaign to complement Stamford's investment in the park. The City of Stamford has entered into a 10-year contract with the Mill River Collaborative to

develop, operate and maintain Mill River Park and Greenway with the City and Collaborative each contributing a portion of the operating costs. The construction of Mill River Park should further spur development and real estate tax revenues.

Harbor Point Project: Recognizing an opportunity that stood silent for decades, Harbor Point Development set into motion an unprecedented vision of the Stamford waterfront known as Harbor Point. The development group, which owns more than 80 acres in the South End, is executing a sweeping and ambitious plan to redevelop the South End into a vibrant waterfront destination that will strengthen the neighborhood, provide positive and long-term economic development and greatly increase tax revenue for the benefit of all of Stamford.

The project, as approved, includes 6 million square feet of mixed-use development: 85 percent residential (4,000 residential unit, 10 percent of which is affordable housing); 15 percent commercial, including office buildings, a grocery store, a waterfront hotel, restaurants and a full-service marina; more than 11 acres of parks and public space; a community school; and publicly accessible waterfront access. As currently planned, it is also expected to potentially create about 9,500 new construction jobs and 2,500 permanent jobs.

Harbor Point is a transit-oriented development (TOD), situated only a ten-minute walk from the Stamford Transportation Center, and includes improved street and pedestrian areas. Harbor Point is also leading the way in environmental design and construction. Harbor Point is reducing energy use by over ten percent and water use by over twenty percent, recycling 90% of its demolition debris, creating park land, rehabilitating historic structures, minimizing the parking footprint, reducing its heat island, and creating pedestrian-friendly streets. For Harbor Point's success in environmental design and construction, it has received a certification of LEED-ND Gold, as part of the Leadership in Energy and Environmental Design for Neighborhood Development ("LEED-ND") pilot program, making it Connecticut's only LEED-ND Gold project.

In addition to new jobs, an increase in affordable housing stock, and new parks and public spaces, the City of Stamford should benefit from this development in the form of fees, new tax revenue and other public improvements. The project is expected to generate an average of \$32 million per year in property taxes and \$352 million in personal property, automobile and conveyance taxes over 30 years. The City will also receive public improvements, including new and improved roads, utilities, sidewalks, streetscapes, street lighting, and the environmental remediation of parks and public spaces.

In connection with the project, the City has entered into an interlocal agreement with the Harbor Point Infrastructure Improvement District, a tax assessment district formed for the purpose of financing the infrastructure needs of the Harbor Point project. The interlocal agreement provides for the District to construct certain public improvements and issue up to \$145 million of bonds of the District (not the City) to finance these public improvements. The interlocal agreement obligates the City to pay the lesser of 50% of the incremental property taxes collected in the District or the debt service on the bonds, and provide certain services to the District. The District issued \$145 million of its bonds for such public improvements in February 2010.

General Economic Development: Stamford has become a thriving City that many businesses have selected as their home. It is among the top cities in the United States as home for the corporate headquarters of Fortune 500 companies. Businesses continue to move into Stamford in spite of the recent economic decline nationally. The Bank of Ireland, RLI, and Greenwich Associates have all moved offices to Stamford recently. Perdue Pharma has a new facility downtown, and GE has taken on renovation of the former Xerox site. The Royal Bank of Scotland opened its 1,000,000-square-foot office and parking facility in March 2009 with 1,800 jobs and the expectation to increase its total employment level to 3,000. Starwood Hotels has opted to move its 800-employee headquarters to Stamford; Nestle Waters North America has relocated its 475 employees to Stamford; Design Within Reach, a San Francisco-based company, is relocating 35 staff and hiring 55 more; Fairway Market opened in early November with its largest store yet (85,000 square feet) and expects to employ 500 people; and the Affinion Group Business Services has committed to 140,000 square feet with 350 employees. Each joins NBC Universal as major new businesses in Stamford during the past two years.

Construction activity continues with two office buildings totaling 300,000 square feet under way as part of the first phase of Harbor Point; over 800 housing permits active and in construction including three high-rise buildings (Trump Parc, High Grove, and Harbor Point) and a large retail project (80,000 square feet opening in November 2010).

The City's commercial property maintains a cost advantage over mid-town Manhattan and Greenwich, helping to sustain the City's commercial base during these recent challenging economic times at rent levels at or near historical highs.

*Housing*: This year has brought to reality a new beginning for the South End with the development of Harbor Point. Construction is under way on office buildings and 336 residential structures. In addition, two historic, former mill buildings have been renovated for housing and an additional building, 101 Park Place, with 335 units. Metro Green recently completed 50 units of mixed income housing and their building is being certified as LEED Gold. Both the Harbor Point and Metro Green developments have received Phase II certification under the new LEED ND program.

The East Side experienced significant change with two recent developments: Glenview House, LLC with 141 residential units and East Side Commons with 108 units. Those residential units, coupled with street level commercial space along Route 1, are changing the face of the East Side.

In the downtown, High Grove is nearing completion and includes 84 residential units. Trump Parc, Thomas Rich & 33 Broad Street Associates, LLC with 170 units has been recently completed. Garden Homes Prospect Street Limited Partnership completed 54 residential units. A second development with 50 units by Garden Homes is under construction. TAG Forest, LLC has 16 units in construction, 94 units are under construction through Century Plaza Investor Associates, LLC, and 100 units on property formerly owned by St. Andrews Church are expected to come on line in early 2011. The YMCA has completed a reconstruction in conjunction with a recently completed 99 room new hotel on Washington Boulevard.

This year the West Side has initiated significant change including the acquisition of several properties by Stamford Hospital to accommodate its expansion. The reconstruction of Fairfield Court into a mixed-income development has been completed. Funding has been obtained and site plans continue to move forward on the replacement of 216 affordable units currently located at Vidal Court. Redevelopment in two additional mixed income settings, will result in a total of 350 units, altering the type of housing that has been typically associated with low-income development.

Projects that have been approved but are not yet in construction include: New Hope Manor by New Hope Realty including 124 residential units and New Neighborhoods, Inc. with a 50 unit residential facility.

Government Assisted Housing: The Stamford Housing Authority d/b/a Charter Oak Communities constructs, operates and maintains housing for low- and moderate-income families, market rate residents and senior citizens. The Authority manages over 1,400 dwelling units in 18 housing complexes as well as a rental assistance program for 1,200 families in privately owned housing units throughout the City. Charter Oak Communities also sponsors a variety of workforce homeownership programs including down payment assistance and newly constructed units for households ranging from 40% to 80% of the area median income. Some of Charter Oak's most recent accomplishments include the revitalization of two large facilities, Southfield Village (now Southwood Square) and Fairfield Court (now Fairgate). It has also commenced redevelopment of a State moderate rental complex, Vidal Court, by leveraging a \$20 million commitment of State bond funds with \$110 million of private equity and debt. When completed, the Vidal Court revitalization will replace the existing 216 low/moderate-income rental units with 350 mixed-income units on several sites.

Charter Oak Communities has recently commenced construction for phase one of the Vidal Court redevelopment. This \$40 million dollar phase will create some 95 mixed-income housing units, including 57 affordable replacement units. Phase two, comprised of 76 mixed-income units, has received zoning

approval, financing and site control. Construction is expected to commence later this year. Charter Oak has also formed a unique cooperative relationship with Stamford Hospital which will result in an exchange of properties to satisfy their respective redevelopment goals.

#### **Educational System**

Stamford has a nine-member Board of Education, each elected to three-year terms, with three members elected each year. The officers of the Board, elected by Board members at the organizational meeting held every December, include a President, Vice President, Secretary, and Assistant Secretary. The Mayor serves as a tenth non-voting member.

The primary function of the Board is to establish policy and the budget of the public school system. Some of the areas for which such policies are set include curriculum, budget requests, policies ensuring that funds for education as appropriated by the City are properly expended, implementation of both State and federal laws, and planning for facilities needed by the system, including construction and renovation.

The City has three public high schools that serve students in grades 9-12. They include an interdistrict magnet school, the Academy of Information Technology & Engineering. There are five public middle schools and twelve public elementary schools, four of which are magnet schools. The Board of Education employs approximately 1,458 professional (certified) personnel and approximately 604 non-certified personnel including secretaries, clerks, custodians, maintenance personnel and educational assistants.

#### **School Facilities**

Projected

School	<u>Grades</u>	Date Constructed (Last Remodeled)	Type of Construction	Number of Classrooms	Projected Enrollment As of 10/1/10
Davenport Ridge	K-5	1972	Concrete	51	561
Murphy	K-5	1900 (2002)	Brick	49	527
Newfield	K-5	1954 (2002)	Brick	51	648
Northeast	K-5	2003	Brick/Stone	63	736
Rogers <sup>1</sup>	K-8	2009	Wood/Brick	50	729
Toquam	K-5	1967 (1991)	Brick	56	612
Roxbury	K-5	1955 (2002)	Brick	59	692
Springdale	K-5	1908 (2003)	Brick	46	559
Hart	K-5	1915 (1998)	Brick	53	505
Stark	K-5	1927 (1997)	Brick	55	553
Stillmeadow	K-5	2003	Block	49	585
Westover	K-5	1999	Brick	65	694
Cloonan	6-8	2002	Brick	58	582
Dolan	6-8	1949	Brick	50	614
Turn of River	6-8	1963	Block/Brick	60	537
Rippowam Middle	6-8	2003	Steel Frame	150	612
Scofield Middle	6-8	2001	Brick	54	640
AITE	9-12	2007	Steel/Frame	60	698
Stamford High	9-12	1928 (2006)	Brick/Stone	215	1,841
Westhill High	9-12	2003 (2007)	Steel Frame/Brick	230	2,280
Boyle Stadium	n/a	1937 (1997)	Stone	n/a	n/a
Out-of-District	n/a	n/a	n/a	n/a	140
Home Instruction Pre-K Special Ed./	n/a	n/a	n/a	n/a	90
Speech	n/a	n/a	n/a	n/a	55

<sup>&</sup>lt;sup>1</sup>Regional Magnet School. Rogers International School currently has 650 students in grades K-6 and will add one grade level per year to become Stamford's only K-8 school by the 2011–12 academic year.

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# **School Enrollments**

As of October 1	Elementary <u>Headstart/K–5</u>	Middle School 6-8	High School <u>9–12</u>	Bilingual/Pre-K/ Special Education	Total <u>Enrollment</u>
Historical					
1998	7,359	3,012	3,295	842	14,508
1999	6,973	2,793	3,410	1,508	14,684
2000	6,908	2,999	3,651	1,361	14,919
2001	6,936	3,248	3,769	1,256	15,209
2002	6,930	3,351	3,937	1,152	15,370
2003	7,003	3,354	4,139	1,070	15,566
2004	6,854	3,278	4,190	946	15,268
2005	6,891	3,280	4,465	668	15,304
2006	6,663	3,178	4,414	851	15,106
2007	6,649	3,158	4,346	808	14,961
2008	6,693	3,109	4,453	740	14,995
2009	7,148	3,124	4,695	$209^{1}$	15,176
Projected					
2010 <sup>2</sup>	7,241	3,147	4,907	$195^{1}$	15,490
2011	7,187	3,125	4,729	$207^{1}$	15,248
2012	7,239	3,165	4,688	$207^{1}$	15,299
2013	7,254	3,138	4,626	$207^{1}$	15,225

<sup>&</sup>lt;sup>1</sup> Includes pre-kindergarten and students placed outside Stamford Public Schools; Bilingual and Special Education students are counted in the K-5, 6-8, and 9-12 statistics.

<sup>&</sup>lt;sup>2</sup> 2010 Enrollment data available after November 1, 2010.

## SECTION III - DEMOGRAPHIC AND ECONOMIC DATA

## **Population Trends and Densities**

<u>Year</u>	Population <sup>1</sup>	Percent <u>Change</u>	Density <sup>2</sup>
1960	92,713	-%	2,324
1970	108,798	17.3	2,727
1980	102,453	(5.8)	2,568
1990	108,056	5.5	2,708
2000	117,083	8.4	2,934
2009	121,026	3.3	3,033

Sources: <sup>1</sup>U.S. Department of Commerce, Bureau of Census, Census of Population 1960–2000; State of Connecticut Department of Public Health estimate July 1, 2009.

# Age Distribution of the Population

	City of Stamford		<b>State of Connecticut</b>		
Age 1	Number	<u>Percent</u>	Number	Percent	
Under 5 years	8,108	6.9%	223,344	6.5%	
5 to 9 years	7,452	6.4	244,144	7.2	
10 to 14 years	6,704	5.7	241,587	7.1	
15 to 19 years	5,669	4.8	216,627	6.4	
20 to 24 years	6,617	5.7	187,571	5.5	
25 to 34 years	20,802	17.8	451,640	13.2	
35 to 44 years	20,202	17.3	581,049	17.1	
45 to 54 years	15,142	12.9	480,807	14.1	
55 to 59 years	5,665	4.8	176,961	5.2	
60 to 64 years	4,547	3.9	131,652	3.9	
65 to 74 years	8,271	7.1	231,565	6.8	
75 to 84 years	5,663	4.8	174,345	5.1	
85 years and over	2,241	<u> </u>	64,273	<u> </u>	
Total	117,083	100.0%	3,405,565	100.0%	
2000 median age (years) <sup>1</sup>	36.4	_	37.4	_	
1990 median age (years) <sup>2</sup>	34.9	_	34.4	_	

Sources: <sup>1</sup>U.S. Department of Commerce, Bureau of Census, 2000 Census.

<sup>&</sup>lt;sup>2</sup>Population per square mile: 39.9 square miles.

<sup>&</sup>lt;sup>2</sup>U.S. Department of Commerce, Bureau of Census, 1990 Census.

## **Income Distribution**

	<u>City of St</u>	tamford	State of Connecticut		
	<u>Families</u>	<b>Percent</b>	<u>Families</u>	Percent	
\$ 0 – 9,999	1,082	3.7%	33,423	3.8%	
10,000 – 14,999	847	2.9	23,593	2.7	
15,000 – 24,999	2,094	7.1	63,262	7.1	
25,000 – 34,999	2,534	8.7	75,413	8.5	
35,000 – 49,999	3,619	12.4	120,134	13.6	
50,000 – 74,999	5,486	18.8	198,924	22.5	
75,000 – 99,999	3,709	12.7	141,981	16.0	
100,000 – 149,999	4,682	16.0	132,177	14.9	
150,000 – 199,999	1,968	6.7	42,472	4.8	
200,000 and over	3,218	<u>11.0</u>	54,368	6.1	
Total	29,239	100.0%	885,747	100.0%	

Source: U.S. Department of Commerce, Bureau of Census, 2000 Census.

# **Comparative Income Measures**

	City of Stamford	<b>State of Connecticut</b>
Per capita income, 1999	\$34,987	\$28,766
Median family income, 1999	\$69,337	\$65,521
Median household income, 1999	\$60,556	\$53,935

Source: U.S. Department of Commerce, Bureau of Census, 2000 Census.

## **Educational Attainment**

Years of School Completed - Age 25 and Over

	City of Stamford		<b>State of Connecticut</b>	
	Number	<u>Percent</u>	<u>Number</u>	<u>Percent</u>
Less than 9th grade	6,287	7.6%	132,917	5.8%
9 <sup>th</sup> to 12 <sup>th</sup> grade, no diploma	8,454	10.2	234,739	10.2
High school graduate	20,320	24.5	653,300	28.5
Some college, no degree	11,114	13.4	402,741	17.5
Associate's degree	3,926	4.7	150,926	6.6
Bachelor's degree	18,769	22.7	416,751	18.2
Graduate or professional degree	14,016	16.9	304,243	13.2
Total	82,886	100.0%	2,295,617	100.0%
Total high school graduate or higher	_	82.2%	_	84.0%
Total bachelor's degree or higher	-	39.6	_	31.4

Source: U.S. Department of Commerce, Bureau of Census, 2000 Census.

**Labor Force Data** 

			_	Unemployment Rate (%)			
Reporting					Bridgeport/		
Period	Labor			City of	Stamford	State of	
<u>Average</u>	<b>Force</b>	<b>Employed</b>	<u>Unemployed</u>	<b>Stamford</b>	<b>Labor Market</b>	<b>Connecticut</b>	
October 2010	67,630	62,856	4,774	7.1	8.0	8.5	
2009	67,693	62,721	4,972	7.3	7.8	8.2	
2008	66,853	63,710	3,143	4.7	5.3	5.7	
2007	66,220	63,761	2,459	3.7	4.1	4.6	
2006	65,813	63,446	2,367	3.6	4.0	4.4	
2005	65,186	62,435	2,751	4.2	4.5	4.9	
2004	64,787	62,120	2,667	4.1	4.6	4.9	
2003	65,462	62,466	2,996	4.6	5.1	5.5	
2002	64,794	62,209	2,585	4.0	4.3	4.4	
2001	64,387	62,581	1,806	2.8	3.1	3.1	
2000	63,667	62,454	1,213	1.9	2.1	2.3	

Source: State of Connecticut, Labor Department, Office of Research.

# **Industry Classification**

	City of Stamford		State of Connecticut	
<u>Sector</u>	Number	<u>Percent</u>	<u>Number</u>	<u>Percent</u>
Agriculture, forestry, fishing, hunting, and				
mining	162	0.3%	7,445	0.4%
Construction	3,893	6.4	99,913	6.0
Manufacturing	6,040	9.9	246,607	14.8
Wholesale trade	1,891	3.1	53,231	3.2
Retail trade	6,209	10.2	185,633	11.2
Transportation, warehousing and utilities	2,244	3.7	64,662	3.9
Information	2,954	4.8	55,202	3.3
Finance, insurance, real estate and leasing	8,039	13.2	163,568	9.8
Professional, scientific, management,				
administrative and waste management	10,784	17.7	168,334	10.1
Educational, health and social services	9,872	16.2	366,568	22.0
Arts, entertainment, recreation,				
accommodation and food services	3,902	6.4	111,424	6.7
Other services	3,518	5.8	74,499	4.5
Public administration	1,439	2.3	67,354	4.1
Total	60,947	100.0%	1,664,440	100.0%

Source: U.S. Department of Commerce, Bureau of Census, 2000 Census.

# Commute to Work 16 years of age and over

	City of Stamford		State of C	<b>State of Connecticut</b>	
	Number	<u>Percent</u>	<u>Number</u>	<b>Percent</b>	
Drove alone	41,951	70.1%	1,312,700	80.0%	
Car pools	6,372	10.7	154,400	9.4	
Using public transportation	6,414	10.7	65,827	4.0	
Walked	2,216	3.7	44,348	2.7	
Using other means	620	1.0	12,130	0.8	
Worked at home	<u>2,295</u>	3.8	51,418	<u>3.1</u>	
Total	59,868	100.0%	1,640,823	100.0%	
Mean travel to work (minutes)	24.0	-	24.4	-	

Source: U.S. Department of Commerce, Bureau of Census, 2000 Census.

# **Major Employers**

There are over 6,000 businesses located in Stamford. Its major employers include the following:

<u>Name</u>	Nature of Business
AC Nielsen	Computer and Data Services
Affinion Group	Marketing
Asbury Automotive Group Inc.	New and Used Car Dealers
Ascent Media	Programming
AT&T	Telephone and Communications
Bank of America	Finance
Bank of Ireland	Finance
Carolee	Jewelry Manufacturing
Chartwell Re Corp.	Reinsurance
Chirex Inc.	Contract Research and Development for Pharmaceutical Company
Circom/ACMI	Medical Instruments (HQ and Mfg.)
Citizen Communications	Utility
City of Stamford	Government and Education
Conair	Beauty Products (HQ)
Crane	Industrial
Crompton & Knowles	Chemicals
CYTEC	Chemicals (Research Laboratories)
Daymon Worldwide	Financial
Digitas	Digital Media
Elizabeth Arden	Cosmetics
Fuji Photo Film	Manufacturing
Gantos	Women's Apparel and Accessories
Gartner, Inc.	Information Technology Advisory Services
GE Commercial Finance	Finance (HQ)
GE Money	Finance
General Re Corporation	Insurance (HQ)
General Signal	Transportation
Graph Network	Cable Television
Harmon International	Electronic Manufacturing
Hexcel Corp.	Carbon Fiber Industrial Products Manufacturer

#### **Major Employers (continued)**

**Nature of Business** Name Independence Holding Co. Life and Health Insurer International Telecomm Data Billing Management Information Systems and **Support Services ITDS** Computer Software Jeffries & Co. **Investment Advisors KPMG** Accounting, Audit Legg Mason Finance Lone Star Industry Manufacturing and Distribution of Cement META Group Consumer Services Moore Corporation **Printed Forms** NacRe Insurance Insurance **NBC** Universal Media Nestle Waters **Consumer Products** Temperature Control Devices (HQ and Mfg.) Omega Engineering Oracle Computer Software Pitney Bowes, Inc. Office Equipment (HQ) Price WaterhouseCoopers Public Accounting/Consulting Purdue Pharma Pharmaceuticals (HQ) **Rochdale Securities** Finance Rockefeller & Co. Wealth Management **Investment Banking** Royal Bank of Scotland Investment Banking (HQ) SAC Sempra Energy Trading Trading Shamrock Maintenance Inc. **Building Cleaning Services** Silgan Holdings Metal Products Stamford Health Systems Medical Care Stamford Town Center **Retail Stores** Liquefied Petroleum Gas Dealers Star Gas Partners Synapse Marketing The Stamford Hospital Medical Services Thomson-Reuters Publishing, Business Information TIG Reinsurance Insurance Titan Sports WWE **Professional Wrestling** Tosco Petroleum Refining U.S. Postal Service Local and Regional Mail Service **UBS** Investment Banking (HQ) Unilever Home & Personal Care Home Care Products United Distillers & Vinters Beverages (HQ) Communications/Programming

Versus Wachovia Bank, National Association XL America

HQ — Headquarters/Offices
Mfg — Manufacturing Facilities

Source: City of Stamford Department of Economic Development.

Banking

Financial, Info Tech, Insurance

# Office Vacancy Rates

		Stamford Central Stamford Non-Central Business District Business District Fairfield Con				County
Calendar <u>Year</u>	Square Feet Existing	Vacancy <u>Percent</u>	Square Feet <u>Existing</u>	Vacancy <u>Percent</u>	Square Feet <u>Existing</u>	Vacancy <u>Percent</u>
2010 (2 <sup>nd</sup>						
quarter)	6,832,948	22.5	8,407,847	24.9	40,856,000	18.9
2009	6,832,948	23.4	8,027,525	25.1	40,412,871	18.9
2008	6,741,182	16.9	8,061,946	19.1	40,041,515	14.7
2007	6,308,281	14.2	8,243,247	15.8	39,581,321	12.5
2006	6,308,281	13.7	8,174,740	15.7	38,774,641	14.7
2005	6,308,281	15.7	8,174,740	19.0	38,774,641	16.9
2004	6,307,898	16.0	8,279,388	18.2	38,236,387	18.1
2003	6,307,898	18.0	8,265,861	16.1	38,345,381	17.4
2002	6,307,898	17.9	8,357,572	17.8	38,242,993	20.7
2001	6,311,533	14.0	8,269,133	12.6	37,458,689	16.5

Source: Cushman & Wakefield.

# Value of Building Permits

Fiscal Year	D 11 (11	Commercial/	Apartments/	m . 1
Ended 6/30	<u>Residential</u>	<u>Industrial</u>	<b>Condominiums</b>	<u>Total</u>
2010	\$ 48,768,097	\$143,898,869	$N/A^1$	\$192,666,966
2009	53,124,017	329,541,802	$N/A^1$	382,665,819
2008	76,143,181	357,865,859	$N/A^1$	434,009,040
2007	50,778,452	412,070,047	$N/A^1$	462,848,499
2006	129,419,254	260,684,635	\$15,113,989	390,103,889
2005	131,175,576	110,859,988	4,311,000	257,149,553
2004	138,432,128	196,867,884	4,487,000	339,611,012
2003	76,738,245	117,209,684	16,057,715	198,434,929
2002	66,706,336	195,330,791	45,614,700	278,094,842
2001	45,405,860	156,978,838	69,203,887	247,996,398

<sup>&</sup>lt;sup>1</sup>Included in residential values.

# Age Distribution of Housing

	City of Stamford		<b>State of Connecticut</b>	
Household Characteristics	<u>Number</u>	<u>Percent</u>	<u>Number</u>	<b>Percent</b>
Built in 1939 or earlier	8,255	17.4%	308,896	22.3%
Built in 1940-1969	21,791	46.0	571,218	41.2
Built in 1970–1979	7,129	15.1	203,377	14.7
Built in 1980–1989	5,995	12.7	183,405	13.2
Built in 1990-1994	1,647	3.5	56,058	4.0
Built in 1995–March 2000	2,500	5.3	63,021	4.6
Total	47,317	100.0%	1,385,975	100.0%

Source: U.S. Department of Commerce, Bureau of Census, 2000 Census.

# **Housing Units by Type of Structure**

	City of Stamford		State of Connecticut	
<b>Household Characteristics</b>	Number	<u>Percent</u>	<u>Number</u>	Percent
Single-family detached	19,017	40.2%	816,706	58.9%
Single-family attached	2,958	6.2	71,185	5.1
Multifamily	25,315	53.5	485,890	35.1
Mobile home, trailer, or other	27	0.1	<u>12,194</u>	0.9
Total	47,317	100.0%	1,385,975	100.0%

Source: U.S. Department of Commerce, Bureau of Census, 2000 Census.

# **Housing Unit Vacancy Rates**

	City of Stamford		<b>State of Connecticut</b>	
<b>Housing Units</b>	Number	<b>Percent</b>	Number	Percent
Occupied housing units	45,399	95.9%	1,301,670	93.9%
Vacant housing units	1,918	4.1	84,305	6.1
Total units	47,317	100.0%	1,385,975	100.0%
Homeowner vacancy rate	_	0.6%	_	1.1%
Rental vacancy rate	-	3.0	-	5.6

Source: U.S. Department of Commerce, Bureau of Census, 2000 Census.

# **Owner-Occupied Housing Units**

	City of Sta	<u>amford</u>	State of Con	necticut
Total owner-occupied unitsPersons per unit	- 4	.719 2.65	8	69,729 2.67
Specified Owner-occupied Units	2.03 <u>City of Stamford</u> Number Percent		State of Connecticut Number Percent	
Less than \$50,000	71 177 509 1,104 4,616 6,960 4,597 18,034	0.4% 1.0 2.8 6.1 25.6 38.6 25.5 100.0%	5,996 85,221 212,010 156,397 137,499 79,047 52,074 728,244	0.8% 11.7 29.1 21.5 18.9 10.9 7.1 100.0%
Median value	\$362,300	-	\$166,900	-

Source: U.S. Department of Commerce, Bureau of Census, 2000 Census.

# Number and Size of Households

	City of Stamford		State of Connecticut	
<b>Household Characteristics</b>	Number	Percent	<u>Number</u>	Percent
Persons in households	115,330	_	3,297,626	_
Persons per household (average)	2.54	_	2.53	_
Persons per family (average)	3.13	-	3.08	-
Family households	28,951	63.8%	881,170	67.7%
Non-family households	16,448	36.2	420,500	32.3
All households	45,399	100.0%	1,301,670	100.0%
Family households by type				
Married couple	22,006	76.0%	676,467	76.8%
Female householders, no spouse	5,240	18.1	157,411	17.8
Other	1,705	5.9	47,292	5.4
Total family households	28,951	100.0%	881,170	100.0%
Non-family households by type				
Householders living alone	13,033	79.2%	344,224	81.9%
Other	3,415	20.8	<u>76,276</u>	_18.1
Total non-family households	16,448	100.0%	420,500	100.0%

Source: U.S. Department of Commerce, Bureau of Census, 2000 Census.

# **Land Use Summary**

<b>Land Use Category</b>	<u>Acres</u>	<u>Percent</u>
Zoned for single family	19,688	80.0%
Zoned for multi-family	1,965	8.0
Zoned for mixed use	336	1.4
Zoned for business	754	3.1
Zoned for industry	982	4.0
Zoned for open space	863	3.5
Total	24,588	100.0%

Source: City of Stamford, Land Use Bureau, 2008 GIS data.

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#### **SECTION IV - DEBT SECTION**

#### Legal Requirements for Approval of Borrowing

The City has the power to incur indebtedness by issuing its bonds and notes as authorized by the General Statutes of the State of Connecticut, subject to statutory debt limitations and the requirements of the City Charter for the authorization of indebtedness.

#### **Debt Authorization**

Debt is authorized by the Board of Representatives, upon request of the Mayor and approval by the Board of Finance. The City adopts a capital budget at the time that it adopts an annual operating budget. Each capital budget is financed from a combination of bonds, grants and other City funds.

#### Safe Debt Limit

The City of Stamford is also guided by a safe debt limit that is set each year by the Board of Finance. Section 8-20-3 of the Charter of the City provides that the Director of Administration report to the Board of Finance and the Mayor the amount and nature of expenditures that, in the Director's opinion, the City may incur safely for capital projects during each of the six succeeding fiscal years, and the estimated effect of such expenditures upon the current budgets for each of these years, together with the Director's recommendations in relation thereto. Pursuant to Section 8-20-4 of the Charter, the Board of Finance shall transmit to the Planning Board the report of the Director of Administration, together with its certificate of the amount and nature of expenditures that, in its opinion, the City may incur safely for capital projects in the next fiscal year, with the recommendations as to the method of financing such capital projects to be included in the budget for that year. The Director's report for Fiscal Year 2010-11 recommended a safe debt limit of \$40 million, followed by \$40 million for the next five years for a total of \$240 million. Included in that amount is short-term debt financed over seven years or less. The shortterm debt allows the City to meet capital equipment needs while minimizing long-term interest costs. After consideration of the Director's annual report, the Board of Finance suggested a safe debt limit of \$35 million. The Mayor's final adopted capital projects budget for fiscal 2011 authorized \$29,225,250 to be financed by general obligation bonds. The lower amount was determined based on a comprehensive reassessment of all proposed capital projects.

#### **School Projects**

The State of Connecticut provides proportional progress payments for eligible school construction expenses on projects approved after July 1, 1996. Debt service reimbursement will continue under the old program for all projects approved prior to July 1, 1996.

Under the old program, the State of Connecticut will reimburse the City for principal and interest costs for eligible school construction projects over the life of outstanding school bonds and the subsequent bond issues necessary to completely fund the projects. The City anticipates reimbursements of approximately \$5.6 million for projects approved under the old program.

Under the new program, the State of Connecticut will make proportional progress payments for eligible design and construction costs. The percentage reimbursement for each school project is based on eligible costs as determined by the Connecticut Department of Education. Stamford's rate of reimbursement for new school construction projects is 25% of eligible project costs.

#### **Sewer Projects**

The Stamford Water Pollution Control Authority (the "WPCA") is an agency of the City, established on November 28, 1996 pursuant to Ordinance No. 803 and Chapter 103, Sections 7-245 through 7-273a, inclusive, of the Connecticut General Statutes, as amended. The WPCA is governed by a nine-member Board of Directors. Since 1996, it has operated as an enterprise fund.

The WPCA has various debt obligations outstanding, including certain revenue bonds issued pursuant to an indenture of trust and certain general obligation bonds which are completely supported by sewerage system revenues. Such debt is not included in the calculation of the City's safe debt limit or the statutory debt limitation of the State of Connecticut. See "Debt of the WPCA" herein for more information.

## Current Debt Statement Pro Forma As of December 8, 2010

Bonded debt <sup>1</sup> : This issue, Series A Tax-Exempt	\$ 8,975,000
This issue, Series A Tax-Exempt.  This issue, Series A Taxable	21,600,000
This issue, Series B Taxable	4,425,000
General purpose	217,130,369
Schools	127,069,315
Total bonded debt	379,199,684
Short-term debt	379,199,684

4,838,229

\$374,361,455

Less school construction grants receivable .....

Total overall net debt

## Current Debt Ratios Pro Forma As of December 8, 2010

Population, 2009	121,026
Per capita income, 1999	\$34,987
Net taxable grand list, 10/1/09	\$24,089,986,377
Estimated full value @ 70%	\$34,414,266,253
Equalized net grand list (2008)	\$32,681,857,513

	Overall Debt \$379,199,684	Overall Net Debt \$374,361,455
Per capita	\$3,133.21	\$3,093.23
To net taxable grand list	1.57%	1.55%
To estimated full value	1.10%	1.09%
To net equalized grand list	1.16%	1.15%
Ratio of debt per capita to per capita income	8.96%	8.84%

<sup>&</sup>lt;sup>1</sup>Excludes \$20,130,388 of bonded general obligation sewer debt and four Clean Water Fund project loan obligations totaling \$59,156,242 for which the City has pledged its full faith and credit, but which are expected to be repaid entirely from revenues of the sewerage system. (See "Debt of the WPCA" herein.)

## Bonded Debt Maturity Schedule<sup>1</sup> Pro Forma As of December 8, 2010

					Tax	able	Cumulative
Fiscal Year	Principal	Interest	Total	Series A	Series A	Series B	Principal
<b>Ending</b>	<u>Payments</u>	<u>Payments</u>	<u>Payments</u>	This Issue	<u>This Issue</u>	This Issue	Retired (%)
20112	\$ 5,705,000	\$ 7,525,100	\$ 13,230,100	\$ -	\$ -	\$ -	1.50
2012	30,568,653	14,383,126	44,951,779	1,775,000	_	_	10.03
2013	29,744,118	13,162,761	42,906,879	1,800,000	_	_	18.35
2014	28,738,478	11,829,472	40,567,950	1,800,000	_	_	26.41
2015	28,416,843	10,51,871	38,968,714	1,800,000	_	_	34.37
2016	26,446,657	9,372,592	35,819,249	1,800,000	_	_	41.82
2017	24,468,143	8,301,104	32,769,247	_	1,800,000	_	48.75
2018	24,391,881	7,173,132	31,565,013	_	1,800,000	_	55.66
2019	23,865,915	5,997,851	29,863,766	_	1,800,000	_	62.43
2020	20,237,557	5,025,481	25,263,038	_	1,800,000	_	68.24
2021	19,553,588	4,222,279	23,775,867	_	1,800,000	_	73.87
2022	16,499,185	3,402,837	19,902,022	_	1,800,000	_	78.70
2023	14,467,333	2,625,065	17,092,398	_	1,800,000	_	82.98
2024	14,132,333	2,134,033	16,266,366	_	1,800,000	_	87.19
2025	10,984,000	1,591,745	12,575,745	_	1,800,000	_	90.56
2026	9,400,000	1,148,005	10,548,005	_	1,800,000	_	93.51
2027	6,380,000	731,030	7,111,030	_	1,800,000	_	95.67
2028	6,355,000	445,259	6,800,259	_	1,800,000	_	97.82
2029	1,935,000	158,734	2,093,734	_	_	1,475,000	98.72
2030	1,910,000	53,003	1,963,003	-	_	1,475,000	99.61
2031		<u>_</u>	<u>-</u>	<u>-</u>	<u>=</u>	1,475,000	100.00
Total	\$344,199,684	\$109,834,480	\$454,034,164	\$8,975,000	\$21,600,000	\$4,425,000	

<sup>&</sup>lt;sup>1</sup>Excludes \$20,130,388 of bonded general obligation sewer debt and four Clean Water Fund project loan obligations totaling \$59,156,242 for which the City has pledged its full faith and credit, but which are expected to be repaid entirely from revenues of the sewerage system. (See "Debt of the WPCA" herein.) <sup>2</sup>Excludes \$21,960,119 principal payments and \$7,620,273 interest payments made from July 1, 2010 through December 8, 2010.

## Overlapping/Underlying Debt

The City of Stamford does not have any overlapping or underlying debt.

#### **Authorized but Unissued Debt**

As of September 30, 2010 the City had \$429,277,008 of authorized but unissued debt for various public improvement, sewer and school projects. The City expects that approximately \$348,145,839 will be financed by grants and other sources and \$81,131,169 will be financed by the issuance of general obligation bonds.

	Authorized but <u>Unissued</u>	Less Grant <u>Funding</u>	Net Authorized But Unissued
Schools	\$183,600,059	\$178,720,061	\$ 4,879,998
Public improvements	233,771,121	166,440,778	67,330,343
Sewer	11,905,828	2,985,000	8,920,828
Grand Total Authorized but Unissued	\$429,277,008	\$348,145,839	\$81,131,169

## Statement of Statutory Debt Limitation Pro Forma As of December 8, 2010

#### **Debt Limitation Base**

Estimated total tax collections, including interest and lien fees, for the fiscal year	
ended June 30, 2010 (unaudited)	\$399,851,084
Reimbursement for revenue loss on Elderly Tax Relief	10,788
Debt limitation base	\$399,861,872

Debt Margin	General			Urban	Pension Deficit
Debt Limitation by Purpose	<u>Purpose</u>	<b>Schools</b>	Sewers <sup>1</sup>	<u>Renewal</u>	<b>Funding</b>
2.25 x base	\$899,689,212				
4.50 x base	_	\$1,799,378,424			
3.75 x base	_	_	\$1,499,482,020		
3.25 x base	_	_	_	\$1,299,551,084	
3.00 x base					\$1,199,585,616
Total debt limitation	899,689,212	1,799,378,424	1,499,482,020	1,299,551,084	1,199,585,616
Less indebtedness <sup>1</sup>	0.075.000				
This issue, Series A Tax-Exempt	8,975,000	4 252 224	-	-	-
This issue, Series A Taxable	20,346,976	1,253,024	-	-	-
This issue, Series B Taxable	4,133,029	291,971	-	-	-
Bonds payable	217,130,369	127,069,315			
Total indebtedness	250,585,374	128,614,310	-	-	-
Less school construction grants					
receivable		4,838,229			
Net total indebtedness	250,585,374	123,776,081	-	-	-
Debt limitation in excess of outstanding and authorized debt	\$649,103,838	\$1,675,602,343	\$1,499,482,020	\$1,299,551,084	\$1,199,585,616

<sup>&</sup>lt;sup>1</sup> Excludes \$20,130,388 of bonded general obligation sewer debt and four Clean Water Fund project loan obligations totaling \$59,156,242 for which the City has pledged its full faith and credit, but which are expected to be repaid entirely from revenues of the sewerage system.

The State of Connecticut General Statutes require that in no event shall the total debt for the City exceed seven times the annual receipts from taxation. Maximum debt for the City of Stamford under this formula is \$2.8 billion.

# Comparison of Annual Debt Service to General Fund Expenditures and Transfers Out

Fiscal Year Ended June 30	Debt Service	Total General Fund Expenditures and Transfers Out	Debt Service as Ratio to Total Expenditures and Transfers Out
2010 (draft)	\$43,329,177	\$468,584,518	9.25%
2009	43,773,749	468,943,293	9.33
2008	45,402,419	441,518,588	10.28
2007	40,720,490	411,656,253	9.89
2006	38,782,044	394,961,464	9.82
2005	40,655,477	365,741,125	11.12

#### Debt of the WPCA

#### State of Connecticut Clean Water Fund

The City of Stamford is a participant in the State of Connecticut Clean Water Fund Program (General Statutes Section 22a-475 et seq., as amended), which provides financial assistance for eligible sewer projects through a combination of grants and loans bearing interest at a rate of 2% per annum. All participating municipalities receive a grant of 20% and a loan of 80% of total eligible costs (with the exception of combined sewer overflow correction projects which are financed with a 50% grant and a 50% loan and denitrification projects which are financed with a 30% grant and 70% loan). Amortization of each loan is required to begin one year from the earlier of the project completion date specified in the Loan Agreement, or the actual project completion date. The final maturity of each loan is twenty years from the scheduled completion date. Principal and interest payments are payable 1) in equal monthly installments commencing one month after the scheduled completion date, or 2) in a single annual installment representing 1/20 of total principal not later than one year from the project completion date specified in the Loan Agreement, and thereafter in monthly installments. The City may prepay its loans at any time prior to maturity without penalty. The City currently has a project loan obligation ("PLO") in the amount of \$73.6 million, and has received a grant commitment of \$23 million. The PLO is authorized as a revenue obligation to be secured by revenues of the sewerage system pursuant to an Indenture of Trust dated as of December 21, 2001, by and among the City, the Water Pollution Control Authority for the City and U.S. Bank National Association (as successor to First Union National Bank) as Trustee, as amended and supplemented by the First Supplemental Indenture, dated as of October 1, 2003, the Second Supplemental Indenture, dated as of February 28, 2006, the Third Supplemental Indenture dated as of September 1, 2006, and the Fourth Supplemental Indenture, dated as of August 1, 2009 (the Indenture, as amended and supplemented by the First, Second, Third and Fourth Supplemental Indentures, herein referred to as the "Indenture"). In addition, the City has four PLOs outstanding totaling \$59,156,242 for repayment of which the City has pledged its full faith and credit but which are expected to be repaid entirely from revenues of the sewerage system on a parity basis with the 2003 Series A Revenue Bonds issued in October 2003, the PLO issued in February 2006, and the 2006 Series Revenue Bonds issued in September 2006. (See "Sewer Revenue Bonds" herein.)

#### **Sewer Revenue Bonds**

On October 9, 2003, the City issued \$12,480,000 Water Pollution Control System and Facility Revenue Bonds, 2003 Series A, and on September 28, 2006, the City issued \$19,765,000 Water Pollution Control System and Facility Revenue Bonds, 2006 Series, to finance various sewer projects contained in capital budgets of the City, for improvements to the City's sewerage system. The 2003 Series A Bonds are the first issuance of bonds to the public under the Indenture. In addition to the 2003 Series A Bonds and the 2006 Series Bonds, the Indenture also secures the City's obligations issued pursuant to the Clean Water Fund Act. See "State of Connecticut Clean Water Fund" herein. The 2003 Series A Bonds and the 2006 Series Bonds are special limited obligations of the City payable solely from revenues and other receipts, funds and moneys pledged therefor pursuant to the Indenture. The City expects that most of the future issuances of debt for improvements to the City's sewerage system will be funded under the program established by the Indenture, as amended, and that such amounts will accordingly be excluded from the Safe Debt Limit which is set each year for internal purposes by the Board of Finance. See "Safe Debt Limit" herein.

## **General Obligation Bonds**

The City, prior to the establishment of the revenue bond program for sewerage system improvements, issued general obligation debt for purposes of sewerage system improvements. As of December 8, 2010 the City has \$20,130,388 of general obligation bonds outstanding and four Clean Water Fund project loan obligations outstanding in the amount of \$59,156,242 issued under the Clean Water Fund which are secured by the full faith and credit of the City. The City expects that debt service on such bonds and project loan obligations will be repaid entirely from revenues of the sewerage system. The debt service on the project loan obligations is treated as Parity Indebtedness and the general obligation bonds as Subordinated Indebtedness under the Indenture.

The following table sets forth the debt service requirements for indebtedness of the City incurred on behalf of the WPCA to make capital improvements to the Sewerage System. The payment of debt service on general obligation bonds of the City, which proceeds were used for Sewerage System improvements, is subordinate to the payment of debt service on the Parity Indebtedness.

#### Pro Forma as of December 8, 2010

Fiscal	Sen	ess)	Subordin	ated Debt				
Year	2003 Series	s A & 2006	Existing	Clean	General C	Obligation	Cumulative	
Ending	Sewer Reve	nue Bonds	Water Fun	d Debt 1	Sewer	Sewer Bonds		
June 30	<b>Principal</b>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<b>Retired</b>	
20112	\$ -	\$ 656,375	\$2,140,460	\$ 679,476	\$ -	\$ 465,527	1.98	
2012	690,000	1,300,056	3,725,044	1,106,287	1,703,234	899,001	7.63	
2013	715,000	1,273,825	3,796,603	1,031,132	1,754,440	831,570	13.42	
2014	745,000	1,246,175	3,869,607	954,533	1,766,784	755,292	19.31	
2015	775,000	1,217,181	3,864,423	876,859	1,785,158	675,131	25.25	
2016	805,000	1,186,625	3,883,503	799,731	1,367,117	606,474	30.84	
2017	840,000	1,152,331	3,943,011	721,412	1,207,440	549,653	36.37	
2018	875,000	1,116,718	3,996,881	642,166	1,320,547	491,280	42.09	
2019	910,000	1,079,991	4,077,554	561,492	1,328,395	428,786	47.93	
2020	950,000	1,039,508	4,159,858	479,189	993,672	374,511	53.56	
2021	995,000	996,730	4,026,883	397,206	924,600	329,442	59.06	
2022	1,040,000	950,936	4,108,163	315,926	661,000	291,100	64.42	
2023	1,090,000	903,653	4,191,084	233,005	681,000	258,580	69.93	
2024	1,135,000	855,406	4,275,678	148,411	701,000	224,580	75.57	
2025	1,190,000	803,456	4,361,980	62,109	716,000	190,030	81.36	
2026	1,245,000	747,756	735,509	1,839	600,000	157,045	83.75	
2027	1,305,000	689,406	_	_	620,000	125,320	85.53	
2028	1,365,000	626,369	_	_	645,000	91,791	87.38	
2029	1,435,000	558,331	_	_	665,000	56,416	89.32	
2030	1,505,000	486,894	_	_	690,000	19,148	91.35	
2031	1,580,000	411,931	_	_	_	_	92.81	
2032	1,655,000	333,319	_	_	_	_	94.34	
2033	1,745,000	250,694					95.95	
2034	1,020,000	184,063					96.89	
2035	1,070,000	134,425					97.88	
2036	1,120,000	82,413					98.92	
2037	1,175,000	27,906	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	100.00	
Total	\$28,975,000	\$20,312,473	\$59,156,242	\$9,010,773	\$20,130,388	\$7,820,445		

<sup>&</sup>lt;sup>1</sup> Principal and interest payments reflect existing project loan obligations ("PLOs") between the City and the State of Connecticut, as follows: PLO 117-C (original amount of loan \$2,731,211 and current principal amount outstanding \$546,242); PLO 375-C (original amount of loan \$852,229 and current principal amount outstanding \$266,487; PLO 414-D (original amount of loan \$3,574,208 and current principal amount outstanding \$1,873,210); and PLO 414-C (original amount of loan \$73,561,481 and current principal amount outstanding \$56,470,303). Each PLO bears interest at the rate of 2% per annum, with payments of principal and interest made on a monthly basis.

<sup>&</sup>lt;sup>2</sup> Excludes \$3,629,570 of principal payments and \$1,657,781 of interest payments made from July 1, 2010 through December 8, 2010.

#### SECTION V - FINANCIAL SECTION

#### Financial Results (Preliminary) for Fiscal Year 2009-10 and Adopted 2010-11 Budget

Note: The City is currently completing its fiscal 2010 audit, so the following financial information is preliminary.

At June 30, 2010, the estimated GAAP total fund balance for the General Fund was \$6.1 million. Of this amount, approximately \$3.3 million represents the estimated unreserved balance (vs. \$4.5 million as of June 30, 2009). This estimated unreserved General Fund fund balance as of June 30, 2010 represents 0.7% of total General Fund expenditures of \$464.9 million. However, it is important to note that this estimated General Fund fund balance was reduced by \$4.2 million in planned transfers out to other funds to increase other reserves maintained by the City. One of those transfers was \$2.2 million to the Rainy Day Fund, bringing the Rainy Day Fund balance to approximately \$7.0 million; this Rainy Day Fund balance represented 1.5% of total General Fund expenditures of \$464.9 million in fiscal 2010.

In fiscal 2010 the City achieved very strong results in all areas of tax collections. The current levy collection rate (for all property types) was 98.61%, the ninth consecutive year that the collection rate exceeded 98%. These positive results were achieved by 1) a continued stable municipal tax base and 2) a continuation of effective policies and practices employed in the area of delinquent collections.

The General Fund Operating Budget, as adopted, for fiscal year 2011 is \$449.5 million. This budget includes \$185.2 million to finance City operations, \$41.0 million to finance debt service and \$223.4 million to finance education. This budget reflects a number of cost reduction/cost containment actions (including workforce reductions) that culminated in a gross tax levy increase of 1.97%, the lowest tax increase in a number of years.

The adopted fiscal budget also includes a contingency reserve of approximately \$3.8 million. It is anticipated that a significant portion of this contingency amount will be used for Police and Fire overtime, termination costs/unemployment benefits associated with the workforce reduction (of approximately fifty employees) and unforeseen or unplanned events, such as: an inordinate amount of winter storms (that could deplete the storm overtime account and deplete salt reserves) and potential census issues involving the Smith House nursing facility (e.g., occupancy level, payor mix).

The Office of Policy and Management ("OPM") is currently in the process of conducting a financial review of all operating departments along with an analysis of General Fund revenue sources. This analysis includes actual revenues and expenditures for the recently completed first quarter of the fiscal year and revenue and expenditures projections based on recent trends and anticipated changes from the adopted budget during the remainder of the fiscal year. Since this process has just begun, an updated fiscal 2011 projection is not available at this time. However, given the difficult economic environment, the Administration has imposed strict budget controls and austere expenditure restraints that are expected to ensure a positive year-end financial position.

# **Accounting Policies**

The City's accounting policies are summarized in Appendix A – "Auditor's Section, Notes to Financial Statements, Note 1" herein.

## **Basis of Accounting**

See Appendix A - "Auditor's Section, Notes to Financial Statements, Note 1" herein.

#### Audit

Pursuant to the provisions of the Municipal Auditing Act (Chapter 111 of the Connecticut General Statutes) and the City of Stamford Charter, the City is obligated to undergo an annual examination by an independent public accountant. The auditors, O'Connor Davies Munns & Dobbins, LLP, were appointed by the Board of Finance, and are required to conduct their examination under the guidelines issued by

the State of Connecticut, Office of Policy & Management, which receives a copy of the audit report when completed.

# **Budgetary Procedures**

The City of Stamford conforms to the following budgetary sequences and time schedules:

Department estimates due for six-year capital program	December 10
Report of the Director of Administration to Board of Finance recommending the amount and nature of capital expenditures for the ensuing year	December 15
Certificate of Board of Finance to Planning Board of amount and nature of capital expenditures for subsequent year	January 15
Public hearing by Planning Board	February 10
Capital Budget from Planning Board to Mayor	March 1
Board of Education submits its budget to the Board of Finance	March 1
Mayor's Operating and Capital Budget to Board of Finance	March 8
Joint Public Hearing before Board of Finance and Board of Representatives	April 8
Budget to Board of Representatives from Board of Finance	April 20
Budget adopted by Board of Representatives	May 15
Board of Finance establishes the mill rate	May 25

# Taxable Grand List (\$ in thousands)

		Commercial							
Grand List <u>10/1</u>	Residential Real Property <u>Percent</u>	and Industrial Real Property <u>Percent</u>	Other <u>Percent</u>	Personal Property <u>Percent</u>	Motor Vehicle <u>Percent</u>	Gross Taxable Grand <u>List</u>	Less Exemptions	Net Taxable Grand <u>List</u>	Percent Change
2009	59.79%	36.76%	0.25%	4.04%	3.16%	\$24,376,201	\$286,215	\$24,089,986	0.2%
2008	59.14	33.54	0.30	4.10	3.19	24,263,665	208,190	24,055,475	0.5
20071	59.02	31.14	2.64	3.78	3.42	24,162,168	217,625	23,944,543	81.4
$2006^2 \dots$	58.80	26.90	1.75	6.00	6.55	13,318,632	120,788	13,197,844	17.9
2005	56.45	29.71	0.35	6.30	7.19	11,327,695	129,929	11,197,766	1.5
2004	60.98	24.87	0.36	6.60	7.19	11,226,848	190,331	11,036,517	1.3
2003	61.09	25.37	0.36	6.38	6.80	11,092,432	200,184	10,892,248	(0.1)
2002	55.44	30.52	0.39	6.67	6.98	11,107,032	200,847	10,906,185	0.7
2001	55.61	30.35	0.49	6.60	6.95	11,050,112	219,014	10,831,098	0.3
2000	55.86	30.29	0.49	6.66	6.70	10,921,964	124,130	10,797,834	1.3

<sup>&</sup>lt;sup>1</sup> Revaluation.

<sup>&</sup>lt;sup>2</sup>Revaluation – Phase-In. See "Property Tax" herein.

# **Tax Collections**

Fiscal	Net				
Year	Taxable	Adjusted	Percent of Annual	Percent of Annual	Percent of Annual
Ended	<b>Grand List</b>	Annual	Levy Collected	Levy Uncollected at	Levy Uncollected
<u>6/30</u>	<u>(000s)</u>	<u>Levy</u>	at End of Fiscal Year	<b>End of Fiscal Year</b>	as of 9/30/10
2010	\$24,055,475	\$402,388,009	98.6	1.4	1.1
2009	23,944,543	386,200,745	98.5	1.5	0.5
2008	13,197,844	356,270,017	98.4	1.6	0.3
2007	11,197,766	338,789,500	98.3	1.7	0.6
2006	11,036,517	323,570,472	98.5	1.5	0.4
2005	10,892,248	313,394,228	98.6	1.4	0.1
2004	10,906,185	311,521,759	98.5	1.5	0.3
2003	10,831,038	282,412,137	98.5	1.5	0.3
2002	10,797,834	262,957,476	98.3	1.7	0.2

# **Property Taxes Receivable**

Fiscal Year Ended June 30	Current Year (000s)	<u>Total (000s)</u>
20101	\$5,876	\$16,525
2009	5,681	14,839
2008	6,104	14,185
2007	5,764	12,216
2006	4,884	9,452
2005	4,486	14,443
2004	5,018	14,015
2003	4,251	12,638
2002	4,270	13,159

<sup>&</sup>lt;sup>1</sup>Unaudited.

#### **Major Taxpayers**

Name	Business	Taxable Valuation As of 10/1/09	Percent of Net Taxable Grand List
PER Proportion	Office buildings	\$ 596,537,740	2.48%
RFR Properties	O		
First Stamford Place	Office buildings	247,976,740	1.03
UBS AG Stamford	Banking/finance	246,966,690	1.03
Antares	Development	227,191,360	0.94
Avalon	Apartments	202,076,110	0.84
HPHV Direct LLC	Office buildings/retail	192,727,210	0.80
Four Hundred Atlantic Title LLC	Office buildings	164,868,700	0.68
Antares/BLT Group	Development	160,144,330	0.66
Landmark	Office buildings	157,259,980	0.65
Rich-Taubman Associates	Office buildings/retail	156,126,430	0.65
One Stamford Realty LP	Office buildings	150,863,890	0.63
33 Broad Street Assoc. II LLC	Condominium	122,849,140	0.51
UB Stamford LP	Office buildings/retail	100,850,390	0.42
One Station Place	Office buildings	99,839,220	0.41
Reckson/Stamford Towers LLC	Office buildings	95,744,360	0.40
Soundview Farms LLC	Office buildings	89,251,660	0.37
High Ridge Office Park LLC	Office buildings	85,790,520	0.36
Pitney Bowes	Office buildings	74,516,960	0.31
RA 225 High Ridge LLC	Office buildings	71,967,730	0.30
Stamford Square Associates	Office buildings	67,948,220	0.28
ForestBroad LLC	Apartments	67,648,970	0.28
Total	•	\$3,379,146,350	14.03%

Net Taxable Grand List for 10/1/09: \$24,089,986,377.

## **Property Tax**

The maintenance of an equitable tax base and the location and appraisal of all real and personal property within the City for inclusion onto the Grand List is the responsibility of the Assessor's Office. The Grand List represents the total of assessed value for all taxable real and personal property located within the City on October 1, in accordance with Section 12-62a of the Connecticut General Statutes. A Board of Assessment Appeals determines whether adjustments to the Assessor's list on assessments under appeal are warranted. Assessments are computed at 70 percent of the market value.

When a new structure, or modification to an existing structure, is undertaken, the Assessor's Office receives a copy of the permit issued by the building inspector. A physical appraisal is then completed and the structure classified and priced from a schedule developed at the time of revaluation (Grand List of 2007). The property depreciation and obsolescence factors are also considered when arriving at an equitable value. The City completed a revaluation on the October 1, 2006 grand list, which was phased in over a five-year period. The City completed another revaluation on the October 1, 2007 grand list that will supersede the October 1, 2006 revaluation. The next revaluation is scheduled for October 1, 2012.

Motor vehicle lists are furnished to the City by the State of Connecticut Department of Motor Vehicles. The State utilizes the NADA (National Automobile Dealers Association) pricing schedules to determine market value. Assessed value for motor vehicles are computed at 70% of market value.

All personal property (furniture, fixtures, equipment, machinery and leased equipment) is assessed annually with all manufacturers and businesses required to complete and return (by November 1st) a Personal Property Declaration. The declaration is a determination of value of taxable personal property

as of October 1st. The City utilizes an accelerated depreciation schedule for certain types of personal property. Upon receipt of declarations, the assessor's staff reviews and prices property for all accounts.

The City derived 85.9% of its annual revenues for fiscal year 2009–10 through property taxes. For fiscal year 2008–09 the City collected 84.3% of its annual revenues from property taxes. The City expects that a similar proportion of its total revenue will be generated from property taxes in the future.

#### **Tax Districts**

The City of Stamford is divided into four taxing districts, based upon municipal services furnished. As the City's sewer program is extended to new areas, municipal garbage collection service is provided and the tax district classification is changed accordingly.

District A: Basic services (schools, police, etc.) plus sanitary sewers, garbage collection and paid

fire protection.

District B: Basic services plus paid fire protection.

District C: Basic services plus paid and volunteer fire protection.

District C/S: Basic services plus paid and volunteer fire protection, sanitary sewers and garbage

collection.

The core of the City is represented by Districts A and B which include the highest density of residential, commercial, and industrial development. District B is a very small portion of this core area to which sanitary sewers have not been extended.

Districts C and C/S are predominantly zoned for single-family residential use. District C/S is that portion of District C that has been provided with sanitary sewers and garbage collection.

In September 1999 the City of Stamford, pursuant to State law and local ordinance, adopted a uniform, State-recommended depreciation schedule for business and personal property. As a result of this new depreciation schedule, which allows businesses to depreciate electronic data processing equipment much faster than had been previously permitted, Stamford businesses enjoyed a reduction in their assessments and corresponding taxes for electronic personal property, most notably computer equipment. In order to partially mitigate the impact of this reduction in personal property taxes, the City established a Personal Property Tax District. For fiscal year 2011 the Personal Property Tax District mill rate is 17.17 mills.

# Tax Rates by District (Mills)

Tax List	Fiscal <u>Year</u>	District <u>A</u>	District <u>B</u>	District <u>C</u>	District <u>C/S</u>	Uniform <u>Auto Rate</u>	Personal <u>Property</u>
October 1, 2009	2010-11	17.17	16.80	15.95	16.28	26.50	17.17
October 1, 2008	2009-10	16.82	16.45	15.68	16.01	26.50	16.82
October 1, 2007	2008-09	16.18	15.82	15.16	15.49	24.00	16.18
October 1, 2006	2007-08	27.03	26.28	25.20	25.88	34.00	27.03
October 1, 2005	2006-07	30.68	29.94	27.89	28.56	36.60	30.68
October 1, 2004	2005-06	29.81	29.01	27.16	27.90	35.62	29.81
October 1, 2003	2004-05	29.16	28.31	26.67	27.26	34.37	29.16
October 1, 2002	2003-04	28.68	28.59	27.00	27.56	33.19	28.68
October 1, 2001	2002-03	26.16	26.03	24.59	25.11	30.25	27.44
October 1, 2000	2001-02	24.57	24.44	23.11	23.61	27.09	27.44
October 1, 1999	2000-01	23.87	23.74	22.50	22.96	26.47	28.64

#### Revenues

The City derives its revenues from a direct tax levy on property, state and federal aid, various fees and charges, and certain miscellaneous sources. City revenues are summarized for fiscal years ended through 2009 in "General Fund Revenue and Expenditures" herein.

#### Intergovernmental Revenues as a Percent of General Fund Revenues

Fiscal Year Ended June 30	Intergovernmental <u>Revenues</u>	General Fund <u>Revenues</u>	Aid as a Percentage of General Fund <u>Revenues</u>
2010 (draft)	\$36,958,336	\$462,646,616	7.99%
2009	39,936,682	458,840,376	8.70
2008	38,740,568	442,328,318	8.76
2007	35,462,340	408,263,643	8.69
2006	38,510,261	389,612,700	9.88
2005	28,609,083	367,435,215	7.79
2004	27,509,205	361,647,956	7.61
2003	19,926,170	330,045,168	6.04
2002	21,513,708	316,619,272	6.79
2001	22,389,477	307,559,174	7.30

#### **Real Property Tax Collection Procedure**

Taxes for the fiscal year are paid on the Grand List on the prior October 1, and are payable in two installments, one half on July 1 and one half on January 1. Payments not received by February 1 and August 1 become delinquent.

According to the provisions of Public Act No. 81-44, effective July 1, 1981, and applicable to property taxes due on or after said date, delinquent property taxes were subject to interest at the rate of 1.25% per month. Public Act No. 82-141, effective July 1, 1982, changed the interest rate to 1.5% per month for all delinquent property taxes.

## **Real Property Tax Levies**

Property taxes are levied on all assessed property on the Grand List of October 1 prior to the beginning of the fiscal year. At the discretion of the City and for the convenience of the taxpayer, tax bills are payable in two installments on July 1 and January 1. A margin against delinquencies, legal reductions, and Grand List adjustments, such as assessor errors, is provided by establishing a reserve for uncollected amounts when computing anticipated property tax revenue from the current levy. A modest estimate for delinquent taxes and outstanding interest and lien fees anticipated to be collected during the fiscal year is normally included as a revenue item in the budget. Delinquent taxes are billed at least three times a year, with interest charged at the rate of one and one-half percent per month in accordance with Connecticut General Statutes, with a minimum charge of \$2. Outstanding real estate tax accounts are automatically liened each year prior to June 30. The tax office utilizes the City's legal department, outside attorneys, and collection agencies in the collection of real estate, personal property and motor vehicle tax bills. Real estate accounts and other accounts are transferred to suspense 15 years after the due date in accordance with State Statutes.

## Five-Year Capital Improvement Program<sup>1</sup>

Proposed Expenditures	<u>2010-11</u>	<u>2011-12</u>	<u>2012-13</u>	<u>2013-14</u>	<u>2014-15</u>	<u>2015-16</u>
Office of the Mayor	\$ 1,400,000	\$ 1,000,000	\$ 1,000,000	\$ 1,200,000	\$ 1,400,000	\$ 1,500,000
Office of Administration	181,840	181,840	185,477	185,477	185,477	185,477
Office of Operations	28,742,500	18,540,700	16,905,000	28,125,000	25,675,000	19,625,000
Office of Public Safety,	1,150,000	794,900	1,025,000	1,110,000	920,000	3,060,000
Health & Welfare		100,000	100,000	200,000	150,000	150,000
Bartlett Arboretum	-	100,000	100,000	200,000	150,000	150,000
Childcare Learning Center	212,500	229,000	212,000	113,000	50,000	_
Ferguson Library	-	350,000	150,000	350,000	300,000	300,000
Scofield Manor	50,000	50,000	50,000	50,000	50,000	50,000
Stamford Center for the Arts	_	-	-	-	-	-
Stamford Historical Society	100,000	100,000	_	100,000	-	100,000
Stamford Museum	_	350,000	350,000	750,000	1,200,000	1,750,000
Old Town Hall Restoration	_	-	_	_	_	_
Board of Education	5,725,000	10,550,000	12,250,000	22,450,000	24,950,000	26,100,000
Parking Fund	250,000	400,000	300,000	300,000	200,000	300,000
Water Pollution Control	950,000	11,660,000	700,000	700,000	700,000	700,000
Authority	500,000	500,000	250,000			
E. G. Brennan Golf Course	6,250,000	6,445,000	6,651,200	8,061,000	8,170,000	7,780,000
Short-term Capital						
Total Expenditures	\$45,511,840	\$51,251,440	\$40,128,677	\$63,694,477	\$63,950,477	\$61,600,477
Funding Sources						
GO Bonds and Notes	\$24,425,250	\$30,055,000	\$30,048,800	\$53,359,000	\$52,957,500	\$50,640,500
Short-term Capital GO Bonds	4,800,000	4,945,000	4,951,200	6,061,000	6,170,000	5,780,000
Grants	14,404,750	3,509,600	3,693,200	3,089,000	3,737,500	3,994,500
Other	931,840	1,081,840	735,477	485,477	385,477	485,477
WPCA Revenue Bonds	950,000	11,660,000	700,000	700,000	700,000	700,000
Total Funding Sources	\$45,511,840	\$51,251,440	\$40,128,677	\$63,694,477	\$63,950,477	\$61,600,477

<sup>&</sup>lt;sup>1</sup>A "safe debt limit" of \$40.0 million in fiscal 2011 was proposed by the Director of Administration. The Board of Finance subsequently established a suggested guideline of \$35.0 million. The Mayor's final adopted capital projects budget for fiscal 2011 authorized \$29.2 million to be funded by bonds. The lower amount was determined based on a comprehensive reassessment of all proposed capital projects.

#### Comparative Balance Sheets - General Fund

Assets	Preliminary <u>6/30/10</u>	<u>6/30/09</u>	<u>6/30/08</u>	<u>6/30/07</u>	<u>6/30/06</u>
Cash equivalents and investments Property taxes	\$ 1,523,010 10,524,508 5,711,643 2,826,135 457,186 - 20,068,247 296,598 \$41,407,327	\$ 890,360 16,191,113 8,086,289 216,895 518,528 - 19,789,289 365,856 \$46,058,330	\$ 5,268,842 17,204,750 6,615,673 1,413,776 5,039,386 - 21,370,819 364,447 \$57,277,693	\$ 1,375,719 17,063,575 7,616,698 208,491 8,423,416 6,200,000 20,050,109 409,914 \$61,347,922	\$ 1,412,028 16,996,106 8,946,041 1,010,848 4,415,552 5,500,000 19,019,245 273,661 \$59,878,876
Liabilities and fund balance Liabilities Accounts payable/liabilities Deferred revenues Due to other funds Total liabilities	\$10,884,636 24,319,617 <u>63,300</u> 35,267,553	\$ 9,629,609 28,003,049 63,300 37,695,958	\$ 8,854,627 32,853,156 63,300 41,771,083	\$ 9,547,138 32,755,387 63,300 42,365,825	\$10,408,801 30,161,869 63,300 40,633,970
Fund Balance Reserved: For encumbrances For inventory For debt service For long-term advances Total reserved fund balance	2,866,245 22,937 - - 2,889,182	3,860,955 - - - - 3,860,955	4,092,404 - - - 4,092,404	4,592,469 - - - 6,200,000 10,792,469	5,555,791 - - 5,500,000 11,055,791
Designated: General Fund For future contracts	3,250,592 - 3,250,592	4,501,417 - 4,501,417	<u>-</u>	2,804,312 2,804,312	
Unreserved and undesignated	<del>_</del>		11,414,206	5,385,316	6,768,698
Total fund balance  Total liabilities and fund balance	6,139,774 \$41,407,327	8,362,372 \$46,058,330	15,506,610 \$57,277,693	18,982,097 \$61,347,922	19,244,906 \$59,878,876
Operating revenues Fund balance as percent of	\$462,646,616	\$458,840,376	\$442,328,318	\$408,263,643	\$389,612,700
operating revenues	1.32%	1.82%	3.50%	4.65%	4.94%
percent of operating revenues <sup>1</sup>	-%	-%	2.58%	1.32%	2.10%

<sup>&</sup>lt;sup>1</sup>City Charter provides that the current year surplus or deficit must be applied to or funded in subsequent operating budgets or transferred into the "Rainy Day" Fund. The Mayor (subject to Board approval) may direct up to 75% of any budget surplus from the prior fiscal year to the "Rainy Day" Fund. The fund is not to exceed 5% of General Fund operations for the prior fiscal year, and may be used by board resolution to support expenditures in the following fiscal years.

#### **General Fund Revenues and Expenditures**

The General Fund revenues, expenditures, and changes in fund balance for the fiscal years ended June 30, 2006 through 2009 have been derived from audited financial statements and are based on a GAAP basis of accounting. The adopted budget for 2011 and projected results for 2010 are provided by the City and are based on the budgetary basis of accounting. The City's independent accountants have not examined, reviewed or compiled any of the estimates presented below or expressed any conclusion or provided any other form of assurance with respect to such estimates, and accordingly, assume no responsibility for them. The financial information presented herein is the responsibility of the City of Stamford's management.

	Approved Budget <u>2010–11</u> 1	Preliminary 2009-10 <sup>2</sup>	<u>2008-09</u> <sup>2</sup>	<u>2007-08</u> <sup>2</sup>	<u>2006-07</u> <sup>2</sup>	<u>2005–06</u> <sup>2</sup>
Revenues						
General property taxes		\$397,485,307	\$386,679,253	\$360,287,944	\$342,983,578	\$326,984,784
Intergovernmental		36,958,336	39,936,682	38,740,568	35,462,340	38,510,261
Charges for services <sup>3</sup>	25,593,514	26,430,218	27,563,098	36,341,541	21,860,083	17,945,315
Interest and dividends	750,000	840,759	3,027,546	5,594,675	5,157,024	4,648,346
Other		931,996	1,633,797	1,363,590	2,800,618	1,523,994
Total revenues	446,184,351	462,646,616	458,840,376	442,328,318	408,263,643	389,612,700
Expenditures						
Government and community						
services	12,760,717	14,331,454	13,999,298	13,759,212	13,711,630	12,826,128
Administration	7,378,474	7,174,646	6,854,078	7,949,133	7,291,626	7,326,822
Legal affairs	10,602,753	7,545,585	12,895,688	6,987,466	4,069,511	3,874,702
Public health, safety & welfare		109,076,752	106,814,350	110,782,689	90,679,159	87,249,157
Operations		38,018,801	39,887,392	40,102,137	39,375,209	38,753,021
Board of Education <sup>4</sup>	223,382,203	244,611,342	243,089,067	221,558,188	216,863,390	207,702,919
Other	-	-	-	-	_	-
Debt service <sup>5</sup>		<u>-</u>	<u>-</u>			
Total expenditures	408,558,063	420,758,580	423,539,873	401,138,825	371,990,525	357,732,749
Excess of revenues over						
expenditures	37,626,288	41,888,036	35,300,503	41,189,493	36,273,118	31,879,951
Other financing sources (uses)						
Operating transfers in	3,343,193	3,715,304	2,958,679	2,531,303	3,129,801	3,051,980
Operating transfers out		(47,825,938)	(45,403,420)	(40,379,763)	(39,665,728)	(37,228,715)
Operating transfers out	(40,505,401)	(47,023,938)	(43,403,420)	(40,379,703)	(39,003,728)	(37,220,713)
Total other financing						
sources (uses)	(37,626,288)	44,110,634)	(42,444,741)	(37,848,460)	(36,535,927)	(34,176,735)
Special and extraordinary items						
Smith House reclassification				(6 916 520)		
State teachers' on-behalf	_	_	_	(6,816,520)	-	_
payments	_	_	_	(70,000,000)	_	_
State teachers' on-behalf	_	_	_	(70,000,000)	_	_
revenues	_	_	_	70,000,000	_	_
Total extraordinary items				(6,816,520)		<del></del>
Total extraorantary nerticons				(0,010,320)		
Excess (deficiency) of revenues and other financing sources (uses) over (under)						
expenditures and other financing uses	-	(2,222,598)	(7,144,238)	(3,475,487)	(262,809)	(2,296,784)
Fund balance, July 1 Fund balance, June 30		8,362,372 \$ 6,139,774	15,506,610 \$ 8,362,372	18,982,097 \$15,506,610	19,244,906 \$18,982,097	21,541,690 \$19,244,906

<sup>&</sup>lt;sup>1</sup> Budgetary basis of accounting; does not include payments made on behalf of the City by the State of Connecticut for Teachers Retirement System.

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GAAP basis of accounting. 2009-2010 is the preliminary audit report.
 Beginning in fiscal year 2007-08, operations of Smith House have been accounted for in the General Fund.

<sup>&</sup>lt;sup>4</sup> In fiscal year 2008–09, \$17,792,000 entry in BOE to record State teachers' retirement.

<sup>&</sup>lt;sup>5</sup> Debt service included in operating transfers out.

#### **Pension Plans**

The City's pension plans cover all employees of the City, except teachers, who are covered by the State Teachers Retirement Fund. There are four separate plans: Classified Employees' Retirement Fund; Firefighters Pension Trust Fund; Police Pension Trust Fund; and the Custodians' Retirement Fund. Hooker & Holcombe, Inc., are the consulting actuaries for the City.

The City's funding policy is to appropriate and recognize as an expenditure the amounts recommended by an actuary that are adequate to accumulate sufficient assets in each of the City's Plans to pay benefits when due. These amounts include normal cost and amortization of prior service costs over a period of 40 years. The City uses the projected unit credit actuarial funding method utilizing the same actuarial assumptions as described in Appendix A, "Auditor's Section, Notes to Financial Statements" in this Official Statement.

The following is a schedule of the total funding progress by the City to all City pension plans:

As of July 1 <sup>1</sup>	Actuarial Value of Assets	Actuarial Accrued <u>Liability</u>	Funded <u>Ratio</u>	Unfunded Actuarial <u>Accrued Liability</u>
2009	\$521,769,000	\$537,484,000	97%	\$ 15,715,000
2008	546,601,118	511,663,824	107	(34,937,294)
2007	535,601,000	484,354,000	111	(51,247,000)
2006	507,918,000	463,312,000	110	(44,606,000)
2005	491,929,000	438,830,000	112	(53,099,000)
2004	478,298,132	418,828,016	114	(59,470,116)
2003	467,855,124	380,371,000	123	(87,484,124)
2002	465,795,461	365,832,328	127	(99,963,133)
2001	460,981,000	369,659,000	125	(91,322,000)
2000	440,358,000	348,021,000	127	(92,337,000)
1999	401,702,000	329,098,000	122	(72,604,000)

<sup>&</sup>lt;sup>1</sup>Based on the valuation completed by Hooker & Holcombe, Inc. for 2009; 1999–08 is based on the valuation completed by Buck Consultants.

#### **Self-Insurance Programs**

The City is exposed to various risk of loss related to torts, theft, or impairment of assets, errors and omissions, injuries to employees, and natural disasters. The City Risk Management office actively manages risk on behalf of the City, through a combination of loss prevention and control, risk retention, and risk transfer.

In response to changing market conditions, the City periodically evaluates its risk management program, including its self-insured retention levels. Currently, the City carries a \$1,000,000 self-insured retention for general liability and auto liability claims, \$1,000,000 for public officials' liability, \$100,000 for property losses and \$1,500,000 for workers' compensation claims. The City purchases commercial insurance for claims in excess of these retentions. All claim expenses and accruals, insurance premiums, and administrative expenses for risk management are reported in a separate Risk Management Internal Service fund.

It is also the City's policy to self-insure its employee health insurance programs with an individual stop loss currently set at \$250,000 per claim. Above this threshold, the City purchases commercial insurance. Costs associated with employee health insurance risks are reported in the City's self insurance fund.

#### **Investment Policies and Practices**

The City Charter and Connecticut General Statutes Sections 7-400, as amended by Public Act 94-190, 7-401 and 7-402 govern the investments the City is permitted to acquire. Furthermore, the City has an Investment Policy adopted by the Board of Finance (revised September 2008). Accordingly, the City may invest and

only invests in U.S. Treasury Bills, Federal Agency Securities, Federal Instrumentalities, Time Certificates of Deposits, Money Market Mutual Funds, Investment Pools, and the State Short-Term Investment Fund.

### Other Post-Employment Benefits ("OPEB")

The City offers certain post-retirement medical benefits to eligible retirees and their dependents on a partially contributory basis and life insurance benefits to eligible retirees, as set forth in various collective bargaining agreements. Depending on the union contract, the benefits cover hospital care in full for a specified number of days (generally 120); surgical costs; certain major medical benefits; and small amounts of life insurance. In addition, the City pays a portion of the Medicare Part B premium for certain retirees. Beginning in 1994, some employees began retiring under the comprehensive indemnity plan. These employees pay a straight deductible and coinsurance of 20% of cost up to a maximum of \$1,500 for hospital care, surgical costs and certain major medical benefits. These employees also have small amounts of life insurance covered in full by their benefits. Benefits for all plans integrate with Medicare on a 100% coordination basis.

During fiscal 2011, the total amount that is anticipated to be paid for retiree medical claims and medical and life insurance premiums is approximately \$11.8 million and covers approximately 1,000 individuals. The City has to date funded these costs on a pay-as-you-go basis.

The Board of Representatives approved, by ordinance, the establishment of a trust to address Governmental Accounting Standards Board Statement No. 45, "Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions." The trust was established in fiscal year 2007–08 and an investment advisor and custodian were selected.

The funding of the OPEB Trust fund was considered by all parties and it was agreed that funding of the Contribution ("ARC") would be addressed through a five-year phase-in. Contributions to the fund, investment of fund assets, as well as payment of benefits from the fund commenced during fiscal year 2008–09. Based upon the July 1, 2009 actuarial valuation, the 2010-11 OPEB liability is approximately \$4.2 million. This amount is fully funded in the Board of Representatives approved 2010–11 budget and represents the amount due for the five year phase-in of the ARC or 50% of the 20-year level percent amortization of the unfunded liability. The Board of Representatives is recommending that for fiscal year 2011-12, the minimum required contribution shall not be less than 75% of the ARC.

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#### SECTION VI - ADDITIONAL INFORMATION

#### Litigation

In the opinion of the City's Director of Legal Affairs, as of the date of this Official Statement, there are no claims or litigation pending or to his knowledge threatened, which would individually or in the aggregate result in final judgments against the City which would have a material adverse effect on the finances of the City or which would impact the validity of the Bonds or the power of the City to levy and collect taxes to pay them.

#### **Availability of Continuing Information**

The City prepares, in accordance with State law, annual audited financial statements and files such annual audits with the State Office of Policy and Management within six months of the end of its fiscal year. In accordance with the requirements of Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission, the City will agree to provide or cause to be provided annual financial information and operating data and notices of material events with respect to the Bonds pursuant to a Continuing Disclosure Agreement to be executed in substantially the form attached as Appendix E to this Official Statement.

The City has previously undertaken in continuing disclosure agreements entered into for the benefit of holders of certain of its general obligation bonds and notes to provide certain annual financial information and event notices pursuant to Rule 15c2-12(b)(5). To date the City has not failed to meet any of its undertakings under such agreements, except for filings for the fiscal years ended 2004, 2005 and 2006 for the City of Stamford, Connecticut Water Pollution Control System and Facility Revenue Bonds, 2003 Series A, dated October 1, 2003, and for the fiscal year ended June 30, 2006 for the City of Stamford, Connecticut Water Pollution Control System and Facility Revenue Bonds, 2006 Series, dated September 28, 2006, and to make a timely filing of material event notices with respect to such late filings. The failure to make such timely filings was promptly remedied upon discovery, and such information and material event notice were filed on May 31, 2007. The City has implemented procedures to ensure the timely filing of all future financial information.

#### **Legal Matters**

Robinson & Cole LLP, Hartford, Connecticut is serving as bond counsel with respect to the authorization and issuance of the Bonds and will render its opinions with respect to the Bonds in substantially the forms attached to the Official Statement as Appendices F, G and H herein.

#### **Transcript and Closing Documents**

Upon delivery of the Bonds, the original purchasers will be furnished with the following:

- 1. A Signature and No Litigation Certificate stating that at the time of delivery no litigation is pending or threatened affecting the validity of the Bonds or the levy or collection of taxes to pay them.
- 2. A certificate on behalf of the City, signed by the Mayor and the Director of Administration, which will be dated the date of delivery and attached to a signed copy of the Official Statement, and which will certify, to the best of said officials' knowledge and belief, that at the time bids were accepted on the Bonds, the description and statements in the Official Statement relating to the City and its finances were true and correct in all material respects and did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in light of the circumstances under which they were made, not misleading, and that there has been no material adverse change in the financial condition of the City from that set forth in or contemplated by the Official Statement.
- 3. Receipts for the purchase price of the Bonds.

- 4. The approving opinions of Robinson & Cole LLP, Bond Counsel.
- 5. An executed Continuing Disclosure Agreement substantially in the form attached hereto as Appendix E.

Within seven business days after the award, the City will furnish the winning bidder of the Series A Tax-Exempt Bonds 25 copies, the winning bidder of the Series A Taxable Bonds 25 copies, and the winning bidder of the Series B Taxable Bonds 25 copies of the Official Statement as prepared by the City. Additional copies may be obtained by the winning bidders at their own expense by arrangement with the printer. The copies of the Official Statement will include an additional cover page and other pages, if necessary, indicating the interest rates, ratings, yields or reoffering prices, the name of the managing underwriters, and the name of the insurer, if any, of the Bonds.

The City of Stamford has prepared an Official Statement for the Bonds which is dated November 17, 2010. The City deems such Official Statement final as of its date for purposes of SEC Rule 15c2-12(b)(1), but it is subject to revision or amendment.

A transcript of the proceedings taken by the City in authorizing the Bonds will be kept on file at the principal office of the Paying Agent, U.S. Bank National Association, in Hartford, Connecticut and may be examined upon reasonable notice.

#### **Additional Information**

Additional information may be obtained upon request from Frederick C. Flynn, Jr., Director of Administration, City of Stamford, Government Center, 888 Washington Boulevard, Stamford, Connecticut 06904-2152, telephone (203) 977-4182 or from Barry J. Bernabe, Vice President, Webster Bank, National Association, 185 Asylum Street, Hartford, Connecticut 06103, telephone (203) 578-2203.

The City has retained Webster Bank, National Association, Hartford Connecticut (the "Financial Advisor") in connection with the preparation of the City's issuance of the Bonds. The Financial Advisor is not obligated to undertake, and has not undertaken to make, an independent verification or to assume responsibility for the accuracy, completeness, or fairness of the information contained in the Official Statement.

The Official Statement is submitted in connection with the sale of the Bonds and may not be reproduced or used in whole or in part for any other purpose. This Official Statement has been duly authorized and approved by the City and duly executed and delivered on its behalf by the City.

Any statements in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representations of fact. No representation is made that any such statements will be realized. This Official Statement is not to be construed as a contract or agreement between the City and the purchasers or holders of any of the Bonds.

#### **Concluding Statement**

To the extent that any statements made in this Official Statement involve matters of opinion or estimates, such statements are made as such and not as representations of fact or certainty, and no representation is made that any of such statements will be realized. Information herein has been derived by the City from official and other sources and is believed by the City to be reliable, but such information other than that obtained from official records of the City has not been independently confirmed or verified by the City and its accuracy is not guaranteed.

This Official Statement has been duly prepared and delivered by the City and executed for and on behalf of the City by the following officials.

CITY OF STAMFORD, CONNECTICUT

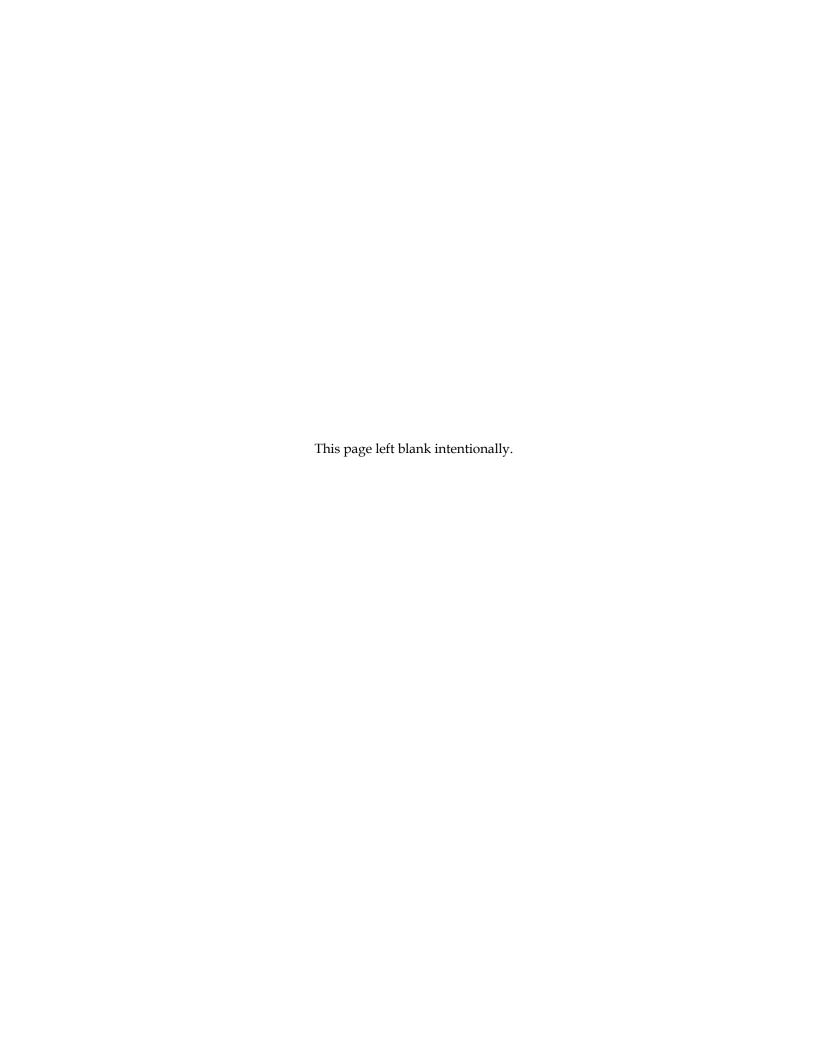
By <u>/s/ Michael A. Pavia</u>
Michael A. Pavia
Mayor

By <u>/s/ Frederick C. Flynn, Jr.</u>
Frederick C. Flynn, Jr. *Director of Administration* 

Dated as of November 30, 2010

#### APPENDIX A - AUDITOR'S SECTION

The following includes the audited financial statements of the City of Stamford, Connecticut for the fiscal year ended June 30, 2009. The supplemental data and management letter which were a part of that report have not been reproduced herein. A copy of the complete report is available upon request from Barry J. Bernabe, Vice President, Webster Bank, National Association, CityPlace II, 185 Asylum Street, Hartford, Connecticut 06103.



# McGladrey & Pullen

Certified Public Accountants

#### INDEPENDENT AUDITOR'S REPORT

To the Board of Finance City of Stamford, Connecticut

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Stamford, Connecticut, as of and for the year ended June 30, 2009, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Stamford, Connecticut's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in "Government Auditing Standards" issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Stamford, Connecticut, as of June 30, 2009, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with "Government Auditing Standards," we have also issued our report dated November 23, 2009 on our consideration of the City of Stamford, Connecticut's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with "Government Auditing Standards," and should be considered in assessing the results of our audit.

The management's discussion and analysis and the schedules of funding progress for pensions and other post-employment benefits are not a required part of the basic financial statements, but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted primarily of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, budgetary detail, combining and individual nonmajor fund statements, capital asset schedules, other schedules and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The budgetary detail, the combining and individual nonmajor fund statements, capital asset schedules and other schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we express no opinion on them.

McGladrey of Pullen, LLP

New Haven, Connecticut November 23, 2009

#### City of Stamford, Connecticut Management's Discussion and Analysis June 30, 2009

Our discussion and analysis of the City of Stamford's financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2009. Please read it in conjunction with the letter of transmittal and the City's financial statements that follow this section.

#### **Financial Highlights and Significant Events**

- The City's net assets increased as a result of this year's operations. On a government-wide basis including all governmental activities and business-type activities, but excluding component units, the assets of the City of Stamford exceeded its liabilities resulting in total net assets at the close of the fiscal year of \$331.8 million. This represents an increase of 2.2% over last fiscal year's net assets of \$324.7 million.
- The City of Stamford's governmental funds reported, on a current financial resource basis, combined ending fund balances of \$34 million, a decrease of \$44.8 million from the prior fiscal year. The change in fund balance is a product of the timing of resource flows into (from bond issuances) and out of the Capital Project Fund. No new bonds were issued during the year, and as a result the Capital Project Fund balance declined by \$42.6 million.
- At the end of the current fiscal year, the total fund balance for the General Fund alone was \$8.4 million. Of the total General Fund fund balance as of June 30, 2009, \$4.5 million represents unreserved General Fund fund balance (down from \$11.4 million as of June 30, 2008). Unreserved General Fund fund balance at year-end represents 1% of total General Fund expenditures of \$440 million (down 1.6% from the prior year). However, it is important to note that the General Fund fund balance was reduced by \$9 million in planned transfers to other funds, including \$8.6 million to fund possible tax appeals.
- The Rainy Day Fund increased by \$163,000 this year and has a fund balance of \$4.8 million as of June 30, 2009. The Rainy Day Fund provides an additional reserve of 1% of General Fund expenditures. The Rainy Day Fund strengthens the City's financial flexibility by providing reserves outside of the General Fund.
- The City of Stamford's bonds and notes payable balances decreased by \$22 million to \$482 million during the current fiscal year. In July 2008, the City issued \$3.75 million (interest free) in Qualified Zone Academy Bonds (QZAB's) for rehabilitating or repairing public school facilities. In April 2009, the City refinanced or refunded \$54.4 million in general obligation bonds that resulted in a net present value savings of \$1.7 million over the life of the refunded bonds.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City of Stamford's basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains supplementary information and a statistical section. The statistical section provides comparisons of selected information beginning with fiscal year 2000 and running through the current year.

#### Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the City of Stamford's finances, in a manner similar to private-sector business. All of the resources the City has at its disposal are reported, including major capital assets such as buildings and infrastructure. A thorough accounting of the cost of government is rendered because the statements present all costs, not just how much was collected and disbursed. They provide both long-term and short-term information about the City's overall financial status.

The Statement of Net Assets reports what a government owns or controls (assets), what it owes (liabilities) and what is left over after assets have been used to satisfy liabilities (net assets). One of the most important questions asked about the City's finances is: "As a result of this year's activities, is the City better or worse than the previous year?" One can think of the City's net assets – the difference between assets and liabilities – as one way to measure the City's financial health or financial position. Over time, increases or decreases in net assets may serve as an indicator of whether the financial position of the city is improving or deteriorating. However, other non-financial factors will need to be considered as well, including changes in the City's property tax base and the condition of the City's capital assets, to assess the overall health of the City of Stamford.

The Statement of Activities presents information showing how the government's net assets changed during the current fiscal year. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flow in some future fiscal period. Uncollected taxes and earned but unused vacation leave are examples of these types of items.

Both of the government-wide financial statements distinguish functions of the City of Stamford that are supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities).

- Governmental activities of the City of Stamford encompass most of the City's basic services and include education; governmental and community services; administration; public safety, health and welfare and public works. Property taxes, charges for services and intergovernmental grants finance the majority of these activities.
- Business-type activities of the City of Stamford include the Water Pollution Control Authority, the E.G. Brennan Golf Course and the Old Town Hall Redevelopment Agency (OTHRA). They are reported as business-type activities because the City charges a fee to customers or service users to help cover all or most of the cost of operations. OTHRA had previously been reported as a blended component unit.

- The City includes one separate legal entity in its report the Urban Redevelopment Commission (URC). Although legally separate, the "component unit" is important because the City is financially accountable for it.
- The City includes one blended component unit in its report the Mill River TIF Fund. This component unit provides services entirely or almost entirely to the City or otherwise exclusively or almost exclusively benefit the City, even though they do not provide services directly to it.

The government-wide financial statements (Statement of Net Assets and Statement of Activities) can be found on pages 19-20 of this report.

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control and accountability over resources that have been segregated for specific activities or objectives. Some funds are required to be established by State law, while others are established to help control and manage money for a particular purpose. The City of Stamford has three kinds of funds:

Governmental Funds. The majority of the City's basic services are reported in governmental funds. These reports focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting which measures cash and all other financial assets that can be readily converted to cash. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds in a reconciliation following the fund financial statements.

The City of Stamford maintains 23 individual governmental funds. Information is presented separately in the Governmental Fund Balance Sheet and in the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund and the Capital Projects Fund, both of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation as Other Governmental Funds. Non-major governmental funds for the City of Stamford include the Community Development Program, Board of Education Food Service Program, Town Aid Highway, Dog License, Drug Asset Forfeiture (State and federal), Police Extra Duty, Educational Grants, City Grants, School Building Use, Continuing Education, Marina, Greater Stamford Transit District, Parking, Rainy Day, Board of Education Energy Reserve, Transportation Capital, Capital Non-Recurring, Mill River TIF and the Debt Service Fund. Individual fund data for each of these non-major governmental funds is provided in the Combining Balance Sheets and in the Combining Statement of Revenues, Expenditures and Changes in Fund Balance.

The City of Stamford adopts an annual budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with the authorized budget. The Statement of Revenues, Expenditures and Changes in Unreserved Fund Balance on a Budgetary Basis can be found on page 24.

The basic governmental fund financial statements (balance sheet and Statement of Revenues, Expenditures and Changes in Fund Balance) can be found on pages 21-22 of this report.

Proprietary Funds. The City of Stamford maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Stamford uses enterprise funds to account for its Water Pollution Control Authority, the E.G. Brennan Golf Course and OTHRA. Internal service funds are an accounting device used to accumulate and allocate certain costs internally among Stamford's various functions. The City of Stamford uses internal service funds to account for risk management costs and employee health benefits costs for City and Board of Education employees. Because the internal service funds predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water Pollution Control Authority which is considered to be a major fund of the City of Stamford. Separate information is also provided for the E.G. Brennan Golf Course and OTHRA, which are identified as non-major funds of the City of Stamford. In addition, individual fund data for the internal service funds are provided in separate columns in the proprietary fund financial statements. The basic proprietary fund financial statements (Statement of Net Assets, Statement of Revenues, Expenses and Changes in Fund Balance, and Statement of Cash Flows) can be found on pages 25-27 of this report.

<u>Fiduciary Funds.</u> The City is the trustee, or fiduciary, for its employees' pension plans. Fiduciary funds are not reflected in the government-wide financial statement because the City cannot use these assets to finance its operations. For reporting purposes only, the over-funded portion of pension assets is reflected as a non-current asset in the government-wide financial statement. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes. Stamford has five pension trust funds (Police, Fire, Classified, Custodian and Other Post Employment Benefits (OPEB)), and two agency funds (Student Activity Fund and Scholarship Fund). The basic fiduciary fund financial statements can be found on pages 28 and 29 of this report.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 30–72 of this report.

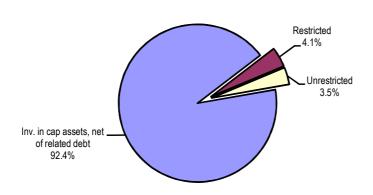
#### **Government-Wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position and an important determinant of its ability to finance services in the future.

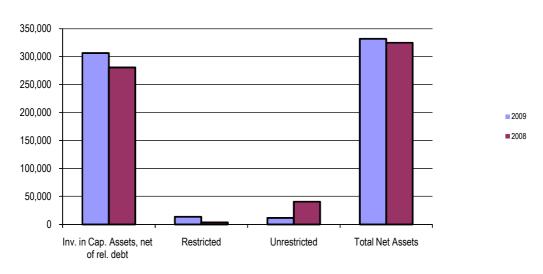
#### City of Stamford Net Assets (\$000's)

			June	2009			June 30, 2008									
		Prim	nary Governr	nent		Co	mponent Unit		Pri	imar	y Governr	nent		Componen Unit		
			Business-				Urban	Business-							Urban	
	Go	vernmental	Type			Red	Redevelopment		vernmental		Type		Re		evelopment	
		Activities	Activities		Total	Со	Commission		Activities		Activities	ctivities Total		Commission		
Current and other assets	\$	108,491	\$ 22,622	\$	131,113	\$	6,063	\$	179,126	\$	7,763	\$	186,889	\$	5,832	
Noncurrent		20,874	4,708		25,582		-		10,541		4,522		15,063		-	
Capital assets		618,095	163,892		781,987		-		573,004		163,558		736,562		-	
Total assets		747,460	191,222		938,682		6,063		762,671		175,843		938,514		5,832	
Current liabilities Long-term liabilities		81,001	15,181		96,182		2,724		99,029		7,500		106,529		2,740	
outstanding		397,868	112,914		510,782		-		398,791		108,502		507,293		-	
Total liabilities		478,869	128,095		606,964		2,724		497,820		116,002		613,822		2,740	
Net Assets:																
Inv. in cap assets, net of related debt		258,322	48,156		306,478		-		230,370		50,131		280,501		-	
Restricted		-	13,608		13,608		-		-		3,672		3,672		-	
Unrestricted		10,329	1,363		11,692		3,339	_	34,481		6,038		40,519		3,092	
Total Net Assets	\$	268,651	\$ 63,127	\$	331,778	\$	3,339	\$	264,851	\$	59,841	\$	324,692	\$	3,092	

City of Stamford Total Net Assets - Primary Government June 30, 2009



#### City of Stamford Net Assets - Primary Government 2009 vs. 2008



Type of Asset

#### **Net Assets**

On a government-wide basis, excluding component units, the assets of the City of Stamford exceeded its liabilities resulting in total net assets at the close of the fiscal year of \$331.8 million. This is up from last fiscal year's net assets of \$324.7 million. Total net assets for governmental activities at fiscal year-end were \$268.7 million (up from \$264.9 million in the previous year) and total net assets for business-type activities were \$63.1 million (up from \$59.8 million.)

<u>Unrestricted Net Assets.</u> Of the City's total net assets at June 30, 2009, \$11.7 million or 3.5% is unrestricted and may be used to meet the City's ongoing obligations to citizens and creditors.

Net Assets Invested in Capital Assets, Net of Related Debt. By far the largest portion of the City of Stamford's net assets (92.4%) reflects its investment in capital assets (e.g., land, buildings, machinery, equipment and infrastructure), net of accumulated depreciation less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Stamford's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**Restricted Net Assets.** Of the City's total net assets at June 30, 2009, \$13.6 million or 4.1% is restricted. The City's restricted net assets relate to amounts restricted for the WPCA debt service imposed by creditors and restricted construction accounts for OTHRA.

#### **Financial Ratios**

One measure of liquidity is the current ratio (current assets  $\div$  current liabilities) and it helps us determine if, over the next year, the City of Stamford will have enough cash or readily liquidated assets on hand to finance the bills that come due. The City's current ratio is 1.37, meaning the City has current assets 1.37 times greater than its current liabilities.

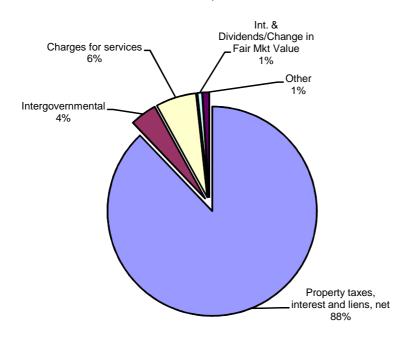
An even more conservative measure is the quick ratio whereby only the most liquid assets (cash and short term liquid investments) are compared with current liabilities. Under this ratio, the City has current assets 0.94 times greater than its current liabilities. Although both ratios declined from last year, it is directly attributable to the fact that we did not issue new bonds to finance our capital project spending last year. These ratios are reflections of our financial position as of June 30, 2009 only and do not account for the issuance of new bonds in July 2009.

#### City of Stamford, Connecticut Changes in Net Assets

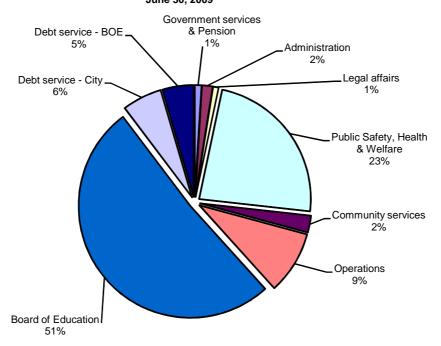
2009 2008 Component Component **Primary Government** Unit **Primary Government** Unit Urban Urban Business-Business-Redevelopment Redevelopment Governmental Type Governmental Type Commission Activities Activities Commission Activities Activities Total Total Revenues: Program Revenues: \$ 20,753 71,467 \$ 55,129 19,561 74,690 \$ Charge for services 50,714 \$ Operating grants and 944 198 contributions 66,162 726 66,888 66,119 822 66,941 Capital grants and contributions 21,433 21,433 29,238 5,643 34,881 General Revenues: Property taxes 386,007 386,007 360,271 360,271 Grants not restricted to specific programs 9,042 9,042 9,866 9,866 Unrestricted investment earnings 3,027 241 3,268 18 5,595 787 6,382 63 Transfers Out (4,455)4,455 Sale of Capital Assets 2,254 2,254 Total revenue 534,184 26,175 560,359 962 526,218 26,813 553,031 261 Expenses: Government and 16,137 21,820 21,820 community services 16,137 Administration 19,180 19,180 17,142 17,142 Public safety 97,940 97,940 97,680 97,680 Health and welfare 28,044 28,044 26,471 26,471 74,121 22,889 97,010 67,987 20,966 88,953 Operations 282,990 282,990 Education 263,550 263,550 Interest on longterm debt 11,972 11,972 18,931 18,931 Other 426 715 530,384 513,581 **Total expenses** 22,889 553,273 715 20,966 534,547 426 Excess (Deficiency) 3,800 7,086 247 12,637 5,847 3,286 18,484 (165)\*\*Special Item 6,198 (6,198)Change in Net 3,800 3,286 7,086 247 6,439 12,045 Assets 18,484 (165)Net Assets, beginning, as restated 264,851 59,841 324,692 3,091 258,412 47,796 306,208 3,257 Net Assets, ending 268,651 \$ 63,127 331,778 3,338 264,851 \$ 59,841 \$ 324,692 3,092

<sup>\*</sup> Beginning Net Assets were restated for the adaption of GASB No. 49 as of July 1, 2007.

#### City of Stamford Revenues - Primary Government Budgetary Basis June 30, 2009



#### City of Stamford Expenses - Primary Government Budgetary Basis June 30, 2009



#### Changes in Net Assets

#### Governmental Activities:

Governmental activities increased the City's net assets by \$3.8 million. More than 72.3% of the revenues were derived from property taxes followed by 16.4% for operating and capital grants and contributions, 9.5% for charges for services and about 0.6% of the City's revenue in this fiscal year was derived from investment earnings. The reclassification of OTHRA to a business-type activity reduced governmental activities net assets by \$4.5 million.

The major reduction in revenues related to charges for services which decreased during the year due to a decrease in building permits and conveyance taxes. In addition, property taxes increased over the prior year due to an increased levy and property revaluation. Revenue from capital grants was also down sharply due to reductions in federal and State aid.

Expenses increased over the prior year due to an overall increase in City-wide wages due to union contracts and increased energy costs.

#### **Business-Type Activities:**

Business-type activities increased the City's net assets by \$3.3 million during the year. WPCA's net assets went down by \$2.7 million, while OTHRA, which was reclassified from a governmental fund to a business-type activity this year, increased net assets by \$6 million.

#### **Financial Analysis of the Governmental Funds**

As noted earlier, the City of Stamford uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

<u>Governmental Funds.</u> The focus of the City of Stamford's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Stamford's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Stamford's governmental funds (General Fund, Capital Projects Fund, Other Governmental Funds combined) reported combined ending fund balances of \$34 million, a decrease of \$44.8 million from last year. This decrease is the result of current financial resource basis of accounting as it relates to the Capital Projects Fund and bond proceeds. A portion of the fund balance is reserved to indicate that it is not available for new spending because it has already been committed for the following purposes: 1) \$3.9 million to liquidate contracts and purchase orders of prior fiscal periods, 2) \$181,840 designated for linkage ordinances and 3) \$7.9 million reserved for long-term accounts receivable for OTHRA. The remainder, \$22.1 million, is unreserved.

The General Fund is the chief operating fund of the City of Stamford. At the end of the current fiscal year, unreserved fund balance of the General Fund was \$4.5 million while total fund balance was \$8.4 million. As a measure of the General Fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 1% of total General Fund expenditures, as compared with 2.5% from the year before. Total fund balance represents 1.9% of total General Fund expenditures, down from 3.5% the year before. It is important to note that unreserved General Fund fund balances have been transferred to and accumulated in the Rainy Day Fund as a result of an ordinance change.

The City charter provides that the current year surplus or deficit must be applied to or funded in subsequent operating budgets or transferred into the Rainy Day Fund. The Mayor (subject to board approval) may direct up to 75% of any budget surplus from the prior fiscal year to the Rainy Day Fund. The fund is not to exceed 5% of General Fund operations for the prior fiscal year, and may be used by board resolution to support expenditures in the following fiscal years. During the year, \$100,000 was transferred from the FY 2007/2008 General Fund surplus to the Rainy Day Fund bringing the balance in the Rainy Day Fund up to \$4,785,576 as of June 30, 2009. Based on FY 2008/2009 General Fund expenditures, the Rainy Day Fund could not exceed \$22 million (based on 5% of General Fund expenditures).

The budgetary fund balance of the City of Stamford's General Fund decreased by \$7.7 million during the current fiscal year. Key factors affecting the change in fund balance are as follows:

- Current year operating results (revenues less expenses) were \$1.3 million surplus.
- Planned transfers out during the year were \$9 million.
- Once again, we achieved very strong results in all areas of tax collections. Current levy collection rates (for all property types), was 98.5%, the eighth consecutive year that the collection rate exceeded 98%. The positive results were achieved by 1) a continued stable municipal tax base and 2) a continuation of policies and strategies employed in all area of delinquent collections. Overall total revenues exceeded budgeted revenues by \$6.2 million dollars.
- Overall departmental revenue (charges for services) in the General Fund fell short of the budgeted amount by \$7.8 million due to decline in conveyance taxes and building permit fees.

In the General Fund, on a budgetary basis, 51.4% of the City's expenditures relate to education, 25.9% relates to public safety, health and welfare, 9.1% relates to public works/operations, 10.3% to City and Board of Education debt service payments for long-term debt, and the remaining 3.3% relates to government services and pension, community services, administration, and other miscellaneous areas. Major expenditure factors include:

- Increase in health insurance expenses.
- Increases in employee wages, resulting from negotiated step and contractual general wage increases

As of June 30, 2009, the Capital Projects Fund has a total fund balance of \$11.4 million, down from \$54 million in the prior year. This decrease of fund balance is the result of current financial resource basis of accounting and a product of the timing of resource flows related to bond proceeds.

Other Governmental Funds had a total fund balance of \$14.3 million, up from \$9.2 million the prior year. The Other Governmental Funds having an increase to fund balance include the Police Extra Duty Fund (\$213,552), School Buildings Use Fund (\$106,211), Rainy Day Fund (\$162,995), Capital Non-Recurring Fund (\$1,593,786), and Mill River TIF (\$1,295,956). The City's operating flexibility is enhanced by the maintenance of some of these independent reserve funds that may be used to relieve the General Fund of some operational expenditures. More information on Other Governmental Funds can be found on pages 86-92.

<u>Proprietary Funds.</u> The City of Stamford's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Net assets of the Water Pollution Control Authority were \$55.7 million, down from last year by \$2.7 million (due to a transfer out of capital assets from the prior fiscal year and the effect of depreciation exceeding new capital expenditures). Unrestricted net assets of the Water Pollution Control Authority were \$1.1 million, down from \$5.8

million in the previous year. The Water Pollution Control Authority recorded net operating income of \$1,095,242, with operating revenues of \$18.6 million.

#### **General Fund Budgetary Highlights**

The difference between the original budget and the final amended expenditure budget was \$9.3 million. The budget amendments were for the following:

- Board of Education appropriation from the Energy Reserve \$236,000
- Rainy Day Fund \$100,000
- Other Post Employment Benefits (OPEB) Trust \$229,552
- Risk Management Fund for Tax Appeal Settlements \$8,608,580
- Board of Education Energy Reserve Fund \$96,147

Additionally, contingency appropriations for snow removal, election expenses and other citywide operations totaled \$580,447.

During the year, actual revenues on a budgetary basis were \$440 million, which fell short of original budgetary estimates by \$3.86 million. The shortfalls in revenues were most significant in conveyance tax, supplemental automobile tax and building permit revenue. All three categories were directly impacted by the global economic downturn.

Actual expenditures on a budgetary basis and other financing uses totaled \$438.7 million which was \$1.3 million under actual revenues on a budgetary basis.

The budgetary fund balance as of June 30, 2009 is \$4.5 million. Of this amount, 1) \$327,400 is designated for the appreciation in the fair value of investments and reflects management's policy of holding the underlying investments on a long-term basis; 2) \$2,174,017 is designated for the Rainy Day Fund; 3) \$1,000,000 for the Risk Management Fund; 4) \$1,000,000 for the City Medical Fund. The remaining amount available to support future year appropriations is therefore \$0.

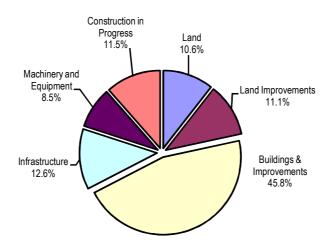
#### **Capital Asset and Debt Administration**

<u>Capital Assets.</u> The City of Stamford's investment in capital assets for its governmental and business-type activities as of June 30, 2009, amounted to \$782 million (net of accumulated depreciation). This investment in capital assets includes land, building and system improvements, machinery and equipment, park facilities, roads, sewers and bridges. The total increase in the City of Stamford's investment in capital assets for the current fiscal year was \$45 million or 6.1%.

City of Stamford, Connecticut
Capital Assets (net of depreciation)
June 30, 2009

	Р	rimar	y Governme	ent		Component Unit
	 vernmental Activities		roprietary Activities		Total	Urban Redevelop- ment Commission
Land	\$ 79,092	\$	3,449	\$	82,541	\$ 4,476,000
Land Improvements	85,082		1,431		86,513	-
Buildings & Improvements	277,887		80,233		358,120	-
Infrastructure	59,058		39,385		98,443	-
Machinery and Equipment	35,630		30,820		66,450	-
Construction in Progress	81,345		8,574		89,919	-
Total	\$ 618,094	\$	163,892	\$	781,986	\$ 4,476,000

City of Stamford Capital Assets - Primary Government June 30, 2009



Major capital asset events during the current fiscal year included the following:

- Radio system upgrade \$5 million.
- Major school improvements and renovations including the Rippowam Middle School (\$6.2 million) and the new K-8 magnet school (\$25.6 million).
- Development costs for the Stamford Urban Transitway were \$10.5 million.
- Library renovation costs were \$4.4 million.
- Computer Technology costs were \$3.7 million.
- Park and field renovations were \$6.7 million.
- Infrastructure improvements were \$5.8 million.
- Improvements and renovations to the WPCA plant equipment and infrastructure were just over \$2.4million.
- Vehicle replacements cost \$3.9 million.

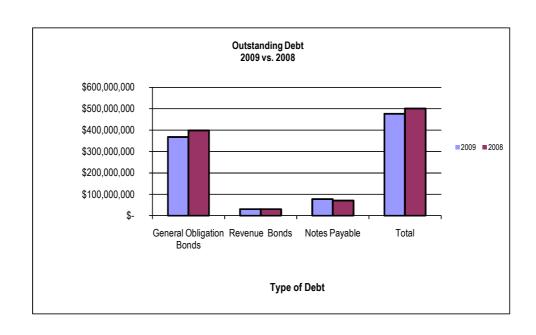
Additional information on capital assets can be found in Note 7 on pages 48–49 of this report.

<u>Long-Term Debt.</u> At the end of the fiscal year, the City of Stamford had total bonded debt outstanding of approximating \$399 million. Additional information on long-term debt can be found in Note 9 on pages 61-69.

# City of Stamford, Connecticut Outstanding Debt General Obligation and Revenue Bonds

General Obligation Bonds Revenue Bonds Notes Payable Totals

	Jι	ıne 30, 2009			J	une 30, 2008	
Government	E	Business-Type		Government	E	Business-Type	
Activities		Activities	Total	Activities		Activities	Total
\$ 354,642,301	\$	13,509,250	\$ 368,151,551	\$ 383,247,984	\$	15,374,712	\$ 398,622,696
-		30,608,000	30,608,000	-		31,277,000	31,277,000
3,386,103		74,439,204	77,825,307	3,386,103		67,775,446	71,161,549
\$ 358,028,404	\$	118,556,454	\$ 476,584,858	\$ 386,634,087	\$	114,427,158	\$ 501,061,245



The City of Stamford's total long-term debt decreased by \$21.9 million during the 2008-2009 fiscal year.

The City of Stamford maintains an AAA rating from both Moody's Investors Service and Standard and Poor's.

The overall statutory debt limit for the City of Stamford is equal to seven times annual receipts from taxation or \$2,701,443,368. Current debt levels are well below the statutory debt limits.

#### **Economic Factors and Subsequent Events**

Stamford's unemployment rate is 7.3%, compared with 8% for the State of Connecticut. The 2009 Median Household Income in the Stamford Metropolitan Area is \$74,519.

#### **Requests for Information**

The financial report is designed to provide a general overview of the City of Stamford's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Administration at 888 Washington Boulevard, Stamford, CT 06901.



# STATEMENT OF NET ASSETS June 30, 2009

		Component Unit		
	Governmental Activities	Business-Type Activities	Total *	Urban Redevelopment Commission
Assets				
Cash and cash equivalents	\$ 68,562,655	\$ 887,549	\$ 69,450,204	\$ 1,372,001
Restricted cash and cash equivalents	-	17,519,087	17,519,087	-
Investments	19,789,289	-	19,789,289	-
Receivables (net of allowances for collection losses):				
Property taxes	16,191,113	=	16,191,113	=
Usage receivable	-	3,803,715	3,803,715	-
Accounts receivable	3,833,009	412,380	4,245,389	214,780
Other assets	114,632	-	114,632	-
Land held for resale	-	-	-	4,476,190
Capital assets, not being depreciated	161,204,918	12,022,884	173,227,802	-
Capital assets, being depreciated, net of depreciation	456,890,668	151,869,152	608,759,820	-
Long-term federal and state government receivable	11,692,996	-	11,692,996	-
Long-term special assessments receivable	-	4,707,698	4,707,698	-
Pension assets	1,260,000	-	1,260,000	-
Loan receivable, net	7,920,577	-	7,920,577	-
Total assets	747,459,857	191,222,465	938,682,322	6,062,971
Liabilities				
Accounts payable	15,074,532	9,276,050	24,350,582	2,372,825
Accrued wages	2,351,883	 -	2,351,883	. , <u>-</u>
Accrued interest payable	4,588,128	-	4,588,128	-
Retainage payable	4,116,110	-	4,116,110	=
Unearned revenues	13,171,752	117,570	13,289,322	351,546
Noncurrent liabilities:		·		•
Due within one year	41,697,991	5,788,108	47,486,099	-
Due in more than one year	397,808,463	112,913,650	510,722,113	-
Total liabilities	478,808,859	128,095,378	606,904,237	2,724,371
Net Assets				
Investment in capital assets, net of related debt	258,322,291	48,155,665	306,477,956	=
Restricted for debt service and construction		13,608,196	13,608,196	=
Unrestricted	10,328,707	1,363,226	11,691,933	3,338,600
Total net assets	\$ 268,650,998	\$ 63,127,087	\$ 331,778,085	\$ 3,338,600

<sup>\*</sup> After internal receivables and payables have been eliminated.

### STATEMENT OF ACTIVITIES For the Year Ended June 30, 2009

For the Tear Ended Julie 30, 2009										Net	anges in Net	Assets					
					Pro	gram Revenue	S		_			ary Governmen			Component Unit		
						Operating		Capital								Urban	
				Charges for		Grants and		Grants and		Governmental	Е	Business-type			Re	development	
Functions/Programs		Expenses		Services	(	Contributions	(	Contributions	_	Activities		Activities		Total	C	ommission	
Primary government:																	
Governmental activities:																	
Governmental and community services	\$	(16,137,389)	\$	14,249,334	\$	1,326,118	\$		\$	(561,937)	¢		\$	(561,937)	\$		
Administration	φ	(10, 137, 309)	φ	131,739	φ	1,320,110	φ	-	φ	(19,047,699)	φ	-	-	9,047,699)	Ф	-	
Public safety		(97,940,231)		9,434,227		4,667,478		-		(83,838,526)		-	,	3,838,526)		-	
Health and welfare		(28,044,223)		4,639,228		5,413,047		-		(17,991,948)		-	,	7,991,948)		-	
Operations		(74,120,893)		19,365,537		3,937,740		588,723		(50,228,893)		-	,	(0,228,893)		-	
Education		(282,989,971)		2,893,789		50,817,707		20,844,046		(208,434,429)		-	,	18,434,429)		-	
Interest on long-term debt		(11,972,355)		2,093,709		50,617,707		20,044,040		(11,972,355)		-		1,972,355)		-	
Total governmental activities	_	(530,384,500)		50,713,854		66,162,090		21,432,769		(392,075,787)				12,075,787)			
Total governmental activities		(330,304,300)		30,713,034		00,102,090		21,432,709	_	(392,073,707)			(33	2,013,101)			
Business-type activities:																	
Water Pollution Control Authority		(21,730,497)		19,657,030		726,059		-		-		(1,347,408)	(	1,347,408)		_	
E.G. Brennan Golf Course		(1,151,902)		1,095,735		-		-		-		(56,167)	,	(56,167)		_	
OTHRA		(6,702)		100		-		-		-		(6,602)		(6,602)		_	
Total business-type activities		(22,889,101)		20,752,865		726,059		-	_	-		(1,410,177)	(	(1,410,177)		-	
Total primary government	\$	(553,273,601)	\$	71,466,719	\$	66,888,149	\$	21,432,769		(392,075,787)		(1,410,177)	(39	3,485,964)			
Commonant Units																	
Component Unit:  Urban Redevelopment Commission	¢	(745 500)	Φ.	042.077	ф		Φ.		Φ.		Φ		œ.		æ	000 040	
Total component unit	2	(715,528)	\$	943,877 943.877	\$		\$		<u> </u>		\$		\$		\$	228,349	
rotal component unit	2	(715,528)	ð	943,877	3	-	ð	-	-			-				228,349	
			Ge	eneral revenues	i:												
				Property taxes						386,006,648		-	38	6,006,648		_	
				Grants and con	tribut	tions not restrict	ed to	ı		,,				-,,-			
				specific prog	rams					9,041,899		-		9,041,899		_	
				Sale of capital						2,254,380		-		2,254,380		-	
				Transfer						(4,454,839)		4,454,839		· · ·		-	
				Unrestricted inv	estm/	ent earnings				3,027,546		241,219		3,268,765		18,762	
				Total general re						395,875,634		4,696,058		0,571,692		18,762	
				Change in net	asset	\$				3,799,847		3,285,881		7,085,728		247,111	
				et assets - begin						264,851,151		59,841,206		4,692,357		3,091,489	
				et assets - endir	_				\$	268,650,998	\$	63,127,087		1,778,085	\$	3,338,600	
				c. abooto ondii	. 9					_50,000,000	Ψ	55, ILI, 551	<b>Ψ</b> 30	.,. , 0,000		0,000,000	

# BALANCE SHEET - GOVERNMENTAL FUNDS June 30, 2009

		General	C	apital Projects Fund	(	Other Governmental Funds		Total Governmental Funds
Assets								
Cash and cash equivalents	\$	890,360	\$	12,654,312	\$	20,676,306	\$	34,220,978
Investments	-1.	19,789,289		-		-		19,789,289
Receivables (net of allowances for collection losses	s):	16 101 112						16 101 112
Property taxes State and Federal governments		16,191,113 8,086,289		2,837,443		- 769,264		16,191,113 11,692,996
Accounts receivable				2,037,443				
Other assets		216,895 92,195		-		2,661,408 22,437		2,878,303 114,632
Due from other funds		518,528		-		22,431		518,528
Due from component unit		273,661				1,456		275,117
Loan receivable		273,001		7,920,577		1,430		7,920,577
Total assets	\$	46,058,330	\$	23,412,332	\$	24,130,871	\$	93,601,533
			-					
Liabilities	φ.	7 200 507	¢	E 020 E40	e	0 170 005	¢	14 540 070
Accounts payable	\$	7,300,587	\$	5,039,548	\$	2,173,235	\$	14,513,370
Accrued wages		2,329,022		22,861 4,116,110		-		2,351,883 4,116,110
Retainage payable  Due to other funds		-		4,110,110		160 205		, ,
		63 300		-		169,295		169,295
Due to component unit Unearned revenues		63,300 6,208,282		-		6,963,470		63,300 13,171,752
Deferred revenues		21,794,767		2,837,443		550,900		25,183,110
Total liabilities		37,695,958		12,015,962		9,856,900		59,568,820
		01,000,000		12,010,002		0,000,000		00,000,020
und balances Reserved for:								
Encumbrances		3,860,955		_		_		3,860,955
Long-term receivable		-		7,920,577		_		7,920,577
Designated:				1,520,511				1,520,511
Linkage		_		181,840		_		181,840
General fund (Note 3)		4,501,417		-		-		4,501,417
Unreserved, reported in:		1,221,111						.,,
Special revenue funds		_		-		7,174,823		7,174,823
Debt service		_		-		3,165,595		3,165,595
Capital projects funds		_		3,293,953		3,933,553		7,227,506
Total fund balances		8,362,372		11,396,370		14,273,971		34,032,713
Total liabilities and fund balances	\$	46,058,330	\$	23,412,332	\$	24,130,871		
	for governmental ac		temen			21(100(011	1	
•	ifferent because:							
Capital assets	s used in governmer	ntal activities are	not fir	ancial				
•	and therefore, are n							618,095,586
Deferred reve		•						25,183,110
Internal service	ce funds are used by	/ management to	char	ge the costs of				
risk manag	ement to individual	funds. The asse	ts and	liabilities of				
the internal	I service funds are ir	ncluded in govern	nment	al activities				
in the state	ment of net assets.	_						5,912,645
Pension asse	ts							1,260,000
Accrued inter	est payable							(4,588,128
g .	bilities, including boriod and therefore ar				in the			(411,244,928
·		sst roportod iii	31010				_	
Net assets of gove	mmentar activities						\$	268,650,998

#### 

For the Year Ended June 30, 2009

		General	С	apital Projects Fund	C	Other Governmental Funds	(	Total Governmental Funds
REVENUES								
Property taxes	\$	386,679,253	\$	_	\$	_	\$	386,679,253
State and Federal governments	Ψ	39,936,682	Ψ	38,844,944	Ψ	37,135,131	Ψ	115,916,757
Charges for services		27,563,098		-		19,594,611		47,157,709
Investment income		3,027,546		_		-		3,027,546
Other		1,633,797		_		1,966,113		3,599,910
Total revenues		458,840,376		38,844,944		58,695,855		556,381,175
EXPENDITURES								
Current:								
Governmental services		3,250,915		_		2,015,525		5,266,440
Administration		6,854,078		_		_,0 . 0,0_0		6,854,078
Public safety		84,232,201		_		12,537,243		96,769,444
Health and welfare		22,582,149		-		5,413,047		27,995,196
Operations		39,887,392		16,661,550		4,166,941		60,715,883
Education		243,089,067		-		27,987,422		271,076,489
Legal affairs		12,895,688		-		-		12,895,688
Community services		10,748,383		-		-		10,748,383
Debt service:								
Principal retirements		-		-		29,360,960		29,360,960
Interest and other charges		-		-		14,412,789		14,412,789
Capital outlay	_	-		65,435,689		-		65,435,689
Total expenditures		423,539,873		82,097,239		95,893,927		601,531,039
OTHER FINANCING SOURCES (USES)								
Transfers in		2,958,679		500,000		45,403,420		48,862,099
Transfers out		(45,403,420)		(5,932,216)		(3,547,979)		(54,883,615)
Bond proceeds		-		3,750,000		-		3,750,000
Sale of capital assets		-		2,254,380		-		2,254,380
Issuance of refunded bonds		-		-		53,331,569		53,331,569
Payments to escrow		-		-		(60,057,713)		(60,057,713)
Premiums on bond issue		-		-		7,102,735		7,102,735
Total other financing sources (uses)		(42,444,741)		572,164		42,232,032		359,455
Change in fund balance		(7,144,238)		(42,680,131)		5,033,960		(44,790,409)
FUND BALANCES, beginning		15,506,610		54,076,501		9,240,011		78,823,122
FUND BALANCES, ending	\$	8,362,372	\$	11,396,370	\$	14,273,971	\$	34,032,713

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE FINANCIAL STATEMENT OF ACTIVITIES For the Year Ended June 30, 2009

Net change in fund balances - total governmental funds (page 22)	\$ (44,790,409)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	45,091,360
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	(19,996,369)
Change in pension assets.	(2,686,000)
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-	26,445,016
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	(3,235,802)
Internal service funds are used by management to charge the costs of insurance to individual funds. The net revenue of the internal service funds is reported with governmental activities.	2,972,051
Change in net assets of governmental activities (page 20)	\$ 3,799,847

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN BUDGETARY FUND BALANCE - BUDGETARY BASIS - BUDGET AND ACTUAL - GENERAL FUND For the Year Ended June 30, 2009

		Budgete	d Ar		Actual Budgetary		F	ariance With
REVENUES	_	Original		Final		Basis	Pos	tive (Negative)
Property taxes, interest, liens and contingency	\$	383,454,336	\$	383,454,336	\$	386,679,253	\$	3,224,917
Intergovernmental	Ψ	18,194,761	Ψ	18,194,761	Ψ	18,206,942	φ	12,181
Charges for services		35,413,588		35,413,588		27,563,098		(7,850,490)
Interest and dividends		2,450,000		2,450,000		3,018,302		568,302
Change in fair market value		_, .00,000		_, .00,000		9,244		9,244
Other		3,669,936		3,906,092		4,636,253		730,161
Total revenues		443,182,621		443,418,777		440,113,092		(3,305,685)
EXPENDITURES								
Current:								
Government services		3,542,210		3,672,963		3,423,420		249,543
Administration		7,556,341		7,594,476		6,832,363		762,113
Legal affairs		3,888,466		3,824,966		3,509,886		315,080
Public safety		85,533,882		85,516,516		84,436,637		1,079,879
Health and welfare		18,547,192		18,613,645		18,323,384		290,261
Community services		10,792,888		10,792,888		10,785,251		7,637
Operations		41,391,873		41,854,493		39,866,545		1,987,948
Board of Education		218,609,176		225,892,676		225,548,361		344,315
Pension		815,820		815,820		815,820		-
Contingency		4,021,546		3,441,099		-		3,441,099
Total expenditures	_	394,699,394		402,019,542		393,541,667		8,477,875
Revenues over expenditures		48,483,227		41,399,235		46,571,425		5,172,190
OTHER FINANCING SOURCES (USES)								
Transfers out- debt service		(53,254,773)		(46,207,273)		(45,207,273)		1,000,000
Total other financing uses		(53,254,773)		(46,207,273)		(45,207,273)		1,000,000
Revenues over (under) expenditures,								
encumbrances and other financing uses		(4,771,546)		(4,808,038)		1,364,152		6,172,190
Use of fund balance		750,000		6,974,175		-		(6,974,175)
Transfers out-other funds		-		(9,034,279)		(9,034,279)		
Change in fund balance	\$	(4,021,546)	\$	(6,868,142)	=	(7,670,127)	\$	(801,985)
Budgetary fund balance, beginning of year						11,414,206		
Return of prior year encumbrance						757,338	_	
Budgetary fund balance, end of year					\$	4,501,417	=	

# STATEMENT OF NET ASSETS - PROPRIETARY FUNDS June 30, 2009

		Business-Ty	e Funds	Governmental			
		Water		Other			Activities -
	Pollu	ution Control	E	Enterprise			Internal
	/	Authority		Funds		Totals	Service Funds
ASSETS							
Current assets:							
Cash and cash equivalents	\$	457,031	\$	430,518	\$	887,549	\$ 34,341,677
Receivables (net of allowances for							
collection losses):							
Usage receivable	(	3,803,715		-		3,803,715	-
Accounts receivable and other		359,264		53,116		412,380	393,656
Total current assets		4,620,010		483,634		5,103,644	34,735,333
Noncurrent assets:							
Restricted assets-cash		7,540,166		9,978,921		17,519,087	
Capital assets (net of accumulated	,	7,540,100		3,310,321		17,519,007	-
depreciation)	151	5,132,932		8,759,104	11	63,892,036	
Special assessments		4,707,698		0,739,104	11		-
Total noncurrent assets		7,380,796	1	8,738,025	10	4,707,698 86,118,821	<del></del>
Total noncurrent assets	10	7,300,790		0,730,023		00,110,021	
Total assets	172	2,000,806	1	9,221,659	19	91,222,465	34,735,333
LIABILITIES							
Current liabilities:							
Accrued liabilities/accounts payable	8	3,024,783		1,186,992		9,211,775	3,973,536
Notes payable - current		3,586,146		-		3,586,146	-
Bonds payable - current		2,162,675		39.287		2,201,962	-
Accrued claims and judgements		64,275		-		64,275	-
Unearned revenue		117,570		-		117,570	-
Total current liabilities	13	3,955,449		1,226,279	_	15,181,728	3,973,536
Noncurrent liabilities:	0/	0.070.000		0.400.070			
Notes payable		0,670,682	1	0,182,376		70,853,058	-
Bonds payable	4	1,686,409		374,183	4	42,060,592	-
Accrued claims	400			-		-	24,849,152
Total noncurrent liabilities	102	2,357,091	1	0,556,559		12,913,650	24,849,152
Total liabilities	116	6,312,540	1	1,782,838	1;	28,095,378	28,822,688
NET ASSETS							
Invested in capital assets (net of related debt)	47	7,027,020		1,128,645	4	48,155,665	-
Restricted for debt service and construction		7,540,166		6,068,030		13,608,196	-
Unrestricted	1,121,080			242,146	· ·		5,912,645
Total net assets		5,688,266	\$	7,438,821	\$ (	63,127,087	\$ 5,912,645
- /	-, ,		Ť	,,			, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS (DEFICIT) - PROPRIETARY FUNDS

For the Year Ended June 30, 2009

	Water	pe Activities - Ente	erprise Funds	Governmental Activities -		
	Pollution Control	Enterprise	Tatala	Internal		
OPERATING REVENUES	Authority	Funds	Totals	Service Funds		
Charges for services	\$ 18,644,768	\$ 1,095,735	\$ 19,740,503	\$ 92,588,021		
Total operating revenues	18,644,768	1,095,735	19,740,503	92,588,021		
	· ·					
OPERATING EXPENSES						
Salaries, benefits and claims	4,067,922	714,922	4,782,844	89,850,339		
Depreciation and amortization	7,105,524	49,220	7,154,744	-		
Operations and supplies	6,376,080	376,885	6,752,965			
Total operating expenses	17,549,526	1,141,027	18,690,553	89,850,339		
Operating income (loss)	1,095,242	(45,292)	1,049,950	2,737,682		
NONOPERATING REVENUES (EXPENSES)						
Interest income	182.255	58.964	241.219	234,369		
Interest expense	(4,180,971)	(17,577)	(4,198,548)	204,000		
Total nonoperating	(1,100,011)	(11,011)	(1,100,010)			
revenues (expenses)	(3,998,716)	41,387	(3,957,329)	234,369		
Net income (loss) before						
contributions and transfers	(2,903,474)	(3,905)	(2,907,379)	2,972,051		
Conital Contributions and Transfers						
Capital Contributions and Transfers Contributed capital		100	100			
Interlocal - Darien	726,059	100	726,059	-		
Special assessments	1,012,262	_	1,012,262	_		
Transfer out	(1,566,677)	_	(1,566,677)	_		
Transfers in	-	6,021,516	6,021,516	_		
Total capital contributions						
and transfers	171,644	6,021,616	6,193,260			
Observed and accept	(0.724.020)	0.047.744	2.005.004	0.070.054		
Change in net assets	(2,731,830)	6,017,711	3,285,881	2,972,051		
NET ASSETS, beginning	58,420,096	1,421,110	59,841,206	2,940,594		
NET ASSETS, ending	\$ 55,688,266	\$ 7,438,821	\$ 63,127,087	\$ 5,912,645		

#### STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS

For the Year Ended June 30, 2009

		Business-Type Activities - Enterprise Funds					Governmental Activities -	
	Water Pollution		Other Enterprise				Internal	
	Co	ontrol Authority		Funds		Totals	S	ervice Funds
Cash Flows From Operating Activities								
Receipts from customers and users	\$	18,630,386	\$	1,095,735	\$	19,726,121	\$	92,758,312
Payments to suppliers/claims paid		(782,370)		(366,652)		(1,149,022)		(81,671,076)
Payments to employees		(4,067,921)		(697,032)		(4,764,953)		-
Payments to the general fund for operations		(4,014,318)		1,900		(4,012,418)		-
Net cash provided by operating activities	_	9,765,777	_	33,951	_	9,799,728	_	11,087,236
Cash Flows From Capital and Related								
Financing Activities								
Principal payments on debt		(5,875,625)		(39,289)		(5,914,914)		-
Payments to escrow		(1,133,708)		-		(1,133,708)		-
Interest paid on debt		(4,180,971)		(17,578)		(4,198,549)		-
Proceeds from bonds		1,073,431		7,928,096		9,001,527		-
Purchase of property and equipment		(724,175)		(3,883,391)		(4,607,566)		-
Subsidy from State and Federal government		726,059		-		726,059		-
Proceeds from capital contribution and transfer in		-		6,021,516		6,021,516		-
Special assessment proceeds		827,476		-		827,476		-
Net cash (used in) provided by capital								
and related financing activities		(9,287,513)		10,009,354		721,841		-
Cash Flows From Investing Activities								
Interest received on investments		182,255		5,848		188,103		234,339
Net cash provided by investing activities		182,255		5,848		188,103		234,339
Net increase in cash and								
cash equivalents		660,519		10,049,153		10,709,672		11,321,575
Cash and Cash Equivalents								
Beginning		7,336,678		360,186		7,696,864		23,020,102
Ending	\$	7,997,197	\$	10,409,339	\$	18,406,536	\$	34,341,677
•	\$		\$		\$		¢	
Cash Restricted cash	Ф	457,031	ф	430,518	Ф	887,549	\$	34,341,677
Restricted cash	\$	7,540,166 7,997,197	\$	9,978,921 10,409,439	\$	17,519,087 18,406,636	\$	24 241 677
	φ	1,331,131	Ψ	10,409,439	Ψ	10,400,030	ψ	34,341,677
Reconciliation of Operating Income (Loss)								
to Net Cash Provided by Operating Activities	•	4 005 040	•	(45.000)	•	1 0 10 050	•	0.707.000
Operating income (loss)	\$	1,095,242	\$	(45,292)	\$	1,049,950	\$	2,737,682
Adjustments to reconcile operating income (loss) to								
net cash provided by operating activities:								
Depreciation		7,105,524		49,220		7,154,744		-
Changes in assets and liabilities:		(00.000)				(00,000)		170.001
Decrease (increase) in receivables		(83,288)		-		(83,288)		170,261
Increase in accrued expenses								
accounts payable		5,593,711		30,023		5,623,734		8,179,293
Increase in deferred revenues		68,906		-		68,906		-
Decrease in due to/from other funds		(4,014,318)		-		(4,014,318)		-
Net cash provided by	•	0.765.777	¢.	22.054	۴	0.700.700	٠	11 007 000
operating activities	<b>\$</b>	9,765,777	\$	33,951	\$	9,799,728	\$	11,087,236
Schedule of Noncash Capital and Related								
Financing Activities								
Capital acquisition financed with debt and accounts payable	\$	1,046,770	\$	3,331,286	\$	4,378,056	\$	-
Transfer of capital assets	\$	1,566,677	\$		\$	1,566,677	\$	

## STATEMENT OF FIDUCIARY NET ASSETS - FIDUCIARY FUNDS June 30, 2009

	Pension Trust Funds	Agency Funds	
ASSETS			
Cash and cash equivalents	\$ 10,007,045	\$	780,139
Investments, at fair value	00 000 005		
U.S. government obligations	22,080,365		-
Corporate bonds	29,162,113 102,617,893		-
Corporate stocks Mutual funds	184,188,809		-
Alternative investments/Hedge funds	20,187,045		_
Fixed income funds	35,683,949		_
Total investments	393,920,174		-
Accrued interest and dividends	773,668		-
Total assets	404,700,887		780,139
LIABILITIES			
Due to student groups	_		780,139
Due to other funds	349,233		, -
Other liabilities	171,582		-
	520,815		780,139
Net Assets Held in Trust for Pension Benefits	\$ 404,180,072	\$	

## STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS - FIDUCIARY FUNDS For the Year Ended June 30, 2009

	Pension Trust Funds
Additions Contributions Employer Plan members Total contributions	\$ 15,905,550 4,535,013 20,440,563
Investment Income Net depreciation in fair value of investments Interest and dividends Other income  Less investment expenses: Investment management fees	(104,689,849) 11,808,862 2,765,093 (90,115,894) 1,878,868
Net investment income (loss)	(91,994,762)
	(71,554,199)
Deductions Benefits Total deductions Change in net assets	44,966,119 44,966,119 (116,520,318)
Net Assets Beginning of year	520,700,390
End of year	\$ 404,180,072

#### Note 1. Summary of Significant Accounting Policies

#### Reporting entity

The City of Stamford, Connecticut (the "City") operates under a charter adopted in 1949 that is revised on an ongoing basis. The Chief Executive Officer is the Mayor. The legislative function is performed by an elected forty-member Board of Representatives. The Mayor, a six-member elected Board of Finance and the Board of Representatives must approve all appropriations (except that the Mayor does not approve Board of Education appropriations). The City's major operations include Education, Public Safety, Public Works, Parks and Recreation, Health and Welfare, Community Services and General Administration. The accompanying basic financial statements conform to accounting principles generally accepted in the United States of America. The following is a summary of the more significant accounting policies used by the City.

Accounting principles generally accepted in the United States of America require that the reporting entity include (1) the primary government, (2) organizations for which the primary government is financially accountable and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The criteria provided by the Codification, Section 2100 has been considered and as a result, the component unit discussed below is included in the City's reporting entity because of its operational significance and financial relationship with the City.

#### Discretely presented component unit

The component unit column in the government-wide financial statements includes financial data of the City's component unit. This unit is reported in a separate column to emphasize that it is legally separate from the City.

#### The Urban Redevelopment Commission

The City appoints a voting majority to, and exerts significant control over, the Urban Redevelopment Commission ("URC") which thereby qualifies as a component unit that is a legally separate entity for which the primary government is financially responsible. The URC is reported as a discretely presented component unit in a separate column in the government-wide financial statements. URC does not issue standalone financial statements.

#### Blended component unit

The component unit provides services entirely or almost entirely to the City or otherwise exclusively or almost exclusively benefit the City, even though they do not provide services directly to it. The component unit has been reported as if it was part of the primary government through a method of inclusion known as blending. A description of the component unit criteria for inclusion and its relationship with the City is as follows:

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## Old Town Hall Redevelopment Agency

The Old Town Hall Redevelopment Agency ("OTHRA") was created to facilitate the historic rehabilitation of the Old Town Hall. OTHRA created two blended component units, Old Town Hall QALICB, LLC and Old Town Hall Manager, Inc., to be financial mechanisms for earning federal historical and new market tax credits to fund the rehabilitation. The financial statements of Old Town Hall QALICB, LLC and Old Town Hall Manager, Inc. are presented as of December 31, 2008, which is the fiscal year-end of these component units.

## Mill River

The *Mill River TIF* was created to be a financing mechanism whereby a portion of property taxes in the Mill River Corridor tax increment district are set aside to fund improvements in the district.

## **Government-wide and Fund Financial Statements**

The government-wide financial statements report information on all of the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Agency funds have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied for. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, pension obligations, claims and judgments, other post-employment obligations, landfill post-closure monitoring and pollution remediation costs are recorded only when payment is due (matured).

Property taxes, when levied for, intergovernmental revenues, when eligibility requirements are met, parking fines, charges for services and interest associated with the current fiscal period are all considered to be susceptible to accrual (measurable) and so have been recognized as revenues of the current fiscal period, if available. Available has been defined as received within 60 days. All others, primarily licenses, fees and permits, are measurable and available only when cash is received.

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Capital Projects Fund accounts for financial resources to be used for capital expenditures or for the acquisition or construction of capital facilities, improvements and/or equipment. Most of the capital outlays are financed by the issuance of general obligation bonds. Other sources include capital grants, current tax revenues and low-interest state loans.

The City reports the following major proprietary funds:

The Water Pollution Control Authority accounts for the operations of the City's wastewater treatment plant. It is independent in terms of its relationship to other City functions. Its operations are financed from direct charges to the users of the service, and its capital program is financed by the issuance of revenue bonds.

Additionally, the City reports the following fund types:

Internal Service Fund accounts for risk management and health insurance costs provided to departments of the City and the Board of Education.

The *Pension Trust Funds*, fiduciary funds, account for the activities of the City's five defined benefit pension plans, which accumulate resources for pension benefit payments to qualified employees upon retirement.

The Agency Funds, fiduciary funds, account for monies held as a custodian for outside student groups.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and enterprise fund financial statements to the extent that those

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the enterprise funds and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for services. Operating expenses for enterprise and internal service funds include the cost of operations and maintenance, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Accounting estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## Property taxes

Property taxes are assessed as of October 1, levied on the following July 1, and billed and due in two installments, July 1 and January 1. Taxes less than \$100 are due in full on July 1. Motor vehicle taxes are due in one installment on July 1, and supplemental motor vehicle taxes are due in full January 1. Taxes become delinquent thirty days after the installment is due. Liens are filed by the last day of the fiscal year.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## Cash equivalents

The City classifies money market funds, State of Connecticut Short-Term Investment Funds, Tax Exempt Proceed Funds, treasury bills and certificates of deposit having original maturities of three months or less as cash equivalents.

## Investments

Investments are stated at fair value, based on quoted market prices.

The pension funds allow for investments in certain alternative investments. Alternative investments may include private equity partnerships, infrastructure limited partnerships, hedge and absolute return funds for which there may be no ready market to determine fair value. These investments are valued using the most recent valuation available from the external fund manager. These estimated values do not necessarily represent the amounts that will ultimately be realized upon the disposition of those assets, which may be materially higher or lower than values determined if a ready market for the securities existed.

The Connecticut State Treasurer's Short-Term Investment Fund is an investment pool managed by the State of Connecticut Office of the State Treasurer. Investments must be made in instruments authorized by Connecticut General Statutes 3-27c through 3-27e. Investment guidelines are adopted by the State Treasurer. The fair value of the position in the pool is the same as the value of the pool shares.

Investments in 2a7 like pools are stated at amortized cost.

## Capital Assets

Capital assets, which include land, buildings, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and enterprise fund financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Purchased and constructed assets are recorded at historical cost or estimated historical cost. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred, net of interest earned on specific project related debt, during the construction phase of capital assets of enterprise funds is included as part of the capitalized value of the assets constructed.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

Capital assets of the City are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and improvements	40-50
Land improvements	20-40
Distribution and collection systems	50-100
Public domain infrastructure	50
System infrastructure	30
Machinery and equipment	5-20

Capital assets are reported as expenditures and no depreciation expense is reported in the governmental fund financial statements.

## Compensated absences

City employees accumulate vacation and sick leave hours for subsequent use or for payment upon termination or retirement. Vacation and sick leave expenses to be paid in future periods are accrued when incurred in the government-wide and proprietary financial statements. A liability for these amounts is reported in governmental funds only for amounts that have become due. The general fund is typically used to liquidate the liability. In addition, certain vacation and sick leave expenses will be paid out of the pension funds upon retirement.

## **Long-term obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, and debt payments, are reported as debt service expenditures.

## Risks and uncertainties

The City invests in various securities, including commercial paper, government-sponsored enterprises, and alternative investments. Investment securities, in general, are exposed to various risks, such as interest

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

rate, credit and overall market volatility. Subsequent to year-end, the credit and liquidity crisis in the United States and throughout the global financial systems has resulted in substantial volatility in financial markets and the banking system. This and other economic events have had a significant adverse impact on investment portfolios. Due to the level of risks associated with certain investment securities, it is reasonably possible that changes in the values of investment securities will occur in the near term and that such change could materially affect the amounts reported in the statements of financial position and activities.

### Pension accounting

## Pension Trust Funds:

Employee contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due and the City has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

#### Governmental Funds:

The net pension obligation (asset), the cumulative difference between annual pension cost and the City's contributions to the plans since 1986, is calculated on an actuarial basis consistent with the requirements of Government Accounting Standards Board Statement No. 27. Expenditures are recognized when they are paid or are expected to be paid with current available resources.

## Funding Policy:

The City makes annual contributions based upon the City Charter and union contracts.

## Net other post-employment benefit obligations

In fiscal year 2008, the City implemented GASB Statement No. 45, "Accounting and Financial Reporting by Employers for Post-employment Benefits Other than Pensions." This pronouncement required the City to calculate and record a net other post-employment benefit obligation (NOPEBO) at June 30, 2008. The NOPEBO is, in general, the cumulative difference between the actuarial required contribution and the actual contributions since July 1, 2007. The City makes annual contributions based upon committee decisions using the actuarial valuation.

## Encumbrances

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation, is utilized in the governmental funds. Encumbrances outstanding at year-end are reported as a reservation of fund balance as they do not constitute either expenditures or liabilities.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## Inventory

Inventory is stated at the lower of cost or market, determined on a first-in, first-out basis. Governmental fund type inventory consists of expendable supplies and is recorded as an expenditure when consumed.

## Land held for resale

The Urban Redevelopment Commission (URC) was created to promote development within certain geographic areas of the City. To further its objectives, URC purchases and holds land for resale. As such, this land is presented as an asset of the component unit at the lower of cost or net realizable value.

## Fund equity and net assets

In the government-wide and proprietary fund financial statements, net assets are classified in the following categories:

**Invested in Capital Assets, Net of Related Debt** – This category groups all capital assets, including infrastructure, into one component of net assets. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduces this category.

**Restricted Net Assets** – This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

*Unrestricted Net Assets* – This category represents the net assets of the City, which are not restricted for any project or other purpose. A deficit will require future funding.

In the fund financial statements, fund balances of governmental funds are classified in two separate categories. The two categories, and their general meanings, are as follows:

**Reserved fund balance** - indicates that portion of fund equity which has been legally segregated for specific purposes or is not available for appropriation.

**Unreserved designated fund balance** – indicates that portion of fund equity for which the City has made tentative plans.

**Unreserved undesignated fund balance or deficits** - indicates that portion of fund equity which is available for appropriation and expenditure in future periods. A deficit will require future funding.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## Note 2. Reconciliation of Government-Wide and Fund Financial Statements

Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net assets

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds, and net assets – governmental activities as reported in the government-wide statement of net assets. One element of that reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds." The details of this \$411,244,928 difference are as follows:

Bonds payable	\$354,642,301
Notes payable	3,386,103
Net bond premiums, gains and other costs	5,594,625
Heart and hypertension claims	8,130,790
Compensated absences	16,865,962
Early retirement	3,322,881
Capital leases	882,266
Pollution remediation obligation	6,000,000
OPEB obligation	12,308,000
Net pension obligation	112,000
Net adjustment to reduce fund balance – total governmental funds	
to arrive at net assets – governmental activities	\$411,244,928

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

# <u>Explanation of certain differences between the governmental fund statement of revenues, expenditures,</u> and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds, and changes in net assets of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this \$45,091,360 difference are as follows:

Capital outlay	\$ 65,435,689
Depreciation expense	(21,911,006)
Capital asset - transfer	 1,566,677
	_
Net adjustment to increase net changes in fund balances -	
total governmental funds to arrive at changes in net assets	
of governmental activities	\$ 45,091,360

Another element of that reconciliation states that "the issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of this \$(26,445,016) difference are as follows:

Long-term liabilities issued or incurred: Issuance of general obligation bonds and notes payable Deferred items	\$ 57,081,569 2,393,213
Principal repayments:	
General obligaton debt	(29,032,225)
Payment of note payable	(328,735)
Payment of escrow agent for refunding	(56,326,292)
Payment of capital lease	 (232,546)
Net adjustment to decrease net changes in fund balances - total governmental increase funds to arrive at changes in net assets of	
governmental activities	\$ (26,445,016)

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

Another element of that reconciliation states that "Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds." The details of this \$3,235,802 difference are as follows:

Accrued interest on bonds payable	\$ 1,229,787
Net change in other expenditures - other liabilities	2,006,015
Net adjustment to decrease net changes in fund balances - total governmental funds to arrive at changes in net assets of governmental activities	\$ 3,235,802

## Note 3. Budgets and Budgetary Accounting

## General Fund

The City's general budget policies are as follows:

An annual budget is legally adopted for the General Fund. Budgetary control within the General Fund is exercised at the operating department level. Consistent with State statutes, the Board of Education is budgeted as a single operating department. Unless encumbered, General Fund appropriations lapse at fiscal year-end.

The City's Charter establishes the following process for adopting the annual General Fund budget:

- (i) By March 8, the Board of Education's and the Mayor's operating budgets are submitted to the Boards of Finance and Representatives.
- (ii) By April 8, joint public hearings on the budgets are held before the Boards of Finance and Representatives.
- (iii) By April 20, the budgets are approved by the Board of Finance and are submitted to the Board of Representatives. The Board of Finance may not increase amounts requested by the Mayor and the Board of Education.
- (iv) By May 15, the Board of Representatives adopts the final budgets and files a report with the Town Clerk. The Board may not increase amounts approved by the Board of Finance.
- (v) By May 25, the Board of Finance sets the tax rate, which rate also allows for anticipated supplemental General Fund appropriations. During the year ended June 30, 2009, there were approximately \$4,300,000 in additional appropriations.
- (vi) Additional appropriations during the fiscal year require approval of the Mayor, and the Boards of Finance and Representatives.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

- (vii) Transfers may be made in proper cases from one line item to another, with the approval of the Director of Administration and the Board of Finance. A transfer or transfers between non-salary line item accounts within a department may not exceed, in the case of any single transfer, the greater of \$50,000 or 5% of the budget of said department and, in the case of all such transfers during any fiscal year, the greater of \$100,000 or 10% of the budget of said department. Transfers may be up to 10% of the annual appropriation from salary accounts to overtime accounts and/or from overtime accounts to salary accounts.
- (viii) Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued and, accordingly, encumbrances outstanding at year-end are reflected in budgetary reports as expenditures of the current year.
- (ix) Classifications of certain revenues and expenditures under accounting principles generally accepted in the United States of America ("GAAP") differ from classifications utilized for budgetary purposes.

A reconciliation of revenues and other financing sources of the General Fund, as presented in accordance with GAAP, and revenues, presented on the budgetary basis is as follows:

Revenues and other financing sources, budgetary basis	\$ 440,113,092
On-behalf payments, paid directly by the State of Connecticut Teachers' Retirement System, not recognized for budgetary purposes	17,792,000
On-behalf payments, paid directly by the Department of Public Health to WIC recipients, not recognized for budgetary purposes	 3,937,740
Revenues and other financing sources, GAAP basis	\$ 461,842,832

A reconciliation of expenditures and other financing uses of the General Fund presented in accordance with GAAP and expenditures, encumbrances and transfers out presented on the budgetary basis is as follows:

Expenditures, encumbrances and transfers, budgetary basis	\$ 447,783,219
Encumbrances and continued appropriations: June 30, 2009 June 30, 2008	(3,860,955) 3,291,289
On-behalf payments, paid directly by the State of Connecticut Teachers' Retirement System not recognized for budgetary purposes	17,792,000
On-behalf payments, paid directly by the Department of Public Health to WIC recipients, not recognized for budgetary purposes	 3,937,740
Expenditures and other financing uses, GAAP basis	\$ 468,943,293

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## Special revenue funds

The City does not have legally adopted annual budgets for its special revenue funds. Budgets for the various special revenue funds that are utilized to account for specific grant programs are established in accordance with the requirements for the grantor agencies. Such budgets are non-lapsing and may comprise more than one fiscal year.

## Capital projects funds

Legal authorization for expenditures of the capital projects funds is provided by the related bond ordinances and/or intergovernmental grant agreements or Connecticut General Statutes. Capital appropriations do not lapse until completion of the applicable projects, except as otherwise provided by the City Charter.

## Charter provision – Designated General Fund Fund Balance

The City Charter provides that a current year surplus or deficit must be applied to or funded in subsequent operating budgets or an operating reserve fund (rainy day fund). In FY 2008/2009, revenues and transfers exceeded expenditures by \$1,320,375, which was offset by transfers out of \$9,034,279, resulting in a negative change to fund balance of \$7,713,904, which created an unreserved, undesignated fund balance on the budgetary basis of accounting of \$4,501,417. The anticipated use is as follows:

## **Designated General Fund Fund Balance**

Change in Fair Market Value of Investments	\$ 327,400
Designation for the Rainy Day Fund	2,174,017
Designated for the City Medical	1,000,000
Designated for Risk Management	1,000,000
	\$ 4,501,417

## Note 4. Cash and Investments

<u>Deposits:</u> The City has a policy that deposits can include demand and savings accounts and certificates of deposits. The City's custodial credit risk policy is to only allow the City to use banks that are in the State of Connecticut. The State of Connecticut requires that each depository maintain segregated collateral in an amount equal to a defined percentage of its public deposits based upon the bank's risk based capital ratio.

Investments: The investment policies of the City conform to the policies as set forth by the State of Connecticut. The City does not have a custodial credit risk policy. The City's policy is to only allow prequalified financial institution broker/dealers and advisors. The City policy allows investments in the following: (1) obligations of the United States and its agencies; (2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof; and (3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

collateralized by such obligations. The Statutes (Sections 3-24f and 3-27f) also provide for investment in shares of the Connecticut Short Term Investment Fund and the Tax Exempt Proceeds Fund.

Other provisions of the Statutes cover specific municipal pension funds with particular investment authority and do not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries (i.e., prudent person rule) and the provisions of the applicable plan. Their approved policies target an asset mix to provide the probability of meeting or exceeding the return objectives at the lowest possible risk. The set asset allocation parameters are as follows:

Large Cap Equities	30.0% - 50.0%
Small Cap Equities	7.5% - 15.0%
Fixed Income	35.0% - 45.0%
International Equities	5.0% - 17.5%

<u>Interest Rate Risk:</u> The City's and the pension fund's policy is to limit its exposure to fair value losses arising from changes in interest rates by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity, and investing operating funds primarily in shorter-term securities, money market mutual funds, or similar investment pools.

<u>Concentrations:</u> The City's and the pension fund's policy is to maintain a diversified portfolio to minimize the risk of loss resulting from over concentration of assets in a specific maturity.

The following represents the investments in each respective Plan that represents more than 5% of the respective Plan's net assets as of June 30, 2009:

#### Police Retirement Fund

Oppenheimer Advantage Primary Liquidity Fund	\$ 9,563,510
UBS Trumbull Property Fund	8,527,311
Artio Intl Equity II Group Trust Fund	8,838,637
SSGA S&P 500 Flagship (CM11)	8,286,531
Wolver Hill Japan - Multi Strategy Offshore Fund	3,196,277
Hildene Opportunities Offshore Fund	5,765,307

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

Custodian & Mechanics' Retirement Fund	
GMO Global Bal Asset Alloc FD III	7,432,281
Aggregate Bond Fund EB	5,138,256
Metropolitan West	4,671,957
Templeton Foreign Equity Series	2,790,170
SSGA Russell 1000 Index SL	11,321,649
Classified Retirement Fund	
GMO Global Bal Asset Alloc FD III	13,908,470
Pimco All Asset FD Instl Cl	7,398,549
EB Aggregate Bond Index FD	14,106,915
SSGA Russell 1000 Index SL	20,056,031
Hartford Institutional Trust	15,641,014
Metropolitan West	14,385,285
T Rowe Price Insl Equity	7,485,093
Fire Retirement Fund	
Fortress Partners	3,844,006
Beach Point - Barclays High Yield	5,257,054
OPEB Retirement Fund	
Vanguard TotalBond Market Index Signal	340,262
Vanguard 500 index Signal	297,464

## Custodial credit risk:

<u>Deposits</u>: This is the risk that, in the event of failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. As of June 30, 2009 \$74,593,000 of the entity's bank balance of \$105,537,000 was uninsured and uncollateralized.

<u>Investments:</u> This is the risk that in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

Cash and investments of the City consist of the following at June 30, 2009:

Cash and Cash Equivalents		
Deposits with financial institutions	\$ 96,470,18	39
State of Connecticut Short-Term Investment fund	1,570,02	27
Tax Exempt Proceeds Fund	755,5	11
Municipal Backed Investment Fund	332,74	
Total cash and cash equivalents	99,128,47	
Investments		
General Fund		
U.S. Government Securities	3,634,62	25 *
U.S. Government Agency Securities	16,154,66	
Total General Fund investments	19,789,28	
Pension Trust Funds:		
U.S. Government securities	22,080,36	35 *
Corporate Debt securities	29,162,1	13 *
Alternative investments/Hedge funds	20,187,04	<del>1</del> 5
Common and Preferred Stocks	102,617,89	93 *
Mutual Funds	184,188,80	)9
Fixed Income funds	35,683,94	19
Total pension investments	393,920,1	<sup>7</sup> 4
Total investments	413,709,46	33
Total cash and investments	\$ 512,837,93	39

<sup>\*</sup> These investments are uninsured and unregistered, with securities held by the counterparty, but not in the City's or the Pension Trust Fund's name.

Cash and investments are classified in the accompanying financial statements as follows:

Statement of Net Assets Cash and cash equivalents Restricted cash Investments	\$ 70,822,205 17,519,087 19,789,289 108,130,581
Fiduciary Funds	
Cash and cash equivalents	10,787,184
Investments	393,920,174
Total pension investments	404,707,358
Total cash and investments	\$ 512,837,939

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

<u>Interest rate risk:</u> This is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. Information about the exposure of the City's debt type investments to this risk using the segmented time distribution model is as follows:

		Investment Maturities (in Years)							
	Fair	Less Than	1-5	6-10	Over				
Type of Investment	Value	1 Year	Years	Years	10 Years				
Pooled Fixed Income	\$ 2,658,287	\$ 2,658,287	\$ -	\$ -	\$ -				
U.S. Government Agencies	16,154,664	16,154,664	-	=	-				
U.S. Government Securities	25,714,990	5,487,842	5,344,607	5,027,282	9,855,259				
Fixed Income Funds	35,683,949	28,879,762	-	134,054	6,670,133				
Corporate Bonds	29,162,113	2,487,998	7,672,736	14,217,297	4,784,082				
TOTAL	\$ 109,374,003	\$ 55,668,553	\$ 13,017,343	\$ 19,378,633	\$ 21,309,474				

<u>Credit Risk:</u> Generally, credit risk is the risk that an issuer of a debt type investment will not fulfill its obligation to the holder of the investment. This is measured by assignment of a rating by a nationally recognized rating organization. U.S. government securities or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk exposure. Presented below is the minimum rating as required for each debt type investment.

Average Rating	Corporate Debt	U.S	S. Government Agency	Po	ooled Income Fund	F	Fixed Income Fund
AAA	\$ 2,516,371	\$	16,154,664	\$	2,658,287	\$	642,872
AA1	897,057		-		-		-
AA2	1,754,601				-		-
AA3	1,846,973		-		-		-
A1	3,708,345		-		-		-
A2	2,253,201		-		-		-
A3	2,523,504		-		-		-
BAA1	3,387,654		-		-		-
BAA2	4,614,743		-		-		-
BAA3	2,430,589		-		-		-
BA1	187,563		-		-		-
BA2	269,832		-		-		-
BA3	353,384		-		-		-
CAA1	133,374		-		_		-
Unrated	2,284,922		-		-		35,041,077
	\$ 29,162,113	\$	16,154,664	\$	2,658,287	\$	35,683,949

## Note 5. Unearned Revenue/Deferred Revenue

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds report unearned revenue recognized in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unearned revenue and deferred revenue were as follows:

	 Unearned Revenues	Deferred Revenue
General Fund: Taxes and accrued interest on delinquent property taxes School construction receivable Miscellaneous	\$ 6,208,282 - -	\$ 14,994,113 5,663,107 1,137,547
Capital Project Fund: Grants	-	2,837,443
Nonmajor Funds: Grants Parking tickets Total	\$ 6,963,470 - 13,171,752	\$ 550,900 25,183,110

## Note 6. Interfund Receivables, Payables and Transfers

As of June 30, 2009, interfund receivables and payables that resulted from regularly recurring operational transfers:

	Due From ther Funds	Due To Other Funds		
General Fund Fiduciary Funds Non-Major Funds	\$ 518,528 - -	\$	- 349,233 169,295	
Totals	\$ 518,528	\$	518,528	

Amounts due to the General Fund from the Fiduciary and Nonmajor Funds is a result of short-term advances.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

Interfund transfers during the year ended June 30, 2009 were as follows:

	Other Funds		
General Fund	\$ 2,958,679	\$	45,403,420
Capital Projects	500,000		5,932,216
Non-Major Funds	45,403,420		3,458,679
Enterprise Fund	 5,932,216		-
Total	\$ 54,794,315	\$	54,794,315

Transfers are used to account for unrestricted revenues collected mainly in the General Fund to finance various programs accounted for in other funds in accordance with budget authorizations. Transfers between the Capital Project Funds and Enterprise Funds represent capital asset transfers.

## Note 7. Capital Assets

Capital asset activity for the year ended June 30, 2009 was as follows:

	Beginning Increases/ Balance Transfers		Decreases/ Transfers	Ending Balance
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 81,414,959	\$ 213,922	\$ (2,536,869)	\$ 79,092,012
Construction in progress	43,206,403	41,979,314	(3,839,811)	81,345,906
Works of art	767,000	-	-	767,000
Total capital assets, not being depreciated	125,388,362	42,193,236	(6,376,680)	161,204,918
Capital assets, being depreciated:				
Land improvements	84,604,429	14,609,785	-	99,214,214
Buildings and improvements	486,272,114	2,813,497	-	489,085,611
Machinery and equipment	72,336,859	9,028,202	(590,244)	80,774,817
Infrastructure	181,015,938	6,653,153	-	187,669,091
Total capital assets being depreciated	824,229,340	33,104,637	(590,244)	856,743,733
Less accumulated depreciation for:				
Land improvements	10,377,327	3,754,292	-	14,131,619
Buildings and improvements	201,251,093	9,947,606	-	211,198,699
Machinery and equipment	42,396,712	4,105,348	(590,244)	45,911,816
Infrastructure	122,588,344	6,022,587	-	128,610,931
Total accumulated depreciation	376,613,476	23,829,833	(590,244)	399,853,065
Total capital assets, being depreciated, net	447,615,864	9,274,804	-	456,890,668
Governmental activities capital assets, net	\$ 573,004,226	\$ 51,468,040	\$ (6,376,680)	\$618,095,586

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

	Balance	Increases/ Transfers	Decreases/ Transfers Out	Ending Balance
Business-type activities:				
Capital assets, not being depreciated:				
Land	\$ 3,449,138	\$ -	\$ -	\$ 3,449,138
Construction in progress	734,111	8,523,751	(684,116)	8,573,746
Total capital assets, not being depreciated	4,183,249	8,523,751	(684,116)	12,022,884
Capital assets, being depreciated:				
Buildings and improvements	88,043,036	232,904	-	88,275,940
Machinery and equipment	62,395,745	120,986	-	62,516,731
Land improvements	1,062,006	610,363	-	1,672,369
Infrastructure	62,739,243	251,461	(3,485,504)	59,505,200
Total capital assets, being depreciated	214,240,030	1,215,714	(3,485,504)	211,970,240
Less accumulated depreciation for:				
Buildings and improvements	6,211,379	1,831,292	-	8,042,671
Machinery and equipment	29,206,263	4,409,274	(1,918,827)	31,696,710
Land improvements	202,199	39,569	-	241,768
Infrastructure	19,245,330	874,609	-	20,119,939
Total accumulated depreciation	54,865,171	7,154,744	(1,918,827)	60,101,088
Total capital assets, being depreciated, net	159,374,859	(5,939,030)	(1,566,677)	151,869,152
Business-type activities capital assets, net	\$163,558,108	\$ 2,584,721	\$ (2,250,793)	\$163,892,036

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
Administration	\$ 633,049
Public safety, health and welfare	2,239,013
Operations	8,575,770
Education	10,463,174
Total depreciation expense - governmental activities	\$ 21,911,006
Business-type activities: Water Pollution Control Authority E.G. Brennan Golf Course	\$ 7,105,524 49,220
Total depreciation expense - business-type activities	\$ 7,154,744

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## Note 8. Employee Retirement Plans

Nearly all full time City employees (including Board of Education) are covered by a pension plan. Teachers participate in a State sponsored multiple employer plan. The other employees participate in one of four single employer plans operated by the City.

## Single Employer Plans (the "City's Plans")

## Description of Plans

As required by collective bargaining agreements with the City's labor unions, the City has established four separate, contributory, defined benefit pension plans. Substantially all full-time City employees (except teachers and administrators who are covered by the Teachers' Retirement System) are covered by one of these plans. City and employee contributions are made pursuant to City Charter and union contracts. Administrative fees are paid through the plans. Each of the four defined benefit pension plans submit standalone financial reports which can be obtained from the City's Controller's Office.

## Firefighters' Pension Trust Fund and Police Pension Trust Fund

Eligibility begins at date of hire and vesting in the City's contributions occurs in full after completing 15 years of service in the case of the firefighters' plan and 10 years for the police plan. Benefits are payable to employees with 20 years of service and for firefighters hired in 1981 or later, after attainment of age 48. Upon retirement, firefighters' annual benefits are paid equal to 50% of final salary plus 2% for each year of service over 20 years, up to a maximum pension of 74% of final salary. For police, upon retirement, annual benefits are paid equal to 50% of final salary plus 3% for each year of service between 20 and 25 years and an additional 2.33% per year of service, up to a maximum of 76.65% of final salary at 30 years. Police contribute 7% and firefighters contribute 6.25% of their annual salary. Individuals employed 32 years or more in the fire and 30 years or more in the police departments are not required to contribute to the plan. The Plan allows employees to exchange sick and vacation leave for up to 7.5% additional pension credit (1.5% per 20 days). Interest is not credited to the employees' contribution for either of these pension plans.

## Classified Employees' Retirement Fund

Eligibility begins at date of hire and vesting occurs in full after 5 years of service. Benefits are payable to an employee who retires at age 60 with a minimum of 10 years of service or an employee who has reached age 58 with at least 15 years of service. Certain contracts allow employees with 25 years of service to retire. Annual benefits equal 2% per year of service with maximums up to 70% of final salary for each year of credited service. Employees contribute 3% of their annual salary until they have reached 33 years of credited service. Some union contracts allow employees to exchange sick or vacation leave for up to 4% additional pension credit (1% per 25 days). Interest of 5% is credited to the employees' contribution.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## Custodians' and Mechanics' Retirement Fund ("Custodians"")

Eligibility begins at date of hire. Benefits are payable to an employee who retires at age 60 or upon completion of 25 years of service regardless of age. An employee becomes vested in the plan after ten years of service. Annual benefits equal 2.25% of final salary for each year of service, up to a maximum pension of 74.25% of final salary. The employees contribute 7% of their salary until they have reached 33 years of credited service. The Plan allows employees to exchange sick and vacation leave for up to 7.5% additional pension credit (1.5% per 25 days). Interest of 4% a year is credited to the employees' contribution. The education assistants, security workers and school liaisons are included in the pension plan. They receive eligibility and vesting from their date of hire.

## Annual Pension Cost and Net Pension Obligation (Asset)

	Classified Employees' Retirement Fund	Police Pension Trust Fund	Firefighters' Pension Trust Fund	Custodians' Retirement Fund
Annual required contribution Interest on net pension obligation Adjustment of prior year estimated	\$ 2,326,000 (105,000)	\$ 2,305,000 (154,000)	\$ 406,000 (25,000)	\$ 742,000 (32,000)
contributions to actual	148,000	217,000	35,000	45,000
Annual pension cost Contributions made	2,369,000 (985,000)	2,368,000 (1,390,000)	416,000 (65,000)	755,000 (670,000)
(Increase) decrease in net pension (asset) obligation Net pension obligation (asset),	1,384,000	978,000	351,000	85,000
beginning of year	(1,311,000)	(1,923,000)	(312,000)	(400,000)
Net pension obligation (asset), end of year	\$ 73,000	\$ (945,000)	\$ 39,000	\$ (315,000)

The annual required contribution for the current year was determined as part of the July 1, 2008 actuarial valuation using the projected unit credit method. The actuarial assumptions included (a) 8.0% investment rate of return, (b) projected salary increases of 4.5% per year, and (c) 1983 group annuity mortality tables. The actuarial value of assets was determined using a smoothing method.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

The Board of Trustees of each plan establishes and may amend the contribution requirements of plan members and the City. The City's annual pension cost for the current year and related information for each plan is as follows:

	_	lassified nployees	Police	Fi	refighters'	Cı	ustodians'	
Contribution rates:								
City Plan members		5.3% 3.0%	11.5% 7.0%		2.2% 6.3%		4.8% 5.8%	
Annual pension cost (000's)	\$	2,369	\$ 2,368	\$	416	\$	755	
Contributions Made (000's)	\$	985	\$ 1,390	\$	65	\$	670	

Membership in the Plans consisted of the following at July 1, 2008, the date of the last actuarial valuation (for this particular data):

	Classified Employees	Police	Firefighters'	Custodians'
Retirees and beneficiaries receiving benefits	672	281	208	141
Terminated plan members entitled to, but not yet receiving benefits	60	-	-	1
Active plan members:				
Vested	610	213	106	204
Non-vested	185	80	165	277
Total	1,527	574	479	623

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

	Trend Information								
		Annual			Net Pension				
		Pension	Percentage		Obligation				
		Cost (APC)	of APC		(Asset)				
		(\$000)	Contributed		(\$000)				
Classified Employees'									
2009	\$	2,369	43.3%	\$	73				
2008		1,082	78.6%		(1,311)				
2007		742	81.3%		(1,543)				
Police									
2009		2,368	58.7%		(945)				
2008		1,680	101.1%		(1,923)				
2007		1,644	104.6%		(1,903)				
Firefighters'									
2009		416	15.6%		39				
2008		412	152.9%		(312)				
2007		733	146.4%		(94)				
Custodians'									
2009		755	88.7%		(315)				
2008		663	84.4%		(400)				
2007		544	86.0%		(503)				

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## SCHEDULE OF FUNDING PROGRESS (000's)

*Actuarial Valuation Date	,	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)		Accrued (Underfunded) Liability Overfunded		Funded Ratio			UAAL as a Percentage of Covered Payroll
Classified Emplo	yees'									
July 1, 2008	\$	189,954	\$	176,317	\$	13,637	107.7%	\$	44,001	(31.0)%
Police Pension										
July 1, 2008	\$	175,945	\$	171,655	\$	4,290	102.5%	\$	19,963	(21.5)%
Firefighters' Pens	sion									
July 1, 2008	\$	138,360	\$	123,434	\$	14,926	112.1%	\$	18,461	(80.9)%
Custodians' and	Mecha	nics'								
July 1, 2008	\$	42,342	\$	40,247	\$	2,095	105.2%	\$	15,371	(13.6)%

<sup>\*</sup> Subsequent to the most recent valuation date, certain economic events have had a significant adverse impact on investment portfolios. As such, these market downturns may have a significant effect on the funded ratio and on future required contributions.

Historical Trend Information – The schedules of funding progress, presented as required supplementary information (RSI) following the notes to the financial statements, present multiyear trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the AALs for benefits.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## **ACTUARIAL ASSUMPTIONS**

	Classified Employees'	Police	Firefighters'	Custodians' and Mechanics'
Valuation Date	7/1/08	7/1/08	7/1/08	7/1/08
Actuarial cost method	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit
Amortization method	Level Dollar Amount Open	Level Dollar Amount Open	Level Dollar Amount Open	Level Dollar Amount Open
Remaining amortization period	15 years	15 years	15 years	15 years
Asset valuation method	Actuarial Value	Actuarial Value	Actuarial Value	Actuarial Value
Actuarial assumptions Investment rate of return	8.0%	8.0%	8.0%	8.0%
Projected salary increase	4.5%	4.5%	4.5%	4.5%
Inflation rate	None	None	None	None

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## Pension trust funds

The Town maintains various pension trust funds to account for its fiduciary responsibility. The following schedules present the net assets held in trust for pension benefits at June 30, 2009 and the changes in net assets for the year then ended.

				Pension Tr	ust Fu	ınds			
	Clas	sified							
	Empl	oyees'	Firefighters'	Police	С	ustodians'			
	Retir	ement	Pension	Pension	F	Retirement		Total Pension	
	Fı	ınd	Trust Fund	Trust Fund		Fund	OPEB		Trust Funds
ASSETS									
Cash and cash equivalents	\$	75,899	\$ 9,845,593	\$ 85,304	\$	-	\$ 249	\$	10,007,045
Investments, at fair value									
U.S. government obligations		-	18,493,248	3,587,117		-	-		22,080,365
Corporate bonds		-	19,149,511	10,012,602		-	-		29,162,113
Common and preferred equities	19,	017,286	40,405,676	42,715,663		-	479,268		102,617,893
Mutual funds	107,	920,967	1,622,738	46,910,278	2	27,351,716	383,110		184,188,809
Alternative investments/Hedge funds		-	11,055,213	9,131,832		-	-		20,187,045
Fixed income funds	14,	385,285	-	15,614,016		5,684,648	-		35,683,949
Total investments	141,	323,538	90,726,386	127,971,508	;	33,036,364	862,378		393,920,174
Accrued interest and dividends		55,501	480,834	237,333			-		773,668
Total assets	141,	454,938	101,052,813	128,294,145	(	33,036,364	862,627		404,700,887
LIABILITIES									
Due to other funds		-	_	349,233		_	_		349,233
Other liabilities		170,408	-	-		1,174	-		171,582
		170,408	-	349,233		1,174	-		520,815
Net Assets Held in Trust for									
Pension Benefits	\$ 141,	284,530	\$ 101,052,813	\$ 127,944,912	\$ 3	33,035,190	\$ 862,627	\$	404,180,072

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

	Pension Trust Funds								
	Classified Employees' Retirement Plan	Firefighters' Pension Trust Fund	Police Pension Trust Fund	Custodians' Retirement Fund	OPEB	Total Pension Trust Funds			
Additions Contributions: Employer contributions Employee contributions Total contributions	\$ 985,000 1,262,703	\$ 65,000 1,155,761	\$ 1,390,000 1,221,911	\$ 670,000 894,638	\$ 12,795,550	\$ 15,905,550 4,535,013			
l otal contributions	2,247,703	1,220,761	2,611,911	1,564,638	12,795,550	20,440,563			
Investment Income Net appreciation in fair value									
of investments	(33,605,413)	(31,266,989)	(32,748,329)	(7,141,569)	72,451	(104,689,849)			
Interest and dividends	5,329,192	2,462,548	2,824,053	1,185,499	7,570	11,808,862			
Other income	2,540,639	(590,464)	110,544	704,374	-	2,765,093			
Less investment expenses: Investment management fees	(25,735,582)	(29,394,905) 773,830	(29,813,732) 728,209	(5,251,696) 19,468	80,021 3,715	(90,115,894) 1,878,868			
Net investment income (loss)	(26,089,228)	(30,168,735)	(30,541,941)	(5,271,164)	76,306	(91,994,762)			
Total decrease in additions	(23,841,525)	(28,947,974)	(27,930,030)	(3,706,526)	12,871,856	(71,554,199)			
<b>Deductions</b> Benefits	14,579,375	6,624,978	9,145,054	2,607,483	12,009,229	44,966,119			
	14,579,375	6,624,978	9,145,054	2,607,483	12,009,229	44,966,119			
Net change in net assets	(38,420,900)	(35,572,952)	(37,075,084)	(6,314,009)	862,627	(116,520,318)			
Net Assets Held in Trust For Pension Benefits Beginning of year	179,705,430	136,625,765	165,019,996	39,349,199		520,700,390			
End of year	\$ 141,284,530	\$ 101,052,813	\$ 127,944,912	\$ 33,035,190	\$ 862,627	\$ 404,180,072			

## Connecticut State Teachers' Retirement System

The faculty and professional personnel of the Board of Education participate in a contributory defined benefit plan, established under Chapter 167a of the Connecticut General Statutes, which is administered by the Connecticut State Teachers' Retirement Board. A teacher is eligible to receive normal retirement benefits if he or she has attained age sixty and has accumulated twenty years of credited service in the public schools of Connecticut or has attained any age and has accumulated thirty-five years of credited service, at least twenty-five of which are service in the public schools of Connecticut. The State of Connecticut Teacher Retirement System is considered to be a part of the State of Connecticut financial reporting entity and is included in the State's financial reports as a pension trust fund. Those reports may be obtained by writing to the State of Connecticut, Office of the State Comptroller, 55 Elm Street, Hartford, Connecticut 06106.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

Certain part-time and full-time certified teachers are eligible to participate in the plan and are required to contribute 7.25% of their annual earnings to the plan. The City does not, and is not legally responsible to, contribute to the plan.

The State of Connecticut contributes based on actuarially determined amounts. The funding level is determined based on an actuarial valuation of the plan as a whole, which does not provide actuarial information on an individual city/town basis.

In addition, the City has recognized revenues and expenditures for on-behalf payments for pension contributions paid directly to the Connecticut State Teachers' Retirement System by the State of Connecticut. Such on-behalf payments were approximately \$17,792,000 for the year ended June 30, 2009.

## Post retirement benefits

From an accrual accounting perspective, the cost of postemployment healthcare benefits, like the cost of pension benefits, generally should be associated with the periods in which the cost occurs, rather than in the future year when it will be paid. In adopting the requirements of GASB Statement No. 45 during the year ended June 30, 2008, the City recognizes the cost of postemployment healthcare in the year when the employee services are received, reports the accumulated liability from prior years, and provides information useful in assessing potential demands on the City's future cash flows. Recognition of the liability accumulated from prior years will be phased in over 30 years, commencing with the 2008 liability.

## Plan description

The City provides post-retirement benefits for certain employees for current and future health and life insurance benefit expenses through a single-employer defined benefit plan. A bi-annual actuarial valuation is made to determine whether the contributions are sufficient to meet the plan obligations. The latest actuarial valuation was made July 1, 2008. The post-retirement plan does not issue stand-alone financial reports.

The contribution requirements of plan members and the City are established and may be amended by the City. The City determines the required contribution using the Projected Unit Credit Method.

Membership in the plan consisted of the following at July 1, 2008, the date of the last actuarial valuation.

Retirees and beneficiaries receiving benefits	\$ 3,364
Active plan members	3,103
Total	\$ 6,467

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

The City's annual other post-employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The actuarial accrued liability as of July 1, 2008 is estimated to be \$215,337,000. The City's contributions represent payments made for premiums for insured individuals.

			Schedule	of F	unding Pro	gres	s 000's			
Actuarial	Α	ctuarial	Actuarial					Covered	UA	AL as a
Valuation	V	alue of	Accrued	Į	Jnfunded		Funded	Payroll	Per	centage
Date	A	Assets	Liability		AAL		Ratio	(Total)	of	Payroll
7/1/08	\$	-	\$ 215,337	\$	215,337		0.0%	\$ 226,225		95.2%
7/1/06	\$	-	\$ 200,894	\$	200,000		0.0%	\$ 188,244		106.7%

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation was as follows:

			Percentage of Annual OPEB						
	Annual OPEB	Employer	Cost	Net OPEB					
Fiscal Year Ending	Cost	Contributions	Contributed	Obligation					
6/30/09 6/30/08	\$ 18,298,00 \$ 16,006,00			\$ 5,502,000 6.806,000					

## **OPEB Obligation**

Annual required contribution	\$ 17,262,000
Interest on net OPEB obligation	1,036,000
Annual OPEB cost	18,298,000
Contributions made	12,796,000
Increase in net OPEB liability	5,502,000
Net OPEB obligation, beginning of year	6,806,000
Net OPEB obligation, end of year	\$ 12,308,000

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The information presented was determined as part of the actuarial valuation. Additional information as of the last actuarial valuations follows:

Valuation Date:

Actuarial Cost Method:

Asset Valuation Method:

Amortization Method:

Remaining Amortization Period

Actuarial Assumptions:

July 1, 2008

Projected Unit Credit

Market Value

Level Percent of Pay

30 Years (Open)

Investment rate of return 6.00%
Inflation rate None

Health cost trend rates

Annual increases in premium for retired medical and prescription drug

benefits are assumed to be as follows:

Year After Valuation Date	Increase	
1	10%	
2	9%	
3	8%	
4	7%	
5	6%	
6	5%	
7 or more	5%	

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## Note 9. Long-Term Obligations

Long-term liability activity for the year ended June 30, 2009 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
	Balance	moreases	Decidades	Balarioc	One real
Governmental activities:					
Bonds payable:					
General obligation bonds	\$ 383,247,984	\$ 57,081,569	\$ 85,687,252	\$ 354,642,301	\$ 27,821,480
Notes payable	3,386,103	-	-	3,386,103	1,187,511
Net deferred issue costs and bond					
premiums deferred	3,201,412	2,984,922	591,709	5,594,625	-
Total bonds and notes payable	389,835,499	60,066,491	86,278,961	363,623,029	29,008,991
Other long-term liabilities:					
Early retirement-teachers	3,172,899	1,380,997	1,231,015	3,322,881	1,200,000
Compensated absences	16,795,862	620,500	550,400	16,865,962	2,519,000
Heart and hypertension claims	9,789,283	1,657,067	3,315,560	8,130,790	700,000
Capital Leases	1,114,812	· · · ·	232,546	882,266	270,000
Disputed assessments	1,300,000	-	1,300,000	-	-
Pollution remediation obligation	4,410,000	5,812,453	4,222,453	6,000,000	4,000,000
OPEB obligation	6,806,000	18,298,000	12,796,000	12,308,000	-
Net pension obligation	· · · · •	112,000	· · · -	112,000	-
ISF risk financing	18,956,248	90,976,354	81,671,076	28,261,526	4,000,000
Total other long-term					
liabilities	62,345,104	118,857,371	105,319,050	75,883,425	12,689,000
Governmental activity					
long-term liabilities	\$ 452,180,603	\$ 178,923,862	\$ 191,598,011	\$ 439,506,454	\$ 41,697,991
Business-type activities:					
Bonds payable:					
General obligation bonds	\$ 15,374,711	\$ 1,073,431	\$ 2,938,892	\$ 13,509,250	\$ 1,556,962
Unamortized premium	-	145,304	· · · · · -	145,304	-
Revenue bonds, including unamortized		,		•	
original issue premium	31,277,000	_	669,000	30,608,000	645,000
Notes payable	67,775,446	10,182,376	3,518,618	74,439,204	3,586,146
Total bonds and notes payable	114,427,157	11,401,111	7,126,510	118,701,758	5,788,108
Other long-term liabilities:					
Compensated absences	297,561	35,737	14,857	318,441	-
Total other long-term liabilities	297,561	35,737	14,857	318,441	-
Business-type activity					
long-term liabilities	\$ 114,724,718	\$ 11,436,848	\$ 7,141,367	\$ 119,020,199	\$ 5,788,108

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## General obligation bonds

General obligation bonds are direct obligations of the City for which full faith and credit are pledged and are payable from taxes levied on all taxable property located within the City. The City has not pledged any assets as collateral for general obligation bonds.

General obligation bonds outstanding as of June 30, 2009 consisted of the following:

Date of Issue	Interest Rate(s)(%)	Original Amounts	Maturity Dates	Annual Payment	Jı	Balance une 30, 2009
	1 10110 (0)(70)				-	
January 1990	6.00 - 7.75	\$55,000,000	2001 - 2010 \$	2,750,000	\$	2,750,000
April 2001	4.00 - 5.00	65,000,000	2002 - 2020	3,420,000 - 3,425,000		6,035,000
April 2002	4.00 - 5.25	43,485,000	2002 - 2014	270,000 - 4,905,000		20,595,000
April 2002	4.00 - 5.25	40,000,000	2002 - 2021	2,105,000 - 2,110,000		8,420,000
April 2003	2.00 - 5.20	51,485,000	2003 - 2015	90,000 - 11,735,000		43,060,000
November 2003	2.00 - 2.50	35,000,000	2004 - 2018	1,750,000		15,750,000
November 2003	2.00 - 5.25	25,345,000	2004 - 2018	60,000 - 6,400,000		24,930,000
September 2004	2.50 - 4.25	39,200,000	2004 - 2024	1,700,000 - 2,445,000		15,090,000
October 2004	3.00 - 5.25	15,190,000	2004 - 2024	605,000 - 1,215,000		3,515,000
March 2005	3.00 - 5.00	28,095,000	2005 - 2020	225,000 - 6,050,000		27,800,000
August 2005	3.00 - 5.00	17,530,000	2005 - 2023	70,000 - 3,260,000		17,390,000
February 2006	3.50 - 5.00	59,000,000	2006 - 2026	3,000,000 - 3,250,000		28,685,000
July 2006	2.00	1,337,000	2006 - 2021	103,888		1,176,551
June 2008	3.125 - 5.00	88,000,000	2008 - 2028	4,400,000- 4,600,000		76,000,000
June 2008	3.00 - 5.00	19,050,000	2009 - 2014	615,000 - 4,110,000		19,050,000
July 2008	0	3,750,000	2008 - 2022	250,000		3,500,000
April 2009	2.50 - 5.00	10,480,000	2010 - 2019	375,000 - 1,750,000		10,480,000
April 2009	4.00 - 5.00	43,925,000	2010 - 2019	4,505,000 - 10,590,000		43,925,000
					- (	368,151,551
				Less amount representing		
				business-type activities		13,509,250
					\$ :	354,642,301

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## Bonds payable

WPCA revenue bonds outstanding as of June 30, 2009 consisted of the following:

Stamford Water Pollution Control System and Facility Revenue Bonds - Series 2003. Issued in the aggregate amount of \$12,480,000 revenue bonds in October 2003 at interest rates ranging from 2.0% to 5.00%, due annually, on November 1. Interest is payable monthly, with principal maturity paid from July 2002 through July 2032. The aggregate net amount includes an unamortized premium of \$202,000 at June 30, 2009.

\$ 11,407,000

Stamford Water Pollution Control System and Facility Revenue Bonds - Series 2006. Issued in the aggregate amount of \$19,765,000 revenue bonds in September 2006 at interest rates ranging from 3.4% to 4.75%, due annually, on March 15 and September 15. Interest is payable monthly, with principal maturity paid from September 2007 through September 2036. The aggregate net amount includes an unamortized premium of \$121,000 at June 30, 2009.

19,201,000

Total revenue bonds payable

30,608,000

Less: current portion

645,000

Total revenue bonds payable - non-current

\$ 29,963,000

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## <u>Debt service requirements - revenue bonds</u>

Aggregate debt service requirements subsequent to June 30, 2009 are as follows:

	Principal			Interest	Total	
2010	\$	645,000	\$	1,349,900	\$	1,994,900
2011		665,000		1,325,575		1,990,575
2012		690,000		1,300,056		1,990,056
2013		715,000		1,273,825		1,988,825
2014		745,000		1,246,175		1,991,175
2015-2019		4,205,000		5,752,846		9,957,846
2020-2024		5,210,000		4,746,233		9,956,233
2025-2029		6,540,000		3,425,319		9,965,319
2030-2034		7,505,000		1,666,900		9,171,900
2035-2059		3,365,000		244,744		3,609,744
Debt Service requirement		30,285,000		22,331,573		52,616,573
Plus bond premium		323,000		-		323,000
Net Debt Service requirement	\$	30,608,000	\$	22,331,573	\$	52,939,573

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

The following is a summary as of June 30, 2009, of the future principal and interest requirements for the City's general obligation bonds:

	Governmental Activities			 Business-Type Activities						
	Principal	Interest	Total	Principal		Interest		Total		
2010	\$ 27,821,480	\$ 14,115,179	\$ 41,936,659	\$ 1,556,962	\$	586,871	\$	2,143,833		
2011	30,276,742	13,654,851	43,931,593	1,490,173		524,800		2,014,973		
2012	28,398,279	12,463,756	40,862,035	1,325,275		465,802		1,791,077		
2013	27,584,860	11,280,147	38,865,007	1,370,364		404,622		1,774,986		
2014	26,600,747	9,997,494	36,598,241	1,371,182		337,483		1,708,665		
2015	26,294,014	8,780,445	35,074,459	1,384,653		268,807		1,653,460		
2016	23,570,586	7,678,342	31,248,928	949,855		213,499		1,163,354		
2017	22,362,057	6,701,196	29,063,253	775,193		172,573		947,766		
2018	22,310,766	5,653,434	27,964,200	878,329		132,378		1,010,707		
2019	21,029,278	4,575,530	25,604,808	871,699		89,544		961,243		
2020	17,401,260	3,723,237	21,124,497	516,636		56,567		573,203		
2021	17,422,265	3,151,206	20,573,471	427,589		34,903		462,492		
2022	14,312,967	2,498,028	16,810,995	148,884		21,916		170,800		
2023	12,152,815	1,960,185	14,113,000	147,185		15,753		162,938		
2024	11,592,775	1,457,305	13,050,080	147,226		9,507		156,733		
2025	8,956,430	1,017,285	9,973,715	143,570		3,340		146,910		
2026	7,394,980	676,302	8,071,282	4,475		198		4,673		
2027	4,400,000	363,000	4,763,000	-		-		-		
2028	4,400,000	181,500	4,581,500	-		-		-		
Total	\$ 354,282,301	\$ 109,928,422	\$ 464,210,723	\$ 13,509,250	\$	3,338,563	\$	16,847,813		

Upon completion or cancellation of a bonded capital project, any unexpended funds will be used for any other authorized capital project after approval by the City's Boards of Finance and Representatives.

## <u>2009 General Obligation Bond – In-substance Defeasance</u>

On April 30, 2009, the City issued \$54,405,000 of general obligation bonds with interest rates ranging from 3.0% to 5.0% of which was used to advance refund portions of the outstanding principal amounts of the general obligation bond of the City dated November 1, 2003, September 1, 2004, February 15, 2006 and June 1, 2008 (the Refunding Bonds"). Of the net proceeds of \$61,650,695 (after payment of \$384,170 in underwriters fees and other costs), and the \$7,245,695 net original issue premium, \$61,266,525 was placed in an irrevocable trust fund under an Escrow Agreement dated June, 2008 between the City and the Escrow Holder. The Escrow Holder used the proceeds to purchase a portfolio of non-callable direct obligations of the United States of America ("Government Obligations"). The Government Obligations will have maturities and interest rates sufficient to pay principal and interest payments and redemption premiums on the Refunding Bonds on the date the payments are due.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

The City advance refunded the above bonds to obtain an economic gain (difference between the present values of the debt service payments on the old and net debt) of \$1,700,000, and a savings of \$1,939,000 between the old debt payments and the new debt payments.

The balance in the escrow was approximately \$61,000,000 at June 30, 2009. The balance of the defeased bonds was approximately \$57,000,000 million at June 30, 2009. As a result, the refunded bonds are considered defeased and the liability has been removed from the basic financial statements.

## In-Substance Defeasance - Prior Years

In prior years, the City has defeased various bond issues by creating separate irrevocable trust funds. New debt has been issued and the proceeds have been used to purchase U.S. government securities that were placed in the trust funds. The investments and fixed earnings from the investments are sufficient to fully service the defeased debt until the debt is called or matures. For financial reporting purposes, the debt has been considered defeased and therefore removed as a liability from the City's government-wide financial statements. As of June 30, 2009, the amount of defeased outstanding, but removed from the City's government-wide financial statements, amounted to the following:

1990 Issuance	\$ 2,750,000
1998 Issuance	8,705,000
2001 Issuance	6,035,000
2002 Issuance	8,420,000
2003 Issuance	15,750,000
2004 Issuance	18,605,000
2006 Issuance	28,685,000
2008 Issuance	76,000,000
	\$ 164,950,000

## Revenue bonds payable

The City issues bonds pursuant to a 2001 and 2006 indenture of trust by and among the City, the Stamford Water Pollution Control Authority (SWPCA) and the Bank (the "Indenture"), supplemented through 2006. This Indenture requires the SWPCA to establish and maintain restricted accounts, and follow certain procedures for bond issuance and payments. The SWPCA deposits all revenues into a "revenue fund," which is used first to pay operating expenses and then to fund the restricted bond accounts.

After each fiscal year, the SWPCA is required to review its fees to ensure anticipated revenues are sufficient to meet the above requirements. If this review discloses any risk of future noncompliance, the SWPCA must engage an independent industry specialist to undertake a study of its fee schedules. Within 90 days after the beginning of the fiscal year, the specialist's recommended fees, at a level adequate to meet the above requirements, must be implemented.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## SWPCA revenues pledged

The City has pledged future SWPCA customer revenues, net of specified operating expenses, to repay \$30,608,000 in outstanding SPWCA revenue bonds. Proceeds from the bonds provided financing for the construction of capital assets or refunded other revenue bonds issued for that purpose. The bonds are payable solely from SWPCA customer net revenues and are payable through 2036. The total principal and interest remaining to be paid on the bonds at June 30, 2009 is \$52,939,573. Principal and interest paid for the current year and total customer net revenues were \$1,991,775 and \$15,378,402, respectively.

## Notes payable

The City has loans from the State of Connecticut for various sewer projects. The loans bear interest at 2%. The loans are payable in monthly installments ranging from \$3,601 to \$368,000 through August 2025, plus accrued interest. As of June 30, 2009, the combined loan balance is \$64,257,000.

The City has a note payable for various energy equipment. The note bears interest at 4.35% and is payable through monthly installments beginning December 2003, ranging from approximately \$40,000 to \$62,000, through November 2013, plus accrued interest.

OTHRA has a loan from the City for funding of the Old Town Hall redevelopment. The loan bears interest at 4.32%, with monthly interest payments of approximately \$8,000 through December 2017 and monthly principal and interest payments ranging from approximately \$22,000 to \$24,000 through February 2029. OTHRA has a mortgage payable that bears interest at 0.5%, with monthly interest only payments of approximately \$3,000 through February 2029 and monthly principal and interest payments ranging from approximately \$24,000 to \$26,000 through June 2043. As of June 30, 2009, the combined loan balance is \$10,182,376.

	Governmental Activities				Business-Type Activities			
	Principal			Interest	Principal			Interest
Fiscal year ending June 30: 2010	Φ.	4 407 544	¢	202 200	¢.	2 500 440	•	4 254 440
2010	\$	1,187,511 618,931	\$	222,206 75,926	\$	3,586,146 3,654,901	\$	1,351,118 1,315,104
2012		643,634		51,224		3,725,044		1,244,669
2013 2014		669,324 266,703		25,536 2,816		3,796,603 3,869,606		1,169,514 1,092,915
2015-2019		200,700		2,010		19,966,651		4,289,007
2020-2024		-		-		21,791,282		2,114,468
2025-2029 2030-2034		-		-		6,374,279 1,354,579		358,617 141,203
2035-2039		-		-		1,361,791		141,263
Thereafter		-		-	_	4,958,322		278,965
Total	\$	3,386,103	\$	377,708	\$	74,439,204	\$	13,496,843

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## Capital lease

Recycling trucks carried at approximately \$1,228,000 in the governmental activities acquired under capital lease arrangements.

The City is obligated under a capital lease to make the following aggregate annual lease payments:

2010 2011	\$ 270,497 270,497
2012	270,497
2013	135,249
Total minimum lease payments	946,740
Less interest	 64,474
Present value of minimum payments	\$ 882,266

## Early retirement

Under the teacher contract agreement between the Stamford Board of Education (BOE) and the Stamford Education Association (SEA), early retirement was offered to members of SEA whose age and years of teaching total at least 70 and who have been employed by the BOE for at least 15 years. Those who are eligible and elect early retirement shall receive \$16,550 over the maximum of three consecutive years. During the fiscal year ended June 30, 2009, the City paid approximately \$1,231,000 in early retirement benefits out of the general fund operating budget. At June 30, 2009, approximately \$3,323,000 is accrued in the governmental activities.

## Authorized but unissued bonds

The City has authorized but unissued bonds relating to capital projects at June 30, 2009 as follows:

General purpose	\$	191,776,300
Schools		201,931,774
Total	¢	202 700 074
Total	Ф	393,708,074

## School bond reimbursements

The State of Connecticut reimburses the City for eligible school bond principal and interest costs. The amount of reimbursement for the year ended June 30, 2009 was approximately \$1,023,000. Additional reimbursements of principal and interest aggregating approximately \$6,566,000 are expected to be received through the bonds' maturity dates.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## Legal debt limit

The City's indebtedness (including authorized but not unissued bonds), net of principal reimbursements expected from the state, does not exceed the legal debt limitation as required by the Connecticut General Statutes as reflected in the following schedule:

	Debt Limit	Indebtedness	Balance
General purpose	\$ 868,321,083	\$ 401,970,953	\$ 466,350,130
Schools	1,736,642,165	350,178,999	1,386,463,166
Sewers	1,447,201,804	77,355,020	1,369,846,784
Urban renewal	1,254,241,564	-	1,254,241,564
Unfunded pension benefit obligation	1,157,761,443	-	1,157,761,443

The total overall statutory debt limit for the City is equal to seven times annual receipts from taxation, or \$2,701,443,368.

## Note 10. Risk Management and Health Insurance

The City is exposed to various risks of loss related to torts, theft or impairment to assets, errors and omissions, injury to employees, natural disasters, and tax appeals.

The City is self-insured per claim for up to \$1,000,000 for general and auto liability, \$1,500,000 for workers' compensation, \$1,000,000 for public officials' liability and \$100,000 for most property losses. The City purchases commercial insurance for claims in excess of these retentions. Costs associated with these risks and tax appeals are reported in the Risk Management Internal Service Fund.

It is also the City's policy to self-insure for employee health insurance programs up to \$250,000 for individual claim thresholds. Heart and hypertension claims for police and firefighters are covered, as required by State Statute. Costs associated with these risks are reported in the general fund. The BOE changed during the year, and is currently self-insured for health insurance, dental and prescription amounts, recorded in the Health Insurance Internal Service Fund.

Liabilities for unpaid claims are based on recommendations by third-party administrators. There have been no significant reductions in insurance coverage from coverage in prior years. The amount of settlements have not exceeded insurance coverage in any of the past three fiscal years.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

A reconciliation of changes in the aggregate liabilities for claims for the current fiscal year and the prior fiscal year is as follows:

	Claims	Claims and		Claims
Fiscal Year	Payable	Changes in	Claims	Payable
Ended	July 1	Estimates	Paid	June 30,
2008	\$ 15,051,877	\$ 79,404,321	\$ 75,499,950	\$ 18,956,248
2009	18,956,248	92,126,354	82,971,076	\$ 28,111,526

## Note 11. Contingencies

The City is a defendant in various lawsuits including personal injury, property damage, civil rights violations and other miscellaneous claims. For certain of these cases, where it is probable that a liability has been incurred and the amount of the loss can be reasonably estimated, a loss contingency has been accrued for in the Risk Management Internal Service Fund of approximately \$2,922,000. For certain other cases, where there is a reasonable possibility that a loss has been incurred, the City estimates its possible exposure could be up to \$1,500,000. The City has accrued \$9,600,000 for tax appeals associated with the latest property revaluations in the Risk Management Internal Service Fund. Estimated pollution remediation costs of \$5,000,000 for Schofield Park have been accounted for in long-term liabilities. Based upon the advice of the City Corporation Counsel, management believes that the ultimate resolution of these matters will not have a material adverse effect on the financial statements of the City.

## Note 12. Subsequent Events

On July 30, 2009, the City issued a Taxable General Obligation Bond (Clean Renewable Energy Bonds) in the amount of \$2,000,000 through December 2023. The bonds will mature through 2024 with 0% interest.

On August 1, 2009, the City issued \$50,000,000 of general obligation bonds to finance capital improvement projects of which \$10,000,000 will fund WPCA capital improvement projects. The bonds will mature through 2029 with interest from 1.5% to 5.5%.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## Note 13. Urban Redevelopment Commission

STATEMENT OF NET ASSETS

The City has one discretely presented component unit. Fund information for the year ended June 30, 2009 is as follows:

	Urban evelopment ommission
Assets	
Cash and cash equivalents	\$ 1,372,001
Accounts receivable	214,780
Land held for resale	 4,476,190
Total assets	 6,062,971

# Liabilities 2,372,825 Accounts payable 2,372,825 Unearned revenues 351,546 Total liabilities 2,724,371 Net Assets

 Unrestricted
 3,338,600

 Total net assets
 \$ 3,338,600

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - COMPONENT UNIT

	Urban Redevelopment Commission	
REVENUES		
Revenues	\$	943,877
Investment income		18,762
Total revenues		962,639
EXPENDITURES		
Redevelopment expenditures		715,528
Change in fund balance		247,111
FUND BALANCES, beginning		3,091,489
FUND BALANCES, ending	\$	3,338,600

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

## Note 14. Pronouncements Issued, Not Yet Effective

The Governmental Accounting Standards Board (GASB) has issued several pronouncements that have effective dates in the future that may impact future financial presentations.

Management has not currently determined what, if any, impact implementation of the following statements may have on the financial statements of the City:

- GASB Statement No. 51, Accounting and Financial Reporting for Intangible Assets will be implemented by the City as required by the GASB during the fiscal year ending June 30, 2010. The statement requires that all intangible assets not specifically excluded by its scope provisions be classified as capital assets. The statement also provides authoritative guidance that specifically addresses the nature of these intangible assets.
- GASB Statement Number 52, Land and Other Real Estate Held as Investments by Endowments will be implemented by the City as required by the GASB during the fiscal year ending June 30, 2016. This Statement establishes consistent standards for the reporting of land and other real estate held as investments by essentially similar entities. It requires endowments to report their land and other real estate investments at fair value.
- GASB Statement No. 53, Accounting and Financial Reporting for Derivative Instruments will be implemented by the City as required by the GASB during the fiscal year ending June 30, 2010. The statement is intended to improve how state and local governments report information about derivative instruments financial arrangements used by governments to manage specific risks or make investments in their financial statements.
- GASB Statement Number 54, Fund Balance Reporting and Governmental Fund Type Definitions will be implemented by the City as required by the GASB during the fiscal year ending June 30, 2010. This statement establishes accounting and financial reporting standards for all governments that report governmental funds. This statement establishes the criteria for classifying fund balances into specifically defined classifications and clarifies definitions for governmental fund types. The implementation of this statement will result in changes to the classification of fund balances in the City's governmental funds.
- GASB Statement Number 56, Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards will be implemented by the City as required by the GASB during the fiscal year ending June 30, 2010. This Statement establishes accounting and financial reporting standards for related party transactions, subsequent events, and going concern considerations for all state and local governments. The implementation of this statement will not result in any change to the financial statements.

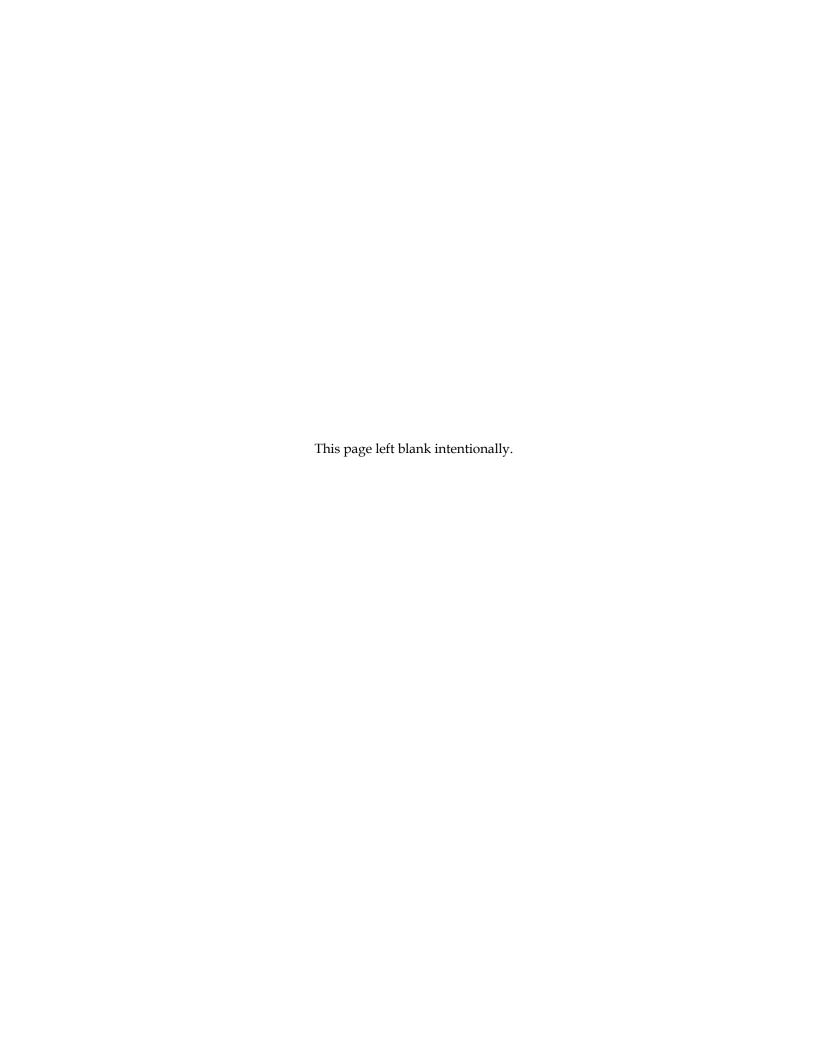
Required Supplementary Information

# **REQUIRED SUPPLEMENTARY INFORMATION – PENSION TRUST FUNDS June 30, 2009**

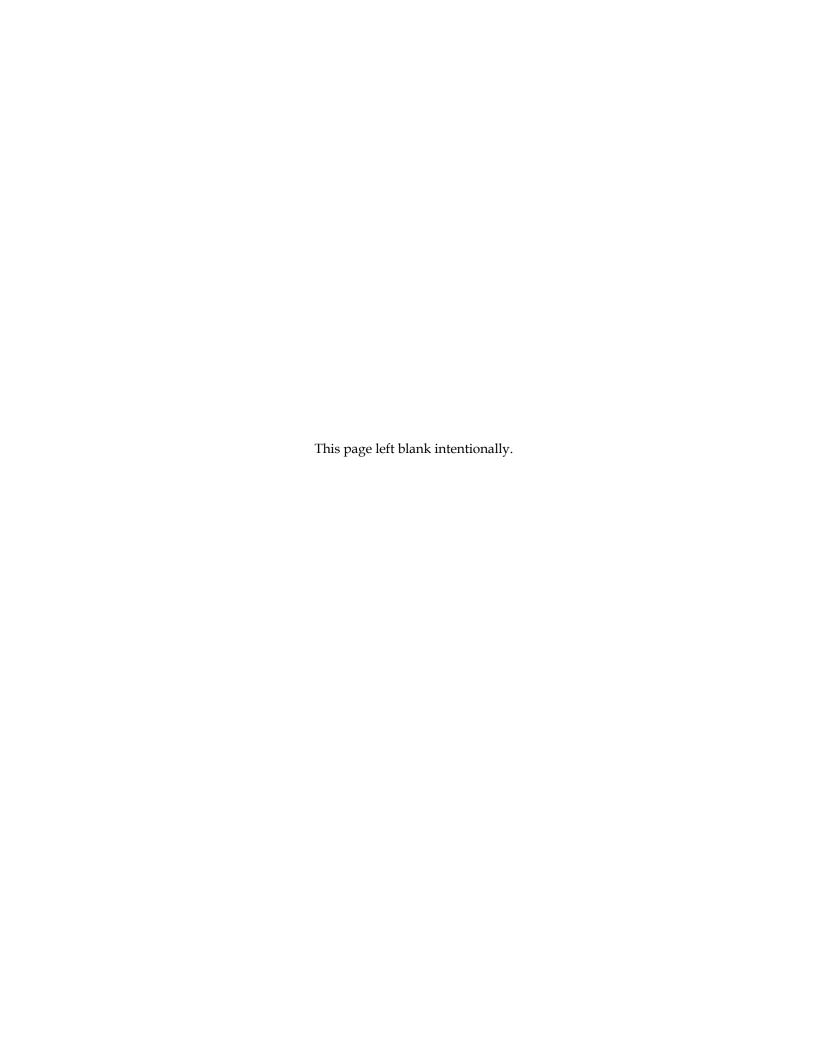
## SCHEDULE OF FUNDING PROGRESS (000's) – PENSION TRUST FUNDS

Actuarial Valuation Date	\	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	`Ov	derfunded) erfunded L (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
Classified Emplo	yees'							
July 1, 2008	\$	189,954	\$ 176,317	\$	13,637	107.7%	\$ 44,001	(31.0)
July 1, 2007		188,461	166,084		22,377	113.5%	43,959	(50.9)
July 1, 2006		182,537	159,821		22,716	114.2%	41,420	(54.8)
July 1, 2005		179,188	150,897		28,291	118.7%	39,627	(71.4)
July 1, 2004		176,081	145,610		30,471	120.9%	37,064	(82.2)
July 1, 2003		174,622	121,900		52,722	143.3%	37,841	(139.3)
Police Pension								
July 1, 2008	\$	175,945	\$ 171,655	\$	4,290	102.5%	\$ 19,963	(21.5)
July 1, 2007		171,826	160,970		10,856	106.7%	18,682	(58.1)
July 1, 2006		162,374	153,436		8,938	105.8%	18,064	(49.5)
July 1, 2005		156,275	146,015		10,260	107.0%	17,996	(57.0)
July 1, 2004		149,936	138,234		11,702	108.5%	18,016	(65.0)
July 1, 2003		144,432	131,686		12,746	109.7%	17,496	(72.9)
Firefighters' Pen	sion							
July 1, 2008	\$	138,360	\$ 123,434	\$	14,926	112.1%	\$ 18,461	(80.9)
July 1, 2007		134,356	119,150		15,206	112.8%	18,835	(80.7)
			113,830		10,301	109.0%	16,864	(61.1)
July 1, 2006		124,131	,					(0111)
July 1, 2006 July 1, 2005		124,131 118,681	109,365		9,316	108.5%	17,503	(53.2)
=					9,316 11,429	108.5% 111.0%	17,503 16,986	(53.2)
July 1, 2005		118,681	109,365					(53.2) <sup>1</sup> (67.3) <sup>1</sup>
July 1, 2005 July 1, 2004	Mechar	118,681 115,211 112,669	109,365 103,782		11,429	111.0%	16,986	(53.2) <sup>1</sup> (67.3) <sup>1</sup>
July 1, 2005 July 1, 2004 July 1, 2003	Mechar	118,681 115,211 112,669	\$ 109,365 103,782	\$	11,429	111.0%	\$ 16,986	(53.2) (67.3) (88.5)
July 1, 2005 July 1, 2004 July 1, 2003 Custodians' and		118,681 115,211 112,669 nics'	\$ 109,365 103,782 97,597	\$	11,429 15,072	111.0% 115.4%	\$ 16,986 17,035	(53.2) (67.3) (88.5)
July 1, 2005 July 1, 2004 July 1, 2003 Custodians' and July 1, 2008		118,681 115,211 112,669 nics' 42,342	\$ 109,365 103,782 97,597 40,247	\$	11,429 15,072 2,095	111.0% 115.4% 105.2%	\$ 16,986 17,035 15,371	(53.2) (67.3) (88.5) (13.6) (17.3)
July 1, 2005 July 1, 2004 July 1, 2003 Custodians' and July 1, 2008 July 1, 2007		118,681 115,211 112,669 nics' 42,342 40,959	\$ 109,365 103,782 97,597 40,247 38,151	\$	11,429 15,072 2,095 2,808	111.0% 115.4% 105.2% 107.4%	\$ 16,986 17,035 15,371 16,261	(53.2) (67.3) (88.5) (13.6) (17.3) (19.1)
July 1, 2005 July 1, 2004 July 1, 2003 Custodians' and July 1, 2008 July 1, 2007 July 1, 2006		118,681 115,211 112,669 nics' 42,342 40,959 38,877	\$ 109,365 103,782 97,597 40,247 38,151 36,225	\$	11,429 15,072 2,095 2,808 2,652	111.0% 115.4% 105.2% 107.4% 107.3%	\$ 16,986 17,035 15,371 16,261 13,915	
July 1, 2005 July 1, 2004 July 1, 2003 Custodians' and July 1, 2008 July 1, 2007 July 1, 2006 July 1, 2005		118,681 115,211 112,669 nics' 42,342 40,959 38,877 37,785	\$ 109,365 103,782 97,597 40,247 38,151 36,225 32,553	\$	11,429 15,072 2,095 2,808 2,652 5,232	111.0% 115.4% 105.2% 107.4% 107.3% 116.1%	\$ 16,986 17,035 15,371 16,261 13,915 13,477	(53.2) (67.3) (88.5) (13.6) (17.3) (19.1) (38.8) (47.2)
July 1, 2005 July 1, 2004 July 1, 2003 Custodians' and July 1, 2008 July 1, 2007 July 1, 2006 July 1, 2005 July 1, 2004		118,681 115,211 112,669 nics' 42,342 40,959 38,877 37,785 37,071	\$ 109,365 103,782 97,597 40,247 38,151 36,225 32,553 31,203	\$	11,429 15,072 2,095 2,808 2,652 5,232 5,868	111.0% 115.4% 105.2% 107.4% 107.3% 116.1% 118.8%	\$ 16,986 17,035 15,371 16,261 13,915 13,477 12,433	(53.2) (67.3) (88.5) (13.6) (17.3) (19.1) (38.8)
July 1, 2005 July 1, 2004 July 1, 2003 Custodians' and July 1, 2008 July 1, 2007 July 1, 2006 July 1, 2005 July 1, 2004 July 1, 2003		118,681 115,211 112,669 nics' 42,342 40,959 38,877 37,785 37,071	\$ 109,365 103,782 97,597 40,247 38,151 36,225 32,553 31,203	\$	11,429 15,072 2,095 2,808 2,652 5,232 5,868	111.0% 115.4% 105.2% 107.4% 107.3% 116.1% 118.8%	\$ 16,986 17,035 15,371 16,261 13,915 13,477 12,433	(53.2) (67.3) (88.5) (13.6) (17.3) (19.1) (38.8) (47.2)

Subsequent to the most recent valuation date, certain economic events have had a significant adverse impact on investment portfolios. As such, these market downturns may have a significant effect on the funded ratio and on future required contributions.



APPENDIX B - FORM OF LEGAL OPINION OF BOND COUNSEL - SERIES A TAX-EXEMPT BONDS



## ROBINSON & COLE LLP

280 Trumbull Street Hartford, CT 06103-3597 Main (860) 275-8200 Fax (860) 275-8299

## [FORM OF OPINION OF BOND COUNSEL - Series A Tax-Exempt Bonds]

December , 2010

City of Stamford, Stamford, Connecticut

Ladies and Gentlemen:

We have examined certified copies of the proceedings of the City of Stamford, Connecticut (the "City"), a Tax Regulatory Agreement of the City, dated December 8, 2010 (the "Tax Regulatory Agreement"), and other proofs submitted to us relative to the issuance and sale of \$8,975,000 City of Stamford, Connecticut General Obligation Bonds, Issue of 2010, Series A, dated December 1, 2010 (the "Series A Tax-Exempt Bonds"), maturing on December 1 in each of the years, in the principal amounts and bearing interest payable on June 1, 2011 and semiannually thereafter on December 1 and June 1 in each year until maturity at the rates per annum as follows:

Year of	Principal	Interest Rate	Year of	Principal	Interest Rate
<u>Maturity</u>	<u>Amount</u>	<u>Per Annum</u>	<u>Maturity</u>	<u>Amount</u>	<u>Per Annum</u>
2011 2012 2013	\$1,775,000 1,800,000 1,800,000	%	2014 2015	\$1,800,000 1,800,000	%

with principal payable at the principal office of U.S. Bank National Association, in Hartford, Connecticut, and with interest payable to the registered owner as of the close of business on the fifteenth day of May and November in each year, or the preceding business day if such fifteenth day is not a business day, by check mailed to such registered owner at his address as shown on the registration books of the City kept for such purpose. The Series A Tax-Exempt Bonds are **NOT** subject to redemption prior to maturity.

The Series A Tax-Exempt Bonds are originally registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"), to effect a book-entry system for the ownership and transfer of the Series A Tax-Exempt Bonds. So long as DTC or its nominee is the registered owner, principal and interest payments on the Series A Tax-Exempt Bonds will be made to DTC.

We have not been engaged or undertaken to review the accuracy, completeness or sufficiency of the Official Statement or other offering material relating to the Series A Tax-Exempt Bonds, and we express no opinion relating thereto, excepting only the matters set forth as our opinion in the Official Statement.

We are of the opinion that such proceedings and proofs show lawful authority for the issuance and sale of the Series A Tax-Exempt Bonds under authority of the Constitution and General Statutes of Connecticut and that the Series A Tax-Exempt Bonds are a valid general obligation of the City the principal of and interest on which is payable from ad valorem taxes which may be levied on all taxable property subject to taxation by the City without limitation as to rate or amount except as to classified property, such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts. We are further of the opinion that the Tax Regulatory Agreement is a valid and binding agreement of the City.

The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements that must be met at and subsequent to the issuance and delivery of the Series A Tax-Exempt Bonds in order that interest on the Series A Tax-Exempt Bonds be and remain excluded from gross income for federal income tax purposes. The City has covenanted in the Tax Regulatory Agreement that it will at all times perform all acts and things necessary or appropriate under any valid provision of law to ensure that interest paid on the Series A Tax-Exempt Bonds shall be excluded from gross income for federal income tax purposes under the Code.

In our opinion, under existing statutes and court decisions, interest on the Series A Tax-Exempt Bonds is excluded from gross income for federal income tax purposes and is not treated as an item of tax preference for purposes of computing the federal alternative minimum tax and is not taken into account in the calculation of adjusted current earnings for purposes of computing the federal alternative minimum tax imposed on corporations. We express no opinion regarding any other federal income tax consequences caused by ownership or disposition of, or receipt of interest on, the Series A Tax-Exempt Bonds.

In rendering the foregoing opinions regarding the federal tax treatment of interest on the Series A Tax-Exempt Bonds, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and expectations, and certifications of fact contained in the Tax Regulatory Agreement, and (ii) the compliance by the City with the covenants and procedures set forth in the Tax Regulatory Agreement as to such tax matters.

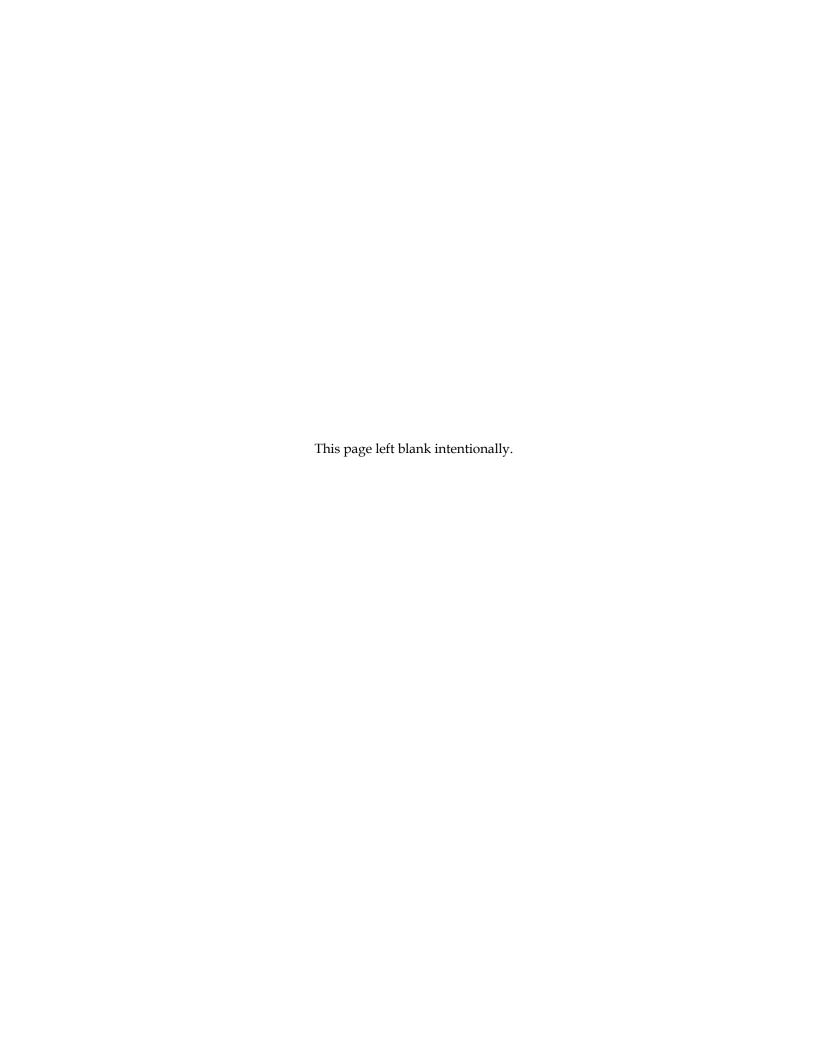
We are further of the opinion that, under existing statutes, interest on the Series A Tax-Exempt Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax. We express no opinion regarding any other State or local tax consequences caused by the ownership or disposition of the Series A Tax-Exempt Bonds.

The rights of owners of the Series A Tax-Exempt Bonds and the enforceability of the Series A Bonds and the Tax Regulatory Agreement may be limited by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights generally and by application of equitable principles, whether considered at law or in equity.

Very truly yours,

**ROBINSON & COLE LLP** 

APPENDIX C - FORM OF LEGAL OPINION OF BOND COUNSEL - SERIES A TAXABLE BONDS



## ROBINSON & COLE LLP

280 Trumbull Street Hartford, CT 06103-3597 Main (860) 275-8200 Fax (860) 275-8299

## [FORM OF OPINION OF BOND COUNSEL -Series A Taxable Bonds]

December \_\_. 2010

City of Stamford, Stamford, Connecticut

Ladies and Gentlemen:

We have examined certified copies of the proceedings of the City of Stamford, Connecticut (the "City"), a Tax Regulatory Agreement of the City, dated December 8, 2010 (the "Tax Regulatory Agreement"), and other proofs submitted to us relative to the issuance and sale of \$21,600,000 City of Stamford, Connecticut Taxable General Obligation Bonds, Issue of 2010, Series A (Build America Bonds – Direct Payment), dated December 1, 2010 (the "Series A Taxable Bonds"), maturing on December 1 in each of the years, in the principal amounts and bearing interest payable on June 1, 2011 and semiannually thereafter on December 1 and June 1 in each year until maturity or earlier redemption, at the rates per annum as follows:

Year of <u>Maturity</u>	Principal <u>Amount</u>	Interest Rate <u>Per Annum</u>	Year of <u>Maturity</u>	Principal <u>Amount</u>	Interest Rate <u>Per Annum</u>
2016	\$1,800,000	%	2022	\$1,800,000	%
2017	1,800,000		2023	1,800,000	
2018	1,800,000		2024	1,800,000	
2019	1,800,000		2025	1,800,000	
2020	1,800,000		2026	1,800,000	
2021	1,800,000		2027	1,800,000	

with principal payable at the principal office of U.S. Bank National Association, in Hartford, Connecticut, and with interest payable to the registered owner as of the close of business on the fifteenth day of May and November in each year, or the preceding business day if such fifteenth day is not a business day by check mailed to such registered owner at his address as shown on the registration books of the City kept for such purpose. The Series A Taxable Bonds are subject to redemption prior to maturity as therein provided.

The Series A Taxable Bonds are originally registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"), to effect a book-entry system for the ownership and transfer of the Series A Taxable Bonds. So long as DTC or its nominee is the registered owner, principal and interest payments on the Series A Taxable Bonds will be made to DTC.

We have not been engaged or undertaken to review the accuracy, completeness or sufficiency of the Official Statement or other offering material relating to the Series A Taxable Bonds, and we express no opinion relating thereto, excepting only the matters set forth as our opinion in the Official Statement.

We are of the opinion that such proceedings and proofs show lawful authority for the issuance and sale of the Series A Taxable Bonds under authority of the Constitution and General Statutes of Connecticut and that the Series A Taxable Bonds are a valid general obligation of the City the principal of and interest on which is payable from ad valorem taxes which may be levied on all taxable property subject to taxation by the City without limitation as to rate or amount except as to classified property, such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of

low income or of qualified disabled persons taxable at limited amounts. We are further of the opinion that the Tax Regulatory Agreement is a valid and binding agreement of the City.

The City has determined to issue the Series A Taxable Bonds as taxable obligations and has irrevocably elected to (i) designate the Series A Taxable Bonds as "build America bonds" pursuant to Section 54AA of the Internal Revenue Code of 1986, as amended (the "Code"), and (ii) designate the Series A Taxable Bonds as "qualified bonds" pursuant to Subsection 54AA(g) of the Code in order for the City to receive the credit pursuant to Section 6431 of the Code. As a result of such election, owners of, and owners of beneficial interests in, the Series A Taxable Bonds will not receive any tax credits with respect to the Series A Taxable Bonds. Pursuant to Section 6431 of the Code, the City expects to receive a credit in the amount of 35% of the interest payable on the Series A Taxable Bonds on each interest payment date directly from the Secretary of the U.S. Treasury. The Code establishes certain ongoing requirements that must be met subsequent to the issuance and delivery of the Series A Taxable Bonds in order for the City to continue to receive such credit payments. The City has covenanted in the Tax Regulatory Agreement that it will at all times perform all acts and things necessary or appropriate under any valid provision of law to ensure the receipt of the credit payments with respect to the Series A Taxable Bonds.

In our opinion, under existing law, interest on the Series A Taxable Bonds is includable in gross income for federal income tax purposes pursuant to the Code. This opinion is provided in connection with the promotion or marketing of the Series A Taxable Bonds and is not intended or provided to be used and cannot be used, by an owner of the Series A Taxable Bonds for the purposes of avoiding penalties that may be imposed under the Code. We express no opinion regarding any other federal income tax consequences caused by ownership or disposition of, or receipt of interest on, the Series A Taxable Bonds.

In rendering the foregoing opinions regarding the federal tax treatment of interest on the Series A Taxable Bonds, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and expectations, and certifications of fact contained in the Tax Regulatory Agreement, and (ii) the compliance by the City with the covenants and procedures set forth in the Tax Regulatory Agreement as to such tax matters.

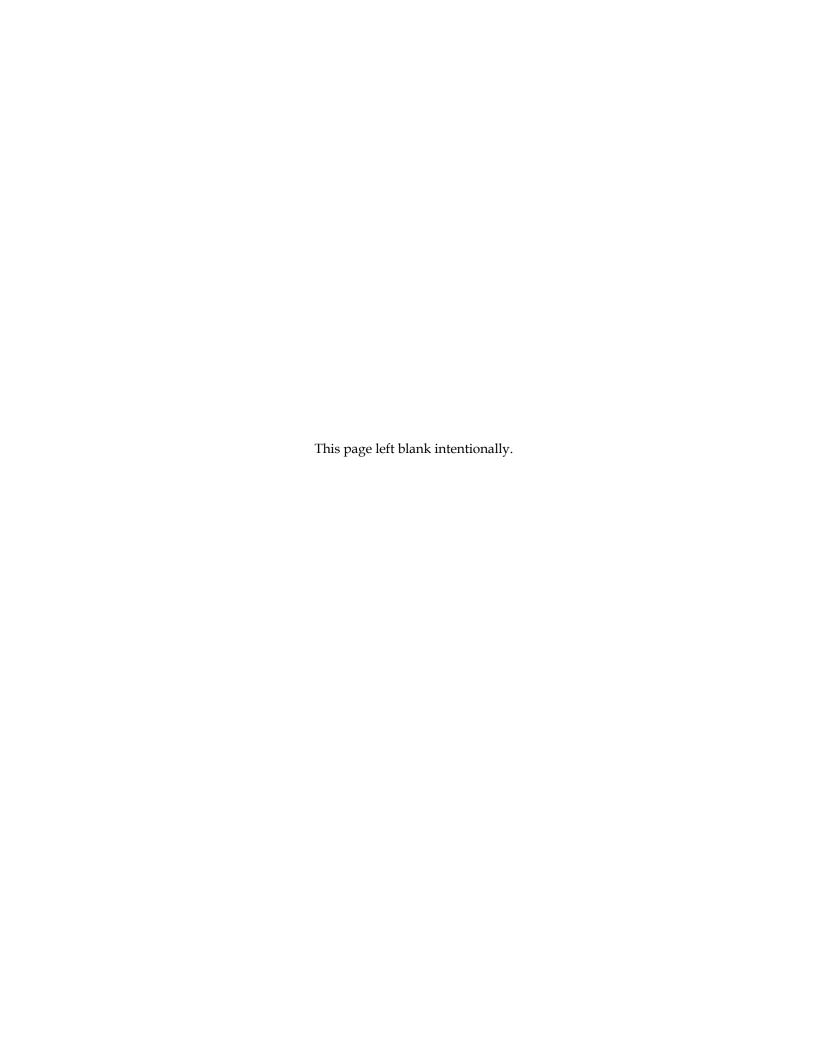
We are further of the opinion that, under existing statutes, interest on the Series A Taxable Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax. We express no opinion regarding any other State or local tax consequences caused by the ownership or disposition of the Series A Taxable Bonds.

The rights of owners of the Series A Taxable Bonds and the enforceability of the Series A Taxable Bonds and the Tax Regulatory Agreement may be limited by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights generally and by application of equitable principles, whether considered at law or in equity.

Very truly yours,

**ROBINSON & COLE LLP** 

APPENDIX D - FORM OF LEGAL OPINION OF BOND COUNSEL - SERIES B TAXABLE BONDS



## ROBINSON & COLE LLP

280 Trumbull Street Hartford, CT 06103-3597 Main (860) 275-8200 Fax (860) 275-8299

## [FORM OF OPINION OF BOND COUNSEL -Series B Taxable Bonds]

December \_\_\_, 2010

City of Stamford, Stamford, Connecticut

Ladies and Gentlemen:

We have examined certified copies of the proceedings of the City of Stamford, Connecticut (the "City"), a Tax Regulatory Agreement of the City, dated December 8, 2010 (the "Tax Regulatory Agreement"), and other proofs submitted to us relative to the issuance and sale of \$4,425,000 City of Stamford, Connecticut Taxable General Obligation Bonds, Issue of 2010, Series B (Recovery Zone Economic Development Bonds – Direct Payment) dated December 1, 2010 (the "Series B Taxable Bonds"), maturing on December 1 in each of the years, in the principal amounts and bearing interest payable on June 1, 2011 and semiannually thereafter on December 1 and June 1 in each year until maturity or earlier redemption, at the rates per annum as follows:

Year of	Principal	Interest Rate	Year of	Principal	Interest Rate
<u>Maturity</u>	<u>Amount</u>	<u>Per Annum</u>	<u>Maturity</u>	<u>Amount</u>	<u>Per Annum</u>
2028 2029	\$1,475,000 1,475,000	%	2030	\$1,475,000	%

with principal payable at the principal office of U.S. Bank National Association, in Hartford, Connecticut, and with interest payable to the registered owner as of the close of business on the fifteenth day of May and November in each year, or the preceding business day if such fifteenth day is not a business day by check mailed to such registered owner at his address as shown on the registration books of the City kept for such purpose. The Series B Taxable Bonds are subject to redemption prior to maturity as therein provided.

The Series B Taxable Bonds are originally registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"), to effect a book-entry system for the ownership and transfer of the Series B Taxable Bonds. So long as DTC or its nominee is the registered owner, principal and interest payments on the Series B Taxable Bonds will be made to DTC.

We have not been engaged or undertaken to review the accuracy, completeness or sufficiency of the Official Statement or other offering material relating to the Series B Taxable Bonds, and we express no opinion relating thereto, excepting only the matters set forth as our opinion in the Official Statement.

We are of the opinion that such proceedings and proofs show lawful authority for the issuance and sale of the Series B Taxable Bonds under authority of the Constitution and General Statutes of Connecticut and that the Series B Taxable Bonds are a valid general obligation of the City the principal of and interest on which is payable from ad valorem taxes which may be levied on all taxable property subject to taxation by the City without limitation as to rate or amount except as to classified property, such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts. We are further of the opinion that the Tax Regulatory Agreement is a valid and binding agreement of the City.

The City has determined to issue the Series B Taxable Bonds as taxable obligations and has irrevocably elected to designate the Series B Taxable Bonds as "recovery zone economic development bonds" pursuant to Section 1400U-2 of the Internal Revenue Code of 1986, as amended (the "Code"), in order for the City to receive the credit pursuant to Section 6431 of the Code. As a result of such election, owners of, and owners of beneficial interests in, the Series B Taxable Bonds will not receive any tax credits with respect to the Series B Taxable Bonds. Pursuant to Section 6431 of the Code, the City expects to receive a credit in the amount of 45% of the interest payable on the Series B Taxable Bonds on each interest payment date directly from the Secretary of the U.S. Treasury. The Code establishes certain ongoing requirements that must be met subsequent to the issuance and delivery of the Series B Taxable Bonds in order for the City to continue to receive such credit payments. The City has covenanted in the Tax Regulatory Agreement that it will at all times perform all acts and things necessary or appropriate under any valid provision of law to ensure the receipt of the credit payments with respect to the Series B Taxable Bonds.

In our opinion, under existing law, interest on the Series B Taxable Bonds is includable in gross income for federal income tax purposes pursuant to the Code. This opinion is provided in connection with the promotion or marketing of the Series B Taxable Bonds and is not intended or provided to be used and cannot be used, by an owner of the Series B Taxable Bonds for the purposes of avoiding penalties that may be imposed under the Code. We express no opinion regarding any other federal income tax consequences caused by ownership or disposition of, or receipt of interest on, the Series B Taxable Bonds.

In rendering the foregoing opinions regarding the federal tax treatment of interest on the Series B Taxable Bonds, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and expectations, and certifications of fact contained in the Tax Regulatory Agreement, and (ii) the compliance by the City with the covenants and procedures set forth in the Tax Regulatory Agreement as to such tax matters.

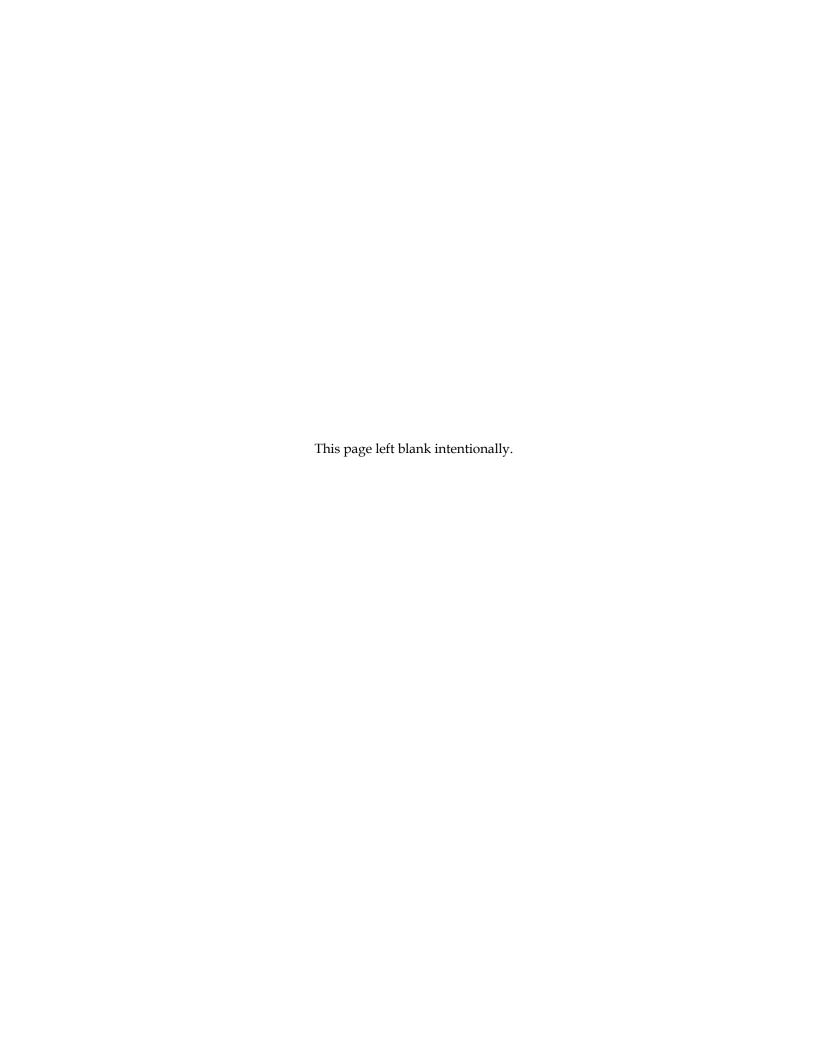
We are further of the opinion that, under existing statutes, interest on the Series B Taxable Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax. We express no opinion regarding any other State or local tax consequences caused by the ownership or disposition of the Series B Taxable Bonds.

The rights of owners of the Series B Taxable Bonds and the enforceability of the Series B Taxable Bonds and the Tax Regulatory Agreement may be limited by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights generally and by application of equitable principles, whether considered at law or in equity.

Very truly yours,

**ROBINSON & COLE LLP** 





#### [FORM OF CONTINUING DISCLOSURE AGREEMENT]

#### CONTINUING DISCLOSURE AGREEMENT

City of Stamford, Connecticut
\$35,000,000 General Obligation Bonds, Issue of 2010
Comprised of
\$8,975,000 General Obligation Bonds, Series A
\$21,600,000 Taxable General Obligation Bonds, Series A
(Build America Bonds - Direct Payment); and
\$4,425,000 Taxable General Obligation Bonds, Series B
(Recovery Zone Economic Development Bonds - Direct Payment)
dated December 1, 2010

December \_\_\_, 2010

WHEREAS, the City of Stamford, Connecticut (the "City") has heretofore authorized the issuance of \$35,000,000 in aggregate principal amount of its General Obligation Bonds, Issue of 2010, comprised of \$8,975,000 General Obligation Bonds, Series A; \$21,600,000 Taxable General Obligation Bonds, Series A (Build America Bonds – Direct Payment); and \$4,425,000 Taxable General Obligation Bonds, Series B (Recovery Zone Economic Development Bonds – Direct Payment), dated December 1, 2010 (the "Bonds"), and to mature on the dates and in the amounts and set forth in the City's Official Statement dated November 30, 2010 describing the Bonds (the "Official Statement"); and

WHEREAS, the Bonds have been sold by a competitive bid pursuant to Notices of Sale, dated November 17, 2010 (the "Notices of Sale"), and

WHEREAS, in the Notices of Sale, the City has heretofore acknowledged that an underwriter may not purchase or sell the Bonds unless it has reasonably determined that the City has undertaken in a written agreement for the benefit of the beneficial owners of the Bonds to provide certain continuing disclosure information as required by Securities and Exchange Commission Rule 15c2-12(b)(5), as amended from time to time (the "Rule"), and the City desires to assist the underwriter of the Bonds in complying with the Rule; and

WHEREAS, the City is authorized pursuant to Section 3-20e of the General Statutes of Connecticut to make such representations and agreements for the benefit of the beneficial owners of the Bonds to meet the requirements of the Rule; and

WHEREAS, in order to assist the underwriter of the Bonds in complying with the Rule, this Continuing Disclosure Agreement (this "Agreement") is to be made, executed and delivered by the City in connection with the issuance of the Bonds and to be described in the Official Statement, all for the benefit of the beneficial owners of the Bonds, as they may be from time to time;

NOW, THEREFORE, the City hereby represents, covenants and agrees as follows:

Section 1. <u>Definitions</u>. In addition to the terms defined above, the following capitalized terms shall have the meanings ascribed thereto:

"Annual Report" shall mean any Annual Report provided by the City pursuant to, and as described in, Sections 2 and 3 of this Agreement.

"Fiscal Year End" shall mean the last day of the City's fiscal year, currently June 30.

"Listed Events" shall mean any of the events listed in Section 4 of this Agreement.

"MSRB" shall mean the Municipal Securities Rulemaking Board established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, as amended, or any successor thereto.

"Repository" shall mean the Electronic Municipal Market Access system as described in 1934 Act Release No. 57577 for purposes of the Rule, the MSRB or any other nationally recognized municipal securities information repository or organization recognized by the SEC from time to time for purposes of the Rule.

"SEC" shall mean the Securities and Exchange Commission of the United States or any successor thereto.

## Section 2. Annual Reports.

- (a) The City shall provide or cause to be provided to the Repository in electronic format, accompanied by identifying information, as prescribed by the MSRB, the following annual financial information and operating data regarding the City:
  - (i) Audited financial statements as of and for the year ending on its Fiscal Year End prepared in accordance with accounting principles generally accepted in the United States, as promulgated by the Governmental Accounting Standards Board from time to time or mandated state statutory principles as in effect from time to time; and
  - (ii) Financial information and operating data as of and for the year ending on its Fiscal Year End of the following type to the extent not included in the audited financial statements described in (i) above:
    - (A) the amounts of the gross and net taxable grand list;
    - (B) a listing of the ten largest taxpayers on the grand list, together with each such taxpayer's taxable valuation thereon;
    - (C) the percentage and amount of the annual property tax levy collected and uncollected;
    - (D) a schedule of the annual debt service on outstanding long-term bonded indebtedness;
    - (E) a calculation of the net direct debt, total direct debt, and total overall net debt (reflecting overlapping and underlying debt);
    - (F) the total direct debt, total net direct debt and total overall net debt of the City per capita;
    - (G) the ratios of total direct debt and total overall net debt of the City to the City's net taxable grand list;
      - (H) a statement of statutory debt limitations and debt margins; and
      - (I) the funding status of the City's pension benefit obligations.
- (b) The above-referenced information is expected to be provided by the filing of and cross reference to the City's audited financial statements. The information may be provided in whole or in part by cross-reference to other documents previously provided to the Repository, including official statements of the City which will be available from the MSRB.

- (c) Subject to the requirements of Section 8 hereof, the City reserves the right to modify from time to time the type of financial information and operating data provided or the format of the presentation of such financial information and operating data, to the extent necessary or appropriate; provided that the City agrees that any such modification will be done in a manner consistent with the Rule. The City also reserves the right to modify the preparation and presentation of financial statements described herein as may be required to conform with changes in Connecticut law applicable to municipalities or any changes in generally accepted accounting principles, as promulgated by the Governmental Accounting Standards Board from time to time.
- Section 3. <u>Timing</u>. The City shall provide the financial information and operating data referenced in Section 2(a) not later than eight months after each Fiscal Year End subsequent to the date of issuance of the Bonds, provided, however, that if such financial information and operating data for the Fiscal Year End preceding the date of issuance of the Bonds is not contained in the Official Statement for the Bonds or has not otherwise been previously provided, the City shall provide such financial information and operating data no later than eight months after the close of such preceding Fiscal Year End. The City agrees that if audited financial statements are not available eight months after the close of any Fiscal Year End, it shall submit unaudited financial statements by such time and will submit audited financial statements information when and if available.

Section 4. <u>Event Notices</u>. The City agrees to provide, or cause to be provided, in a timely manner not in excess of ten (10) business days after the occurrence of the event, notice to the Repository in electronic format, accompanied by identifying information, as prescribed by the MSRB, of the occurrence of any of the following events:

- (i) principal and interest payment delinquencies;
- (ii) non-payment related defaults, if material;
- (iii) unscheduled draws on debt service reserves reflecting financial difficulties;
- (iv) unscheduled draws on credit enhancements reflecting financial difficulties;
- (v) substitution of credit or liquidity providers, or their failure to perform;
- (vi) adverse tax opinions; the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds;
- (vii) modifications to rights of bondholders, if material;
- (viii) bond calls, if material, and tender offers;
- (ix) defeasances;
- (x) release, substitution, or sale of property securing repayment of the securities, if material;
- (xi) rating changes;
- (xii) bankruptcy, insolvency, receivership, or similar event of any obligated person;
- (xiii) the consummation of a merger, consolidation, or acquisition involving any obligated person or the sale of all or substantially all of the assets of any obligated person, other than in the ordinary course of business, the entry into a definitive agreement to

undertake any such an action or the termination of a definitive agreement relating to such actions, other than pursuant to its terms, if material; and

(xiv) appointment of a successor or additional trustee or the change of name of a trustee, if any, if material.

Section 5. <u>Notice of Failure</u>. The City agrees to provide, or cause to be provided, in a timely manner to the Repository in electronic format, accompanied by identifying information, as prescribed by the MSRB, notice of any failure by the City to provide the annual financial information described in Section 2(a) of this Agreement on or before the date described in Section 3 of this Agreement.

Section 6. <u>Termination of Reporting Obligation</u>. The City's obligations under this Agreement shall terminate upon the defeasance, prior redemption or payment in full of all of the Bonds.

Section 7. <u>Agent</u>. The City may, from time to time, appoint or engage an agent to assist it in carrying out its obligations under this Agreement, and may discharge any such agent, with or without appointing a successor agent.

Section 8. Amendment; Waiver. Notwithstanding any other provision of this Agreement, the City may amend this Agreement, and any provision of this Agreement may be waived, if such amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, a change in law, or a change in the identity, nature or status of the City, and is supported by an opinion of counsel expert in federal securities laws, to the effect that (i) such amendment or waiver would not materially adversely affect the beneficial owners of the Bonds and (ii) this Agreement, as so amended, would have complied with the requirements of the Rule as of the date of this Agreement, taking into account any amendments or interpretations of the Rule as well as any changes in circumstances. A copy of any such amendment will be filed in a timely manner with the Repository in electronic format. The Annual Report provided on the first date following adoption of any such amendment will explain, in narrative form, the reasons for the amendment and the impact of the change in the type of financial information or operating data provided.

Section 9. <u>Additional Information</u>. Nothing in this Agreement shall be deemed to prevent the City from disseminating any other information, using the means of dissemination set forth in this Agreement or any other means of communication, or including any other information in any Annual Report or providing notice of the occurrence of any other event, in addition to that which is required by this Agreement. If the City chooses to include any other information in any Annual Report or provide notice of the occurrence of any other event in addition to that which is specifically required by this Agreement, the City shall have no obligation under this Agreement to update such information or include or provide such information or notice of the occurrence of such event in the future.

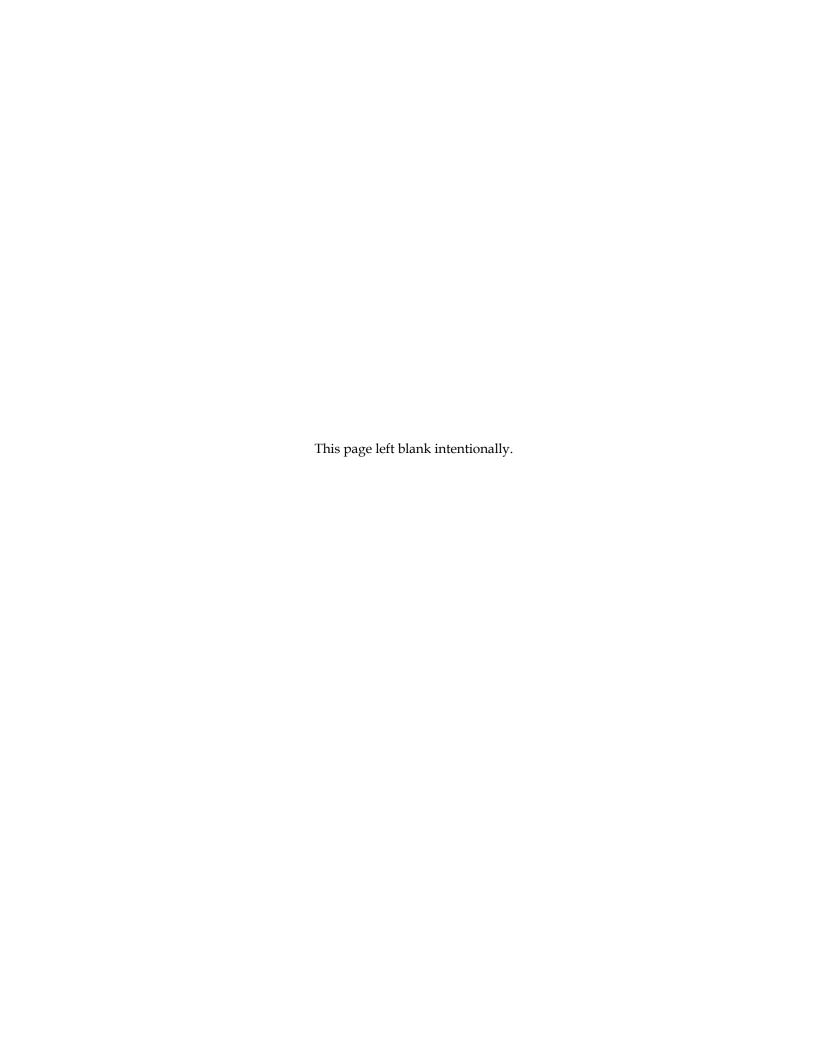
Section 10. <u>Indemnification</u>. The City agrees, pursuant to applicable law, to indemnify and save its officials, officers and employees harmless against any loss, expense or liability which they may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorney's fees) of defending against any claim of liability hereunder, but excluding any loss, expense or liability due to any such person's malicious, wanton, or willful act. The obligations of the City under this Section shall survive termination of this Agreement.

Section 11. <u>Enforceability</u>. The City agrees that its undertaking pursuant to the Rule set forth in this Agreement is intended to be for the benefit of and enforceable by the beneficial owners of the Bonds. In the event the City shall fail to perform its duties hereunder, the City shall have the option to cure such failure after its receipt of written notice from any beneficial owner of the Bonds of such failure. In the event the City does not cure such failure, the right of any beneficial owner of the Bonds to enforce the provisions of this undertaking shall be limited to a right to obtain specific performance of the City's obligations hereunder. No monetary damages shall arise or be payable hereunder, nor shall any failure to comply with this Agreement constitute a default of the City with respect to the Bonds.

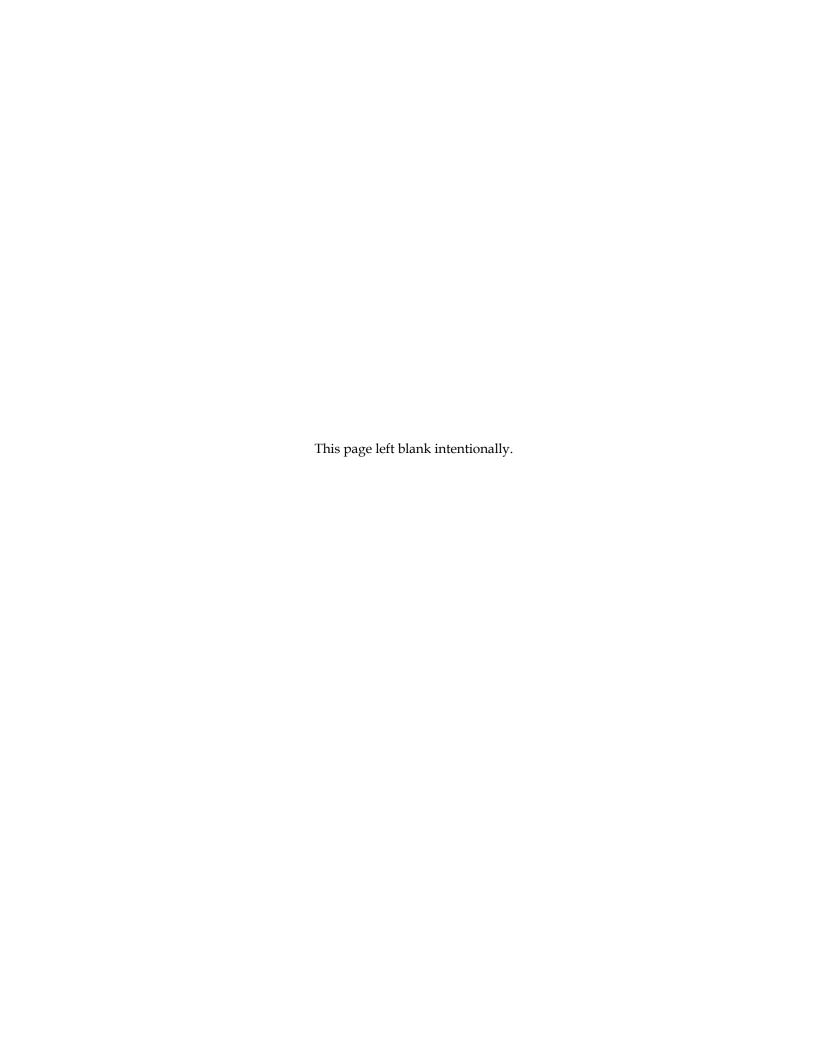
**IN WITNESS WHEREOF,** the City has caused this Continuing Disclosure Agreement to be executed in its name by its undersigned officers, duly authorized, all as of the date first above written.

## CITY OF STAMFORD, CONNECTICUT

By:	
Name:	Michael A. Pavia
Title:	Mayor
	•
Ву:	
	Frederick C. Flynn, Jr.
Title:	Director of Administration







## NOTICE OF SALE \$35,000,000

## CITY OF STAMFORD, CONNECTICUT GENERAL OBLIGATION BONDS, ISSUE OF 2010

Comprised of

\$8,975,000 General Obligation Bonds, Series A
\$21,600,000 Taxable General Obligation Bonds, Series A
(Build America Bonds - Direct Payment); and
\$4,425,000 Taxable General Obligation Bonds, Series B
(Recovery Zone Economic Development Bonds - Direct Payment)

Electronic bids will be received by the **CITY OF STAMFORD**, Connecticut (the "City"), until 11:00 o'clock A.M. (E.S.T.) Tuesday,

#### **NOVEMBER 30, 2010**

for the purchase of all, but not less than all, of the \$8,975,000 City of Stamford, Connecticut General Obligation Bonds, Series A (the "Series A Tax-Exempt Bonds"). Electronic bids must be submitted via *PARITY*® (See "Electronic Bidding Procedures").

The Series A Tax Exempt Bonds are being issued together with the \$21,600,000 City of Stamford, Connecticut Taxable General Obligation Bonds, Series A (Build America Bonds – Direct Payment) and the \$4,425,000 City of Stamford Taxable General Obligation Bonds, Series B (Recovery Zone Economic Development Bonds – Direct Payment) to form a total offering of \$35,000,000 City of Stamford, Connecticut General Obligation Bonds, Issue of 2010 (the "Bonds").

The City reserves the right to make changes to the provisions of this Notice of Sale, including the date and time of the sale, prior to the date and time of sale set forth above. Any such changes will be posted through *PARITY*®. Prospective bidders are advised to check for such *PARITY*® postings prior to the above stated sale time.

## The Series A Tax-Exempt Bonds

The Series A Tax-Exempt Bonds will be dated December 1, 2010, mature \$1,775,000 on December 1, 2011, and \$1,800,000 on December 1 in each of the years 2012-2015, both inclusive, bear interest payable on June 1, 2011 and semiannually thereafter on December 1 and June 1 in each year until maturity, as further described in the Preliminary Official Statement for the Bonds dated November 17, 2010 (the "Preliminary Official Statement").

## Redemption

The Series A Tax-Exempt Bonds are **NOT** subject to redemption prior to maturity.

## Registration

The Bonds will be issued by means of a book-entry system with no physical distribution of bond certificates made to the public. The Bonds will be issued in registered form and one bond certificate for each maturity will be issued to The Depository Trust Company, New York, New York ("DTC"), registered in the name of its nominee, Cede & Co., and immobilized in their custody. A book-entry system will be employed, evidencing ownership of the Bonds in principal amounts of \$5,000 or integral multiples thereof, with transfers of ownership effected on the records of DTC and its participants pursuant to rules and procedures adopted by DTC and its participants. The winning bidder, as a condition to delivery of the Bonds, will be required to deposit the bond certificates with DTC, or its custodian, registered in the name of Cede & Co. Principal of and interest on the Bonds will be payable by the City or its agent in same-day funds to DTC or its nominee as registered owner of the Bonds. Transfer of principal and interest payments to participants of DTC will be the responsibility of DTC; transfer of principal and interest payments to beneficial owners by participants of DTC will be the responsibility of such participants and other nominees of beneficial owners.

The City will not be responsible or liable for payments by DTC to its participants or by DTC participants to beneficial owners or for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants.

## Nature of Obligation

The Bonds will be general obligations of the City payable, unless paid from other sources, from ad valorem taxes which may be levied on all taxable property subject to taxation by the City without limitation as to rate or amount except as to classified property such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts.

## **Bank Qualification**

The Bonds shall **NOT** be designated by the City as qualified tax exempt obligations under the provisions of Section 265(b) of Code for purposes of the deduction by financial institutions for interest expense allocable to the Bonds.

## **Electronic Bidding Procedures**

Any prospective bidder intending to submit an electronic bid must submit its electronic bid through the facilities of *PARITY®*. Subscription to the i-Deal LLC BiDComp Competitive Bidding System is required in order to submit an electronic bid and the City will neither confirm any subscription nor be responsible for the failure of any prospective bidder to subscribe.

An electronic bid made through the facilities of *PARITY*® shall be deemed an irrevocable offer to purchase the Bonds on the terms provided in this Notice of Sale, and shall be binding upon the bidder as if made by a signed, sealed bid delivered to the City. The City shall not be responsible for any malfunction or mistake made by, or as a result of the use of the facilities of, *PARITY*®, the use of such facilities being the sole risk of the prospective bidder.

If any provisions of this Notice of Sale shall conflict with information provided by *PARITY*® as the approved provider of electronic bidding services, this Notice of Sale shall control. Further information about *PARITY*®, including any fee charged, may be obtained from *PARITY*®, 1359 Broadway, 2nd Floor, New York, New York 10018, Attention: Customer Service Department, telephone: (212) 849-5021; email notice: <a href="mailto:parity@i-deal.com">parity@i-deal.com</a>.

For purposes of the electronic bidding process, the time as maintained by *PARITY®* shall constitute the official time. For information purposes only, bidders are requested to state in their electronic bids the true interest cost to the City, computed and rounded to six decimal places, as described under "Bid Specifications/Basis of Award" below. All electronic bids shall be deemed to incorporate the provisions of this Notice of Sale.

## Bid Specifications/Basis of Award

Each bid must be for the entire \$8,975,000 of Series A Tax-Exempt Bonds and must specify the rate or rates of interest therefor in a multiple of 1/20 or 1/8 of 1% per annum. Bids shall not state more than one interest rate for any Series A Tax-Exempt Bonds having the same maturity date. Interest shall be computed on the basis of twelve 30 day months and a 360 day year.

For the purpose of determining the successful bidder, the true interest cost to the City will be the annual interest rate, compounded semiannually, which, when used to discount all payments of principal and interest payable on the Series A Tax-Exempt Bonds to December 1, 2010, the date of the Series A Tax-Exempt Bonds, results in an amount equal to the purchase price for the Series A Tax-Exempt Bonds, not including interest accrued to December 8, 2010, the delivery date of the Series A Tax-Exempt Bonds.

The City reserves the right to reject any and all proposals and to waive any irregularity or

informality with respect to any proposal. Unless rejected, the Series A Tax-Exempt Bonds will be awarded to the bidder offering to purchase them at the lowest true interest cost. The Series A Tax-Exempt Bonds will be awarded or all bids will be rejected promptly after the bid opening, but not later than 4:00 P.M. (E.S.T.) on November 30, 2010. The purchase price must be paid in federal funds.

## Closing Documents and Legal Opinion

The Bonds will be certified by U.S. Bank National Association, Hartford. Connecticut. The legality of the Bonds will be passed upon by Robinson & Cole LLP, Bond Counsel, Hartford, Connecticut, and the winning bidder will be furnished with their opinion without charge. The winning bidder will also be furnished with a signature and no litigation certificate, a receipt of payment satisfactory in form to Bond Counsel, a signed copy of the final Official Statement prepared for this sale, a certificate signed by the appropriate officials of the City relating to the accuracy and completeness of information contained in the final Official Statement, and an executed continuing disclosure agreement.

The legal opinion for the Series A Tax-Exempt Bonds will further state that, under existing statutes and court decisions (i) interest on the Series A Tax-Exempt Bonds is excluded from gross income for federal income tax purposes, (ii) such interest is not treated as an item of tax preference for purposes of computing the federal alternative minimum tax and is not taken into account in the calculation of adjusted current earnings for the purposes of computing the federal alternative minimum tax imposed on corporations, (iii) under existing statutes, interest on the Series A Tax-Exempt Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and (iv) such interest is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay federal alternative minimum tax.

In rendering the legal opinion, Robinson & Cole LLP will rely upon and assume the material accuracy of the representations and statements of expectation contained in the Tax Regulatory Agreement entered into by the City for the benefit of the owners of the Bonds, and further, will assume compliance by the City with the covenants and procedures set forth in such Tax Regulatory Agreement. A copy of the opinion will be printed upon each of the Series A Tax-Exempt Bonds, and a signed opinion and transcript of proceedings will be filed with U.S. Bank National Association, in Hartford, Connecticut, and will be available for examination upon request.

#### **Continuing Disclosure**

The City will undertake in a Continuing Disclosure Agreement entered into in accordance with the requirements of Rule 15c2-12(b)(5), promulgated by the Securities and Exchange Commission, to provide (i) certain annual financial information and operating date, including audited financial statements; (ii) timely notice of the occurrence of certain material events with respect to the Bonds; and (iii) timely notice of its failure to provide such annual financial information. The winning bidder's obligation to purchase the Series A Tax-Exempt Bonds shall be conditioned upon its receiving, at or prior to the delivery of the Series A Tax-Exempt Bonds, an executed copy of the Continuing Disclosure Agreement.

## **Settlement of the Bonds**

It shall be the responsibility of the winning bidder to certify to the City before the delivery of the Series A Tax-Exempt Bonds the price or prices at which a substantial amount of each maturity of the Series A Tax-Exempt Bonds were initially offered and sold to the public.

The Series A Tax-Exempt Bonds will be available for delivery on or about December 8, 2010. The deposit of the Series A Tax-Exempt Bonds with DTC or its custodian under a book-entry system requires the assignment of CUSIP numbers prior to delivery. It shall be the responsibility of the winning bidder to obtain CUSIP numbers for the Series A Tax-Exempt Bonds prior to delivery, and the City will not be responsible for any delay occasioned by the failure of the winning bidder to obtain such numbers and to supply them to the City in a timely manner. The City assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers, which charges shall be the responsibility of and shall be paid for by the purchaser.

The Preliminary Official Statement is in a form "deemed final" by the City for purposes of SEC Rule 15c2-12(b)(1). The winning bidder will be furnished 25 copies of the final Official Statement prepared for the Bonds at the City's expense. Additional copies may be obtained by a winning bidder at its own expense by arrangement with the printer. The copies of the final Official Statement will be made available to the winning bidder no later than seven business days after the bid opening at the office of the City's financial advisor. If the City's financial advisor is provided with the necessary information from the winning bidder by 12:00 pm (noon) on the day after the bid opening, the copies of the final Official Statement will include an additional cover page and other pages, if necessary, indicating the interest rates, rating(s), yields or reoffering prices, the name of the managing underwriter, and the name of the insurer, if any, of the Series A Tax-Exempt Bonds.

#### **Related Information**

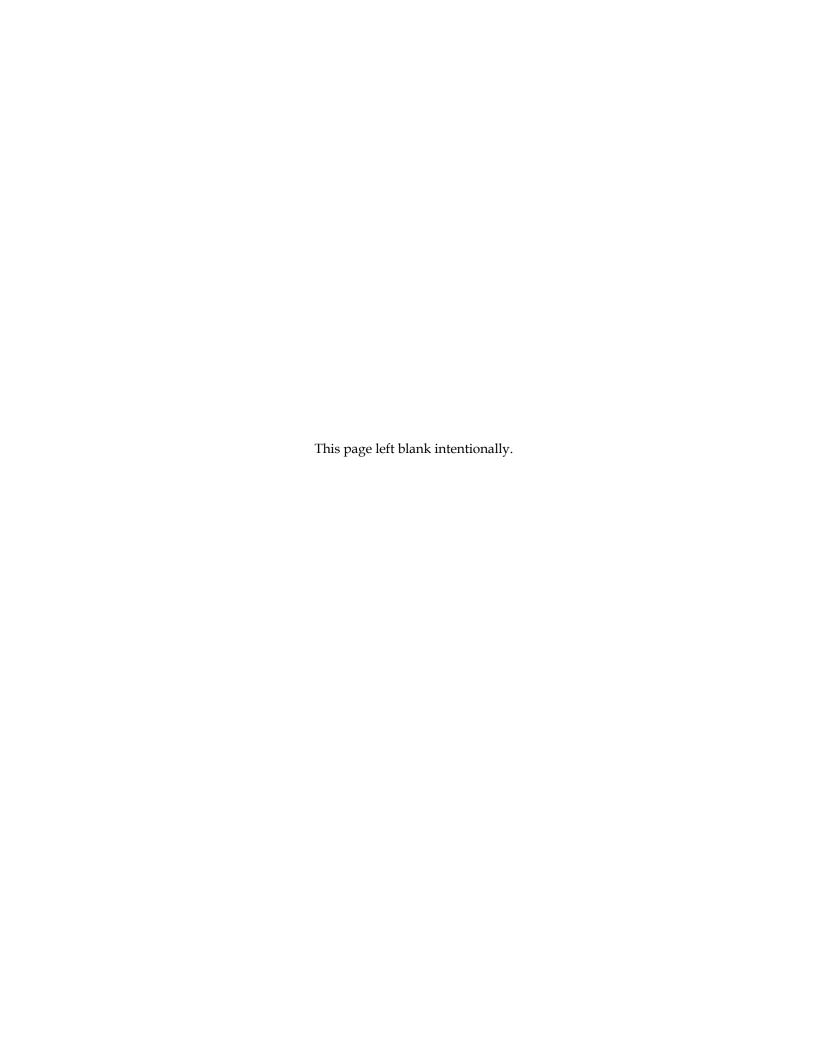
For more information regarding the Series A Tax-Exempt Bonds and the City, reference is made to the Preliminary Official Statement. Copies of the Preliminary Official Statement may be obtained from the undersigned, or from the City's financial advisor, Mr. Barry Bernabe, Vice President, Webster Bank, National Association, Government Finance Department, City Place II, 185 Asylum Street, 5th Floor, Hartford, Connecticut, telephone (203)-578-2203.

November 17, 2010

MICHAEL A. PAVIA Mayor

FREDERICK C. FLYNN, JR. Director of Administration





# NOTICE OF SALE

# \$35,000,000

# CITY OF STAMFORD, CONNECTICUT GENERAL OBLIGATION BONDS, ISSUE OF 2010

Comprised of

\$8,975,000 General Obligation Bonds, Series A
\$21,600,000 Taxable General Obligation Bonds, Series A
(Build America Bonds- Direct Payment); and
\$4,425,000 Taxable General Obligation Bonds, Series B
(Recovery Zone Economic Development Bonds - Direct Payment)

Electronic bids will be received by the **CITY OF STAMFORD**, Connecticut (the "City"), until 11:30 o'clock A.M. (E.S.T.) Tuesday,

#### **NOVEMBER 30, 2010**

for the purchase of all, but not less than all, of the \$21,600,000 City of Stamford, Connecticut Taxable General Obligation Bonds, Series A (Build America Bonds-Direct Payment) (the "Series A Taxable Bonds"). Electronic bids must be submitted via *PARITY*® (See "Electronic Bidding Procedures").

The Series A Taxable Bonds are being issued together with the \$8,975,000 City of Stamford, Connecticut General Obligation Bonds, Series A and the \$4,425,000 City of Stamford General Obligation Bonds, Series B (Taxable Recovery Zone Economic Development Bonds – Direct Payment) to form a total offering of \$35,000,000 City of Stamford, Connecticut General Obligation Bonds, Issue of 2010 (the "Bonds").

The City will designate the Series A Taxable Bonds as taxable "build America bonds" pursuant to Section 54AA of the Internal Revenue Code of 1986, as amended (the "Code"), for which the City will elect to receive the cash subsidy payment pursuant to Section 6431 of the Code. Owners of, and owners of beneficial interests in, the Taxable Build America Bonds will <u>not</u> receive any tax credits with respect to the Taxable Build America Bonds.

The City reserves the right to make changes to the provisions of this Notice of Sale, including the date and time of the sale, prior to the date and time of sale set forth above. Any such changes will be posted through *PARITY*®. Prospective bidders are advised to check for such *PARITY*® postings prior to the above stated sale time.

# The Series A Taxable Bonds

The Series A Taxable Bonds will be dated December 1, 2010, mature in principal amounts of \$1,800,000 on December 1 in each of the years 2016-2027, both inclusive, bear interest payable on June 1, 2011 and semiannually thereafter on December 1 and June 1 in each year until maturity, or earlier redemption, as further described in the Preliminary Official Statement for the Bonds dated November 17, 2010 (the "Preliminary Official Statement").

# **Optional Redemption**

The Series A Taxable Bonds maturing on December 1, 2021 and thereafter are subject to redemption prior to maturity, at the election of the City, on and after December 1, 2020 at any time, in whole or in part and by lot within a maturity, in such amounts and in such order of maturity as the City may determine, at the respective prices (expressed as a percentage of the principal amounts of Series A Taxable Bonds to be redeemed) set forth in the following table, together with interest accrued and unpaid to the redemption date:

Redemption Dates

Redemption Price

100%

From: December 1, 2020 and thereafter

# **Extraordinary Optional Redemption**

The Series A Taxable Bonds are subject to redemption prior to their stated maturity dates at the option of the City, in whole or in part on or after the occurrence of an Extraordinary Event, at a redemption price (the "Extraordinary Redemption Price") equal to the greater of:

- (1) the issue price set forth on the inside cover page hereof (but not less than 100%) of the principal amount of such Series A Taxable Bonds to be redeemed; or
- (2) the sum of the present value of the remaining scheduled payments of principal and interest to the maturity date of such Series A Taxable Bonds to be redeemed, not including any portion of those payments of interest accrued and unpaid as of the date on which such Series A Taxable Bonds are to be redeemed, discounted to the date on which such Series A Taxable Bonds are to be redeemed on a semi-annual basis, assuming a 360-day year consisting of twelve 30-day months, at the Treasury Rate (described below) plus 25 basis points; plus, in each case, accrued interest on such Series A Taxable Bonds to be redeemed to the redemption date.

The "Treasury Rate" is, as of any redemption date, the yield to maturity as of such redemption date of United States Treasury securities with a constant maturity (as compiled and published in the most recent Federal Reserve Statistical Release H.15 (519) that has become publicly available at least two Business Days prior to the redemption date (excluding inflation indexed securities) (or, if such Statistical Release is no longer published, any publicly available source of similar market data)) most nearly equal to the period from the redemption date to the maturity date of the Series A Taxable Bonds to be redeemed; provided, however, that if the period from the redemption date to such maturity date is less than one year, the weekly average yield on actually traded United States Treasury securities adjusted to a constant maturity of one year will be used. For purposes of this calculation, a "Business Day" means any day other than (A) a Saturday or Sunday or legal holiday or a day on which banking institutions in the city in which the designated corporate trust office of the Trustee is located are authorized by law or executive order to close or (B) a day on which the New York Stock Exchange is closed.

The Extraordinary Redemption Price will be determined by an independent accounting firm, investment banking firm or financial advisor retained by the City at the City's expense to calculate such redemption price (the "Calculation Agent"). The determination by the Calculation Agent of the Extraordinary Redemption Price shall be conclusive and binding on the City and the Owners of the Series A Taxable Bonds.

An "Extraordinary Event" will have occurred if a material adverse change has occurred to Section 54AA or Section 6431 of the Code pursuant to which the City's 35% cash subsidy payment from the United States Treasury is reduced or eliminated.

# Registration

The Bonds will be issued by means of a book-entry system with no physical distribution of bond certificates made to the public. The Bonds will be issued in registered form and one bond certificate for each maturity will be issued to The Depository Trust Company, New York, New York ("DTC"), registered in the name of its nominee, Cede & Co., and immobilized in their custody. A book-entry system will be employed, evidencing ownership of the Bonds in principal amounts of \$5,000 or integral multiples thereof, with transfers of ownership effected on the records of DTC and its participants pursuant to rules and procedures adopted by DTC and its participants. The winning bidder, as a condition to delivery of the Bonds, will be required to deposit the bond certificates with DTC, or its custodian, registered in the name of Cede & Co. Principal of and interest on the Bonds will be payable by the City or its agent in federal funds to DTC or its nominee as registered owner of the Bonds. Transfer of principal and interest payments to participants of DTC will be the responsibility of DTC. Transfer of principals and other nominees of beneficial owners by participants of DTC will be the responsible or liable for payments by DTC to its participants or by

DTC participants to beneficial owners or for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants.

# **Nature of Obligation**

The Bonds will be general obligations of the City payable, unless paid from other sources, from ad valorem taxes which may be levied on all taxable property subject to taxation by the City without limitation as to rate or amount except as to classified property such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts.

# **Bank Qualification**

The Bonds shall **NOT** be designated by the City as qualified tax exempt obligations under the provisions of Section 265(b) of the Code for purposes of the deduction by financial institutions for interest expense allocable to the Bonds.

#### **Electronic Bidding Procedures**

Any prospective bidder intending to submit an electronic bid must submit its electronic bid through the facilities of *PARITY*®. Subscription to the i-Deal LLC BiDComp Competitive Bidding System is required in order to submit an electronic bid and the City will neither confirm any subscription nor be responsible for the failure of any prospective bidder to subscribe.

An electronic bid made through the facilities of *PARITY*® shall be deemed an irrevocable offer to purchase the Bonds on the terms provided in this Notice of Sale, and shall be binding upon the bidder as if made by a signed, sealed bid delivered to the City. The City shall not be responsible for any malfunction or mistake made by, or as a result of the use of the facilities of, *PARITY*®, the use of such facilities being the sole risk of the prospective bidder.

If any provisions of this Notice of Sale shall conflict with information provided by *PARITY*® as the approved provider of electronic bidding services, this Notice of Sale shall control. Further information about *PARITY*®, including any fee charged, may be obtained from *PARITY*®, 1359 Broadway, 2nd Floor, New York, New York 10018, Attention: Customer Service Department, telephone: (212) 849-5021; email notice: <a href="mailto:parity@i-deal.com">parity@i-deal.com</a>.

For purposes of the electronic bidding process, the time as maintained by *PARITY*® shall constitute the official time. For information purposes only, bidders are requested to state in their electronic bids the true interest cost to the City, computed and rounded to six decimal places, as described under "Bid Specifications/Basis of Award" below. All electronic bids shall be deemed to incorporate the provisions of this Notice of Sale.

#### Bid Specifications/Basis of Award

Each bid must be for the entire \$21,600,000 of Series A Taxable Bonds and must specify the rate or rates of interest therefor in a multiple of 1/20 or 1/8 of 1% per annum. Bids shall not state more than one interest rate for any Series A Taxable Bonds having the same maturity date and no bid for less than par will be considered. Interest shall be computed on the basis of twelve 30 day months and a 360 day year.

In order to comply with the provisions of Section 54AA(d) of the Code, each bid for the Series A Taxable Bonds must specify the reoffering price for each maturity of the Series A Taxable Bonds, and each such reoffering price cannot exceed the par amount of such maturity by more than 0.25% multiplied by the number of complete years to the earlier of the maturity date or the first optional redemption date for such maturity of the Series A Taxable Bonds. For the Series A Taxable Bonds offered herein, the reoffering price shall not exceed the maximum prices set forth in the following table (expressed as a

percentage of the par amount of each maturity):

Maturity	Maximum
(December 1)	Reoffering Price
2016	101.25%
2017	101.50
2018	101.75
2019	102.00
2020 and thereafter	102.25

Failure to comply with the reoffering price limits set forth above will result in the rejection of the bid.

For the purpose of determining the successful bidder, the true interest cost to the City will be the annual interest rate, compounded semiannually, which, when used to discount all payments of principal and interest payable on the Series A Taxable Bonds to December 1, 2010, the date of the Series A Taxable Bonds, results in an amount equal to the purchase price for the Series A Taxable Bonds, not including interest accrued to December 8, 2010, the delivery date of the Series A Taxable Bonds.

The City reserves the right to reject any and all proposals and to waive any irregularity or informality with respect to any proposal. Unless rejected, the Series A Taxable Bonds will be awarded to the bidder offering to purchase them at the lowest true interest cost. The Series A Taxable Bonds will be awarded or all bids will be rejected promptly after the bid opening, but not later than 4:00 P.M. (E.S.T.) on November 30, 2010. The purchase price must be paid in federal funds.

# Closing Documents and Legal Opinion

The Bonds will be certified by U.S. Bank National Association, Hartford, Connecticut. The legality of the Bonds will be passed upon by Robinson & Cole LLP, Bond Counsel, Hartford, Connecticut, and the winning bidder will be furnished with their opinion without charge. The winning bidder will also be furnished with a signature and no litigation certificate, a receipt of payment satisfactory in form to Bond Counsel, a signed copy of the final Official Statement prepared for the Bonds, a certificate signed by the appropriate officials of the City relating to the accuracy and completeness of information contained in the final Official Statement, and an executed continuing disclosure agreement.

The legal opinion for the Series A Taxable Bonds will further state that (i) under existing law, interest on the Series A Taxable Bonds is included in gross income for federal income tax purposes, (ii) under existing statutes, interest on the Series A Taxable Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and (iii) such interest is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay federal alternative minimum tax. In rendering the legal opinion, Robinson & Cole LLP will rely upon and assume the material accuracy of the representations and statements of expectation contained in the Tax Regulatory Agreement entered into by the City for the benefit of the owners of the Bonds, and further, will assume compliance by the City with the covenants and procedures set forth in such Tax Regulatory Agreement. A copy of the opinion will be printed upon each of the Series A Taxable Bonds, and a signed opinion and transcript of proceedings will be filed with U.S. Bank National Association, in Hartford, Connecticut and will be available for examination upon request.

# **Continuing Disclosure**

The City will undertake in a Continuing Disclosure Agreement entered into in accordance with the requirements of Rule 15c2-12(b)(5), promulgated by the Securities and Exchange Commission, to provide (i) certain annual financial information and operating data, including audited financial statements; (ii) timely notice of the occurrence of certain material events with respect to the Bonds; and (iii) timely notice

of its failure to provide such annual financial information. The winning bidder's obligation to purchase the Series A Taxable Bonds shall be conditioned upon its receiving, at or prior to the delivery of the Series A Taxable Bonds, an executed copy of the Continuing Disclosure Agreement.

#### Settlement of the Bonds

It shall be the responsibility of the winning bidder to certify to the City upon award of the bid the prices at which a substantial amount of each maturity of the Series A Taxable Bonds were initially offered and sold to the public, which complies with the reoffering price limits set forth in "Bid Specifications/Basis of Award". Such certification must be provided at least 48 hours prior to delivery of the Series A Taxable Bonds.

The Series A Taxable Bonds will be available for delivery on or about December 8, 2010. The deposit of the Series A Taxable Bonds with DTC, or its custodian, under a book-entry system requires the assignment of CUSIP numbers prior to delivery. It shall be the responsibility of the winning bidder to obtain CUSIP numbers for the Series A Taxable Bonds prior to delivery, and the City will not be responsible for any delay occasioned by the failure of the winning bidder to obtain such numbers and to supply them to the City in a timely manner. The City assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers, which charges shall be the responsibility of and shall be paid for by the winning bidder.

The Preliminary Official Statement is in a form "deemed final" by the City for purposes of SEC Rule 15c2-12(b)(1). The winning bidder will be furnished 25 copies of the final Official Statement prepared for the Bonds at the City's expense. Additional copies may be obtained by the winning bidder at its own expense by arrangement with the printer. The copies of the Official Statement will be made available to the winning bidder no later than seven business days after the bid opening at the office of the City's financial advisor. If the City's financial advisor is provided with the necessary information from the winning bidder by 12:00 Noon (E.S.T.) on the day after the bid opening, the copies of the final Official Statement will include an additional cover page and other pages, if necessary, indicating the interest rates, rating, yields or reoffering prices, the name of the managing underwriter, and the name of the insurer, if any, of the Series A Taxable Bonds.

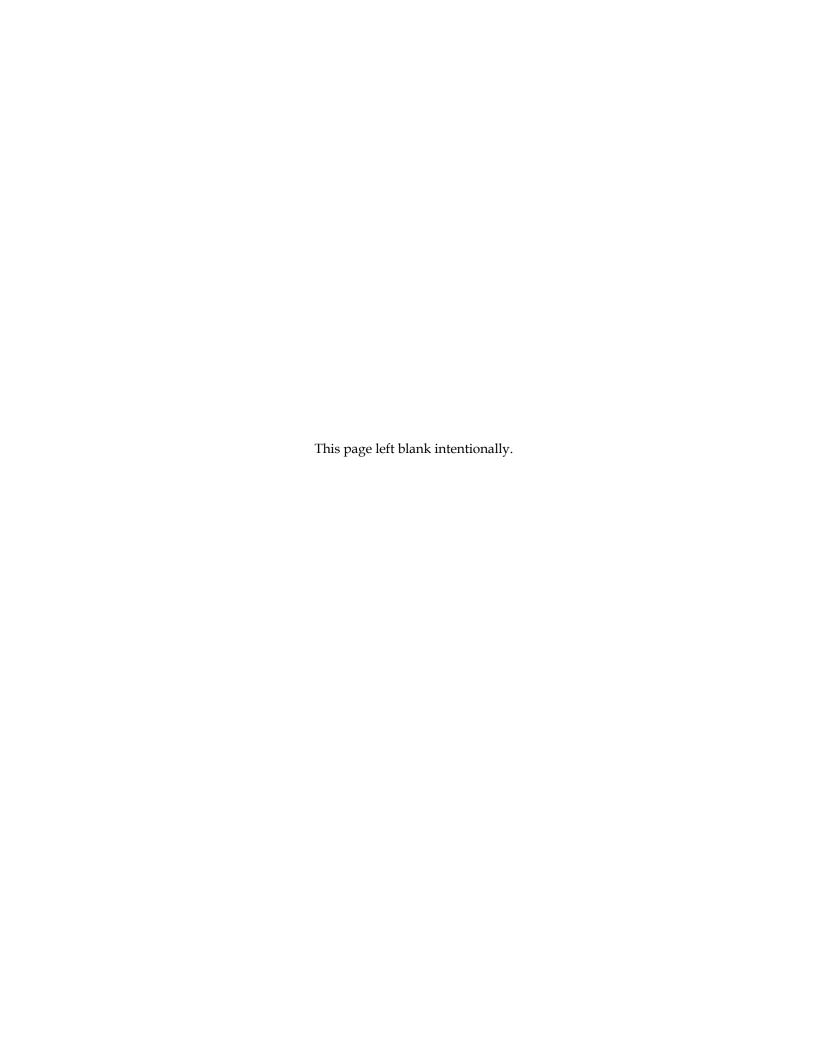
#### **Related Information**

For more information regarding the Series A Taxable Bonds and the City, reference is made to the Preliminary Official Statement. Copies of the Preliminary Official Statement may be obtained from the undersigned, or from the City's financial advisor, Barry Bernabe, Vice President, Webster Bank, National Association, Government Finance Department, City Place II, 185 Asylum Street, 5th Floor, Hartford, Connecticut, telephone (203)-578-2203.

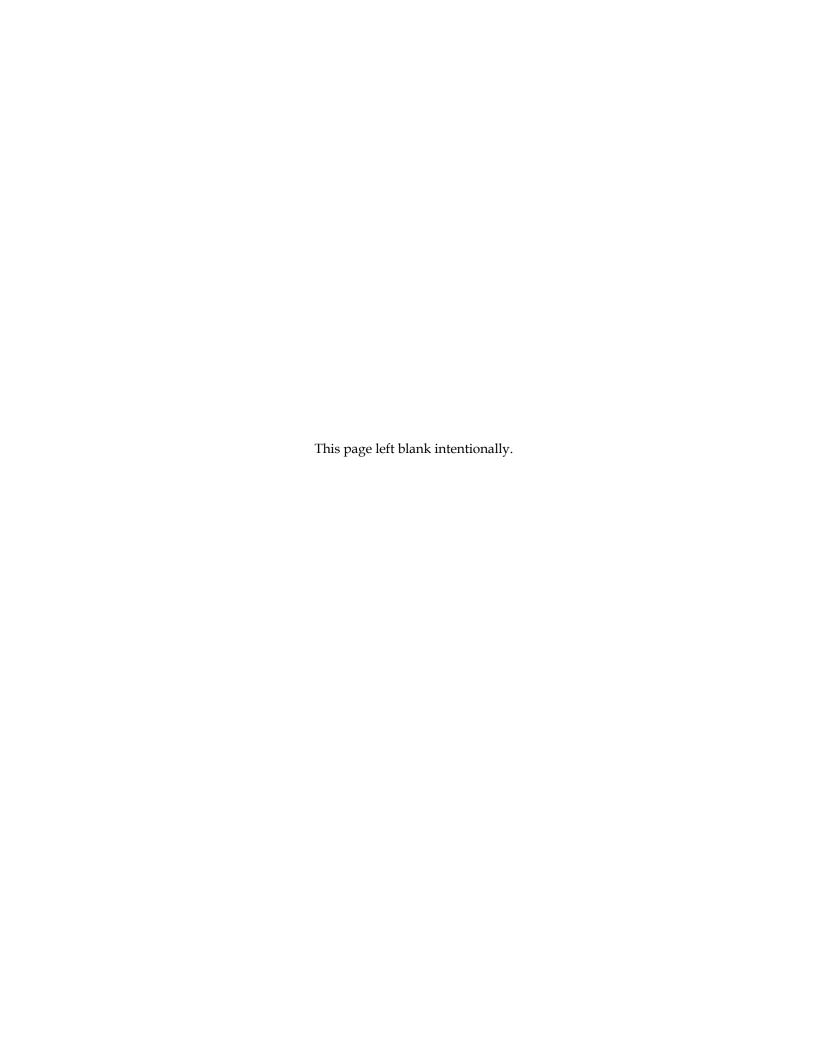
November 17, 2010

MICHAEL A. PAVIA Mayor

**FREDERICK C. FLYNN, JR.** Director of Administration







# NOTICE OF SALE \$35,000,000

# CITY OF STAMFORD, CONNECTICUT GENERAL OBLIGATION BONDS, ISSUE OF 2010

Comprised of

\$8,975,000 General Obligation Bonds, Series A
\$21,600,000 Taxable General Obligation Bonds, Series A
(Build America Bonds - Direct Payment); and
\$4,425,000 Taxable General Obligation Bonds, Series B
(Recovery Zone Economic Development Bonds - Direct Payment)

Electronic bids will be received by the **CITY OF STAMFORD**, Connecticut (the "City"), until 12:00 o'clock NOON (E.S.T.) Tuesday,

#### **NOVEMBER 30, 2010**

for the purchase of all, but not less than all, of the \$4,425,000 City of Stamford, Connecticut Taxable General Obligation Bonds, Series B (Recovery Zone Economic Development Bonds - Direct Payment) (the "Series B Taxable Bonds"). Electronic bids must be submitted via *PARITY*® (See "Electronic Bidding Procedures").

The Series B Taxable Bonds are being issued together with the \$8,975,000 City of Stamford, Connecticut General Obligation Bonds, Series A and the \$21,600,000 City of Stamford General Obligation Bonds, Series A (Taxable Build America Bonds-Direct Payment) to form a total offering of \$35,000,000 City of Stamford, Connecticut General Obligation Bonds, Issue of 2010 (the "Bonds").

The City will designate the Series B Taxable Bonds as taxable "recovery zone economic development bonds" ("Taxable Recovery Zone Economic Development Bonds") pursuant to Section 1400U-2 of the Internal Revenue Code of 1986, as amended (the "Code"), for which the City will elect to receive the credit pursuant to Section 6431 of the Code. Owners of, and owners of beneficial interests in, the Taxable Recovery Zone Economic Development Bonds will not receive any tax credits with respect to the Taxable Recovery Zone Economic Development Bonds.

The City reserves the right to make changes to the provisions of this Notice of Sale, including the date and time of the sale, prior to the date and time of sale set forth above. Any such changes will be posted through *PARITY*®. Prospective bidders are advised to check for such *PARITY*® postings prior to the above stated sale time.

#### The Series B Taxable Bonds

The Series B Taxable Bonds will be dated December 1, 2010, mature in principal amounts of \$1,475,000 on December 1 in each of the years 2028-2030, both inclusive, bear interest payable on June 1, 2011 and semiannually thereafter on December 1 and June 1 in each year until maturity, or earlier redemption, as further described in the Preliminary Official Statement for the Bonds dated November 17, 2010 (the "Preliminary Official Statement").

#### **Optional Redemption**

The Series B Taxable Bonds maturing on December 1, 2021 and thereafter are subject to redemption prior to maturity, at the election of the City, on and after December 1, 2020, at any time, in whole or in part and by lot within a maturity, in such amounts and in such order of maturity as the City may determine, at the respective prices (expressed as a percentage of the principal amounts of Series B Taxable Bonds to be redeemed) set forth in the following table, together with interest accrued and unpaid to the redemption date:

# Redemption Price

100%

From: December 1, 2020 and thereafter

# **Extraordinary Optional Redemption**

The Series B Taxable Bonds are subject to redemption prior to their stated maturity dates at the option of the City, in whole or in part on or after the occurrence of an Extraordinary Event, at a redemption price (the "Extraordinary Redemption Price") equal to the greater of:

- (1) the issue price set forth on the inside cover page hereof (but not less than 100%) of the principal amount of such Series B Taxable Bonds to be redeemed; or
- (2) the sum of the present value of the remaining scheduled payments of principal and interest to the maturity date of such Series B Taxable Bonds to be redeemed, not including any portion of those payments of interest accrued and unpaid as of the date on which such Series B Taxable Bonds are to be redeemed, discounted to the date on which such Series B Taxable Bonds are to be redeemed on a semi-annual basis, assuming a 360-day year consisting of twelve 30-day months, at the Treasury Rate (described below) plus 25 basis points; plus, in each case, accrued interest on such Series B Taxable Bonds to be redeemed to the redemption date.

The "Treasury Rate" is, as of any redemption date, the yield to maturity as of such redemption date of United States Treasury securities with a constant maturity (as compiled and published in the most recent Federal Reserve Statistical Release H.15 (519) that has become publicly available at least two Business Days prior to the redemption date (excluding inflation indexed securities) (or, if such Statistical Release is no longer published, any publicly available source of similar market data)) most nearly equal to the period from the redemption date to the maturity date of the Series B Taxable Bonds to be redeemed; provided, however, that if the period from the redemption date to such maturity date is less than one year, the weekly average yield on actually traded United States Treasury securities adjusted to a constant maturity of one year will be used. For purposes of this calculation, a "Business Day" means any day other than (A) a Saturday or Sunday or legal holiday or a day on which banking institutions in the city in which the designated corporate trust office of the Trustee is located are authorized by law or executive order to close or (B) a day on which the New York Stock Exchange is closed.

The Extraordinary Redemption Price will be determined by an independent accounting firm, investment banking firm or financial advisor retained by the City at the City's expense to calculate such redemption price (the "Calculation Agent"). The determination by the Calculation Agent of the Extraordinary Redemption Price shall be conclusive and binding on the City and the Owners of the Series B Taxable Bonds.

An "Extraordinary Event" will have occurred if a material adverse change has occurred to Section 1400U-2 or Section 6431 of the Code pursuant to which the City's 45% cash subsidy payment from the United States Treasury is reduced or eliminated.

# Registration

The Bonds will be issued by means of a book-entry system with no physical distribution of bond certificates made to the public. The Bonds will be issued in registered form and one bond certificate for each maturity will be issued to The Depository Trust Company, New York, New York ("DTC"), registered in the name of its nominee, Cede & Co., and immobilized in their custody. A book-entry system will be employed, evidencing ownership of the Bonds in principal amounts of \$5,000 or integral multiples thereof, with transfers of ownership effected on the records of DTC and its participants pursuant to rules and procedures adopted by DTC and its participants. The winning bidder, as a condition to delivery of the Bonds, will be required to deposit the bond certificates with DTC, or its custodian, registered in the name of Cede & Co. Principal of and interest on the Bonds will be payable by the City or its agent in federal funds to

DTC or its nominee as registered owner of the Bonds. Transfer of principal and interest payments to participants of DTC will be the responsibility of DTC. Transfer of principal and interest payments to beneficial owners by participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The City will not be responsible or liable for payments by DTC to its participants or by DTC participants to beneficial owners or for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants.

# **Nature of Obligation**

The Bonds will be general obligations of the City payable, unless paid from other sources, from ad valorem taxes which may be levied on all taxable property subject to taxation by the City without limitation as to rate or amount except as to classified property such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts.

# **Bank Qualification**

The Bonds shall **NOT** be designated by the City as qualified tax exempt obligations under the provisions of Section 265(b) of the Code for purposes of the deduction by financial institutions for interest expense allocable to the Bonds.

# **Electronic Bidding Procedures**

Any prospective bidder intending to submit an electronic bid must submit its electronic bid through the facilities of *PARITY®*. Subscription to the i-Deal LLC BiDComp Competitive Bidding System is required in order to submit an electronic bid and the City will neither confirm any subscription nor be responsible for the failure of any prospective bidder to subscribe.

An electronic bid made through the facilities of <code>PARITY</code>® shall be deemed an irrevocable offer to purchase the Bonds on the terms provided in this Notice of Sale, and shall be binding upon the bidder as if made by a signed, sealed bid delivered to the City. The City shall not be responsible for any malfunction or mistake made by, or as a result of the use of the facilities of, <code>PARITY</code>®, the use of such facilities being the sole risk of the prospective bidder.

If any provisions of this Notice of Sale shall conflict with information provided by *PARITY*® as the approved provider of electronic bidding services, this Notice of Sale shall control. Further information about *PARITY*®, including any fee charged, may be obtained from *PARITY*®, 1359 Broadway, 2nd Floor, New York, New York 10018, Attention: Customer Service Department, telephone: (212) 849-5021; email notice: parity@i-deal.com.

For purposes of the electronic bidding process, the time as maintained by *PARITY®* shall constitute the official time. For information purposes only, bidders are requested to state in their electronic bids the true interest cost to the City, computed and rounded to six decimal places, as described under "Bid Specifications/Basis of Award" below. All electronic bids shall be deemed to incorporate the provisions of this Notice of Sale.

#### Bid Specifications/Basis of Award

Each bid must be for the entire \$4,425,000 of Series B Taxable Bonds and must specify the rate or rates of interest therefor in a multiple of 1/20 or 1/8 of 1% per annum. Bids shall not state more than one interest rate for any Series B Taxable Bonds having the same maturity date and no bid for less than par will be considered. Interest shall be computed on the basis of twelve 30 day months and a 360 day year.

In order to comply with the provisions of Section 1400U-2 of the Code, each bid for the Series B Taxable Bonds must specify the reoffering price for each maturity of the Series B Taxable Bonds, and each such reoffering price cannot exceed the par amount of such maturity by more than 0.25% multiplied by the

number of complete years to the earlier of the maturity date or the first optional redemption date for such maturity of the Series B Taxable Bonds. For the Series B Taxable Bonds offered herein, the reoffering price shall not exceed 102.25%

# Failure to comply with the reoffering price limits set forth above will result in the rejection of the bid.

For the purpose of determining the successful bidder, the true interest cost to the City will be the annual interest rate, compounded semiannually, which, when used to discount all payments of principal and interest payable on the Series B Taxable Bonds to December 1, 2010, the date of the Series B Taxable Bonds, results in an amount equal to the purchase price for the Series B Taxable Bonds, not including interest accrued to December 8, 2010, the delivery date of the Series B Taxable Bonds.

The City reserves the right to reject any and all proposals and to waive any irregularity or informality with respect to any proposal. Unless rejected, the Series B Taxable Bonds will be awarded to the bidder offering to purchase them at the lowest true interest cost. The Series B Taxable Bonds will be awarded or all bids will be rejected promptly after the bid opening, but not later than 4:00 P.M. (E.S.T.) on November 30, 2010. The purchase price must be paid in federal funds.

# Closing Documents and Legal Opinion

The Bonds will be certified by U.S. Bank National Association, Hartford, Connecticut. The legality of the Bonds will be passed upon by Robinson & Cole LLP, Bond Counsel, Hartford, Connecticut, and the winning bidder will be furnished with their opinion without charge. The winning bidder will also be furnished with a signature and no litigation certificate, a receipt of payment satisfactory in form to Bond Counsel, a signed copy of the final Official Statement prepared for the Bonds, a certificate signed by the appropriate officials of the City relating to the accuracy and completeness of information contained in the final Official Statement, and an executed continuing disclosure agreement.

The legal opinion for the Series B Taxable Bonds will further state that (i) under existing law, interest on the Series B Taxable Bonds is included in gross income for federal income tax purposes, (ii) under existing statutes, interest on the Series B Taxable Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and (iii) such interest is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay federal alternative minimum tax. In rendering the legal opinion, Robinson & Cole LLP will rely upon and assume the material accuracy of the representations and statements of expectation contained in the Tax Regulatory Agreement entered into by the City for the benefit of the owners of the Bonds, and further, will assume compliance by the City with the covenants and procedures set forth in such Tax Regulatory Agreement. A copy of the opinion will be printed upon each of the Series B Taxable Bonds, and a signed opinion and transcript of proceedings will be filed with U.S. Bank National Association, in Hartford, Connecticut and will be available for examination upon request.

#### **Continuing Disclosure**

The City will undertake in a Continuing Disclosure Agreement entered into in accordance with the requirements of Rule 15c2-12(b)(5), promulgated by the Securities and Exchange Commission, to provide (i) certain annual financial information and operating data, including audited financial statements; (ii) timely notice of the occurrence of certain material events with respect to the Bonds; and (iii) timely notice of its failure to provide such annual financial information. The winning bidder's obligation to purchase the Series B Taxable Bonds shall be conditioned upon its receiving, at or prior to the delivery of the Series B Taxable Bonds, an executed copy of the Continuing Disclosure Agreement.

#### **Settlement of the Bonds**

It shall be the responsibility of the winning bidder to certify to the City upon award of the bid the prices at which a substantial amount of each maturity of the Series B Taxable Bonds were initially offered and sold to the public, which complies with the reoffering price limits set forth in "Bid Specifications/Basis of Award". Such certification must be provided at least 48 hours prior to delivery of the Series B Taxable Bonds.

The Series B Taxable Bonds will be available for delivery on or about December 8, 2010. The deposit of the Series B Taxable Bonds with DTC, or its custodian, under a book-entry system requires the assignment of CUSIP numbers prior to delivery. It shall be the responsibility of the winning bidder to obtain CUSIP numbers for the Series B Taxable Bonds prior to delivery, and the City will not be responsible for any delay occasioned by the failure of the winning bidder to obtain such numbers and to supply them to the City in a timely manner. The City assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers, which charges shall be the responsibility of and shall be paid for by the winning bidder.

The Preliminary Official Statement is in a form "deemed final" by the City for purposes of SEC Rule 15c2-12(b)(1). The winning bidder will be furnished 25 copies of the final Official Statement prepared for the Bonds at the City's expense. Additional copies may be obtained by the winning bidder at its own expense by arrangement with the printer. The copies of the Official Statement will be made available to the winning bidder no later than seven business days after the bid opening at the office of the City's financial advisor. If the City's financial advisor is provided with the necessary information from the winning bidder by 12:00 Noon (E.S.T.) on the day after the bid opening, the copies of the final Official Statement will include an additional cover page and other pages, if necessary, indicating the interest rates, rating, yields or reoffering prices, the name of the managing underwriter, and the name of the insurer, if any, of the Series B Taxable Bonds.

# **Related Information**

For more information regarding the Series B Taxable Bonds and the City, reference is made to the Preliminary Official Statement. Copies of the Preliminary Official Statement may be obtained from the undersigned, or from the City's financial advisor, Barry Bernabe, Vice President, Webster Bank, National Association, Government Finance Department, City Place II, 185 Asylum Street, 5th Floor, Hartford, Connecticut, telephone (203)-578-2203.

November 17, 2010

MICHAEL A. PAVIA Mayor

**FREDERICK C. FLYNN, JR.** Director of Administration